





Please be advised that an Ordinary Council Meeting was held at 6:30 pm on Tuesday 18 August 2020 in the Council Chambers, Administration Centre at 99 Shepperton Road, Victoria Park.

Memor

Her Worship the Mayor Karen Vernon 20 August 2020

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## 1 Declaration of opening

Mayor Karen Vernon opened the meeting at 6.30pm.

## **Acknowledgement of Country**

Ngany yoowart Noongar yorga, ngany wadjella yorga. Ngany djerapiny Wadjak – Noongar boodja-k yaakiny, nidja bilya bardook.

I am not a Nyungar woman, I am a non-Indigenous woman. I am honoured to be standing on Whadjuk -Nyungar country on the banks of the Swan River.

Ngany kaaditj Noongar moort keny kaadak nidja Wadjak Noongar boodja. Ngany kaaditj nidja Noongar birdiya – koora, ye-ye, boorda, baalapiny moorditj Noongar kaadijtin, moort, wer boodja ye-ye.

I acknowledge the traditional custodians of this land and respect past, present and emerging leaders, their continuing cultural heritage, beliefs and relationship with the land, which continues to be important today.

Ngany youngka baalapiny Noongar birdiya wer moort nidja boodja.

I thank them for the contribution made to life in the Town of Victoria Park and to this region.

## 2 Announcements from the Presiding Member

#### 2.1 Recording and live streaming of proceedings

In accordance with clause 39 of the *Town of Victoria Park Meeting Procedures Local Law 2019*, as the Presiding Member, I hereby give my permission for the administration to record proceedings of this meeting.

This meeting is also being live streamed on the Town's website. By being present at this meeting, members of the public consent to the possibility that their image and voice may be live streamed to public. Recordings are also made available on the Town's website following the meeting.

#### 2.2 Public question time and public statement time

There are guidelines that need to be adhered to in our Council meetings and during question and statement time people speaking are not to personalise any questions, or statements about Elected Members, or staff or use any possible defamatory remarks.

In accordance with clause 40 of the *Town of Victoria Park Meeting Procedures Local Law 2019*, a person addressing the Council shall extend due courtesy and respect to the Council and the processes under which it operates and shall comply with any direction by the presiding member.

A person present at or observing a meeting shall not create a disturbance at a meeting, by interrupting or interfering with the proceedings, whether by expressing approval or dissent, by conversing or by any other

means.

When the presiding member speaks during public question time or public statement time any person then speaking, is to immediately stop and every person present is to preserve strict silence so that the presiding member may be heard without interruption.

#### 2.3 No adverse reflection

In accordance with clause 56 of the *Town of Victoria Park Meeting Procedures Local Law 2019*, both Elected Members and the public when speaking are not to reflect adversely on the character or actions of Elected Members or employees.

#### 2.4 Town of Victoria Park Meeting Procedures Local Law 2019

All meetings of the Council, committees and the electors are to be conducted in accordance with the Act, the Regulations and the *Town of Victoria Park Meeting Procedures Local Law 2019*.

#### 2.5 Item 13.1 withdrawn

The Chief Executive Officer has withdrawn item 13.1- Request for road dedication and subsequent closure and amalgamation of portion of ROW 54, from the agenda. A memo was uploaded on the Town's website to communicate this.

#### 2.6 Mayor's report

On 31 July the Town won the Australian Institute of Landscape Architects WA Urban Design Award for our first Old Spaces New Places upgrade project ROW52 (IGA Laneway). This was a project that came from community feedback. Special thanks to Cr Oliver who championed the project, successive Councils for supporting it, and thanks to the Town's Strategic Project Team led by Jack Bidwell for overseeing delivery of the project.

On 23 July, I visited the winners of the 2020 Business Awards to present the trophies and certificates, which was a great opportunity to talk to business owners and their staff, and hear first-hand how much winning our awards meant to them all.

On 25 July, I went to the commencement of the season for the Vic Park Raiders Junior Football Club season at Higgins Park, along with Deputy Mayor Ife, Crs Oliver, Lisandro, Hendriks, Karimi and Potter. The Club President and committee members showed us the recent upgrades to the Club's change room facilities and discussed their future aspirations for the Club.

Later that day, Cr Oliver and I attended the Perth Football Club's President's Lunch and Game Day at Mineral Resources Park. As the elected member representatives on the new community project group, this event gave us a good opportunity to talk to the Club's Board members.

That night I attended A Fabulous Xmas in July games night at Connect Vic Park, held by GRAI and Vic Park Pride, an inclusive event supporting members of our LGBTI community. On 27 July, I had my weekly meeting with the CEO.

On 29 July, I had my fortnightly meeting with the Chief Financial Officer to discuss the final issues for the budget ahead of the Special Council meeting that night to adopt the budget.

That day I also met with the General Manager of the Vic Park Centre for the Arts to discuss their new strategic planning, future needs, and the MacMillan Precinct Masterplan. That afternoon I met with the Town's Manager Technical Services to discuss the Mindarie Regional Council's special council meeting on 30 July.

On 30 July I attended an Audit Committee meeting for Mindarie Regional Council, followed by an MRC special council meeting.

On 31 July, I was delighted to officially launch Connect 60+ Mind, Body and Soul, a new wellness program for over 60s by Connect Victoria Park, which will track the progress of participants over 10 weeks, assisted by Curtin University and Independent Living Assessment. Connect Victoria Park received a COVID-19 community grant for this program as a social recovery initiative.

Later that morning, the CEO and I had our bi-monthly meeting with Ben Wyatt, Member for Victoria Park. We discussed progress updates on the Town's advocacy priorities of Edward Millen Redevelopment, Zone 1 Community Sport and Recreation Facility, Lathlain Precinct, and McCallum Park Active Park.

On 2 August, I attended the Town's only Community Planting Day for 2020 at Charles Paterson Reserve, where about 100 residents joined Town staff, myself, Deputy Mayor Ife, Cr Karimi and Cr Oliver in planting 3,500 shrubs and 18 trees. A huge thanks to the members of our community who came out and so enthusiastically tackled the planting, and to the Town's Urban Forest team and community development team for delivering such a successful event.

On 3 August, I attended a morning meeting of Mayors and CEOs from the Cities of Joondalup, Wanneroo, Stirling and Vincent in preparation for a meeting with the Minister for the Environment regarding Mindarie Regional Council and use of the WA waste levy.

Later that day, the CEO and I had our monthly meeting with Cassie Rowe MLA, member for Belmont. We discussed the Burswood Park Masterplan, a petition from local Burswood residents regarding an upgrade to the Burswood train station, budget allocations for infrastructure works at Burswood Peninsula, and the McCallum Park Active Park Zone project.

That afternoon, the CEO and I had our weekly meeting.

That evening, after 5 months, we resumed our citizenship ceremonies, and welcomed 17 new citizens from 13 countries. Thanks to Deputy Mayor Ife, Crs Karimi and Hendriks for helping out.

On 5 August, I was delighted to launch the Town's first Purple Bench, in memory of those women and children who lost their lives due to family and domestic violence. The Purple Bench project is an initiative of the Women's Council for Domestic & Family Violence Services WA. Our Purple Bench is the first "bus stop" bench in WA located outside the Department of Communities office on Albany Highway Victoria Park, and is jointly sponsored by the Town, the Department of Communities and the Healthy Relationships Strategy Group. Another special local feature is the bench is made from wood saved from the fire at Kensington Bushland several years ago.

Following the launch, the CEO and I hosted a meeting of the Inner City Mayors & CEOs group, our strategic alliance with the Cities of Perth, South Perth, Vincent and Subiaco. On the agenda was the updated Visit Perth tourism website, which now features the Town of Victoria Park, and advocacy to the WA government regarding infrastructure spending, social housing and an indigenous centre for inner Perth.

That afternoon I attended a meeting with the Minister for the Environment along with Mayors from the member councils of Mindarie Regional Council to discuss use of the waste levy. That evening I joined Crs Lisandro and Hendriks at the Town's information session on the Container Deposit Scheme.

On 6 August, I relaunched the Aqualife 50m outdoor pool, following 4 months' planned closure for upgrades that included installation of a submersible swim wall, new FINA compliant removable diving blocks, replacement of the guttering, new accessible edging and tile surrounds.

Later that night I attended a Strategy workshop for Mindarie Regional Council.

On 8 August, I attended the Carlisle Football Club game day at Carlisle Reserve, where I presented the Cougar Cup to the Kalamunda Cougars, who were victorious over our local team.

On 10 August, I attended my weekly meeting with the CEO. That evening I presided over a citizenship ceremony for 12 new citizens from 10 countries, with assistance from Deputy Mayor Ife and Cr Hendriks.

On 12 August, I met with the Chief Operations Officer and Manager Technical Services to discuss the next Mindarie Regional Council special council meeting. Later that day I hosted my second meeting of school principals and educators within the Town. We did a presentation to the group on community grants, the Town's Youth Action Plan and the McCallum Park Active Park Zone project. That was followed by a discussion about interest in developing a youth advisory council in the future, and holding a mock youth council meeting.

That evening I attended the monthly meeting of Community Forum Victoria Park.

On 13 August I attended a meeting of the COVID-19 Response working group, together with Deputy Mayor Ife and Cr Anderson.

On 14 August, I held Share with the Mayor. Later that afternoon, we held an afternoon tea to say thank you to our Aboriginal Engagement Advisory Group and Access & inclusion Advisory Group, who have made a valuable contribution to achieving the Town's strategic outcomes over the last 2 years.

On 15 August, I attended a morning Metronet information session then held Share with the Mayor at the Town's library in the afternoon.

On 17 August, I had my weekly meeting with the CEO. Later that day the CEO and I had our bi-monthly meeting with Steve Irons MP, Federal Member for Swan. We gave an update on the final documentation for the release of commonwealth government funding for Edward Millen House redevelopment and Perth Football Club grandstand, made a presentation on McCallum Park Active Park Zone, and discussed Metronet rail level crossings program.

# 3 Attendance

Mayor	Ms Karen Vernon
Banksia Ward	Cr Claire Anderson Cr Ronhhda Potter Cr Wilfred Hendriks Cr Luana Lisandro
Jarrah Ward	Deputy Mayor Bronwyn Ife Cr Brian Oliver Cr Jesvin Karimi
Chief Executive Officer	Mr Anthony Vuleta
Chief Operations Officer Chief Financial Officer Chief Community Planner	Mr Ben Killigrew Mr Michael Cole Ms Natalie Martin Goode
Manager Development Services Governance Advisor - Compliance	Mr Robert Cruickshank Mr Liam O'Neill
Secretary Public liaison	Ms Amy Noon Ms Alison Podmore
Public	12
3.1 Apologies	
Nil.	
3.2 Approved leave of absence	

Jarrah Ward

Cr Vicki Potter

# 4 Declarations of interest

#### **Declaration of financial interest**

Name/Position	Cr Luana Lisandro
Item No/Subject	12.1 - Draft Local Planning Policy - Character Retention Guidelines
Nature of interest	Financial
Extent of interest	Administers the financial affairs as an administrator and enduring power of attorney for a family property that would be classified as a character
	home within the Town of Victoria Park.

## Declaration of proximity interest

Nil.

## Declaration of interest affecting impartiality

Name/Position	Cr Luana Lisandro
Item No/Subject	12.1 - Draft Local Planning Policy - Character Retention Guidelines
Nature of interest	Impartiality
Extent of interest	Administers the financial affairs as an administrator and enduring power of attorney for a family property that would be classified as a character home within the Town of Victoria Park.

Name/Position	Deputy Mayor Bronwyn Ife
Item No/Subject	12.1 - Draft Local Planning Policy - Character Retention Guidelines
Nature of interest	Impartiality
Extent of interest	Owns a character house in the character study area.

Name/Position	Mayor Karen Vernon
Item No/Subject	12.1 - Draft Local Planning Policy - Character Retention Guidelines
Nature of interest	Impartiality
Extent of interest	Owner of a property within the proposed special control area in the Residential Character Study Area, that is a character house or original dwelling.

Name/Position	Cr Claire Anderson
Item No/Subject	12.1 - Draft Local Planning Policy - Character Retention Guidelines
Nature of interest	Impartiality
Extent of interest	Owns a character home in the character study area.

Name/Position	Mayor Karen Vernon
Item No/Subject	12.3 - Business Advisory Group - Recommended Appointments
Nature of interest	Impartiality
Extent of interest	Patrick Renner, one of the recommended appointees to the Business Advisory Group, is known to her and she has used his professional physiotherapy services in the past.

Name/Position	Cr Brian Oliver
Item No/Subject	12.3 - Business Advisory Group - Recommended Appointments

Nature of interest	Impartiality
Extent of interest	Knows one of the applicants, Patrick Renner, and has used his physiotherapy services.
Name/Position	Cr Claire Anderson
Item No/Subject	12.3 - Business Advisory Group - Recommended Appointments
Nature of interest	Impartiality
Extent of interest	Child attended Perth Montessori with Jo Bussell's children.
Name/Position	Cr Wilfred Hendriks
Item No/Subject	12.4 - Appeal process - community grants and operational subsidies
Nature of interest	Impartiality
Extent of interest	Committee member of Harold Hawthorne Community Centre and member of the Rotary Club of Victoria Park.
Name/Position	Cr Ronhhda Potter
Item No/Subject	12.7 - Mindeera Advisory Group and Access and Inclusion Advisory Group membership
Nature of interest	Impartiality
Extent of interest	Knows applicant Murray Masters through previous professional relationships.

## 5 Public question time

# 5.1 Response to public questions taken on notice at the Ordinary Council Meeting held on 21 July 2020

#### **Mary Davies**

1. Why were only people in the immediate vicinity told of the proposal for a retirement home on the corner of Duncan Street?

Owners and occupiers of properties within 100m of the site received letters notifying them of the development application. In addition, there were signs on-site notifying the wider community of the development.

#### 5.2 Response to public questions taken on notice at the Special Council Meeting held on 22 July 2020 Sam Zammit

1. How much is spent on pre-meeting, three-course dinners with drinks, annually?

The Town does not hold three-course dinners with drinks before meetings.

Dinner is provided to Council and those staff required to attend meetings before Agenda Briefing Forums, Ordinary Council Meetings, Concept Forums/workshops and training. Catering is provided once per year for Mindarie Regional Council, Tamala Park Regional Council and the WALGA South East Zone. Catering may also be provided for other meetings that have elected members in attendance.

In the 2019/2020 financial year, \$10,448.69 was spent on catering of this nature.

#### 5.3 Public question time

#### Michele Summerill

1. In a recent report for the City of Melville, Hockey WA was quoted as stating 'priority for the sport would be to ensure the sustainability of the new turf within Metropolitan Perth (Southern River, Warwick, Guildford and Fremantle hockey infrastructure) and Hockey WA is in the process of reviewing its business model for the State Centre at Curtin University due to there being only three clubs requiring ongoing access to the two turfs provided at the site. As a result, the ability to generate income has been significantly compromised'. Does this statement not suggest that there is currently an oversupply of synthetic hockey turfs in this area of Perth and is there spare capacity at Curtin?

The Chief Community Planner advised that the quote is from a City of Melville document that talks about reserves in the immediate proximity to that area. The Town understands that a review of Perth Hockey Stadium is underway and is looking at the various possibilities for that site. The Town will continue conversations to understand what impact that would have if there was a turf at Higgins Park.

Currently, the Victoria Park Xavier Hockey Club train and hold home games at numerous synthetic turf locations across Perth, including Perth Hockey Stadium, Guildford and Rockingham. This means that 60% of their members never train or play at their current home ground of Fletcher Park as they utilise only

synthetic turfs. The hockey club have noted that their desire for a synthetic turf is not purely based on turf availability, but also the enhancement of club community by having a 'home ground' synthetic turf, which would allow all of these teams to play and train at a single location.

2. The Town of Victoria Park and Vic Park Hockey Club have been working together for many years to find a location for a fenced synthetic hockey pitch in the Town and have commissioned up to seven reports related to the matter. How much money has the Town spent on consultants on this project over this time and how much money has the Hockey Club contributed?

The Chief Community Planner advised that there were studies at Harold Rossiter between 2015 and 2017 which cost \$92,000 in total. The hockey club contributed \$10,000 towards this. Consultancy costs for the current Higgins Park and Playfield Reserve Masterplan are \$59,000 and this is being paid for by the Town.

#### Carolyn Lord

1. One of Australia's National Health Priorities is reducing the burden of chronic diseases on our ageing population. One of the key strategies to achieve this is increasing incidental exercise for this demographic. Has the Town considered the impact of the reduction of green public open space at Higgins Park on incidental exercise opportunities, particularly for residents and key park users at Bentley Park Retirement Community?

The Chief Community Planner advised that the Town has considered that matter.

The intention of the masterplan process is to both optimise the formal recreational offering on the site and enhance informal recreation amenity to the local community. This includes incidental exercise opportunities for all residents. While there will be a reduction in grassed open space in two of the masterplan options, both options still provide large areas of open space for both formal and informal use. Additionally, all masterplan options propose significant additional community elements that will add to the incidental exercise opportunities. These include an all ages, multi-ability community playground, accessible perimeter pathway with improved linkages with the aged care facilities to the south west of the site, and to areas not currently universally accessible, and access to all ages fitness equipment in various locations around the site.

2. The Friends of Higgins Park are engaging with the community and gauging community views on establishing a fenced synthetic hockey turf at Higgins Park. There has been little evidence for support but rather, strong opposition has been consistently indicated. Can the Town please advise which community stakeholder groups, apart from the Victoria Park Hockey Club, have advocated for a publicly restrictive fenced synthetic hockey turf to be established at Higgins Park?

The Chief Community Planner advised that there have been other groups engaged. Some engagement has occured and there is still some to come.

Through both the broad community engagement and workshops with the Design Reference Group, the Town has encountered both support and non-support for a synthetic turf at Higgins Park. Through the initial community survey undertaken at the commencement of the project, which received 545 submissions, 51% of responses felt that a synthetic hockey turf could be accommodated on the site, with 43% stating it could not.

In the Design Reference Group, while option 3 received the highest level of support across all of the participants, options 1 and 2 (which include a synthetic turf) received support from approximately half of the participants. This group includes representatives from local residents, Victoria Park Raiders Junior Football Club, Victoria Park RSL Branch, South Perth Junior Cricket Club, Carlisle Windsor Cricket Club,

Victoria Park Croquet Club, Higgins Park Tennis Club, Millen Primary School and Victoria Park Xavier Hockey Club. A detailed breakdown of this groups support of the options will be provided alongside the masterplan report.

It is proposed that these options now be advertised more broadly to understand community support for the masterplan options.

#### Sam Zammit

1. If a Councillor requested a person be recognised for their work, who would be responsible for the cost of the plaque?

Mayor Karen Vernon advised that a request would be dealt with in accordance with the policy and not on the basis that the requester is a Councillor. If it was a notice of motion, the motion would state who it should be paid and it would depend on the decision of Council.

#### 2. Does the Town have a policy on builder's screening?

The Chief Operations Officer advised that the Town issues permits for this activity. In regards to the International Eating House site, fencing for these works was put in public space and a request was made for it to be moved back onto the site.

3. Does the Town intend to remove the rest of the illegal signs and has the Town received any correspondence back about the ownership of the laneway?

The Chief Operations Officer advised that the Town has written to the strata manager. The problem is decades old and the Town is trying to resolve it with the businesses. There are historical issues around the dedication of the laneway and there is no resolution as yet.

#### Vince Maxwell

1. Has item 13.1 been withdrawn permanently?

Mayor Karen Vernon advised that it had not.

2. Why was it withdrawn?

Mayor Karen Vernon advised that the decision was made late that afternoon and a memo was put up on the Town's website. It was withdrawn based on legal advice and will be resubmitted in the coming months.

The Chief Operations Officer advised that the Town intends on bringing the report to September in the first instance.

Mayor Karen Vernon advised that it would be back on the agenda next month.

3. Is the substance of the issue going to change in terms of the officer recommendation?

Mayor Karen Vernon advised that she would not know that until the new report is provided.

4. When the Town first discovered that it didn't own the land, why didn't they convey this to developer and get them to pursue the land?

The Chief Operations Officer advised that the Town was following the advice of the Department of Planning, Lands and Heritage (DPLH). The advice was given to the Town early in the piece and changed later in the piece. The process to amalgamate the land parcels is now different. A large portion of the land is public road and a portion is private road. The Town followed the advice of DPLH in terms of how to proceed.

#### 5. Report claims DPLH has provided guidance about dedication of road. Where is that information?

The Chief Operations Officer advised that advice and guidance was received in person, over the phone and in emails. The Town has been in touch with DPLH consistently over several months.

#### 6. Is the advice not in writing?

Mayor Karen Vernon advised that the advice came in different forms, at different times.

7. The Town has taken legal advice in terms of dedication but hasn't said what that advice is. Can the Town not provide legal advice?

Mayor Karen Vernon advised that the advice is confidential.

#### 8. Which items are confidential?

Mayor Karen Vernon advised that there are two items titled 'Confidential legal advice to the Town of Victoria Park'.

9. Would you agree that the advice from the Town to the Council is to write to the Minister to request that the Minister dedicate this private land as a public road?

Mayor Karen Vernon advised that the recommendation hasn't been debated by Council and Council doesn't yet have a position. The recommendation from the Town is to proceed with the dedication of the right-of-way and closure of a portion of the right-of-way.

#### 10. Is the Town asking Council to dedicate the land and then give it away?

Mayor Karen Vernon advised that the process for asking the Minister to dedicate this land as a road is on the basis that the advice contained within the report is that the land has been used as a road for a long period of time and it therefore qualifies for Council to make the request to the Minister for Lands. Elected members have yet to consider the item.

11. Does the report not say anything about closing the road and amalgamating it with that block to give to the developer?

Mayor Karen Vernon advised that Mr Maxwell can read the report.

#### 12. What is the public benefit in doing this?

The Chief Operations Officer advised that the relocation of the right-of-way does have public benefits and took the question on notice.

13. Does the Character Retention Guidelines Local Planning Policy give the Town power to request that any existing solar panels or air conditioning vents be removed or moved from the front of houses if they are visible from the street?

Mayor Karen Vernon advised that the recommendation for that item is that it be deferred.

The Manager Development Services advised that Local Planning Policy 32 states what is exempt from development approval. The initial view is that those minor structures would be exempt from Council approval.

The intent of the policy is to deal with new structures, not existing. Something that doesn't require approval wouldn't now require approval.

#### 14. Does it give the Town the power to request they be removed?

The Manager Development Services advised that it isn't intended to change the power. The Town has the power to ask for approval for structures where they require approval. The intent is not to now require approval so it would continue to be the case that those minor structures would not require approval. The Town would not have the power or intent to require that those structures be removed or modified.

15. If an owner of a character house in the special control area wants to upgrade part of their house they will need to submit a development application. Can the approval be conditional on another unrelated item being removed or modified?

The Manager Development Services advised that the policy is being recommended for deferral as the is not enough clarity around the term 'visible from the street'. The intent is to prepare a modified policy that more clearly articulates when development approval is required and when it is not. It would be unreasonable to require other works to be done on an unrelated item. When dealing with development applications you have to deal with the merits of the work that you are actually dealing with. There would need to be a nexus between the works proposed and the other works for a local government to require works to be done to another item. That would be highly unusual unless there was a direct relationship between the two.

#### 16. When was the decision to defer made?

Mayor Karen Vernon advised that the recommendation was made in the agenda for the Ordinary Council Meeting and was published on Thursday.

#### John Gleeson

1. Does our Chief Executive Officer have any reason to advise the Minister for Local Government on what is happening in local government?

The Chief Executive Officer advised that he has no direct role to talk to the Minister.

#### 2. Does the Chief Executive Officer not sit on any other board with the Minister?

The Chief Executive Officer advised that he sits on the Local Government Advisory Board and the Burswood Park Board. He doesn't have any role in advising the Minister on anything but both boards do.

Mayor Karen Vernon advised that the Chief Executive Officer is one of the board members. Boards made decisions and provide advice. It is not the Chief Executive Officer advising the Minister.

3. Has the land behind the Woolworths development been sold by Council to them and was it put out for tender before it was decided? How did it become Council selling off assets?

Mayor Karen Vernon advised that the carpark was sold to FABCOT by Council through an unsolicited bid for the acquisition of land.

The Chief Operations Officer advised that a business case was presented to Council that independently assessed the value of the land and gave a recommendation that the offer was above market price. Settlement hasn't occurred. The Town is in that phase of the transaction now.

Mayor Karen Vernon advised that the Town did give notice to public that it was selling land and called for public submissions.

#### PROCEDURAL MOTION

**Moved:** Mayor Karen Vernon That public question time be extended for five minutes. Seconded: Cr Bronwyn Ife

#### CARRIED (8 - 0)

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

Against: nil

#### Mike Lanternier

1. What was cost of new artworks at Lathlain Place and who were they purchased from?

The Chief Community Planner advised that there are two artworks. One was purchased from Tony Jones for \$30,000 and the other cost \$50,000. It was taken on notice who the \$50,000 artwork was purchased from.

2. Did the West Coast Eagles' development come under the donation to the arts policy?

The Chief Community Planner advised that it did and they have installed several pieces supported by the Town's Public Art Advisory Group.

3. Have the Eagles complied with their obligations under the donation to the arts policy?

Mayor Karen Vernon advised that they had.

## 6 Public statement time

#### **Yvonne Hoey**

1. Made a statement against the officer recommendation for item 12.2 due to parking considerations.

#### Sam Zammit

1. Made a statement about needing a museum in the Town and preserving the history of the Town.

#### Vince Maxwell

1. Made a statement against the officer recommendation for withdrawn item 13.1.

#### John Gleeson

1. Made a statement about needing a museum in the Town.

2. Made a statement about there being no parking in the area being considered in relation to item 12.2.

3. Made a statement against selling Town assets.

# 7 Confirmation of minutes and receipt of notes from any agenda briefing forum

#### COUNCIL RESOLUTION (475/2020):

**Moved:** Cr Ronhhda Potter That Council:

1. Confirms the minutes of the Ordinary Council Meeting held on 21 July 2020.

- 2. Receives the notes of the Special Agenda Briefing Forum held on 22 July 2020.
- 3. Confirms the minutes of the Special Council Meeting held on 28 July 2020.
- 4. Confirms the minutes of the Special Council Meeting held on 29 July 2020.
- 5. Receives the notes of the Agenda Briefing Forum held on 4 August 2020.
- 6. Receives the notes of the COVID-19 Response Working Group meeting held on 16 July 2020.
- 7. Receives the notes of the Urban Forest Strategy Implementation Working Group meeting held on 20 July 2020.

#### CARRIED (8 - 0)

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

Seconded: Mayor Karen Vernon

## 8 Presentation of minutes from external bodies

Nil.

## 9 Presentations

## 9.1 Petitions

Mayor Karen Vernon presented a petition from Phillip Cross seeking support from the local council (Town of Victoria Park) to create a more safe and happy environment for residents, business owners and visitors to the Burswood Peninsula precinct, by introducing better lighting and increased security patrols/presence, so that members of the community are made to feel more secure when patronising the neighbourhood.

#### COUNCIL RESOLUTION (476/2020):

Moved: Cr Brian Oliver

#### Seconded: Cr Luana Lisandro

That Council receives the petition to seek support from the local council (Town of Victoria Park) to create a more safe and happy environment for residents, business owners and visitors to the Burswood Peninsula precinct, by introducing better lighting and increased security patrols/presence, so that members of the community are made to feel more secure when patronising the neighbourhood.

#### **CARRIED (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

#### 9.2 Presentations

Nil.

#### 9.3 Deputations

Nil.

## 10 Method of dealing with agenda business

#### COUNCIL RESOLUTION (477/2020):

#### Moved: Cr Bronwyn Ife

That items 12.4, 12.5, 12.6, 14.1, 15.1, 15.2 and 15.3 be adopted by exception resolution, and the remaining items be dealt with separately.

#### CARRIED (8 - 0)

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

#### Seconded: Cr Jesvin Karimi

## **11 Chief Executive Officer reports**

Location	Town-wide
Reporting officer	Amy Noon
Responsible officer	Anthony Vuleta
Voting requirement	Simple majority
Attachments	Nil

#### 11.1 WALGA 2020 Annual General Meeting - Nomination of Delegates

#### Recommendation

That Council:

- 1. Nominates two voting delegates for the 2020 Annual General Meeting of the WA Local Government Association to be held on Friday 25 September 2020 at Crown Perth.
- 2. Nominates two proxy voting delegates for the 2020 Annual General Meeting of the WA Local Government Association to be held on Friday 25 September 2020 at Crown Perth, in the event that Council's appointed representatives are unable to attend.

#### Purpose

For Council to nominate two voting delegates and two proxy voting delegates for the 2020 Annual General Meeting of the WA Local Government Association (WALGA).

#### In brief

- The 2020 WALGA Annual General Meeting is being held on Friday 25 September 2020 at Crown Perth.
- The Town must nominate two voting delegates by Friday 28 August 2020 to be able to participate in voting on matters.

#### Background

- 1. WALGA is the peak industry body for local government in Western Australia and advocates on behalf of 138 local governments.
- 2. All member Councils are entitled to be represented by two voting delegates and two proxy voting delegates at the Annual General Meeting of WALGA.
- 3. At the Annual General Meeting, members consider WALGA's annual financial statements, the President's annual report and any Executive or Member motions that are raised.
- 4. This year, the WALGA Annual General Meeting is being held on Friday 25 September 2020 at Crown Perth.
- 5. The Chief Executive Officer has received communication from WALGA requesting the Town to submit its voting delegates by Friday 28 August 2020.
- 6. At its Special Council Meeting held on 29 October 2019, Council appointed Deputy Mayor Bronwyn Ife and Cr Ronhhda Potter to represent the Town on the WALGA South East Metropolitan Zone. Cr Vicki Potter and Cr Claire Anderson were appointed as alternative members.

- 7. At the Ordinary Council Meeting held on 16 June 2020, Council appointed Mayor Karen Vernon to represent the Town on the WALGA South East Metropolitan Zone, after Cr Ronhhda Potter stood down from the group.
- 8. Deputy Mayor Bronwyn Ife is the Chair of the WALGA South East Metropolitan Zone and is also a Deputy State Councillor.
- 9. In 2019, Council nominated ex-Mayor Trevor Vaughan and Cr Brian Oliver as the voting delegates. Deputy Mayor Bronwyn Ife and Cr Vicki Potter were nominated as proxy voting delegates.

#### Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL10 - Legislative responsibilities are resourced and managed appropriately, diligently and equitably.	Voting delegates are required to be registered, as per WALGA's constitution.
	Representation at WALGA's Annual General Meeting will enable the Council to be involved in any decision- making affecting the Town.

#### Engagement

Not applicable.

#### Legal compliance

Voting delegates are required to be registered, as per WALGA's constitution.

#### **Risk management consideration**

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable.				Low	
Environmental	Not applicable.				Medium	
Health and safety	Not applicable.				Low	
Infrastructure/ ICT systems/ utilities	Not applicable.				Medium	

Legislative compliance	If the Town does not submit its voting members, it will not be able to vote on the matters being considered.	Insignificant	Unlikely	Low	Low	TREAT risk by nominating voting members.
Reputation	Not applicable.				Low	
Service delivery	Not applicable.				Medium	

## **Financial implications**

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

## Analysis

10. Council should appoint two voting delegates and two proxy voting delegates for the WALGA Annual General Meeting, to ensure the Town is represented to vote on matters affecting the Town and the wider local government sector.

### **Relevant documents**

#### WALGA constitution

Mayor Karen Vernon called for nominations for the voting delegate and proxy voting delegate positions.

Nominations were received from Mayor Karen Vernon and Deputy Mayor Bronwyn Ife for the voting delegate positions.

Nominations were received from Cr Jesvin Karimi and Mr Anthony Vuleta for the proxy voting delegate positions.

#### COUNCIL RESOLUTION (478/2020):

#### Moved: Cr Claire Anderson

#### Seconded: Cr Luana Lisandro

That Council:

- 1. Nominates Mayor Karen Vernon and Deputy Mayor Brownyn Ife as the voting delegates for the 2020 Annual General Meeting of the WA Local Government Association to be held on Friday 25 September 2020 at Crown Perth.
- 2. Nominates Cr Jesvin Karimi and Mr Anthony Vuleta as the proxy voting delegates for the 2020 Annual General Meeting of the WA Local Government Association to be held on Friday 25 September 2020 at Crown Perth, in the event that Council's appointed representatives are unable to attend.
- 3. Advises the WA Local Government Association of Council's nominees.

#### CARRIED (8 - 0)

For: Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

Against: nil

## 11.2 Public Awareness and Education Campaign on METRONET

	The Tuble / Wareness and Education campaign on memorie		
Location	Carlisle		
	East Victoria Park		
	Welshpool		
Reporting officer	Rebecca Waghorne		
<b>Responsible officer</b>	Anthony Vuleta		
Voting requirement	Simple majority		
Attachments	Nil		

#### Recommendation

That Council receives the update report on the public awareness and education campaign on the METRONET level crossing removal.

## Purpose

To update council on the progress of the public awareness and education campaign.

## In brief

- On 16 June 2020, the State Government unveiled its plan to pursue an elevated rail option to remove the level crossings at Mint/Archer Street, Oats Street and Welshpool Road.
- At a Special Council Meeting on 25 June 2020, Council resolved to introduce a public awareness and education campaign relating to the proposed options for removal of the level crossings.
- The Town developed a series of social media posts directing viewers to the Towns website as well as an information flyer and letter from the Mayor which was mailed to residents surrounding the stations.
- The Town engaged Marketforce to develop and deliver the campaign which will run from 16 August 2020 to 6 September 2020.

## Background

- 1. The State Government's Level Crossing Removal program presents an unprecedented investment in the Town's public transport infrastructure. Since 2018, the Town has been working with METRONET to inform the potential options for removing the level crossings at Oats St, Mint/Archer St and Welshpool Road.
- 2. At the OCM on 20 August 2019 Council endorsed the METRONET Advocacy Platform. This platform advocated the following approach to removing the level crossings within the Town.
  - (a) Underground: the rail corridor is underground and the land at ground level is available for other uses.
  - (b) Great Places: Station Precincts are great places that provide obvious and lasting community benefits.
  - (c) All Stations Remain: All existing stations in the Town must remain with only minor adjustments to their locations.
  - (d) Sustainable Access: Station Precincts promote and facilitate walking, cycling and public transport as the predominant choices for accessing each station.
- 3. On 16 June 2020 the State Government unveiled its plan to pursue an elevated rail option to remove the level crossings at Mint/Archer Street, Oats Street and Welshpool Road.

- 4. At a Special Council Meeting on 25 June 2020 Council resolved to introduce a public awareness and education campaign relating to the proposed options for removal of the level crossings.
- 5. The Town developed a series of social media posts directing viewers to the Town's website as well as an information flyer and letter from the Mayor which was mailed to residents surrounding the stations.
- 6. The Town engaged Marketforce to develop and deliver the campaign which will run from 16 August 2020 to 6 September 2020.
- 7. The campaign focuses on content driven marketing that is centered around everyday people in our community.
- 8. The creative highlights the different needs of our community and the impact this proposed development could have on them.
- 9. The content is based around four key areas that are of importance to our community and will be heavily impacted by the project; safety, neighbourhood, connection and activity.
- 10. The campaign is largely digital and targets a range of audiences who live in and visit the Town via bus shelter advertising, Facebook video advertising, online display advertising and website blogs.

Strategic	alignment
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Environment	
Strategic outcome	Intended public value outcome or impact
EN01 - Land use planning that puts people first in urban design, allows for different housing options for people with different housing need and enhances the Town's character.	
EN02 - A safe, interconnected and well maintained transport network that makes it easy for everyone to get around.	A community that is well informed about the level crossing removal project will enable better a better integration of the local transport network and the broader rail network.

Social	
Strategic outcome	Intended public value outcome or impact
S02 - An informed and knowledgeable community.	The public awareness and education campaign will inform and educate the community about significant and transformational projects occurring in the Town, allowing them to effectively contribute to the outcomes of the project.

## Engagement

Internal engagement		
Stakeholder Relations	Project lead	
Place Planning	Project support, technical advice	
C-Suite	Project advice and approval	

Other engagement	
Marketforce	Agency appointed to develop and deliver the campaign

# Legal compliance

Not applicable.

# **Risk management consideration**

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Infrastructure/ ICT systems/ utilities	A poorly informed community may result in poor quality infrastructure that is not aligned with community needs.	Major	Unlikely	Medium	Medium	Continue delivery of the public awareness and education campaign.
Reputation	If community are not aware of the all relevant information in a timely manner, it will damage the Town's reputation.	Moderate	Likely	High	Low	Continue delivery of the public awareness and education campaign.

# **Financial implications**

Current budget	Sufficient funds exist within the annual budget to address this recommendation.
impact	

## Analysis

- 11. The campaign aims to share all information on the various options for removal and replacement of level crossings at Town based train stations, so community can feel informed and knowledgeable enough to form their own opinions, and have a say at information and consultation sessions, held by METRONET.
- 12. To this aim, the campaign focuses on the opportunity the level crossing removals provide to deliver **great places** for our community and leave a positive and lasting legacy. The campaign is structured around four key areas this project has the potential to enhance: safety, neighbourhood, connection and activity.
- 13. The public awareness and education campaign will run from 16 August 2020 to 6 September 2020.
- 14. Social media posts undertaken in the lead up to the launch of this campaign have received a mixture of responses from community including: many responses indicating a preference for underground rail, many concerns raised over elevated rail, some concerns over the Town running a campaign and several posts encouraging community action of some form.
- 15. The pre-campaign communications, including a letter, flyer and social media has resulted in 1,352 visits to METRONET pages on the Town's website.
- 16. These communications have generated conversation in our community with several shares of the Town's information and the announcement of a community-led information session to be held Wednesday 19 August 2020.

## **Relevant documents**

Not applicable.

#### COUNCIL RESOLUTION (479/2020):

Moved: Mayor Karen Vernon

Seconded: Cr Bronwyn Ife

That Council receives the update report on the public awareness and education campaign on the METRONET level crossing removal.

#### **CARRIED (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

## **12 Chief Community Planner reports**

	anning roney character retention datacines					
Location	Burswood					
	East Victoria Park					
	Lathlain					
	Victoria Park					
<b>Reporting officer</b>	Michael Hancock					
<b>Responsible officer</b>	Robert Cruickshank					
Voting requirement	Simple majority					
Attachments						
	1. Character Retention Guidelines Town Modified Version [ <b>12.1.1</b> - 21 pages]					
	2. Recommendations Report [ <b>12.1.2</b> - 93 pages]					
	3. Ordinary Council Meeting Minutes Extract May 2020 [ <b>12.1.3</b> - 15 pages]					
	4. Modified Proposed Residential Character Study Area [ <b>12.1.4</b> - 1 page]					
	5. Ordinary Council Meeting Minutes Extract July 2020 [12.1.5 - 22 pages]					
	6. Character Retention Guidelines Element Original Version [ <b>12.1.6</b> - 19					
	pages]					
	7. Ordinary Council Meeting Minutes Extract September 2017 [ <b>12.1.7</b> - 36					
	pages]					

#### 12.1 Draft Local Planning Policy - Character Retention Guidelines

#### Recommendation

That Council defer consideration of the draft modified version of Local Planning Policy 'Character Retention Guidelines', as contained at Attachment 1 to this report, to the September Agenda Briefing Forum and Ordinary Council Meeting.

#### Purpose

For Council to consider the draft Character Retention Guidelines (guidelines) that will apply to development in the proposed Special Control Area known as the Character Retention Area, for the purposes of community consultation.

#### In brief

- At the September 2017 Ordinary Council Meeting, the Council resolved to seek expressions of interest for an independent consultant(s) to undertake a community engagement project, review of Local Planning Policy 25 – Streetscape, and evaluate and recommend potential mechanisms for the retention of original dwellings and the protection of character streetscapes within the Residential Character Study Area (RCSA).
- Council subsequently appointed Element to undertake the project. The work undertaken by Element included consultation with the community on their views and aspirations for the Residential Character Study Area. The overwhelming response was a supportive position of measures to protect and retain the character prevalent in the Residential Character Study Area.
- Based on the community sentiment, Element prepared a Recommendations Report (see Attachment 2) and draft Local Planning Policy – Character Retention Guidelines, which was acknowledged by Council at its 19 May 2020 Ordinary Council Meeting (see Attachment 3).

- The Recommendations Report recommends that the Town undertake a Scheme Amendment to designate the Residential Character Study Area as a Special Control Area. Attachment 4 contains a map showing the area of the Town over which a Special Control Area (SCA) is proposed.
- At its 21 July 2020 Ordinary Council Meeting, Council resolved to initiate Scheme Amendment 87 to designate the Residential Character Study Area as a Special Control Area and to include requirements for development in the area (see Attachment 5). One of the proposed requirements is that development which requires development approval is to have regard to the local planning policy adopted for the area.
- A draft Local Planning Policy 'Character Retention Guidelines' was prepared by Element and provided to the Town (see Attachment 6). The draft Policy prepared by Element has been modified by Officers, to address matters that are considered to require attention (see Attachment 1).

## Background

- 1. Since 1998, the Town has had adopted policies applying to the standard of residential development in the Town both generally and for specific areas, including but not limited to the following policies:
  - former Town Planning Scheme No. 1 Policy 3.1 'Residential Design Guidelines'
  - former Town Planning Scheme No. 1 Policy 3.11 'Raphael Park Precinct Design Guidelines'
  - former Council Policy PLNG5 'Design Guidelines for Weatherboard Houses'
  - former Council Policy PLNG12 'Design Issues relating to Residential Development'.
- 2. The Town first implemented the Residential Character Study Area (RCSA) in 2003 following a study being undertaken. The study recommended that the Town *"give priority to, and actively encourage, the retention and conservation of residential character for the longer-term benefit of the community and the owners of properties".*
- 3. The Town's Local Planning Policy 'Streetscape' took effect on 31 May 2005, consolidating a number of policies (including those mentioned in paragraph 1 above) into one policy.
- 4. The Local Planning Policy 'Streetscape', also known as LPP25, has applied to residential development in the Town since this time and continues to apply today, with minor modifications being made since its original adoption.
- 5. In response to changes to the Planning (Local Planning Schemes) Regulations 2015, the Town initiated Scheme Amendment 73 to reinstate planning controls that were removed by this legislation.
- 6. At the September 2017 Ordinary Council Meeting, the Council resolved to modify Amendment 73 by removing a number of the proposed planning controls, with Amendment 73 then being refused by the Minister for Planning.
- 7. Also at the September 2017 Ordinary Council Meeting the Council resolved to seek expressions of interest for an independent consultant(s) to undertake a community engagement project, review of Local Planning Policy 25 – Streetscape, and evaluate and recommend potential mechanisms for the retention of original dwellings and the protection of character streetscapes within the Residential Character Study Area.
- 8. The Town engaged Element to undertake an independent review of the RCSA in September 2018, inclusive of reviewing LPP25.
- 9. At the 19 May 2020 Ordinary Council Meeting (see Attachment 3), Council resolved to acknowledge and receive the Review of Residential Character Study Area and Local Planning Policy 25 'Streetscape' Stage 4: Final Conclusions and Recommendations Report and receive a future report for consideration of a Scheme Amendment as outlined in the Recommendations Report.

10. At the 21 July 2020 Ordinary Council Meeting (see Attachment 5) Council resolved to initiate Scheme Amendment 87 to implement a SCA over the RCSA. This includes a requirement for development in the SCA that requires development approval to have regard to a local planning policy adopted for the area.

# Strategic alignment

Civic Leadership			
Strategic outcome	Intended public value outcome or impact		
CL2 - A community that is authentically engaged and informed in a timely manner.	The Town and Element undertook significant community consultation as part of the project. The community was engaged with a view to understand the built form priorities of the community and its attitude toward heritage and built form preservation. Further consultation was undertaken to ascertain if the community's aspirations had been adequately captured in draft recommendations prepared by Element.		
CL3 - Well thought out and managed projects that are delivered successfully.	The level of engagement will assist in delivering a well- considered project that reflects the aspirations of the community.		

Intended public value outcome or impact
The preservation and retention of the Town's built environment is valued by the community, as the results of consultation delivered. The proposed policy and Scheme Amendment will seek to further recognise the culture and heritage of the district.

Environment	
Strategic outcome	Intended public value outcome or impact
EN01 - Land use planning that puts people first in urban design, allows for different housing options for people with different housing need and enhances the Town's character.	Community consultation undertaken through this project has demonstrated a desire to retain and improve the built form of the Residential Character Study Area. The proposed recommendation will enhance and/or maintain the Town's distinct character.

## Engagement

11. The following consultation informed the Recommendations Report completed by Element, and the recommended draft Character Retention Guidelines.

External engagement			
Stakeholders	Town of Victoria Park residents		
Period of engagement	First period of consultation conducted between 22 October 2018 and 19 November 2018. A total of 5,524 letters were sent inviting people to participate in a survey. Second period of consultation conducted between 28 August 2019 and 25 September 2019. On this occasion, consultation was undertaken with those persons who responded during the first consultation phase.		
Level of engagement	Consult; Involve		
Methods of engagement	<ul> <li>The Town's 'Your Thoughts' online engagement hub,</li> <li>Southern Gazette Newspaper notice,</li> <li>Direct correspondence to all Amendment 73 submitters,</li> <li>Town's 'Life in the Park' eNewsletter; and</li> <li>Social media posts.</li> </ul>		
Advertising	As above.		
Submission summary	A total of 357 responses were received in the first period of consultation. A total of 12 submissions were received in the second period of consultation.		
Key findings	The feedback is summarised as outlined below.		

- 12. Community consultation was undertaken in a two-part process. Element sought to engage with the community at the commencement of the project to gain the community's view on residential character and the importance of it to them. Element conducted a survey of owners and occupiers within the RCSA receiving over 350 public submissions. The Recommendations Report produced by Element (see Attachment 2) includes the Stage 1 community consultation outcomes, however the below summary captures the general sentiment of the consultation:
- Streetscape character is seen to play an important role in telling the story of the Victoria Park area;
- While there are pockets of 'intact' streetscapes, the overwhelming description respondents used for the character of the area they live in is 'mixed';
- The majority of respondents recognised that the character of the area deserves protection;
- There is a clear desire from respondents to retain original dwellings;
- There is no clear perception of either positive or negative change in character over time;
- A flexible approach to policy administration is desired to encourage the retention of original dwellings as well as new development within character, rather than enforcing it; and
- There is seen to be a need for an equal effort in protecting and enhancing the natural beauty of the area.
- 13. Following their consideration of the initial public comments, Element prepared a series of draft recommendations which were the subject of further consultation to determine if the community's comments were accurately captured. The recommendations included amending the Scheme to introduce a Special Control Area over the RCSA and the preparation of revised draft Character Retention Guidelines. A total of 12 submissions were received, with eight generally supportive and four providing comment or concern.

- 14. Should Council adopt the recommendation of this report, the draft Character Retention Guidelines will be the subject of community consultation as follows:
  - To be advertised concurrently with the advertising of Scheme Amendment 87.
  - Consultation for a period of 60 days.
  - Consultation will occur by the following means:
    - Publish a notice in the Southern Gazette newspaper on at least three occasions.
    - A hard copy displayed in the Administration Centre
    - o Referred to relevant government agencies; and
    - Displayed on the Town's website consultation channels.
    - Letters being sent to (a) owners of properties within the Scheme Amendment area; and (b) respondents to consultation undertaken by Element in October/November 2018 (see Attachment 7); and (c) those persons who lodged a submission on Scheme Amendment 73.
  - The Town will undertake community information sessions which will be publicised through various channels.

## **Relevant planning framework**

Legislation	<ul> <li>Planning and Development Act 2005</li> <li>Planning and Development (Local Planning Schemes) Regulations 2015</li> <li>Town Planning Scheme No.1 (TPS1)</li> </ul>
State Government policies, bulletins or guidelines	<ul> <li>State Planning Policy 7.3 – Residential Design Codes Volume 1</li> <li>State Planning Policy 7.3 – Residential Design Codes Volume 2</li> <li>State Planning Policy 3.5 – Historic Heritage Conservation</li> </ul>
Local planning policies	Local Planning Policy 25 – Streetscape (LPP 25 – Streetscape)
Other	Nil

## General matters to be considered

TPS precinct plan statements	<ul> <li>The following statements of intent contained within the Precinct Plans are relevant to consideration of the application.</li> <li>Precinct Plan P5 - Raphael Precinct</li> <li>The Raphael Precinct shall remain as a residential precinct containing many fine examples of houses from past eras.</li> </ul>		
	• Infill development and redevelopment of corner lots may be appropriate, although not to the detriment of the existing character of the area and of the existing quality housing stock.		
	• The precinct should remain a visually attractive area and have a pleasant atmosphere characterized by low to medium scale architecture, buildings facing the street in the traditional manner and set in landscaped surrounds.		

The retention of structurally sound original houses and healthy mature trees will be a priority in order to maintain the existing residential character and streetscape. Precinct Plan P6 – Victoria Park Precinct The Victoria Park Precinct will remain as attractive and essentially low to • medium scale residential area set on some of the highest land within the locality. The retention and rejuvenation of existing housing, particularly dwellings indicative of the era in which the locality was developed, and selective sensitivity designed 'infill' housing is the most favoured form of development and will be encouraged. The precinct should remain a visually attractive area and the preservation of trees and the generous landscape planning of properties upon redevelopment will be required. **Precinct Plan 10 – Shepperton Precinct** The Shepperton Precinct should remain a pleasant, low scale, medium density housing area. The retention of structurally sound houses and healthy, mature trees is an important aim for the precinct. Selective infill and the development of grouped dwellings is also encouraged. New development is to enhance the existing character of the area and have regard for remaining quality housing stock. Precinct Plan 12 – East Victoria Park •The retention of existing structurally sound housing which generally contributes to the character of the area, and the selective redevelopment of other sites will be encouraged. The character of the precinct between Canterbury Terrace and Balmoral Streets, which consists of small cottages on small lots, should be preserved. Any redevelopment in this locality should adhere to strict design constraints governed by the

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	The Town has outlaid expenditure on developing the Local Planning Policy – Character Retention Guidelines.	Moderate	Likely	High	Low	Treat: adoption of the recommendation which would allow community feedback on the proposed guidelines.
Environmental	Flexibility to provide contemporary additions and	Moderate	Likely	High	Medium	Treat: adoption of recommendation would progress a flexible planning

existing scale and character of housing.

#### **Risk management consideration**

	sustainable renovations to dwellings will be delayed.					framework for providing improved environmental outcomes.
Health and safety	Not applicable.				Low	
Infrastructure/ ICT systems/ utilities	Not applicable.				Medium	
Legislative compliance	Not applicable.				Low	
Reputation	Not advertising the Local Planning Policy – Character Retention Guidelines would mean community concerns relating to character retention and a contemporary flexible planning approach would be impacted.	Moderate	Likely		Low	Treat: adoption of the recommendation which would mean the advertising the draft Local Planning Policy – Character Retention Guidelines.
Service delivery	Not proceeding with the Draft Guidelines will prevent the transition to a more flexible modern planning approach.	Moderate	Almost certain	High	Medium	Treat: adoption of the recommendation which would mean the advertising the draft Local Planning Policy – Character Retention Guidelines.

# **Financial implications**

Current budget impact	Nil.
Future budget impact	Nil.

# Analysis

#### Relationship with Special Control Area

- 15. At Council's July 2020 Ordinary Council Meeting, Council resolved to initiate Scheme Amendment 87, which seeks to establish a Special Control Area over the Residential Character Study Area.
- 16. Scheme Amendment 87 includes a requirement that: *"All development shall be designed with due regard for any relevant local planning policy adopted for the Character Retention Area."*
- 17. As outlined in the Recommendations Report prepared by Element, planning practice and the context of the RCSA has shifted. The Recommendations Report summaries these as follows:
  - (a) The introduction of the Deemed Provisions regarding works exempt from requiring development approval and heritage 'protection' (as above), as well as a modified Model Scheme Text;
  - (b) The introduction of the State Government's 'Design WA' suite of documents and the 10 Principles of Good Design;
  - (c) A focus on sustainability, climate sensitive design and improved building quality, residential amenity and liveability;
  - (d) An increased value placed on 'urban forests' and the role of street trees and landscaping;
  - (e) The endorsement of the State Government's Sub-Regional Planning Frameworks which focus infill in strategic locations in order to 'protect' the lower density established neighbourhoods;
  - (f) The extent of demolitions of original and non-original dwellings across the study area;
  - (g) The Council and the Minister for Planning's decisions on Amendment 73; and
  - (h) A shift to facilitative rather than regulative approaches to some planning decision-making.
- 18. Further, the results of community consultation highlighted a preference for a flexible approach to policy administration, rather than an enforcement approach.
- 19. The proposed guidelines are to apply to all development which is "visible from the street" as defined as:

Works which if implemented could be wholly or partially seen from a street and is either:

- 1. situated wholly or partially within 12m of the subject lot's boundary to the street; or
- 2. wholly located greater than 12m from the street boundary and exceeding a height of 5m above the natural ground level at the street boundary but does not include single storey works.

For the purposes of this clause:

- 1. In ascertaining whether a development, if implemented, could be wholly or partially seen from a street:
  - *i.* account is not to be taken of existing or proposed fencing, landscaping or other impediments to visibility; but
  - ii. account may be taken of existing (pre-implementation of the proposed development) heights within the site, provided that the development is not proposed to change the existing topography in a way that would render the development visible.
- 2. "Street" means a public street, whether a primary or secondary frontage to a site, but does not include a right-of-way (or a public street which was formerly a right-of-way), or a communal street.
- 20. Element undertook two stages of community consultation to gauge community sentiment. As outlined above, a key trend to emerge was the desire for a more flexible approach to policy application. For stage one Element summarises the following:

Theme	Stage 1 Consultation Summary	Stage 2 Consultation Summary	Officer Comments
Alterations and additions to single dwellings	Council should play a part in ensuring the street scape is maintained to reflect "original dwellings", but that does not mean there should be a need to retain original dwellings in their entirety. There needs to be scope for homeowners to be able to develop/renovate their properties and bring them into the 21st century. This includes the capacity to add a second story. Streetscape character can be maintained through keeping the front of "original dwellings" and allow for interesting and modern extensions behind.		The proposed policy seeks to allow more contemporary additions and alterations to single dwellings outside of the area which is visible from the street. Outside of the area visible from the street, as defined above, building design controls are not applicable. Additions and alterations which are visible from the street will be assessed on a performance basis rather than a "tick box" approach. The guidelines are considered to address the communities' feedback to encourage contemporary additions.
New development of single dwellings	Streetscape character is seen to play an important role in telling the story of the Victoria Park area. While there are pockets of 'intact' streetscapes, the overwhelming description respondents used for the character of the area they live in is 'mixed'.	character replication or like	Recognising the community sentiment, the guidelines take a flexible approach to new dwellings and seeks to avoid mimicking traditional character features. Although the guidelines seeks to ensure the retention of character, new dwellings can be more contemporary in nature.

			considered to address the communities' feedback to allow for contemporary works whilst striking a balance to ensure that development still respects the existing character of an area.
Streetscape character	<ul> <li>Top five elements thought to create the character in the area:</li> <li>Presence of original dwellings;</li> <li>Traditional materials;</li> <li>Verge trees;</li> <li>Pitched roofs; and</li> <li>Consistent primary street setbacks.</li> <li>There is seen to be a need for an equal effort in protecting and enhancing the natural beauty of the area.</li> <li>New and old architecture can blend together under an evolving streetscape.</li> </ul>	come up with "one size fits all" regulations for such a variety of aesthetics and streetscapes. Do not oppose overall aim of requiring homeowners to consider the streetscape character and impact in	The guidelines seek to maintain traditional streetscape features, as outlined in the community consultation. Features include contextually consistent street setbacks, minimum 30° roof pitch, second storey development setback from ridgeline and street walls and fences. The guidelines are considered to address the communities' feedback to maintain the key factors in streetscape preservation.
Governance	A flexible approach to policy administration is desired to encourage the retention of original dwellings as well as new development within character, rather than enforcing it. The Town's planning department does not encourage design innovation and is overly restrictive and narrowly focused in its application of the Local Planning Policy –	understand policy and a facilitation culture. Should upskill officers to understand good design. Support bottom-up approach and partnerships;	friendly and more flexible in their approach. Officers have been adapting to a more

Streetscape.	continue with the introduction of the
Council should work with property owners to ensure	proposed guidelines.
best possible character retention outcomes while	The guidelines are considered to address
not being restrictive and difficult.	the communities feedback in providing increased flexibility and
Need to assess character responses based on merit and allow for quality new development.	being more "simple".
Be more user friendly - simpler to read, understand and navigate.	

21. The proposed guidelines represent an important step in the protection and evolution of the Residential Character Study Area and support the objectives and purpose of the initiated Scheme Amendment 87 SCA.

Proposed Draft Character Retention Guidelines

- 22. The Town engaged Element to undertake a review of the RCSA and propose mechanisms for the preservation of the areas character. One of the recommendations from Element is the preparation of Character Retention Guidelines.
- 23. The proposed guidelines are consistent with a modern planning framework approach, and is developed as a performance-based policy. Performance based policy is the current practice for administering land use planning and is the approach taken within the Department of Planning, Lands and Heritage suite of Design WA documents.
- 24. In considering development applications within the SCA, regard needs to be given to the proposed Character Retention Area Guidelines (see Attachment 1). These Guidelines are proposed to apply to development within the RCSA instead of the Town's Local Planning Policy 25 'Streetscape'.
- 25. Key elements of the guidelines focus on the positive contribution that built form and the public domain have on an area.
- 26. The guidelines focus on the retention of original dwellings, whilst providing flexibility to incorporate contemporary design for additions and new dwellings in appropriate situations.
- 27. The guidelines take into consideration the wider streetscape when determining setbacks, representing a locally tailored approach rather than a one size fits all approach.
- 28. Acknowledging the community feedback on the current Local Planning Policy 'Streetscape', the draft Character Retention Guidelines have been written to be more performance based rather than prescriptive. This is intended to provide scope for innovative and creative design solutions, and sustainable and contemporary developments where appropriate.
- 29. Development that is not "visible from the street", as this term is defined, will not be subject to the draft Character Retention Guidelines, therefore giving landowners complete freedom to deliver innovative, contemporary designs in these situations.

- 30. As part of developing the guidelines, Element engaged with Town officers to ascertain insights into the operation and effectiveness of existing LPP 25.
- 31. On receipt of the guidelines the Urban Planning team workshopped the draft guidelines and provided suggested changes to Element, a number of changes were incorporated, with several being discarded.
- 32. The final draft guidelines prepared by Element are contained at Attachment 6.
- 33. Further to this, the Urban Planning team have proposed a number of changes to the draft guidelines (see Attachment 1) to address matters that were considered to be deficient or requiring greater clarity.

Modified Draft Character Retention Guidelines

- 34. Town officers further modified the guidelines to better serve the needs of the Town (see Attachment 1).
- 35. Changes are proposed to the draft Guidelines as prepared by Element, with the more notable changes being outlined below:

Provision	Proposed Modification	Comment
Variations to Development Approval section	This clause has been moved to the first page of the guidelines.	The proposed change is to increase awareness and emphasise the intended flexibility of the guidelines.
Policy area map (figure 1).	Removal of some portions of land from the policy area, particularly those areas capable of being developed with multiple dwellings and where there is not a strong presence of original dwellings or an identifiable character.	The proposed change to the policy area is consistent with the initiated Scheme Amendment 87 SCA.
Definition of "visible from the street".	<ul> <li>To change the definition to:</li> <li>Works which if implemented could be wholly or partially seen from a street and is either:</li> <li>1. situated wholly or partially within 12m of the subject lot's boundary to the street; or</li> <li>2. wholly located greater than 12m from the street boundary and exceeding a height of 5m above the natural ground level at the street boundary but does not include single storey works.</li> <li>For the purposes of this clause:</li> <li>1. In ascertaining whether a</li> </ul>	The proposed change has been formalised as part of the initiated Scheme Amendment 87 SCA. This is to avoid unintended development requiring an application, such as single storey additions.

	<ul> <li>development, if implemented, could be wholly or partially seen from a street:</li> <li>i. account is not to be taken of existing or proposed fencing, landscaping or other impediments to visibility; but</li> <li>ii. account may be taken of existing (pre-implementation of the proposed development) heights within of the site, provided that the development is not proposed to change the existing topography in a way that would render the development visible.</li> <li>2. "Street" means a public street, whether a primary or secondary frontage to a site, but does not include a right-of-way (or a public street which was formerly a right-of-way), or a communal street.</li> </ul>	
Policy Statement, Demolition new provision.	The inclusion of "in the Town's opinion, the dwelling does not make a positive contribution to the streetscape character including through modifications or changes to the building that is irrevocable" and the inclusion of criteria to assess an application proposing demolition.	To outline that demolition of an 'original dwelling" will be considered where the dwelling has been modified to such an extent that it no longer positively contributes to the streetscape.
5.1.3 Lot Boundary Setbacks	Delete provision.	The R-codes provisions are acceptable in this instance. The guidelines refer to the erection of carports, it is considered this is better addressed in guidelines section 5.2.2 Garage Width.
2.2 Form and Materiality, Eaves	The inclusion of eaves being required on development that is visible from the street.	Eaves are considered to provide a significant contribution to the streetscape zone as well as their

		solar benefits. The guidelines should include provision relating to the inclusion of eaves.
Development Incentives to Retain Original Dwellings	Delete provision.	As outlined in Council Resolution (395/2020) at the 19 May 2020 Ordinary Council Meeting, a report investigating incentives is likely to be presented to Council for its consideration before December 2020.

- 36. The proposed changes are considered to better equip the guidelines to meet the needs of the Town and the community, without undermining the original intent of the draft guidelines presented by Element.
- 37. It is recommended that the draft guidelines proceed to public advertising. A further report will be presented to Council in the future following the conclusion of the advertising period, reporting on any submissions received and seeking a final decision from Council as to whether or not to adopt the draft guidelines, with or without modifications.
- 38. It is recommended the draft guidelines proceed to community consultation concurrently with advertising of the initiated Scheme Amendment 87.

Areas Outside of RCSA

- 39. Currently LPP 25 contains requirements relating to four separate areas within the Town, being the Residential Character Study Area, Weatherboard Precinct/Streetscape, Raphael Precinct and all other areas (described as 'Outside of Specified Area').
- 40. With the introduction of the guidelines, the provisions of LPP25 which relate to the Residential Character Study Area, Weatherboard Precinct/Streetscape and Raphael Precinct will be removed from LPP25.
- 41. Should the Character Retention Guidelines be adopted for the SCA, then LPP25 will continue to apply to 'Outside of Specified Areas' (eg. Carlisle, Lathlain, St James, and those portions of Victoria Park, East Victoria Park and Burswood not within the SCA).
- 42. In the longer term it is proposed to comprehensively review LPP 25 as it will apply to development 'Outside of Specified Areas' to similarly be a more performance-based policy.
- 43. It is also important to note the guidelines do not apply to development facing rights-of-way and will be subject to existing LPP 25.

### Relevant documents

- Local Planning Policy 25 Streetscape
- Town of Victoria Park Town Planning Scheme No.1
- <u>State Planning Policy 7.3 Residential Design Codes Volume 1</u>
- <u>State Planning Policy 7.3 Residential Design Codes Volume 2</u>

### **Further consideration**

Following the Agenda Briefing Forum held on 4 August 2020 the following additional information is provided:

- 44. The provisions of the draft Character Retention Guidelines have been further reviewed by Officers in response to questions raised at the Agenda Briefing Forum, including the definition of "visible from the street" which determines when the policy applies.
- 45. It is considered that the definition of "visible from the street" needs to be simplified for improved clarity particularly for members of the public. Undertaking community consultation based upon the definition contained in the draft Guidelines presented to the July Agenda Briefing Forum may create unnecessary confusion amongst the community as to when development approval is required, and when the requirements of the policy apply.
- 46. Accordingly it is now recommended that consideration of the draft Guidelines be deferred to the September round of Council meetings to allow the matter to be further considered and resolved. The Officers recommendation has been modified accordingly.
- 47. The term "visible from the street" as contained in the draft Guidelines reflects the definition of this same term in Scheme Amendment 87 that was initiated at the July 2020 Ordinary Council Meeting.
- 48. As it has been identified that the term "visible from the street" needs to be redefined, there is a need for Scheme Amendment 87 to be modified in this respect. At the time of writing this report advice is being sought from the Department of Planning, Lands and Heritage, with it being anticipated that the Scheme Amendment may be presented back to the September round of Council meetings.

Cr Luana Lisandro left the meeting at 8.01pm.

#### COUNCIL RESOLUTION (480/2020):

#### Moved: Cr Ronhhda Potter

That Council defer consideration of the draft modified version of Local Planning Policy 'Character Retention Guidelines', as contained at Attachment 1 to this report, to the September Agenda Briefing Forum and Ordinary Council Meeting.

#### **CARRIED (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

Cr Luana Lisandro returned to the meeting at 8.02pm.

Seconded: Cr Bronwyn Ife

# 12.2 Scheme Amendment for Additional Use Restaurant Cafe at 53 & 55 Canning Highway

Location	Victoria Park	
Reporting officer	Sturt McDonald	
Responsible officer	Robert Cruickshank	
Voting requirement	Simple majority	
Attachments	<ol> <li>Final - Element planning consultants - Amendment No 85 Report [12.2.1 - 16 pages]</li> <li>Summary of submissions [12.2.2 - 2 pages]</li> <li>Ordinary- Council- Meeting-minutes-21- April-2020 [12.2.3 - 15 pages]</li> <li>JDAP approval [12.2.4 - 24 pages]</li> <li>CONFIDENTIAL REDACTED - Schedule of submisions (unredacted) [12.2.5 - 15 pages]</li> </ol>	

Landowner	Kingsfort VP Pty Ltd
Applicant	Element
Application date	16/12/2019
DA/BA or WAPC reference	DA 10.2019.85.1
MRS zoning	Urban Zone and Primary Regional Road Reserve
TPS zoning	Residential
R-Code density	R80
TPS precinct	Precinct Plan P4 – McCallum Precinct
Use class	'Restaurant/Café'
Use permissibility	'X' (prohibited)
Lot area	1,392m <sup>2</sup>
Right-of-way (ROW)	Not applicable
Municipal heritage inventory	Not applicable
Residential character study area/weatherboard precinct	Not applicable

Residential development located between Canning Highway and McCallum Park and Taylor Reserve. Public carpark in close proximity, at the southern end of McCallum Lane. Street parking also available along Taylor Street and Garland Street.

#### Recommendation

That Council:

- 1. Notes the submissions received in respect to Amendment No. 85 to the Town of Victoria Park Town Planning Scheme No. 1 and endorses the response to the submissions as contained in the report, in accordance with Regulation 50(2) of the Planning and Development (Local Planning Schemes) Regulations 2015.
- 2. Supports Amendment No. 85 to the Town of Victoria Park Planning Scheme No. 1, in accordance with Regulation 50(3)a of the Planning and Development (Local Planning Schemes) Regulations 2015, as follows:

Insert the following into Schedule C: Additional Uses of the Scheme Text:

	REF NO.	LAND PATRICULARS	PERMITTED USES	DEVELOPMENT STANDARDS/CONDITIONS
A57	57	No. 53-55 (Lots 31, 32 and 33) Canning Highway,	<ul> <li>Restaurant/Café (AA)</li> </ul>	<ol> <li>Additional use is restricted to the ground floor at the corner of Taylor Street and McCallum lane.</li> </ol>
		Victoria Park on Plan 1741		2. Additional uses must address the street to the satisfaction of the Town.
				3. The maximum net lettable area of any restaurant/café uses shall be 120m <sup>2</sup> in aggregate.
				<ol> <li>The Additional Use of Restaurant/Café shall be deemed to be an "AA" use for the purposes of the Scheme.</li> </ol>
				5. A development application for the Additional Uses is to be supported by technical reports assessing the parking demands of the use, and the extent of available nearby public parking.

Modify Town Planning Scheme No. 1 Precinct Plan P4 'McCallum Precinct' by applying to the properties known as Nos. 53 & 55 (Lots 31, 32 & 33) Canning Highway, Victoria Park the notation 'A57' as the Reference Number for that property listed in Schedule C – Additional Uses, of the Town Planning Scheme No. 1 Scheme Text.

3. Determines that the amendment referred to in resolution 2 above is a standard amendment for the

following reasons in accordance with Regulation 35(2) of the Planning and Development (Local Planning Schemes) Regulations 2015 ('Regulations'):

- () Pursuant to Regulation 34(e) of the Regulations, it is considered that the amendment would have minimal impact on the land in the scheme area that is not the subject of the amendment; and
- (a) Pursuant to Regulation 34(f) of the Regulations, it is considered that the amendment does not result in any significant environmental, social, economic or governance impact on the land in the scheme area.
- 4. Authorises the Chief Executive Officer and Mayor, in accordance with Section 9.49.a of the *Local Government Act 1995*, to execute under Common Seal Amendment No. 85 to Town Planning Scheme No. 1.
- 5. Requests the Chief Executive Officer to advise those persons who lodged a submission of Council's decision.

### Purpose

A formal request has been submitted for Council to amend Town Planning Scheme No. 1 (TPS1) to introduce an Additional Use of 'Restaurant/Café' at Nos. 53-55 Canning Highway, Victoria Park (subject site). The land use of 'Restaurant/Café' is currently an 'X' (prohibited) land use in a 'Residential' zone under TPS 1.

The purpose of this report is to consider the public submissions received and for Council to determine whether to proceed with the Amendment (with or without modification) or not proceed.

#### In brief

- The proposal seeks to amend Schedule C of TPS1 by including the land use of 'Restaurant/Café as an Additional Use at the subject site.
- The intent is for the subject site to be developed as per the Joint Development Assessment Panel approval for 23 Multiple Dwellings and for the ground floor 'communal lounge' depicted on the approved plans to be the preferred location for any new non-residential use (see Attachment 5).
- In accordance with Local Planning Policy 37 'Community Consultation on Planning Proposals', consultation on the proposal was undertaken with 16 submissions being received.
- It is considered that the Scheme Amendment will be consistent with the strategic direction envisaged for the McCallum Precinct and will provide opportunity for an improvement to streetscape amenity, activation and passive surveillance.
- It is recommended that the Scheme Amendment be supported without modifications.

### Background

1. On 19 September 2018, the first of several Design Review Panel (DRP) meetings took place between the Town, MJA Studio and Total Project Management in relation to a concept development at the subject site. Feedback from DRP prompted changes to the initial sketch design, removing one of two garage doors to the McCallum Lane frontage and replacing it with an active communal space. A 'Café' or equivalent was discussed as being desirable from a street activation/surveillance standpoint, but also noted as being an 'X' (prohibited) land use in the Residential zone.

- 2. On 20 May 2019, the development application by MJA Studio for 23 Multiple Dwellings was lodged with the Town for 53-55 Canning Highway, Victoria Park. At its meeting held on 15 August 2019, the Metro Central Joint Development Assessment Panel (JDAP) conditionally approved the proposal. The approved plans feature a 'Communal Lounge' (for use by residents) at the lower ground floor corner of Taylor Street and McCallum Lane. This is in addition to other communal facilities on the upper ground floor.
- 3. On 9 July 2019, the Town received a proposal from a planning consultant acting on behalf of the landowner for a 'standard' Amendment to Town Planning Scheme No. 1 to permit the Additional Uses of 'Restaurant/Café' and 'Office' at Nos. 53-55 Canning Highway, Victoria Park (subject site).
- 4. Preliminary consultation in relation to the proposed Scheme Amendment took place between 14 January 2020 and 5 February 2020. Advertising of the proposal comprised of letters being sent to owners and occupiers of surrounding properties (within 100m radius) and signage installed on the site. Three submissions were received, all objecting to the proposal. Submissions received raise concerns/objections as follows:

(a) Provision of car-parking is insufficient.

- (b) A river side café is already envisioned/planned for at the northern end of Taylor Street. A café on this subject site is surplus to requirements and/or contrary to the riverside café vision.
- (c) An office land use would not provide passive surveillance.
- 5. At the Ordinary Council Meeting held 21 April 2020, Council considered the merits of the proposed Amendment and the feedback from the preliminary community consultation, and resolved to initiate a Scheme Amendment. As per the Officer's recommendation, however, the Scheme Amendment as initiated was modified from what the applicant had sought.
- 6. The Scheme Amendment initiated did not include the 'Office' land use proposed by the applicant. This was excluded primarily on the basis that it did not provide the same activation and public benefits to the surrounding area that a Restaurant/Café land use would.
- 7. The Scheme Amendment initiated did not include a development standard proposed by the applicant in respect to car parking. This development standard as proposed by the applicant, if applied to this site, would have substantially reduced the car parking requirement applicable under the planning framework. The applicant contends that the users of a future commercial tenancy are likely to be existing users of McCallum Park or the Swan River and, as a result, demand on car parking would not substantially increase. While plausible, this contention was not substantiated in a sufficiently rigorous/meaningful way.
- 8. In lieu of the above, an alternate development standard was incorporated into the initiated Scheme Amendment requiring that any development application for an Additional Use is supported by technical reports assessing the parking demands of the use, and the extent of available nearby public parking.

### **Application summary**

- 9. The amendment to LPS1 under consideration seeks to include the additional use 'Restaurant/Café' on the subject site, making them 'AA' (discretionary) uses. These land uses are currently an 'X' (prohibited) land uses on the subject site given the applicable 'Residential' zoning.
- 10. The inclusion of the subject site in Schedule C (Additional Uses) of TPS1, in addition to adjusting land use permissibility for the subject site, includes five development standards/conditions. Three of the development standards limit the scope and scale of the additional use, ensuring that these additional uses form a proportionally small component of the overall development and are located at a ground floor location.

### **Applicants submission**

- 11. JDAP approved a development for 23 multiple dwellings on the subject site in August 2019. Following constructive feedback received from the Town's Design Review Panel (DRP) on an initial development concept, it was made clear that the ground plane interface of the development with the adjacent public realm needed to be enhanced.
- 12. This request proposes to amend LPS1 to include the Additional Use of 'Restaurant/Café' on the subject site. This amendment will facilitate the future development of a commercial tenancy on the corner of the subject site, likely to be within the approved residential development. This tenancy will improve the approved development's interface and activation of the public realm leading into McCallum Park.
- 13. To ensure this, it is proposed that the Café/Restaurant land use be restricted to the ground floor and be required to address the street.
- 14. The applicant has outlined that specific land uses will be subject to future planning processes (at minimum, a development application) and that at that time the details of the proposed activity will be discussed and considered in greater detail.
- 15. The applicant outlines that this area is highly accessible to the surrounding community through alternative modes of transport such as walking and cycling. The site is accessible to the wider community by the public shared path which runs along the Swan River. It is inferred that a restaurant/café land use would not be solely dependent on car-based clientele/patronage. Details that substantiate this contention, however, are left for a future development application to provide.

Legislation	<ul> <li>Planning and Development Act 2005</li> <li>Planning and Development (Local Planning Schemes) Regulations 2015</li> <li>Town Planning Scheme No.1 (TPS1)</li> <li>TPS1 Precinct Plan P4 – 'McCallum Precinct'</li> </ul>
Local planning policies	<ul> <li>Local Planning Policy 3 – Non-Residential Uses In or Adjacent to Residential Areas</li> <li>Local Planning Policy 23 – Parking Policy</li> <li>Local Planning Policy 37 – Community Consultation on Planning Proposals</li> </ul>
State planning documents	• Perth and Peel @3.5 million: Central Sub-regional Planning Framework

### **Relevant planning framework**

### Legal compliance

16. The assessment of Scheme Amendments is governed by Part 5 'Local Planning Schemes' of the *Planning and Development Act 2005* and the Planning and Development (Local Planning Schemes) Regulations 2015, including Regulations 50 and 51.

Planning and Development Act 2005

Planning and Development (Local Planning Schemes) Regulations 2015

17. In accordance with clause 17 of TPS1, the Council can initiate an Amendment to the Scheme to permit a prohibited use on a site by listing it within Schedule C – Additional Uses. In initiating such an

Amendment, clause 17 requires the Council to have regard to the orderly and proper planning of the locality, the conservation of its amenities and the statement of intent set out in the relevant Precinct Plan. The Council is also required to consider whether the proposed Amendment is likely to have any adverse effect on the occupiers and users of the development, the properties or inhabitants of the locality, or the future development of the locality.

18. Council's decision to initiate the Scheme Amendment at the Ordinary Council Meeting held 21 April 2020 reflects a view that the above-mentioned tests/considerations were satisfied. Revisiting these same points of consideration, particularly in light of public submissions received, however, is an appropriate course of action when deciding what recommendation Council is to formally provide the WAPC with. These matters are outlined below and discussed in the Analysis section of this report.

#### General matters to be considered

TPS precinct plan statements	The following statements of intent contained within the Precinct Plan are relevant to consideration of the application:
	"The McCallum Precinct's role as a major node of recreational and leisure activity, with adjacent commercial and residential uses will be enhanced. Further development will also serve to enhance and promote the precinct as a tourist attraction on the basis of its waterfront setting.
	Development will be concentrated in two areas. Further commercial development will be encouraged in the area centered around Berwick Street/Canning Highway intersection. Uses such as offices and showrooms are considered to be appropriate. High density, high quality residential uses will be encouraged in the second area which follows the alignment of Canning Highway, and backs onto the Park."
Local planning policy objectives	The following objectives of Local Planning Policy 3 – Non-Residential Uses In or Adjacent to Residential Areas are relevant in determining the application. (a) to ensure non-residential uses are compatible with the residential character,
	scale and amenity of surrounding residential properties
	(b) to provide for non-residential uses which serve the needs of the community;
	(d) to minimise the impacts of non-residential development through appropriate and sufficient management of car parking and traffic generation, noise, visual amenity and any other form of emissions or activities that may be incompatible with surrounding residential uses;
	(e) to ensure that the appearance and design of non-residential development is compatible with surrounding residential properties and the streetscape in terms of building size and scale, the provision of adequate landscaping treatments, the retention of existing mature trees and the suitable design and location of advertising signage;
	(f) to maintain and enhance the amenity of residential environments through ensuring appropriate landscaping treatments, location of car parking and vehicular access legs, and the protection of visual privacy when considering applications for non-residential development;

Deemed clause 67 of the Planning and Development (Local Planning Schemes) Regulations 2015	<ul> <li>The following are relevant matters to be considered in determining the application:</li> <li>(a) the aims and provisions of this Scheme and any other local planning scheme operating within the Scheme area;</li> <li>(g) any local planning policy for the Scheme area;</li> <li>(m) the compatibility of the development with its setting including the relationship of the development to development on adjoining land or on other land in the locality including, but not limited to, the likely effect of the height, bulk, scale, orientation and appearance of the development</li> <li>(n) the amenity of the locality including the following - <ul> <li>(i) environmental impacts of the development;</li> <li>(ii) the character of the locality;</li> </ul> </li> </ul>
	<ul> <li>(iii) social impacts of the development.</li> <li>(s) the adequacy of - <ul> <li>(i) the proposed means of access and egress from the site; and;</li> <li>(ii) arrangements for the loading, unloading, manoeuvring of vehicles;</li> </ul> </li> </ul>
	(y) any submissions received on the application

### Strategic alignment

Economic	
Strategic outcome	Intended public value outcome or impact
EC01 - A desirable place for commerce and tourism that supports equity, diverse local employment and entrepreneurship.	Amending the Scheme to make a 'Restaurant/Café' an AA' (discretionary) land use rather than an 'X' (prohibited) use will enable Council to consider development applications that positively contribute to commerce, tourism, employment and desirable place outcomes.

Environment	
Strategic outcome	Intended public value outcome or impact
urban design, allows for different housing options for people with different housing need and enhances the	-

### Engagement

Preliminary community consultation was undertaken between 14 January and 05 February 2020 prior to Council resolving to initiating the Scheme Amendment. Three submissions were received, with further details of these submissions contained in the report presented to the April 2020 Ordinary Council Meeting.

The required statutory consultation for the Scheme Amendment occurred as follows, with the submission and the Officers response to the submissions being contained at Attachment 2.

External engagement	
Stakeholders	Owners and occupiers of surrounding properties

Period of engagement	14 May – 18 June 2020; and 15 July to 23 July (Total 42 days)
Level of engagement	2. Consult
Methods of engagement	Written submissions, notification signage on-site and Your Thoughts (the Town's online engagement tool)
Advertising	Advertising of the proposal comprised of letters sent to owners and occupiers of surrounding properties (within 100m radius), public notices placed in the Southern Gazette newspaper and signage installed on the site.
Submission summary	Sixteen (16) submissions have been received. Of these, four (5) are in support of the scheme amendment, nine (9) in opposition to it and two (2) are neutral.
Key findings	Submissions in favour of the proposal outline that a café would be good for amenity, recreation users of the park and/or general business activity. Submissions against the proposal emphasise the likely shortage of car parking. Many objections note that, if not for the car parking matter, they'd have no objection to the café land use itself. It is noted that one of the submissions that was in support also raised concerns in relation to a shortage of car parking. Many submissions received view/ respond to this proposed Scheme Amendment as if it were a change-of-use development application. Because of this, a level of detail is sought by submitters that cannot be provided at this stage. This is discussed under the Analysis section of this report. Submissions are summarised and responded to in Attachment 2 – Summary of submissions. All submissions in their original forms have been compiled in confidential Attachment 3 for the information of Elected Members.

**19.** Engagement with internal and external stakeholders was undertaken as part of the Development Application for 23 Multiple Dwellings. Comments and feedback were taken into consideration in the assessment and determination of that proposal. Under Local Planning Policy 37, no additional stakeholder consultation (other than that listed above) is required for this Scheme Amendment. If the Scheme Amendment is adopted and gazetted, it is noted that a change of use development application for a Restaurant/Café land use would require additional community consultation at that point in time.

### **Risk management considerations**

Risk impact	Risk event	Consequence	Likelihood	Overall risk	Council's	Risk treatment

category	description	rating	rating	level score	risk appetite	option and rationale for actions
Financial	Not applicable.					
Environmental	Not applicable.					
Health and safety	Not applicable.					
Infrastructure/ ICT systems/ utilities	Not applicable.					
Legislative compliance	The Minister for Planning, Lands and Heritage is ultimately responsible for approving Scheme Amendments. It is possible that the Minister may decide to refuse or modify the Amendment notwithstanding Council's resolution.	Moderate	Unlikely	Medium	Low	Treat risk by providing sufficient justification for the proposed Amendment
Reputation	The 'AA' (Discretionary) land use classification would allow Development Applications to be applied for. Subsequent decisions could be appealed by proponents through the State Administrative Tribunal	Moderate	Unlikely	Medium	Low	Treat risk by ensuring that sound and valid planning reasons remain central to recommendations provided to Council
Service	Not applicable.					

### **Financial implications**

Current budget impact	Nil.
Future budget impact	Nil.

### Analysis

20. Clause 17 of TPS1 requires the Council to have regard to a number of factors. The applicant has provided a response to each of these factors in their submission. These responses, and the ToVP Officer comment in relation to each, is detailed below:

Cl. 17 (3) – The Council is not to initiate an amendment under subclause (2) unless it is satisfied that –

LPS1 provision	Applicant response	Officer comment
a) a development invo	olving the proposed additional use would be consistent wit	th -
i) the orderly and proper planning of the locality;	The activation of the corner of the approved residential building has been recommended by the Town's DRP. The proposed scheme amendment will facilitate a more holistic development of compatible uses in a prominent urban corridor. The proposed amendment is consistent with State planning direction for mixed use, high density development along urban corridors.	Support
ii) the conservation of the amenities of the locality; and	The proposed amendment will facilitate the future activation of the corner of this site, which directly fronts onto McCallum Park. The proposed amendment will facilitate a use that will provide mutual benefit afforded by the amenity of McCallum Park in that it will facilitate the optimal use and enjoyment of the park.	Support
iii) the statement of intent set out in the relevant precinct plan.	Refer above	Support
b) the use of the speci	fic site for that purpose would not have any undue advers	e effect on -
i) the occupiers and	The proposed use of a 'Restaurant/Café' has been	Support. Car parking is

users of the development;	presented in this scheme amendment because they will not have any adverse effect on the residential dwellings in the approved development or surrounding residential precinct. These uses are commonly accommodated in multi-storey residential buildings to provide the desired street activation because they do not produce significant noise, odour or vibrations.	discussed below
ii) the property in, or the inhabitants of, the locality; or	The future development of a café or restaurant is considered to provide a positive service to current and future landowners in the area. The tenancy will be based on local demand and servicing the needs of the surrounding community. The proposed uses will not have any adverse impacts on the surrounding community.	consultation, concerns exist amongst nearby residents in relation to the availability of car parking.
iii) the likely future development of the locality.	The activation of the corner of the approved residential building has been recommended by the Town's DRP as a part of the approval of a multi- storey residential development on the site. The proposed scheme amendment will facilitate the future development of the site in a manner that provides increased amenity to the community.	Support

21. Submission number 4, objecting to the proposed Scheme Amendment (made on behalf of nearby landowners) contains a number of contentions relating to car parking and the Scheme Amendment as a whole. These contentions reflect the thoughts of many objecting submitters, and provides an opportunity to concisely respond/comment to concerns collectively.

Submission	Officer comment
An 'Additional Use' provision is site specific and therefore there is an expectation the Town should consider how the use could be accommodated on the site before supporting the Scheme Amendment.	Limited agreement. The proposed Additional Use contains development standards that are site specific in nature. It is not agreed that a full car parking assessment should take place at the Scheme Amendment stage.
It is evident that the parking requirement likely to be generated by proposed Additional Use cannot be accommodated on the site.	Not supported. A technical report on this issue has yet to be provided. Furthermore, while a Development Application has been approved it is not a legal certainty that it will be constructed. The Scheme Amendment must be determined independent of that possibility/probability.
Support for the Scheme Amendment represents 'in principle' support for the proposed future use and therefore represents 'in principle' support for the	Not supported. An 'AA' classification does not represent 'in principle support' for a car parking shortfall. Furthermore the land use is discretionary,

parking shortfall.	not permitted as-of-right.
Existing public parking should not be used for the benefit of and to support a private commercial enterprise.	Parking to be assessed at DA stage, however it is noted that in many inner city areas, businesses rely on available nearby public car parking to support their parking demands.
Service vehicles and deliveries cannot be accommodated.	Service vehicles/Deliveries to be assessed at the DA stage.
McCallum Lane is a narrow residential lane that is already compromised in terms of its use.	Not supported. This claim is not substantiated.
Any suggestion that the parking requirements will be considered at the development application stage must be approached with a great deal of caution given that the proponent will have the option to pursue a review of any decision by the Town.	Noted.

- 22. Many submissions received view/ respond to this proposed Scheme Amendment as if it were a change-of-use development application. Because of this, a level of detail is sought by submitters that cannot be provided at this stage. At current the land use of "Restaurant/Café' is currently an 'X' (prohibited) land use at the subject site. A development application for the use would legally be incapable of approval. The proposal under consideration is not (directly) for an actual café/restaurant. The proposal is for the planning framework to be amended such that a development application for café/restaurant is capable of being considered. At that point, such a proposal could be assessed and then determined on the merits of the application.
- 23. If the Scheme Amendment under contention was one that proposed to make the land use 'P' (Permitted) while also substantially reducing the parking requirements applicable under the planning framework, then objections citing a lack of detail on the matter of car parking would be justified. Under such a scenario, a change of use to Restaurant could take place with little to no scrutiny or oversight. In contrast, the Scheme Amendment that has been initiated would (if gazetted) make the land use an 'AA' (Discretionary) use and will require the provision of technical parking assessment(s) as part of any development application for that use.
- 24. The Town appreciates the concerns of nearby residents in relation to traffic and car parking. Correspondence with these residents highlight several contributing factors that, on occasion, lead the street parking and traffic in the area to being constrained/congested. Events at McCallum Park and use of the nearby basketball courts, however, are likely to continue irrespective of whether the Scheme Amendment is refused.
- 25. The applicant has outlined that this area is highly accessible to the surrounding community through alternative modes of transport such as walking and cycling. The site is accessible to the wider community by the public shared path which runs along the Swan River. Reference to the Perth and Peel @3.5 million Central Sub-regional Planning Framework and its designation of Canning Highway as an 'Urban Corridor' is considered to strengthen the case for giving more weight to alternate modes of transport as a factor when contemplating future development applications.

- 26. As stated in the report to the April 2020 Ordinary Council Meeting, the applicant has also noted that a large amount of public car parking is also provided within proximity to the site, suggesting that between this and other factors, there is sufficient supply to meet demand.
- 27. Elected Members are reminded of the following information contain in the report to the April 2020 Ordinary Council Meeting :

"At the Agenda Briefing Forum on 7 April 2020, a question was raised in relation to any intentions the Town may have to implement parking restrictions to the available nearby public parking. The following information has been provided by the Manager Business Services:

a) There are no plans for parking restrictions for Taylor Street, Garland Street, and/or at the corner of Taylor Street and McCallum Lane

b) The closest parking restriction exist on McCallum Lane which were installed in response to resident requests.
Feedback has been received from local residents both for, and against the current 4 hour parking restrictions.
c) The Town has no relevant occupancy data nor notable community feedback for the identified streets."

- 28. As outlined in the response to submission number 4, an 'AA' (discretionary) land use classification does not represent 'in principle support' for a car parking shortfall. The Town will assess any development application and any proposed car parking shortfall on its merits with the information that is available at that time.
- 29. With respect to the potential establishment of a future café/restaurant on not only the subject site but also as part of the McCallum Park Concept, this is noted, but is not a relevant planning consideration in assessing the appropriateness of the use.

### Relevant documents

Town of Victoria Park Town Planning Scheme No. 1

Local Planning Policy 3 – Non-Residential Use in or Adjacent to Residential Areas

Local Planning Policy 23 – Parking Policy

Local Planning Policy 37 – Community Consultation on Planning Proposals

Perth and Peel at 3.5 Million

### **Further consideration**

Following the Agenda Briefing Forum held on 4 August 2020 the following additional information is provided:

Has the Town received complaints in the past regarding parking at 67 McCallum Lane?

- 30. The Town has received communication from residents at 67 McCallum Lane about parking activity associated with a nearby event. An option to establish a Private Parking Agreement (PPA) which provides authority for the Town to patrol and respond to illegal/unauthorised parking on commercial/private property was provided.
- 31. The option to enter into a private parking agreement with the Town has not been exercised to date.

Do we know of areas in the Town where private parking bays come against public parking bays?

32. It is a common occurrence within the Town, an example is along Iceworks Lane in East Victoria Park where there is public parking and private parking for local businesses and residential properties in close proximity.

#### AMENDMENT:

**Moved:** Cr Brian Oliver That point 6 be added to read:

6. Requests the CEO to investigate parking in the McCallum Park/Taylor Reserve Precinct and report back to Council by August 2021.

**CARRIED (8 - 0)** 

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

### Reason:

To address concerns raised by residents in the precinct regarding parking and issues experienced. It is a balance of recognising that development is happening in the precinct and will continue to occur. Council needs to balance development, existing residents and future visitors to the area.

#### AMENDMENT:

**Moved:** Cr Luana Lisandro That a further point be added to read: Seconder: Cr Claire Anderson

7. That the Chief Executive Officer investigate accessibility (including disability accessibility) in the McCallum Park/Taylor Reserve Precinct and report back to Council by August 2021.

CARRIED (8 - 0)

For: Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin KarimiAgainst: nil

#### Reason:

After consideration given by residents in relation to being able to park and have accessibility, the inability of people to maneuver in that area has been highlighted. Given that there will be an investigation into car parking, there has to be some linkages with pedestrian access and this must include accessibility and disability access so that residents and visitors can access further parking and not be hampered by the inaccessibility of not having proper footpaths or disability access in the area.

That Council:

- 1. Notes the submissions received in respect to Amendment No. 85 to the Town of Victoria Park Town Planning Scheme No. 1 and endorses the response to the submissions as contained in the report, in accordance with Regulation 50(2) of the Planning and Development (Local Planning Schemes) Regulations 2015.
- 2. Supports Amendment No. 85 to the Town of Victoria Park Planning Scheme No. 1, in accordance with Regulation 50(3)a of the Planning and Development (Local Planning Schemes) Regulations 2015, as follows:
  - (a) Insert the following into Schedule C: Additional Uses of the Scheme Text:

	REF NO.	LAND PATRICULARS	PERMITTED USES	DEVELOPMENT STANDARDS/CONDITIONS
A57	57	No. 53-55 (Lots 31, 32 and 33) Canning Highway,	<ul> <li>Restaurant/Café (AA)</li> </ul>	<ol> <li>Additional use is restricted to the ground floor at the corner of Taylor Street and McCallum lane.</li> </ol>
		Victoria Park on Plan 1741		2. Additional uses must address the street to the satisfaction of the Town.
				<ol> <li>The maximum net lettable area of any restaurant/café uses shall be 120m<sup>2</sup> in aggregate.</li> </ol>
				<ol> <li>The Additional Use of Restaurant/Café shall be deemed to be an "AA" use for the purposes of the Scheme.</li> </ol>
				5. A development application for the Additional Uses is to be supported by technical reports assessing the parking demands of the use, and the extent of available nearby public parking.

- (b) Modify Town Planning Scheme No. 1 Precinct Plan P4 'McCallum Precinct' by applying to the properties known as Nos. 53 & 55 (Lots 31, 32 & 33) Canning Highway, Victoria Park the notation 'A57' as the Reference Number for that property listed in Schedule C Additional Uses, of the Town Planning Scheme No. 1 Scheme Text.
- 3. Determines that the amendment referred to in resolution 2 above is a standard amendment for the following reasons in accordance with Regulation 35(2) of the Planning and Development (Local Planning Schemes) Regulations 2015 ('Regulations'):
  - (a) Pursuant to Regulation 34(e) of the Regulations, it is considered that the amendment would have minimal impact on the land in the scheme area that is not the subject of the amendment; and
  - (b) Pursuant to Regulation 34(f) of the Regulations, it is considered that the amendment does not result in any significant environmental, social, economic or governance impact on the land in the scheme area.

- 4. Authorises the Chief Executive Officer and Mayor, in accordance with Section 9.49.a of the *Local Government Act 1995*, to execute under Common Seal Amendment No. 85 to Town Planning Scheme No. 1.
- 5. Requests the Chief Executive Officer to advise those persons who lodged a submission of Council's decision.

6. Requests the CEO to investigate parking in the McCallum Park/Taylor Reserve Precinct and report back to Council by August 2021.

7. That the Chief Executive Officer investigate accessibility (including disability accessibility) in the McCallum Park/Taylor Reserve Precinct and report back to Council by August 2021.

#### **CARRIED** (7 - 1)

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** Cr Wilfred Hendriks

#### **12.3 Business Advisory Group- Recommended Appointments**

Location	Town-wide				
<b>Reporting officer</b>	Lisa Tidy				
Responsible officer	David Doy				
Voting requirement	Simple majority				
Attachments					
	<ol> <li>CONFIDENTIAL REDACTED - Attachment 2- BAG applicants [12.3.1 - 3 pages]</li> </ol>				
	<ol> <li>Attachment 1- DRAFT Terms of Reference - Business Advisory Group [12.3.2 - 3 pages]</li> </ol>				

#### Recommendation

#### That Council:

- 1. Appoints three elected members to the Business Advisory Group.
- 2. Appoints the following persons to the eight available community member positions.
  - (a) Shane Vasile
  - (b) Matthew Kenworthy
  - (c) Ryan Piggot
  - (d) Kimberley Skinner
  - (e) Justin McMillan
  - (f) Patrick Renner
  - (g) Daniel Doble
  - (h) Jo Bussell
- 3. Notes that the following officers have been appointed to the group:
  - (a) Chief Community Planner
  - (b) Manager Place Planning
  - (c) Senior Place Leader (Economic Development)
- 4. Notes the draft Terms of Reference for the Business Advisory Group, as included at Attachment 1.

### Purpose

To finalise the membership of the Business Advisory Group (BAG) and note the draft Terms of Reference that will be presented at the first meeting of the advisory group for discussion.

### In brief

- At the Ordinary Council Meeting held on 18 February 2020, Council resolved to establish a BAG.
- On 22 June 2020, an Expression of Interest process commenced to appoint members of the local business community to the BAG. There were 24 applications received.
- A panel of officers selected eight community members who best fit the criteria and characteristics that were being sought.

• A draft Terms of Reference has been prepared that will be presented to the BAG and workshopped at their first meeting.

### Background

- 1. At its meeting held on 18 February 2020, Council resolved:
  - a) To establish a Business Advisory Group comprising local business owners and elected members to meet at least twice per annum.
  - b) Requests the Chief Executive Officer to call for nominations from local business owners to join the Business Advisory Group.
  - c) Requests the Chief Executive Officer to report to the ordinary meeting of Council in May 2020 with:
    - i. The recommendations for appointment to the Business Advisory Group, and the date for its first meeting to be held no later than 30 June 2020.
    - ii. The draft terms of reference for the Group to consider at their first meeting.
- 2. On 15 March 2020, a state of emergency was declared for Western Australia in response to the pandemic caused by COVID-19. This resulted in significant changes to the local economy, including physical distancing measures and bans on large gatherings, resulting in hospitality businesses only being able to operate under a takeaway or delivery method, and many businesses having to adapt to the new measures.
- 3. Due to the state of emergency, a report went up to the 19 May 2020 OCM recommending the postponement of the formation of the Business Advisory Group to a future date. Council did not endorse this recommendation.
- 4. The Policy Committee resolved to recommend to Council to rescind 'Policy 101 Working Groups and Project Teams – Appointment of and adopt 'Policy 101 Governance and Council Advisory and Working Groups', which was approved at the May 2020 OCM. As the Council resolution to form a BAG occurred before Policy 101 was endorsed, the formation of the BAG was undertaken in accordance with the Council resolution. The appointment of members, Terms of Reference and other operational requirements will be in accordance with Policy 101.

### Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL02 - A community that is authentically engaged and informed in a timely manner.	Local business owners are able to provide advice on the Town's economic development strategies, initiatives and COVID-19 economic recovery measures.
CL03 - Well thought out and managed projects that are delivered successfully.	Local businesses provide feedback and input into Town planned and delivered projects.
CL07 - People have positive exchanges with the Town that inspires confidence in the information and the timely service provided.	Local businesses collaborate with the Town to share information and ideas.
CL09 - Appropriate devolution of decision-making and service provision to an empowered community.	Local business owners will inform and contribute to the direction the Town takes in supporting the local economy.

Economic	
Strategic outcome	Intended public value outcome or impact
EC01 - A desirable place for commerce and tourism that supports equity, diverse local employment and entrepreneurship.	Local businesses identify with and support the Town's strategic economic outcomes.
EC02 - A clean, safe and accessible place to visit.	Local businesses provide feedback as to whether the Town is meeting this strategic outcome.

### Engagement

Internal engagement	
Place Planning	Used to communicate the purpose of the BAG and Expression of Interest process to businesses within each of their places.
Communications	Advice sought on communication methods to widely promote the BAG.
Governance	Advice provided on the Terms of Reference and impact of <i>Policy 101 Governance</i> and <i>Council advisory and working groups</i> .

External engagement	
Stakeholders	Local businesses
Period of engagement	Two weeks- 22 June to 6 July
Level of engagement	3. Involve
Methods of engagement	Online web form housed on a dedicated Business Advisory Group webpage for all interested local businesses to complete. The webpage also contained information on the criteria to apply.
Advertising	<ul> <li>Social media: <ul> <li>Three Facebook posts with a dedicated video featuring the Mayor, encouraging businesses to apply.</li> <li>Twitter and Linkedin posts.</li> </ul> </li> <li>E-newsletters: <ul> <li>E-VIBE- sent to all 3164 subscribers.</li> <li>Vic Park Biz e-newsletter- a direct targeted email to all 2104 subscribers.</li> </ul> </li> <li>Direct business contact through Place Leaders.</li> </ul>
Submission summary	24 applications received.
Key findings	24 applications received.

## Legal compliance

Not applicable.

### **Risk management consideration**

Risk impact category	Risk event description	Conseque nce rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable.				Low	
Environmental	Not applicable.				Medium	
Health and safety	Not applicable.				Low	
Infrastructure/ ICT systems/ utilities	Not applicable.				Medium	
Legislative compliance	Not applicable.				Low	
Reputation	Appointed members do not understand the role of the BAG, or their responsibilities as a member.	Minor	Possible	Medium	Low	ACCEPT Accepting or retaining the risk at its residual risk rating level, without further treatment, even though it may exceed the organisation's risk appetite.
Service delivery	Not applicable.				Medium	

### **Financial implications**

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

### Analysis

5. On 22 June 2020, an Expression of Interest process commenced to appoint members of the local business community to the BAG.

- 6. Interested parties were required to complete an online form which asked contact details, relevant skills and professional qualities they could contribute to the Group, as well as how they would suit the role based on the desired characteristics.
- 7. The characteristics that the Town were looking for in candidates was also made available on the Town's website. The Town sought candidates with the following characteristics:
  - (a) The owner or manager of a local business within the Town of Victoria Park (please note: the business does not need to have originated in the Town, but can be a branch of a larger corporation).
  - (b)Knowledge of the local economy and/or local business environment within the Town of Victoria Park.
  - (c) An active participant in the Town's local business community.
  - (d)Commitment to the time and effort required in joining the group (attendance of bi-annual meetings).
- 8. The Expression of Interest was widely promoted through social media, emails to the business community, a special Business e-newsletter, and via Place Leaders having conversations with businesses in their places.
- 9. The Expression of Interest process ran for two weeks, closing on 6 July 2020. There were 24 applications received.
- 10. A panel of four officers (Manager Place Planning, Senior Place Leader Economic Development, Community Development Officer - Safer Neighbourhoods and the Manager Business Services) shortlisted the applicants who best fit the criteria and characteristics that were being sought (paragraph 7). Each officer undertook an individual assessment of each of the applications, before coming together as a group to discuss the applications.
- 11. Following this short-listing of the applicants, the panel then collectively considered the following in order to balance the composition of members and provide the highest probability for an effective BAG:

(a) representation across the whole Town (ie. different places or neighbourhoods).

(b)representation of different size businesses.

(c) representation of different business sectors.

- 12. A draft Terms of Reference has been prepared which can be found in attachment 1. This draft will be presented at the first meeting of the BAG for feedback.
- 13. The Town recommends that council appoints three elected members, the recommended eight community members, notes the appointment of the three Town officers and the draft Terms of Reference in Attachment 1.

#### **Relevant documents**

Policy 101 - Governance and Council Advisory and Working Groups.

#### Further consideration

Following the Agenda Briefing Forum held on 4 August 2020 the following additional information is provided:

14. To include all the applicants who showed interest in being a part of the BAG, it is proposed a private business sounding board be created on YourThoughts, that would allow for more ad hoc communication with interested businesses in between BAG meetings. All business members of the BAG would also be invited to be part of this sounding board.

Mayor Karen Vernon called for nominations for the elected member positions.

Nominations were received from Mayor Karen Vernon, Cr Wilfred Hendriks and Cr Jesvin Karimi.

#### AMENDMENT:

**Moved:** Mayor Karen Vernon That point 1 be amended to read:

1. Appoints Mayor Karen Vernon, Cr Wilfred Hendriks and Cr Jesvin Karimi to the Business Advisory Group.

**CARRIED (7 - 0)** 

Seconder: Cr Luana Lisandro

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

#### Reason:

So that there are elected members appointed to the group.

#### AMENDMENT:

#### Moved: Mayor Karen Vernon

That the recommendation be amended as follows:

Seconder: Cr Claire Anderson

1. Insert a new clause 1A in the following terms:

"1A. In accordance with clause 7 of Policy 101, approves the appointment of persons to the Business Advisory Group who meet the following selection criteria:

a. The owner or manager of a local business within the Town of Victoria Park (please note: the business does not need to have originated in the Town, but can be a branch of a larger corporation).

b. Knowledge of the local economy and/or local business environment within the Town of Victoria Park.

c. An active participant in the Town's local business community.

d. Commitment to the time and effort required in joining the group (attendance of bi-annual meetings)."

2. Clause 2 be amended to include the following additional appointments:

- (i) Michael McHugh
- (j) Mark Birkenshaw
- (k) Gino Lamelza
- (l) Lenard Alto
- (m) Jamie Horner
- (n) Paul Lai
- (o) Shellie Atwood
- (p) Salwek Misian

- (q) Ceri Cummings
- (r) Bhairab Dhakal
- (s) Ahmad Hassan
- (t) Mike Ghasemi
- (u) Tanya Eustace
- (v) Will Main
- (w) Russell White

3. Inserts an additional clause 5 as follows:

"5. The term of appointment of all members to the Business Advisory Group shall end on the date of the next local government election."

CARRIED (8 - 0)

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

#### Reason:

The first and third proposed amendments are sought to ensure that we comply with the following clauses of Policy 101:

- 1. Clause 2c which requires Council to determine the length of the group's term;
- 2. Clause 2d which requires Council to endorse the criteria and the composition of the advisory group; and
- 3. Clause 11 Council must also determine the criteria in which candidates are to be assessed against before being formally appointed to the group. The criteria can include skills, education or experience relevant to the set purpose and objective of the group.

In the past, including recently, the Town has struggled to attract sufficient interest from community members to form advisory and working groups, so 24 people nominating for the Business Advisory Group speaks well of the interest within our community for this opportunity, and the diversity of the applicants for appointment. We should not miss the opportunity to recognise and capture the value of so many willing participants by limiting this group to only 8 people, and offering the rest a lesser opportunity for involvement.

The second proposed amendment is sought to ensure that Council:

- 1. Values and capitalises on the high level of interest in the Business Advisory Group shown by the applicants for appointment;
- 2. engages with a diverse and inclusive representation of our unique business community;
- 3. creates a group which is large enough to cope with the likelihood that at any one time, the number of available members of the group to attend meetings remains sufficiently high to be useful.

### COUNCIL RESOLUTION (482/2020):

Moved: Cr Claire Anderson

#### That Council:

1. Appoints Mayor Karen Vernon, Cr Wilfred Hendriks and Cr Jesvin Karimi to the Business Advisory Group.

1A. In accordance with clause 7 of Policy 101, approves the appointment of persons to the Business Advisory Group who meet the following selection criteria:

a. The owner or manager of a local business within the Town of Victoria Park (please note: the business does not need to have originated in the Town, but can be a branch of a larger corporation).

b. Knowledge of the local economy and/or local business environment within the Town of Victoria Park. c. An active participant in the Town's local business community.

d. Commitment to the time and effort required in joining the group (attendance of bi-annual meetings)."

- 2. Appoints the following persons to the eight available community member positions.
  - (a) Shane Vasile
  - (b) Matthew Kenworthy
  - (c) Ryan Piggot
  - (d) Kimberley Skinner
  - (e) Justin McMillan
  - (f) Patrick Renner
  - (g) Daniel Doble
  - (h) Jo Bussell
  - (i) Michael McHugh
  - (j) Mark Birkenshaw
  - (k) Gino Lamelza
  - (l) Lenard Alto
  - (m) Jamie Horner
  - (n) Paul Lai
  - (o) Shellie Atwood
  - (p) Salwek Misian
  - (q) Ceri Cummings
  - (r) Bhairab Dhakal
  - (s) Ahmad Hassan
  - (t) Mike Ghasemi
  - (u) Tanya Eustace
  - (v) Will Main
  - (w) Russell White
- 3. Notes that the following officers have been appointed to the group:
  - (a) Chief Community Planner

- (b) Manager Place Planning
- (c) Senior Place Leader (Economic Development)
- 4. Notes the draft Terms of Reference for the Business Advisory Group, as included at Attachment 1.
- 5. The term of appointment of all members to the Business Advisory Group shall end on the date of the next local government election.

#### CARRIED (8 - 0)

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

Against: nil

#### 12.4 Appeal process - community grants and operational subsidies

Location	Town-wide
Reporting officer	Anastasia Brooks
Responsible officer	Alison Braun
Voting requirement	Simple majority
Attachments	Nil

#### Recommendation

That Council supports the current appeal process, of directing unsuccessful grant applicants to the complaint process contained in the Town's Customer Service Charter.

### Purpose

To provide Council with an overview of the appeal processes currently in operation by local and state government agencies in Western Australia, and provide suggestions on how the Town can improve its feedback and complaints processes within the community grants program.

### In brief

- At the June 2020 Special Council Meeting, Council requested "The Chief Executive Officer to provide a report to Council in August 2020 outlining the options for an appeal process for unsuccessful community grants and subsidies applicants."
- A review of 39 local government appeal processes in metropolitan and regional Western Australia found that only two local governments have a specific appeals process for their community funding programs. Additionally, a review of four State government agencies demonstrated only three had an appeals process for their grants' programs.
- The Australian National Audit Office (ANAO) states that transparency in decision-making can be assisted through providing constructive feedback to unsuccessful applicants to assist them in understanding why they were unsuccessful. Further, the ANAO encourages a process to review a decision be in place, however notes that this process should be used to identify whether the procedures in which the decision was made were not appropriately followed.
- The Town's existing processes meet the ANAO standards for providing feedback and allowing unsuccessful applicants the opportunity to dispute a decision made as per the Town's Customer Service Charter.
- The Town notes room for improvement in providing more specific feedback and support to unsuccessful applicants and written advice at the time of outcome notification on how to lodge a complaint.

### Background

- At the December 2019 Ordinary Council meeting, Council adopted Policy 114 Community Funding. The policy details the grant funding programs available to the community from the Town, their aims, eligibility and approval processes. The policy does not reference an appeals process.
- 2. At the June 2020 Special Council Meeting, Council requested "the Chief Executive Officer to provide a report to Council in August 2020 outlining the options for an appeal process for unsuccessful community grants and subsidies applicants."

3. Town staff have undertaken a review of appeal processes for unsuccessful community grants programs in operation by local governments and State government agencies in Western Australia. The results of the review are contained in this report.

### Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL7 – People have positive exchanges with the Town that inspires confidence in the information and the timely service provided.	A transparent grant decision-making and awarding process, that allows unsuccessful applicants the opportunity to seek additional feedback or lodge a complaint.

Social	
Strategic outcome	Intended public value outcome or impact
S02 - An informed and knowledgeable community.	A constructive feedback process and continued training opportunities to build the capacity of prospective or unsuccessful grant applicants.

### Engagement

Internal engagement	
Customer Relations	Information on the Town's Customer Service Charter and Complaints Handling Procedure
Community Development	Information on the community funding program's feedback processes
Procurement	Information in relation to Tender appeals process

Other engagement	
39 Metro and regional WA local governments	Information on internal appeals processes
Department of Local Government, Sport and Cultural Industries	Information on internal appeals processes (Sport and Recreation Grants)
The Heritage Council	Information on internal appeals processes (Heritage Council Grants Scheme)
WALGA	Advice on local government appeals processes
Healthway	Information on internal appeals processes
Lotterywest	Information on internal appeals processes

### Legal compliance

Not applicable.

## Risk management consideration

Risk impact category	Risk event description	Consequen ce rating	Likeliho od rating	Overall risk level score	Council' s risk appetite	Risk treatment option and rationale for actions
Financial	No reserve budgeted for in community funding program for an appeals process, thus budget amendments may need to be made which are not budgeted for within the financial year.	Minor	Possible	Medium	Low	AVOID specific appeal process for community funding program recommended. Decisions made by judging panel and/or Council are considered final. Unsuccessful applicants are directed to lodge a complaint using the Town's Customer Service Charter.
Environmenta I	Not applicable.					
Health and safety	Not applicable.					
Infrastructure / ICT systems/ utilities	Not applicable.					
Legislative compliance	Not applicable.					
Reputation	Community perception that an appeals process allows unsuccessful	Moderate	Possible	Medium	Low	AVOID a specific appeal process for community funding program

	applicants the opportunity to revise their application, making the process unfair					recommended. Decisions made by judging panel and/or Council are considered final. Unsuccessful applicants are directed to lodge a complaint using the Town's Customer Service Charter
Service delivery	Additional time required to implement an appeals process, resulting in a delay in release of funds, and negative impact on ability of service providers to deliver services in the community	Moderate	Possible	Medium	Medium	AVOID No specific appeal process for community funding program recommended. Decisions made by judging panel and/or Council are considered final. Unsuccessful applicants are directed to lodge a complaint using the Town's Customer Service Charter.

### **Financial implications**

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

### Analysis

- 4. The Town offers grant funding opportunities for eligible individuals and organisations. Applications for funding are assessed by the Town's funding panel against the eligibility requirements and assessment criteria contained within the relevant funding program guidelines and in line with Policy 114 Community Funding.
- 5. Under the new funding panel process endorsed at the July 2020 Ordinary Council Meeting for community grants, sponsorship and operating subsidy programs, recommendations are to be presented to Council for endorsement.
- 6. Currently there is no appeals process for unsuccessful applicants. Town staff undertook a review of appeal processes for community grants programs in operation by Local and State government agencies in Western Australia.

Appeal process	Number of LGAs	Notes
No appeals process	37	Seven LGAs specified that the LGA or Council reserves the right to consider and allocate funds without the right of appeal or at their discretion within their policy manual, or as part of the declaration acknowledged by applicants at the time of application.
Appeals process	2	The City of Melville offers applicants 10 days to lodge an appeal after notification of grant outcome. The appeal is then considered by the administration within five working days. If the request is not successful no further dispute can take place.
		The City of Stirling offers applicants 21 days to lodge an appeal, and must be received prior to the event or project starting date. The appeal is considered by administration within 21 days.
No appeals process – complaints process applied	2	The City of Canning and City of Rockingham direct applicants to the general complaints process.

7. Local governments provided the following information to the Town:

8. State government agencies provided the following information to the Town:

Agency	Notes
Department of Local Government, Sport and Cultural Industries	No appeals process
Healthway	Healthway offers an appeals process on grounds of administrative procedures not being appropriately applied or relevant information in the application being misinterpreted or not taken into account. Appeals are assessed by the CEO. If the CEO considers the submission contains relevant information, it is then forwarded to the Board for reconsideration.
The Heritage Council of WA	The Heritage Council offers applicants eight weeks to lodge an appeal after notification of grant outcome. The appeal is considered within 20 working days by the CEO and Chairperson. The Heritage Council details that a decision in favour of the applicant does not automatically secure the applicant funding, and that awarding funding is dependent on budget availability.
Lotterywest	Lotterywest offers applicants 60 days to request a review of the decision, attention to the CEO. Unsuccessful applicants need to include the reason for seeking a review and proposed resolution.

- 9. Town officers sought advice from WALGA on appeals processes specific to local government grant programs. WALGA advised that an appeal process is not compulsory.
- 10. Town officers sought advice from the Australian National Audit Office (ANAO). The ANAO states that providing adequate feedback to unsuccessful applicants assists in promoting transparency in decision-making. In the 'Implementing Better Practice Grants Administration' report, the ANAO advises the following feedback should be provided:

When the application was considered unsuccessful – e.g. was it considered ineligible before progressing to the assessment stage

If the application did progress to the assessment stage, in what areas the application rated highly or not highly

Suggestions for applying for future funding rounds

- 11. Although not required, the ANAO encourages government agencies to consider the merits of developing a process in which decisions can be reviewed. However, notes the following:
  - a. process should be used to identify whether the procedures in which to make the decision were not appropriately followed, or the information provided by the applicant had been misinterpreted
  - b. The process should not allow the applicant to appeal the decision to be able to revise or supplement their application or engage in debate with the decision-makers, thus resulting in inequities
  - c. The Town is confident its existing processes meet the ANAO standards for providing feedback and allowing unsuccessful applicants the opportunity to dispute a decision made as per the Town's Customer Service Charter. However, the Town notes further changes to

provide support and education to applicants to successfully meet grant criteria could be further addressed.

12. Through investigation into the Town's current appeals process recommended improvements have been identified and outlined in the table below.

Application stage	Current process	Future improvement
Building the capacity of prospective applicants	A grant writing workshop is offered to prospective applicants, and open to the community	Offer further opportunities for grant writing workshops annually, advertised on the Towns communication platforms prior to or at the time of the open grant round providing detailed education on grant writing and Towns requirements of meeting criteria.
Providing feedback to unsuccessful applicants	A letter is drafted to each unsuccessful applicant. Applicants are notified whether their application was unsuccessful due to not meeting eligibility requirements or not rating highly	Opportunity to speak or meet with a Community Development Officer to provide more specific feedback and suggestions for improvement provided within the letter. Unsuccessful applicants invited and or encouraged to attend the next grant writing workshop in the letter.
Responding to complaints	<ul> <li>The Town's Customer Service</li> <li>Charter provides information on how unsuccessful applicants can lodge a complaint, on the grounds of: <ol> <li>Promised quality or timeliness of service delivery</li> <li>Inappropriate behaviour of employees, contractors or councillors of the Town</li> <li>Non-compliance with practices, policies and procedures of the Town</li> </ol> </li> <li>The Town's customer service</li> </ul>	Information on how to lodge a complaint contained in the letter. 14 days on the notification of successful and unsucessful to formally lodge a dispute through the Town's Customer Service Charter. Information on how unsuccessful applicants can lodge a complaint also contained within the grant section of the Town's website

delivery aligns to industry standards and the WA Ombudsmen's best practice

13. If Council considered that an appeals process is preferable to the above-mentioned complaint process, an option for an appeals process is outlined in the below table. This process would require additional research and further development implemented if recommended.

Impacts

#### **Appeal Process Option 1**

- Applicant appeals to the panel in writing requesting review of decision.
- Panel refers to the appeal to the CEO.
- CEO reviews application and makes recommendation.
- Applicant is informed of final decision in writing.
- If the applicant is not satisfied with the appeal decision the applicant may request the matter be referred to Resolution Institute Western Australia to appoint an arbitrator independent of the parties and, if necessary, determine the rules for the conduct of the arbitration and the payment of fees.
- Appeals period of 14 days to be communicated in Grant application process.

- Additional time required to be written in to all contracts delaying the time applicants will receive funding.
- Funding delay associated to a dispute could potentially push a funding approval to a further 3 to 4 months after recommendations are presented to Council.
- Delay in funding would have a profound negative impact on the ability for services providers to deliver services to the community.
- Funding recommendations require to meet outlined criteria however successful recommendation is subjective in review of applications meeting criteria dependent on current environment and community need.
- Potential budget amendments not budgeted for within the current financial year.
- 14. To improve the Town's grant process management, the Town recently was successful in procuring and implementing Smartygrants. The Smartygrants system is designed in accordance with international best practice standards, alongside consultation with working grantmakers and provides an online grant platform and tools for every phase of a grants program's lifecycle. The online grant platform assists in record keeping, continuity of application and information management record keeping and agreements payments and acquittal management. The Smartygrants Program Lifestyle Stages are as follows:
  - a. Goals and Governance
  - b. Record Keeping (Links to Trim)
  - c. Creating/Promoting Applications
  - d. Decision Making (Assessment of grants)
  - e. Advising Outcomes
  - f. Agreements and Payments (Links to Authority)
  - g. Monitoring
  - h. Acquittals
  - i. Evaluation and Dissemination

- 15. The recently endorsed 114 Community Funding Policy, Council endorsed funding panels and the implementation of a grant funding platform Smartygrants has ensured the Town's process and procedures of evaluating grant applications are transparent and equitable for all applicants applying for funding. If the Town implements an appeals process separate to the current Customer Service Charter, this would significantly delay approvals in funding and potentially require budget amendments with no allocated budget, aligned to additional funding requests.
- 16. The Town does not recommend an appeal process specific to the community funding program, due to the Customer Service Charter meeting the required avenue of dispute in accordance to the guidance set by the ANAO. However, it is recommended the Town provide unsuccessful community grants and subsidy applicants with the opportunity to receive additional feedback, advice and access to further education and development from the Community Development officers, as well as written advice on how to lodge a complaint using the Town's Customer Service Charter.
- 17. If Council recommends the appeals process option presented in the table of the report point 13, Town officers will require further time to explore and develop specific grounds for appeal, by further consulting local and state government departments, finance and procurement officers to develop specific grounds of appeal. Should Council choose the funding appeals option and not support the current process, the Town requests that the presentation of a further report be no earlier that November 2020 Ordinary Council Meeting outlining the funding appeals process.

# **Relevant documents**

Policy 114 Community funding

Policy 104 Customer service delivery

Australian National Audit Office. 2013. Implementing Better Practice Grants Administration

#### COUNCIL RESOLUTION (483/2020):

#### Moved: Cr Bronwyn Ife

Seconded: Cr Jesvin Karimi

That Council supports the current appeal process, of directing unsuccessful grant applicants to the complaint process contained in the Town's Customer Service Charter.

## **CARRIED BY EXCEPTION RESOLUTION (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

## 12.5 76 Canterbury Terrace Micro Park

Location	East Victoria Park
Reporting officer	Ellie Van Rhyn
Responsible officer	David Doy
Voting requirement	Simple majority
Attachments	Nil

#### Recommendation

That Council acknowledges the 76 Canterbury Terrace Micro Park planning and delivery to be undertaken during the 2020/2021 financial year.

## Purpose

The purpose of this item is to respond to the petition received by Council in March 2020 and respond to Council Resolution 333/2020 to improve the amenity of and around the drainage basin located at 76 Canterbury Terrace, East Victoria Park.

## In brief

- In March 2020, Council received a petition signed by local residents requesting attention to the drainage basin at 76 Canterbury Terrace, East Victoria Park.
- The Town has investigated the capacity of this drainage basin, and has found it to be under capacity, meaning the basin itself cannot be reduced in size.
- The Town proposes to work with the local residents of Canterbury Terrace to create a concept design for the area of land between the existing fence and the kerb to create a micro park.

## Background

- 1. In the March 2020 Ordinary Council Meeting, a petition was received from Ms Tracy Destree with 30 signatures from electors requesting that the Council:
  - 1. Investigate the opportunity to redevelop the sump (or a portion thereof) at 76 Canterbury Terrace, East Victoria Park, for use as Public Open Space.
  - 2. Quantify the current drainage requirements of the sump, compared to historical requirements, to determine the best size and design (i.e. could the sump be smaller, allowing more land for public open space).
  - 3. Prepare a concept design for the potential Public Open Space, including revegetation, universally accessible play equipment and seating.
  - 4. Consider an allocation in its 2020/2021 Budget to redevelop the sump (or a portion thereof) at 76 Canterbury Terrace, East Victoria Park as Public Open Space.
- 2. This was carried in the March 2020 Ordinary Council Meeting as Council Resolution 333/2020.
- 3. The Town's Street Improvement, Technical Services. Place Planning, Parks, and Property Development and Leasing teams have workshopped the possibilities available at this location. It has been determined that the size of the drainage basin in this location cannot be reduced, however an opportunity to improve the area of land between the fence and kerbline exists.

4. The Town proposes a micro parks project be delivered at this address, as detailed in the Analysis section below.

# Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
	A collaborative approach between the local residents and the Town staff to design and create a micro park
	will ensure a superior outcome for the community
	that can be successfully delivered by the Town.

Environment	
Strategic outcome	Intended public value outcome or impact
	The addition of a micro park at 76 Canterbury Terrace will add an additional, inviting green space that will increase amenity to the local community to an area that is currently underused.
EN07 - Increased vegetation and tree canopy.	This POS creation would be an opportunity for the planting of canopy trees contributing to the strategic aims of the UFS and increasing canopy coverage in this area.

Social	
Strategic outcome	Intended public value outcome or impact
pride, safety and belonging.	The creation of a micro park in this location, in response to the petition received by the local neighbours, will strengthen the sense of empowerment within the community. A collaborative

approach to the design and planting of this micro park will ensure an ongoing connection to the micro

park and bring a sense of pride.

# Engagement

Internal engagement	
Technical Services	Investigation into drainage basin capacity and drainage assets at this location and in the wider area to understand impacts of modifying this basin. Investigation into alternative drainage methods.
Property Development and Leasing	Investigation into property redevelopment potential.
Street Improvement	Investigation into drainage basin capacity and drainage assets at this location

	and in the wider area to understand impacts of modifying this basin.
Infrastructure	Involvement in investigation of drainage basin and input on maintenance.
Place Planning	Involvement in investigation of drainage basin and proposal to undertake workshop with local community members to design micro park.

External engagement	
Stakeholders	Residents
Period of engagement	Discussion with petition contact, Tracy Destree, to discuss the proposed approach for the Micro Park, 10 July 2020.
Level of engagement	4. Collaborate
Methods of engagement	Phone call to discuss approach for future engagement on the Micro Park.
Advertising	N/A
Submission summary	N/A
Key findings	Support was received for the proposed workshop approach to create a concept plan for the Micro Park.

# Legal compliance

Not applicable.

# **Risk management consideration**

Risk impact category	Risk event description	Consequenc e rating	Likeliho od rating	Overall risk level score	Council' s risk appetite	Risk treatment option and rationale for actions
Financial	The concept plan created collaboratively with the residents proposes works that are not achievable within available funding.	Unlikely	Minor	Low	Low	Accept: The Town will be transparent with the residents regarding available funding from the commencement of the project. Any additional funding

						required will be requested through a mid- year budget review.
Environmental	Proposing work that will limit the capacity of the drainage basin could have substantial negative outcomes to drainage in the area, potentially causing flooding.	Moderate	Rare	Low	Medium	Accept: Early engagement with internal engineering and technical services teams to understand capacity of the drainage basin and determine possible outcomes. Continue to work with these internal teams to avoid limiting the capacity of the drainage basin.
Health and safety	Not applicable.				Low	
Infrastructure/ ICT systems/ utilities	Not applicable.				Medium	
Legislative compliance	Not applicable.				Low	
Reputation	Negative public perception towards the Town if there is limited or no response to a petition by community members.	Moderate	Rare	Low	Low	Accept: Propose collaborative approach to determine Micro Park outcome, including a workshop with local neighbours to create a concept plan.
Service delivery	Town staff are unable to work with the	Moderate	Unlikely	Medium	Medium	Accept: Place Management is a key

community to component of create a concept the Place plan for the Planning teams' proposed micro service delivery. park due to This includes conflicting collaborating project with community commitments. members to create better public places, and can be accommodated in deliverables for this year.

# **Financial implications**

Current budget impact	<u>Planning</u> The collaborative design process is proposed to be conducted using existing resources within the Place Planning team. Therefore, the expense of developing this concept plan is estimated at less than \$2,000 comprising staff overtime and workshop expenses, which can be accommodated in the current budget.
	<u>Delivery: Landscape Elements</u> It is estimated the micro park portion will cost \$25,000 and the basin revegetation will cost approximately \$8,000. A replacement fence is estimated at costing \$2,000.
	The Town has a current budget of \$1,000,000 to implement the Urban Forest Strategy, which includes an amount of \$100,000 for 'Sump Revegetation' and \$150,000 for 'Community Events'. This budget can accommodate the landscape elements of the Canterbury Terrace Micro Park.
Future budget impact	<u>Delivery: Infrastructure Elements</u> Any additional funding that is required for infrastructure elements identified through the planning stage will be requested through the mid-year budget review.

# Analysis

- 5. The Town's Street Improvement, Technical Services. Place Planning, Parks, and Property Development and Leasing teams have workshopped the possibilities available at the drainage basin at 76 Canterbury Terrace, East Victoria Park.
- 6. A technical investigation into the capacity of the drainage basin at the above address revealed that the drainage basin is an important piece of drainage infrastructure for the area and has an existing volume of 212m<sup>3</sup>. The volume to cater for the Annual Exceedance Probability of 1% (1 in 100 year Average Recurrence Interval) is 1888m<sup>3</sup>, meaning the current capacity is less than is required for a 1 in 1 year Average Recurrence Interval. Given this drainage basin is currently under designed, the basin cannot be reduced in size.

- 7. The nearby drainage basin at 85 Westminster Street was also investigated to understand if it could accommodate overflow drainage from 76 Canterbury Terrace, allowing the Canterbury Terrace basin to be reduced in size. The Westminster Street has an existing volume of 194m<sup>3</sup>. The volume to cater for the Annual Exceedance Probability of 1% (1 in 100 year Average Recurrence Interval) is 2698m<sup>3</sup>, meaning that this drainage basin can also not be reduced in size and cannot accommodate overflow drainage from Canterbury Terrace.
- 8. While the size of the drainage basin at 76 Canterbury Terrace cannot be reduced, there are opportunities that remain both in the basin and in the area between the fenceline and the kerbline.
- 9. Understanding the extent to which the drainage basin must remain, the Town can commit to planting the embankments of the drainage basin with ground cover and sedge plants, providing an ecological benefit to the local area.
- 10. There is also an underutilised space at the front of this drainage basin that, together with the road reserve, could be converted into a small micro public space. While the area between the existing fence and the property boundary is very likely to be required for future basin expansion, a temporary intervention in this area is achievable, with permanent works between the property boundary and the kerb. The Town propose to work collaboratively with the local residents, particularly those involved in the petition, to design and implement a micro park between the existing drainage basin fence and the kerbline of 76 Canterbury Terrace. This could include replacement of the existing sump fence, rationalisation of the existing planting, new planting, potential introduction of low-key nature play elements and seating.
- 11. The recently adopted Public Open Space Strategy gap analysis notes pockets of East Victoria Park that lack public open space within a recommended walkable catchment. A micro park at 76 Canterbury Terrace would slightly reduce this identified gap.
- 12. Similar to the Carlisle Micro Parks project, this micro park will be implemented quickly and simply, making detailed design and construction plans unnecessary.
- 13. Planning: The concept design and planning with the community is proposed for the latter half of 2020 in preparation for delivery in the 2021 planting season. This will be led by available resources within the Place Planning team, with support as needed from the Parks and Technical Services teams. Structuring the project in this way will allow resourcing for the program of micro parks to be distributed across Town staff. There is sufficient funding in the current budget for the planning stage of this project to be undertaken.
- 14. Delivery: The delivery phase of this project will include landscape elements and infrastructure elements as determined through the planning stage with the community. This will be implemented in the second quarter of 2021 to align with the planting season.
  - 14.1. Landscape elements: There is sufficient funds within the current Urban Forest Strategy budget to implement the landscape elements of a micro park at 76 Canterbury Terrace. It is proposed the planting be conducted as a community planting event aimed at the surrounding local residents.
  - 14.2. Infrastructure elements: The Town will investigate any existing furniture (and other elements) that are currently in storage and might be repurposed to add to the amenity of the proposed micro park. Any additional funding that is required for infrastructure elements identified through the planning stage will be requested through the mid-year budget review.
- 15. An estimated cost to deliver this micro park is outlined in the financial implications section above.

# **Relevant documents**

Not applicable.

#### COUNCIL RESOLUTION (484/2020):

#### Moved: Cr Bronwyn Ife

That Council acknowledges the 76 Canterbury Terrace Micro Park planning and delivery to be undertaken during the 2020/2021 financial year.

## **CARRIED BY EXCEPTION RESOLUTION (8 - 0)**

Seconded: Cr Jesvin Karimi

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

## 12.6 COVID-19 Action Plan

ocation	Town-wide
Reporting officer	Carly Pidco & Lisa Tidy
Responsible officer	David Doy
Voting requirement	Simple majority
Attachments	
	1. CAP Project Assessment Process [ <b>12.6.1</b> - 1 page]
	2. Covid Action Plan- Edition One [12.6.2 - 24 pages]

#### Recommendation

That Council adopts the Restart Vic Park COVID-19 Action Plan Edition 1, as attached.

## Purpose

The purpose of this report is for Council to adopt the draft Restart Vic Park COVID-19 Action Plan.

# In brief

- At its meeting of 7 May 2020, the Council adopted the COVID-19 Response Strategy "Restart Vic Park". The strategy provides a series of objectives for recovery and establishes the need to prepare and deliver a COVID-19 Action Plan.
- The COVID -19 Action Plan is a dynamic document overseen by the COVID -19 Response Working Group (CRWG). The COVID -19 Action Plan details the actions the Town will undertake to achieve the objectives of the COVID -19 Response Strategy. The COVID -19 Action Plan will be updated regularly as the recovery process evolves and new actions and projects are identified. It is a *living* document.
- The process of identifying, scoping and including new projects into the COVID -19 Action Plan will occur in "rounds". The COVID -19 Action Plan document presented to Council includes the "Round 1" actions and projects, which are primarily drawn from Council's adopted plans and strategies as per the approach described in the COVID -19 Response Strategy (page 8). The COVID -19 Action Plan also includes two additional Round 1 projects that have been endorsed by the CRWG.
- It is recommended that the COVID -19 Action Plan is adopted immediately and without any formal public advertising process so that implementation of the plan and its included actions and projects can commence swiftly.

# Background

- 0. At its meeting of 7 May 2020, the Council adopted the COVID-19 Response Strategy "Restart VicPark". The strategy provides a series of objectives for recovery and establishes the need to prepare and deliver a COVID -19 Action Plan. The COVID -19 Action Plan is a dynamic document overseen by the COVID -19 Response Working Group (CRWG). The COVID -19 Action Plan details the actions and projects that the Town will implement to achieve the objectives of the Covid-19 Response Strategy.
- 1. The COVID -19 Action Taskforce (CAT, previously Economic and Social Recovery Taskforces) has prepared a process to manage the ongoing reviewing, updating and implementing of the COVID -19 Action Plan. A process flow chart is provided in the report attachments. The process comprises the following steps:

Ideas for projects and actions are drawn from a variety of sources and collated on a Master List.

The CAT prepares a quantitative score to measure alignment of ideas with the Covid-19 Response Strategy and facilitates a workshop to select a shortlist of Priority Projects.

Priority Projects are assigned a "Project Champion" who undertakes a project scoping exercise using a standard template. The Project Champion will assess whether there are sufficient resources to implement the project and whether the project is likely to achieve recovery outcomes.

The CRWG reviews the Priority Project documentation, including recommendations from the Project Champions, and endorses which projects should be included in the COVID -19 Action Plan.

The COVID -19 Action Plan is updated by a resolution of the Council.

2. The Master List, which contains all ideas for recovery projects, is managed by the CAT and includes ideas from the following sources:

Elected Members and the CRWG;

Town staff;

Community feedback, including the Restart Vic Park Community Impact Survey;

A proposed Economic Impact and Opportunity Assessment; and

The future Business Advisory Group.

- 3. The COVID -19 Action Plan project process is likely to be repeated every two months, with each cycle being dubbed a "Round". It is still possible for Council to make amendments to the COVID -19 Action Plan between Rounds should an exceptional need or opportunity present. The Round process will facilitate the steady flow of well-planned, responsive projects for potential inclusion in the Covid-19 Action Plan that is anticipated by the COVID -19 Response Strategy.
- 4. In addition to projects identified by the CRWG and CAT, Round 1 of the COVID -19 Action Plan includes a large number of projects drawn from the Town's existing plans and strategies that can generate recovery benefits. This is consistent with the approach outlined in the COVID -19 Response Strategy (page 8). The CRWG has reviewed and endorsed this list of projects for inclusion in the Covid-19 Action Plan.

# Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL03 - Well thought out and managed projects that are delivered successfully.	The COVID -19 Action Plan provides a comprehensive list of projects that have been scoped, budgeted, assessed for alignment with recovery objectives, and endorsed by the CRWG. The COVID -19 Action Plan will guide implementation of projects to achieve the recovery objectives in the COVID -19 Recovery Strategy. The dynamic approach to maintaining the document will ensure that its content evolves throughout the recovery process and allows for ongoing monitoring of project resourcing and timing.
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	The COVID -19 Action Plan provides a high-level framework for approving spending of COVID -19 recovery funds. Projects must be endorsed by the

CRWG and updates to the COVID -19 Action Plan
document approved by Council.

# Engagement

Internal engagement	
Stakeholder	Comments
CRWG	A draft list of projects for the COVID -19 Action Plan was presented to the CRWG for consideration. Feedback was provided on the projects to be included, in particular endorsement of the new projects that are not drawn from adopted plans and strategies, and the presentation of information about projects in the COVID -19 Action Plan document.
ERT (now CAT)	A workshop was held with the ERT to assess "Round 1" projects, including two additional projects that are not drawn from adopted plans and strategies.
Strategic Management Team (SMT)	Updates on the COVID -19 Action Plan document progress are being provided at SMT meetings.
Service Area Leaders	A presentation on the COVID -19 Action Plan and Priority Project process was given to the July Service Area Leaders meeting.
Communications	Meetings to discuss both internal and external communication needs for the COVID -19 Action Plan have been held. An engagement strategy is under preparation.
Place Planning	A briefing on the COVID -19 Action Plan and Priority Projects process has been given to the Place Planning team. Place Planning has provided substantial input into the "Round 1" project list through making recommendations on the suitability of projects for inclusion.
Community Development	A briefing on the COVID -19 Action Plan and Priority Projects process has been given to the Community Development team. Community Development has provided feedback on the "Round 1" project list.
Strategic Asset Advisory Group (SAAG)	The SAAG has provided substantial input into the "Round 1" project list through making recommendations on the suitability of projects for inclusion.

# Legal compliance

Not applicable.

# Risk management consideration

category	description	rating	d rating	level score	risk appetite	option and rationale for actions
Financial	Not having an action plan to guide expenditure on recovery initiatives could lead to over- or under-spending	Moderate	Likely	High	Low	TREAT risk by Implementing a universal project scoping and budgeting process to manage the reclassification of projects from ideas to COVID - 19 Action Plan projects
Environmental	Not applicable.				Medium	
Health and safety	Not applicable.				Low	
Infrastructure/ ICT systems/ utilities	Not applicable.				Medium	
Legislative compliance	Not applicable.				Low	
Reputation	The Covid-19 Action Plan is not regularly updated and loses its effectiveness in supporting recovery	Minor	Possible	Medium	Low	TREAT risk by implementing the COVID-19 Action Plan process that has been developed, so that the content of the Plan is updated every 2 months
	The Covid-19 Action Plan promises more projects than the Town has capacity/resources to deliver	Moderate	Possible	Medium	Low	TREAT risk by implementing the COVID-19 Action Plan process that has been developed, so that potential projects must be scoped, budgeted and assessed before being included in the COVID-19 Action Plan
Service	Delivery of Covid-	Minor	Possible	Medium	Medium	TREAT risk by

delivery	19 Action Plan actions requires more staff resources than anticipated					assessing staff resource requirements of potential projects through the cross-functional CAT, and making recommendations to the CRWG that reflect staffing capacity
	Management of Covid-19 Action Plan document requires more staff resources than anticipated	Minor	Possible	Medium	Medium	TREAT risk by having multiple staff members involved with the document management needs, and keeping the CAT informed of document management process. ACCEPT risk and direct staff to prioritise the COVID-19 Action Plan if required.

# **Financial implications**

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	The dynamic nature of the COVID-19 Action Plan document and ongoing recovery process may lead to future project inclusions that impact future budgets.

# Analysis

- 5. The COVID-19 Action Plan has been prepared in accordance with the COVID-19 Response Strategy, providing further detail on the specific projects and actions that the Town will implement to support recovery from the pandemic. The COVID-19 Action Plan and process to prepare it have been developed to achieve a balance between sound project planning and oversight, and achieving flexibility and timeliness in implementation.
- 6. The selection of projects from existing plans and strategies reflects the approach outlined in the COVID-19 Response Strategy. These projects have potential to generate the social or economic

recovery outcomes provided in the COVID-19 Response Strategy, and project managers can approach implementation with a recovery mindset as appropriate.

7. The new projects included in "Round 1" have been workshopped by the former ERT and SRT, and endorsed by the CRWG. These projects are capable of being resourced (notably several will rely on the funds being allocated specifically to recovery in the 2020/21 budget) and have been assessed as highly likely to contribute to recovery objectives. New projects that have been endorsed by CRWG and will require recovery specific budget include:

COVID-19 Business Grants: a program of micro-grants to help small business build resilience and larger grants to fund business and economic development projects.

Economic Impact and Opportunity Assessment: an analysis of the local economic impact of COVID-19 and potential needs and opportunities arising for recovery, to be completed by a specialist consultant.

- 8. The Town does not have a statutory obligation to advertise the COVID-19 Action Plan for public comment. Although the document will be endorsed by Council, its intent and implementation are more akin to an operational document. To have the most valuable impact, the Covid-19 Action Plan needs to be responsive to timeframes so that action implementation can occur as soon as reasonably practical after needs and opportunities arise. Therefore, it is recommended that the COVID-19 Action Plan is not advertised for public feedback. Instead, the document can be published on the website and accompanied by a "feedback form" where the community can provide further ideas on an ongoing basis. This approach is also more aligned with the dynamic nature of the document and recovery process.
- 9. Once the COVID-19 Action Plan has been endorsed by Council, the CAT with support from the CRWG will oversee the implementation of new projects and management of the document. The latter includes preparation of potential additions for Round 2, which are likely to be presented to CRWG in September 2020 and the Council meeting in October 2020.

# **Relevant documents**

Restart Vic Park Covid-19 Response Strategy

#### COUNCIL RESOLUTION (485/2020):

**Moved:** Cr Bronwyn Ife Seconded: Cr Jesvin Karimi That Council adopts the Restart Vic Park COVID-19 Action Plan Edition 1, as attached.

## **CARRIED BY EXCEPTION RESOLUTION (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

#### 12.7 Mindeera Advisory Group and Access and Inclusion Advisory Group Membershin

LocationTown-wideReporting officerAlison BraunResponsible officerNatalie Martin GoodeVoting requirementSimple majorityAttachments1. CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- David Vonsnacos [12.7.1 - 2 pages]2. CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- Kim Ellis [12.7.2 - 3 pages]	wembership
Responsible officer       Natalie Martin Goode         Voting requirement       Simple majority         Attachments       1.       CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- David Vonsnacos [12.7.1 - 2 pages]         2.       CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- Kim Ellis [12.7.2 - 3 pages]	Location
Voting requirement       Simple majority         Attachments       1.       CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- David Vonsnacos [12.7.1 - 2 pages]         2.       CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- Kim Ellis [12.7.2 - 3 pages]	Reporting officer
Attachments       1.       CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- David Vonsnacos [12.7.1 - 2 pages]         2.       CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- Kim Ellis [12.7.2 - 3 pages]	Responsible officer
<ul> <li>Advisory Group- David Vonsnacos [12.7.1 - 2 pages]</li> <li>2. CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- Kim Ellis [12.7.2 - 3 pages]</li> </ul>	Voting requirement
<ol> <li>CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- Merilyn Adamson [12.7.3 - 2 pages]</li> <li>CONFIDENTIAL REDACTED - Expression Of Interest Access And Inclusion Advisory Group- Pauline Foster [12.7.4 - 1 page]</li> <li>CONFIDENTIAL REDACTED - Expression of Interest Access And Inclusion Advisory Group- Shirley Barnes [12.7.5 - 1 page]</li> <li>CONFIDENTIAL REDACTED - Expression Of Interest Mindeera Advisory Group - Murray Masters [12.7.6 - 2 pages]</li> <li>Policy-101- Governance-of- Council- Advisory-and- Working- Groups [12.7.7 - 8 pages]</li> </ol>	Attachments

#### Recommendation

That Council:

- 1. Appoints Murray Masters to one of the Mindeera Advisory Group available community member positions.
- 2. Appoints the following persons to the Access and Inclusion Advisory Group available community member positions:
  - a. Kim Ellis
  - b. Merilyn Adamson
  - c. David Vonsnacos
  - d. Pauline Foster
  - e. Shirley Barnes
  - f.
- 3. Notes that the following officers have been appointed to the Mindeera Advisory Group:
  - a. Coordinator Community Development
  - b. Aboriginal Engagement Officer Community Development
- 4. Notes that the following officers have been appointed to the Access and Inclusion Advisory Group
  - a. Coordinator Community Development
  - b. Community Inclusion Officer Community Development
- 5. Appoints two elected members to the Mindeera Advisory Group.
- 6. Appoints two elected members to the Access and Inclusion Advisory Group.

- 7. Requests that the Chief Executive Officer re-advertises for expressions of interest for the Mindeera Advisory Group and Access and Inclusion Advisory Groups to seek applications from candidates that meet the following criteria:
  - a. Mindeera Advisory Group criteria
    - i. Embedding Aboriginal and Torres Strait Islander perspectives into Town wide operations and initiatives
    - ii. Experience in developing locally appropriate reconciliation initiatives
    - iii. Experience in policy development and community consultation
    - iv. Willingness to improve access and engagement for Aboriginal and Torres Strait Islander employees, clients and community members
    - v. Resident of the Town of Victoria Park
  - b. Access and Inclusion Advisory Group criteria
    - i. Embedding Disability, Access and Inclusion perspectives into Town wide operations and initiatives
    - ii. Experience in developing locally appropriate access and inclusion initiatives
    - iii. Experience in policy development and community consultation
    - iv. Willingness to improve access and engagement for people with disability
    - v. Resident of the Town of Victoria Park
- 8. Requests that the Chief Executive Officer presents a further report to Council by October 2020 for the purpose of appointing additional community members to the Mindeera Advisory Group and Access and Inclusion Advisory Groups.
- 9. Requests that the Chief Executive Officer presents a further report back to Council by the December 2020 Ordinary Council Meeting with its proposed terms of reference.

# Purpose

- To present recommendations for community member appointments to the Mindeera Advisory Group and the Access and Inclusion Advisory Group.
- To inform Council of the low number of expressions of interest for the Mindeera Advisory Group and the Access and Inclusion Advisory Group, and recommend that the community member vacancies be re-advertised.

# In brief

• At the 21 July 2020 Ordinary Council Meeting, Council resolved:

That Council

- 1. Establishes the Mindeera Advisory Group for the purpose of providing advice on the deliverables of the Town's Reconciliation Action Plan (RAP).
- 2. Establishes the Access and Inclusion Advisory Group for the purpose of providing advice on the deliverables of the Disability Access and Inclusion Plan (DAIP).
- 3. Endorses membership of the Mindeera Advisory Group and Access and Inclusion Advisory Groups to include the following:
  - 2 Elected Members
  - 10 community members

- 4. Endorse a term of 12-month membership for the Mindeera Advisory Group and Access and Inclusion Advisory Groups.
- 5. Advertises the establishment of the Mindeera Advisory Group and Access and Inclusion Advisory Groups, its 10 community member vacancies and seeks applications from candidates that meet the following criteria:

Mindeera Advisory Group criteria

- Embedding Aboriginal and Torres Strait Islander perspectives into Town wide operations and
- initiatives
- Experience in developing locally appropriate reconciliation initiatives
- Experience in policy development and community consultation
- Willingness to improve access and engagement for Aboriginal and Torres Strait Islander
- employees, clients and community members
- Resident of the Town of Victoria Park

Access and Inclusion Advisory Group criteria

- Embedding Disability, Access and Inclusion perspectives into Town wide operations and
- initiatives
- Experience in developing locally appropriate access and inclusion initiatives
- Experience in policy development and community consultation
- Willingness to improve access and engagement for people with disability
- Resident of the Town of Victoria Park
- 6. Request the Chief Executive Officer presents a further report back to Council by the August with a recommendation on community members appointments in line with point 3.
- An expression of interest for membership to the Mindeera Advisory Group and the Access and Inclusion Advisory Group opened on Friday 24 July 2020 and closed 5pm Friday 7 August 2020. The Town received one application for the Mindeera Advisory Group and five for the Access and Inclusion Advisory Group.
- The Town recommends the appointment of:
  - one member to the Mindeera Advisory Group
  - five members to the Access and Inclusion Advisory Group
- The Town is recommending re-advertising the positions for a further two weeks to meet a satisfactory member number to ensure community participation and engagement in delivering outcomes for the Town's RAP and DAIP.

# Background

- 1. Council by August 2020 with a recommendation on community members appointments in line with point 3 of the resolution;
  - a. 2 elected members
  - b. 10 community members
- 2. An expression of interest seeking applications for the Mindeera and Access and Inclusion Advisory Groups opened on Friday 24 July 2020 and closed 5pm Friday 7 August 2020.
- 3. The expression of interest was advertised via the below platforms:
  - a. Town's social media pages Facebook, LinkedIn
  - b. Town's website
  - c. Southern Gazette

- d. Town's two public notice boards
- e. Notifications sent to existing members
- 4. At the close of expression of interest applications for the Mindeera and Access and Inclusion Advisory Groups membership on 7 August 2020, the Town received one application for the Mindeera Advisory Group and five for the Access and Inclusion Advisory Groups.

# Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL02 - A community that is authentically engaged and informed in a timely manner.	Community members have an opportunity to engage and provide expert advice on plans and strategies that have an impact on them and the broader community.

Social	
Strategic outcome	Intended public value outcome or impact
S02 - An informed and knowledgeable community.	Town plans and strategies are community led and driven.
S03 - An empowered community with a sense of pride, safety and belonging.	Community members have an opportunity to actively participate in the delivery of Town plans and strategies.
S04 - A place where all people have an awareness and appreciate of arts, culture, education and heritage.	Community members feel engaged and that their expert advice is trusted and acted upon.

# Engagement

Internal engagement	
Communications	Support to deliver the expression of interest round.

External engagement	
Stakeholders	Community
Period of engagement	Friday 24 July 2020 to Friday 7 August 2020
Level of engagement	1. Inform
Methods of engagement	Written submissions
Advertising	Town's website Social media – Facebook and LinkedIn

	Southern Gazette Town public notice boards Email
Submission summary	Mindeera Advisory Group – 1 Access and Inclusion Advisory Group – 5
Key findings	Community require more time to consider and submit an Expression of Interest for both advisory groups

# Legal compliance

Not applicable.

# **Risk management consideration**

Risk impact category	Risk event description	Consequence rating	Likelih ood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable.					
Environmental	Not applicable.					
Health and safety	Not applicable.					
Infrastructure/ ICT systems/ utilities	Not applicable.					
Legislative compliance	Not applicable.					
Reputation	Negative impact due to low member numbers not offering a broader community view.	Moderate	Likely	High	Low	Provision of an additional two weeks for community to consider and submit an Expression of Interest.
Reputational	Risk the RAP and DAIP will not be delivered due to lack of community consultation.	Moderate	Likely	High	Low	Provision of an additional two weeks for community to consider and submit an Expression of Interest.
Service delivery	Not applicable.					

# **Financial implications**

Current budget impact	Sufficient budget exists in the 2020/21 annual budget.
Future budget impact	Nil.

# Analysis

- 5. In review of the applications submitted to the Town, in line with Policy 101 Governance of Council Advisory and Working Groups and the outlined criteria for membership, Town officers assessed all applicants and confidently advise all applicant submissions met the required criteria.
- 6. The Town's recommendation for the Mindeera Advisory Group and Access and Inclusion Advisory Group are outlined in the below table.

Mindeera Advisory Group	Access and Inclusion Advisory Group
1. Murray Masters	1. Kim Ellis
	2. Merilyn Adamson
	3. David Vosnacos
	4. Pauline Foster
	5. Shirley Barnes

- 7. Due to the low number of applications received for membership, it is recommended that the Town readvertise an expression of interest opportunity as per Policy 101 Governance of Council Advisory and Working Groups for a further period of two weeks to meet a satisfactory member number to ensure community participation and engagement, whilst working with Town officers to deliver outcomes for the Town's RAP and DAIP.
- 8. It is recommended that the additional round of expression of interest open 21 August 2020 and close at 5pm 4 September 2020.
- 9. If an additional round of expression of interest is approved, advertising will be via the below platforms as per the first round of expressions of interest with an additional focus directed to informing service providers within Town.
  - a. Town's social media pages Facebook, LinkedIn
  - b. Town's website
  - c. Southern Gazette
  - d. Town's two public notice boards
  - e. Notifications sent to existing members
- 10. Additional focus will be directed to service providers and organisations within the Town such as VisAbility, South West Land and Sea Council and the Wirrpanda Foundation to inform of the current membership opportunity within the Town's Mindeera and Access and Inclusion advisory groups.
- 11. At the closure of the recommended extension of the call for expressions of interest, a further report will be presented to Council for consideration and endorsement of recommended members to the Mindeera Advisory Group and Access and Inclusion Advisory Group. This is recommended to be at the October 2020 Ordinary Council Meeting.

- 12. The terms of reference for both advisory groups are due to be presented to Council by the October 2020 Ordinary Council Meeting. Due to the low application numbers and the officer recommendation to re-advertise membership for a further two weeks, the Town is seeking approval to vary from clause 29 of Policy 101 Governance of Council Advisory and Working Groups. The clause states, *"Within three months of establishment, the Chief Executive Officer, with agreement from members of that group, is required to present a group's proposed terms of reference to Council for adoption"*. It is recommended that the Town submit the terms of reference to Council for endorsement by the December 2020 Ordinary Council Meeting to enable Town officers to establish the advisory groups and develop terms of reference in collaboration, following the additional members being appointed at the October 2020 Ordinary Council Meeting.
- 13. The Town is committed to working with community to continue to empower and involve community, developing stronger relationships and creating meaningful opportunities to build trust and enhance respect within Aboriginal engagement and access and inclusion for the community of the Town of Victoria Park.

# **Relevant documents**

21 July 2020 Ordinary Council Meeting Policy 101 Governance of Council Working Groups

The Chief Executive Officer, Mr Anthony Vuleta, left the meeting at 8.51pm and returned at 8.53pm.

Mayor Karen Vernon called for nominations for the elected member positions.

Nominations were received from Cr Claire Anderson and Cr Luana Lisandro.

#### Moved: Mayor Karen Vernon

1. That point 5 be removed.

2. That point 6 be amended to read:

6. Appoints Cr Luana Lisandro and Cr Claire Anderson to the Access and Inclusion Advisory Group.

#### **CARRIED (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

#### Against: nil

#### Reason:

1. Because until such time as we re-advertise and have more community expressions of interest, it will in my opinion impact on how many elected members are appointed to the group. Council can appoint up to three people to an advisory group but generally we wouldn't appoint more elected members than community members.

2. To appoint specific elected members the group.

The Chief Executive Officer, Mr Anthony Vuleta, left the meeting at 8.51pm and returned at 8.53pm.

#### COUNCIL RESOLUTION (486/2020):

#### Moved: Cr Claire Anderson

That Council:

1. Appoints Murray Masters to one of the Mindeera Advisory Group available community member positions.

2. Appoints the following persons to the Access and Inclusion Advisory Group available community member positions:

- a. Kim Ellis
- b. Merilyn Adamson
- c. David Vonsnacos
- d. Pauline Foster
- e. Shirley Barnes

3. Notes that the following officers have been appointed to the Mindeera Advisory Group:

- a. Coordinator Community Development
- b. Aboriginal Engagement Officer Community Development
- 4. Notes that the following officers have been appointed to the Access and Inclusion Advisory Group
  - a. Coordinator Community Development
  - b. Community Inclusion Officer Community Development
- 5. Appoints Cr Luana Lisandro and Cr Claire Anderson to the Access and Inclusion Advisory Group.

Seconded: Cr Ronhhda Potter

6. Requests that the Chief Executive Officer re-advertises for expressions of interest for the Mindeera Advisory Group and Access and Inclusion Advisory Groups to seek applications from candidates that meet the following criteria:

- a. Mindeera Advisory Group criteria
  - i. Embedding Aboriginal and Torres Strait Islander perspectives into Town wide operations and initiatives
  - ii. Experience in developing locally appropriate reconciliation initiatives
  - iii. Experience in policy development and community consultation
  - iv. Willingness to improve access and engagement for Aboriginal and Torres Strait Islander employees, clients and community members
  - v. Resident of the Town of Victoria Park
- b. Access and Inclusion Advisory Group criteria
  - i. Embedding Disability, Access and Inclusion perspectives into Town wide operations and initiatives
  - ii. Experience in developing locally appropriate access and inclusion initiatives
  - iii. Experience in policy development and community consultation
  - iv. Willingness to improve access and engagement for people with disability
  - v. Resident of the Town of Victoria Park

7. Requests that the Chief Executive Officer presents a further report to Council by October 2020 for the purpose of appointing additional community members to the Mindeera Advisory Group and Access and Inclusion Advisory Groups.

8. Requests that the Chief Executive Officer presents a further report back to Council by the December 2020 Ordinary Council Meeting with its proposed terms of reference.

#### CARRIED (8 - 0)

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

# **13** Chief Operations Officer reports

# 13.1 Request for road dedication and subsequent closure and amalgamation of portion of ROW 54

Withdrawn from the agenda by the Chief Executive Officer.

# 14 Chief Financial Officer reports

#### 14.1 Schedule of Accounts for June 2020

Location	Town-wide	
Reporting officer	Ann Thampoe	
Responsible officer	Michael Cole	
Voting requirement	Simple majority	
Attachments	1. Payment Summary Report - June 2020 [14.1.1 - 9 pages]	

#### Recommendation

That Council:

- 1. Confirms the accounts for 30 June 2020, as included in the attachment, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996.
- 2. Confirms the direct lodgment of payroll payments to the personal bank accounts of employees, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996.

#### Purpose

To present the payments made from the municipal fund and the trust fund for the month ended 30 June 2020.

## In brief

- Council is required to confirm payments made from the municipal fund and the trust fund each month, under Section 13 of the Local Government (Financial Management) Regulations 1996.
- The information required for Council to confirm the payments made is included in the attachment.

# Background

- 1. Council has delegated the Chief Executive Officer the authority to make payments from the municipal and trust funds in accordance with the Local Government (Financial Management) Regulations 1996.
- 3. Under Regulation 13(1) of the Local Government (Financial Management) Regulations 1996, where a local government has delegated to the Chief Executive Officer the exercise of its power to make payments from the municipal fund or the trust fund, each payment is to be noted on a list compiled for each month showing:
  - (a) The payee's name
  - (b)The amount of the payment
  - (c) The date of the payment
  - (d)Sufficient information to identify the transaction
- 4. That payment list should then be presented at the next Ordinary Meeting of the Council, following the preparation of the list, and recorded in the minutes of the meeting at which it is presented.
- 5. Any questions received prior to the finalisation of the report will be included along with the responses within the Schedule of Accounts report for that month.

The list of accounts paid in accordance with Regulation 13 of the Local Government (Financial Management) Regulations 1996 is contained within the attachment and is summarised below.

Fund	Reference	Amounts
Municipal Account		
Automatic Cheques Drawn	608769 - 608722	2,559
Creditors – EFT Payments		9,379,108
Payroll		982,448
Bank Fees		2,391
Corporate MasterCard		4,160
		10,370,666

# Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
5 11 1 5	The monthly payment summary listing of all payments made by the Town during the reporting month from its municipal fund and trust fund provides transparency into the financial operations of the Town.
	The presentation of the payment listing to Council is a requirement of Regulation 13 of Local Government (Finance Management) Regulation 1996.

# Legal compliance

Section 6.10(d) of the Local Government Act 1995 Regulation 13 of the Local Government (Financial Management) Regulations 1996

# **Risk management consideration**

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Misstatement or significant error in Schedule of accounts.	Moderate	Unlikely	Medium	Low	Treat risk by ensuring daily and monthly reconciliations are completed. Internal and external audits.
	Fraud or	Severe	Unlikely	High	Low	

	illegal transactions					Treat risk by ensuring stringent internal controls, and segregation of duties to maintain control and conduct internal and external audits.
Environmental	Not applicable					
Health and safety	Not applicable					
Infrastructure/ICT systems/utilities	Not applicable					
Legislative compliance	Not accepting Schedule of accounts will lead to non- compliance.	Major	Unlikely	Medium	Low	Treat risk by providing reasoning and detailed explanations to Council to enable informed decision making. Also provide the Payment summary listing prior to preparation of this report for comments.
Reputation	Not applicable					
Service Delivery	Not applicable					

# **Financial implications**

Current budget impact	Sufficient funds recommendation.	within	the	annual	budget	to	address	this
Future budget impact	Not applicable.							

# Analysis

1. All accounts paid have been duly incurred and authorised for payment as per approved purchasing and payment procedures. It is therefore requested that Council confirm the payments, as included in the attachments.

## **Relevant documents**

Procurement Policy

#### COUNCIL RESOLUTION (487/2020):

**Moved:** Cr Bronwyn Ife That Council: Seconded: Cr Jesvin Karimi

- 1. Confirms the accounts for 30 June 2020, as included in the attachment, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996.
- 2. Confirms the direct lodgment of payroll payments to the personal bank accounts of employees, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996.

#### CARRIED BY EXCEPTION RESOLUTION (8 - 0)

For: Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

#### Against: nil

## 14.2 Financial Statements for the month ending 30 June 2020

Location	Town-wide
Reporting officer	Ann Thampoe
Responsible officer	Michael Cole
Voting requirement	Simple majority
Attachments	1. Financial Statements for the month ending - June 2020 [ <b>14.2.1</b> - 43 pages]

#### Recommendation

That Council:

- 1. Accepts the Financial Activity Statement Report 30 June 2020, as attached
- 2. Notes the Town's final financial position for the period ended 30 June 2020 is subject to final audit.

## Purpose

To present the statement of financial activity reporting on the revenue and expenditure for the period ended 30 June 2020.

## In brief

- The financial activity statement report is presented for the month ending June 2020.
- The report complies with the requirements of Regulation 34 (financial activity statement report) of the Local Government (Financial Management) Regulations 1996.
- The financial information as shown in this report does not include number of end-of-financial year adjustments that are still yet to occur, as well as the final approval by the Auditor. The figures stated should therefore not be taken as the Town's final financial position for the period ended 30 June 2020.

# Background

- 1. Regulation 34 of the Local Government (Financial Management) Regulations 1996 states that each month, officers are required to prepare monthly financial reports covering prescribed information, and present these to Council for acceptance.
- 2. As part of the monthly financial reports, material variances are reported. Thresholds are set by Council and are as follows:

(a) Revenue

Operating revenue and non-operating revenue – material variances are identified where, for the period being reported, the actual varies to the budget by an amount of (+) or (-) \$25,000 and, in these instances, an explanatory comment has been provided.

(b)Expense

Operating expense, capital expense and non-operating expense – material variances are identified where, for the period being reported, the actual varies to the budget by an amount of (+) or (-) \$25,000 and in these instances, an explanatory comment has been provided.

3. For the purposes of explaining each material variance, a three-part approach has been applied. The parts are:

(a) Period variation

Relates specifically to the value of the variance between the budget and actual figures for the period of the report.

(b)Primary reason(s)

Explains the primary reason(s) for the period variance. Minor contributing factors are not reported. (c) End-of-year budget impact

Forecasts the likely financial impact on the end-of-year financial position. It is important to note that figures in this part are 'indicative only' at the time of reporting and may subsequently change prior to the end of the financial year.

# Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
is a requirement of Regulation 13 of Local	The presentation of the payment listing to Council is a requirement of Regulation 13 of Local Government (Finance Management) Regulation 1996.
	The presentation of the payment listing to Council is a requirement of Regulation 13 of Local Government (Finance Management) Regulation 1996.

# Engagement

Internal engagement	
Service Area Leaders	All Service Area Leaders have reviewed the monthly management reports and provided commentary on any identified material variance relevant to their service area.

# Legal compliance

Regulation 34 of the Local Government (Financial Management) Regulations 1996

Local Government Act 1995 Section 6.8

# **Risk management consideration**

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Misstatement or significant error in financial statements	Moderate	Unlikely	Medium	Low	Treat risk by ensuring daily and monthly reconciliations are completed. Internal and

						external audits.
	Fraud or illegal transaction	Severe	Unlikely	High		
					Low	Treat risk by ensuring stringent internal controls, and segregation of duties to maintain control and conduct internal and external audits.
Environmental	Not applicable					
Health and safety	Not applicable					
Infrastructure/ICT systems/utilities	Not applicable					
Legislative compliance	Council not accepting Financial statements will lead to non- compliance	Major	Unlikely	Medium	Low	Treat risk by providing reasoning and detailed explanations to Council to enable informed decision making. Also provide the Payment summary listing prior to preparation of this report for comments.

# **Financial implications**

Current budget impact	Commentary around the current budget impact is outlined in the Statement of Financial Activity, forming part of the attached financial activity statement report.
Future budget impact	Commentary around the future budget impact is outlined in the Statement of Financial Activity, forming part of the attached financial activity statement report.

# Analysis

 The Financial Activity Statement Report – 30 June 2020 complies with the requirements of Regulation 34 (Financial activity statement report) of the Local Government (Financial Management) Regulations 1996. It is therefore recommended that the Financial Activity Statement Report – 30 June 2020 be accepted.

# **Relevant documents**

Not applicable.

#### COUNCIL RESOLUTION (488/2020):

Moved: Mayor Karen Vernon

That Council:

- 1. Accepts the Financial Activity Statement Report 30 June 2020, as attached
- 2. Notes the Town's final financial position for the period ended 30 June 2020 is subject to final audit.

#### **CARRIED BY ABSOLUTE MAJORITY (8 - 0)**

For: Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

Against: nil

Seconded: Cr Claire Anderson

# **15 Committee Reports**

## 15.1 Review of Policy 002 Appeals against Town policy

Location	Town-wide				
Reporting officer	Liam O'Neill				
Responsible officer	Anthony Vuleta				
Voting requirement	Simple majority				
Attachments	{attachment-list-do-not-remove}				

#### **Recommendation from the Policy Committee:**

That Council:

- 1. Adopts Policy 002 Review of decisions as at attachment 1; and
- 2. Repeals Policy 002 Appeals against Town policy as at attachment 3.

## Purpose

To review Policy 002 Appeals against Town policy.

# In brief

- Council Policy 002 was adopted at an undetermined date, likely having been carried forward from the City of Perth.
- No individual review appears to have been conducted of the Policy and no recent appeal lodged under this policy can be found.
- The current policy is unclear on how or for what purpose it would be utilised, however having a policy for the review of decisions is considered valuable, as it demonstrates the Council's commitment to accountability through procedural fairness.
- A new version of the policy has been drafted to make clear the ability to seek a review of decisions made under council policies.

# Background

- 1. Policy 002 Appeal of Town Policy was adopted at an unknown time prior to 1999. While the policy lists an adoption day in September 1999, this was the adoption of the first policy manual of the Town. This manual incorporated policy brought from the City of Perth. Since 1999 it does not appear that a substantive review or changes have occurred to the policy. An examination of the Town's record management system also indicates that no 'appeal against a policy' has been submitted.
- 2. The other three councils that formed part of the old City of Perth do not maintain this policy.
- 3. The current policy sets out that a person may submit an appeal against a policy. However, if they do not meet the definition of a person in the policy, they may only submit an appeal against the wording, not the intent, of the policy.
- 4. People have the right to seek review of decisions, orders or other use of the Town powers under various forms of legislation. These include review by the State Ombudsman, State Administrative Tribunal or through a court.

- 5. A number of Town policies provide for the Town to make decisions that may affect a person's rights or property. This includes as examples:
  - () Erection of directional signs;
  - (a) Determining if someone is experiencing financial hardship;
  - (b)Refusing the removal of a street tree;
- 6. Some of these policies provide for review of those decisions, some do not.

# Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL08 - Visionary civic leadership with sound and accountable governance that reflects objective decision-making.	Demonstration of accountability and probity through the application of principles of natural justice, which include procedural fairness.

# Engagement

Internal engagement	
Stakeholder	Comments
Development Services	Development services was consulted in relation to establishing that this policy does not apply to statutory appeals and was confirmed that it did not previously apply for planning matters.

# Legal compliance

Section 2.7 of the Local Government Act 1995

# **Risk management consideration**

Risk impact category	Risk event description	Consequen ce rating	Likeliho od rating	Overall risk level score	Council' s risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable				Low	
Environmenta I	Not applicable				Medium	
Health and safety	Not applicable				Low	
Infrastructure / ICT systems/	Not applicable				Medium	

utilities						
Legislative compliance	Not applicable				Low	
Reputation	Members of the public feel aggrieved by a decision of the Town made under a policy.	Minor	Possible	Medium	Low	Treat risk by adoption of a policy providing for internal review of decisions made under a policy.
Service delivery	Not applicable				Medium	

## **Financial implications**

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

## Analysis

- 7. In reviewing this policy, two courses of action were identified. To either repeal the policy or revise the policy.
- 8. A repeal of the policy is a low risk response, given the absence of any appeal having been submitted, and repeal of the policy by other Councils it is unlikely to affect any person.
- 9. The recommended course of action is to adopt a revised policy that provides for the review of officer decisions made under policies of Council. This does not include local planning policies (which are governed under planning legislation) or other decisions made under other laws which may establish different review systems. Likewise, if it is a decision of a panel, committee or working group, as there is no supervisor in the conventional sense, the policy would not apply.
- 10. This proposed revised policy establishes that every request for review of a decision should be referred to, and determined by, the immediate supervisor of the original decision-maker. A request for review will be submitted in a form determined by the CEO, which could include an electronic form. It is intended that the Town will respond to these requests within 20 working days. There will also be only 20 working days from being told of the original decision to apply for the review.
- 11. The proposed policy reflects the good governance principle of procedural fairness by ensuring people have access to a means of review of administrative decisions.

## **Relevant documents**

Not applicable.

#### COUNCIL RESOLUTION (489/2020):

#### Moved: Cr Bronwyn Ife

That Council:

- 1. Adopts Policy 002 Review of decisions as at attachment 1; and
- 2. Repeals Policy 002 Appeals against Town policy as at attachment 3.

## **CARRIED BY EXCEPTION RESOLUTION (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

Against: nil

## 15.2 Review of Policy 023 - Provision of Information and Services - Elected Members

Location	Town-wide
Reporting officer	Amy Noon
Responsible officer	Anthony Vuleta
Voting requirement	Simple majority
Attachments	{attachment-list-do-not-remove}

#### **Recommendation from the Policy Committee:**

That Council:

- 1. Repeals existing Policy 023 Provision of Information and Services Elected Members, as at attachment 1.
- 2. Adopts amended Policy 023 Provision of Information and Services Elected Members, as at attachment 2, subject to the following amendments:
  - a. That Clause 23(a) be amended to read:

a) general governance advice including declarations of interest.

b. b) That Clause 13 be amended to read:

13. In line with Section 2.10 of the Local Government Act 1995, the role of elected members is to represent and facilitate communication with the community as a whole.

### Purpose

To adopt changes to Policy 023 – Provision of Information and Services – Elected Members.

## In brief

- A review of Policy 023 Provision of Information and Services Elected Members was required by the policy work plan, adopted by Council in April 2020.
- Council provided feedback on the effectiveness of communication between the Town and elected members. This feedback has informed proposed changes.
- Changes to the policy are recommended to strengthen the integrity of the decision-making process, by clarifying and improving processes for requesting and providing information and services.
- The proposed changes cover when the policy applies, limitations on requests for information, how breaches of the policy are to be handled, how confidentiality will be maintained and when verbal requests and provision of information is permitted.

## Background

- 1. At its meeting on 21 April 2020, Council adopted a work plan to complete the review of a number of policies. Policy 023 Provision of Information and Services was one of the policies identified for review.
- 2. This policy was originally adopted by Council in May 2019 to set direction regarding appropriate methods of providing information to elected members. It also sought to preserve the integrity of the decision-making process by committing to consistency and equity in the provision of information and

services to elected members. The policy was informed through engagement with elected members and Town employees and developed with the aim of solving concerns raised at the time.

3. The policy was amended in September 2019 to:

(a) require that requests be sent to the Chief Executive Officer

(b)emphasise the need for requests to be relevant to elected members' functions under the Act

(c) change the timeframe for responses

(d)include a process for rejecting requests

(e) add the requirement for records to be kept.

- The policy was amended in April 2020 to align the description of what a concept forum is with Policy 4. 051 – Agenda Briefing Forum, Concept Forum and workshops.
- To inform this review, elected members were surveyed about communication effectiveness. The 5. majority of elected members indicated that they were satisfied with communication between the Town and elected members, satisfied with the process for handling requests and that communication between the Town and elected members has improved since the introduction of this policy.
- Opportunities for further improvement were identified through the survey, with some elected members 6. believing that the policy is only somewhat effective in guiding how requests from elected members should be dealt with. This could be related to views that there is currently a moderate - high level of operational requests being sent by elected members.
- 7. The majority of elected members indicated that they are satisfied with the proactive communication provided to them by the Town, that they are kept fairly well informed and an adequate amount of information is provided.

Civ	<i>v</i> ic Leadership	
Str	ategic outcome	Intende
CL	.01 – Everyone receives appropriate information in	This po
th	e most efficient and effective way for them	those

## Strategic alignment

Strategic outcome	Intended public value outcome or impact
CL01 – Everyone receives appropriate information in the most efficient and effective way for them	This policy sets agreed methods that are informed by those receiving the information.
CL07 - People have positive exchanges with the Town that inspires confidence in the information and the timely service provided.	The policy includes timeframes for providing information and initiates a process that ensures elected members receive the information they need.
CL08 - Visionary civic leadership with sound and accountable governance that reflects objective decision-making.	The proposed changes strengthen the governance of the Town. They provide further clarity about the role of elected members and the Town.

## Engagement

Internal engagement	
Stakeholder	Comments
Elected members	Six elected members provided their views by completing the communication effectiveness survey.
	The proposed policy was put on the Councillor Portal for feedback. Feedback

	was received in relation to contacting the executive and requests on behalf of community members when they are not satisifed with responses received from the Town.
C-Suite and Managers	C-Suite and Managers were provided the proposed policy for comment. Some indicated their support for the changes and some minor changes were made due to the feedback provided.

## Legal compliance

- Section 2.7 of the Local Government Act 1995
- Section 2.8 of the Local Government Act 1995
- Section 2.9 of the Local Government Act 1995
- Section 2.10 of the Local Government Act 1995
- Section 5.92 of the Local Government Act 1995

Regulation 10 of the Local Government (Rules of Conduct) Regulations 2007

## **Risk management consideration**

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable.				Low	
Environmental	Not applicable.				Medium	
Health and safety	Not applicable.				Low	
Infrastructure/I CT systems/ utilities	Not applicable.				Medium	
Legislative compliance	Consistent and equitable information may not be provided to all elected members, affecting the integrity of the decision-making process.	Insignificant	Possible	Low	Low	TREAT the risk by adopting the proposed changes to the policy.
Reputation	Not applicable.				Low	
Service delivery	Not applicable.				Medium	

## **Financial implications**

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

## Analysis

- 8. Policy 023 Provision of Information and Services Elected Members was reviewed, as required by the policy work plan set by Council.
- 9. During the review, the structure of the policy was altered so that the information contained was easier to follow and digest.
- 10. Changes are also proposed to strengthen the consistency and equity in the provision of information and services to elected members. These changes are explained in the table below and cover when the policy applies, limitations on requests for information, how breaches of the policy are to be handled, how confidentiality will be maintained and when verbal requests and provision of information is permitted.
- 11. The changes also further align the policy to the role and functions of elected members, as outlined in the *Local Government Act 1995*.

Clause	Proposed	Reason
<b>Policy objective</b> This policy is to identify the process and expectations for the provision of information and services to elected members when performing their role, outlined in Section 2.10 in the <i>Local Government</i> <i>Act 1995</i> .	Add that the policy applies to elected members when performing their role, outlined in Sections 2.8, 2.9 and 2.10 in the <i>Local</i> <i>Government Act 1995</i> .	To make it clear that the policy only applies when elected members are performing their role, as outlined in the Act, and not when they are interacting with the Town as a ratepayer, business owner or member of a community group.
<b>Clause 5</b> To ensure consistency and integrity in the way requests from elected members are dealt with, requests for information are limited to information that is relevant to the performance of elected members' functions	Add the section of the Act that outlines elected member functions.	To reference elected members' functions in the Act.

under Sections 2.8, 2.9 and 2.10 of the Local Government Act 1995.		
<b>Clause 6</b> Elected members will make every endeavor to obtain information that is already publicly available before making a request.	Remove reference to the website, customer service officers and the administration email address.	To simplify the intention of the clause, that elected members don't use formal channels to request information they already have access to.
<b>Clause 11</b> To assist with maintaining a shared understanding, elected members shall report any breaches of this policy to the Chief Executive Officer to be addressed.	Add clause.	To provide a formal, agreed avenue for elected members to communicate their concerns and work together to maintain a process that follows the agreed policy.
Clause 13 In line with Section 2.10 of the Local Government Act 1995, the role of elected members is to represent and facilitate communication with the community as a whole. It is not the role of elected members to request information on behalf of a single elector, ratepayer or resident of the district in accordance with both the Act and this policy. Requests of this nature will be rejected in accordance with clause 14 and are to be dealt with through the general customer service request processes.	Add clause.	The addition of this clause seeks to address concerns from both the elected members and Town about the amount of operational requests being made, which is contrary to the role of an elected member. When an elected member uses this policy to address the concerns of a single elector, ratepayer or resident, these are generally operational in nature. Examples of these include parking issues in a particular street, the need for repairs to infrastructure, waste management complaints, and planning or building matters. Items of this nature should be reported by calling or emailing customer relations, or through the Town's website. This can also be done by residents and ratepayer themselves.
<b>Clause 14 (b)</b> The Chief Executive Officer may reject a	Add clause.	To provide more clarity around what information can be requested and provided.

request for information if the request: (b) is considered to be of a nature outlined in clauses 12 and 13 of this policy.		
Clause 15 If an elected members' request for information is rejected in accordance with clause 14, the Chief Executive Officer shall provide written reasons for the rejection within two working days. These reasons are to be communicated to all elected members to provide transparency and maintain a shared understanding.	Add that reasons for rejecting a request will be provided to all elected members.	To give all elected members the opportunity to see the nature of requests that have been rejected, to help maintain a shared understanding.
<b>Clause 18</b> Identifying personal information related to any electors, ratepayers or residents of the district included by an elected member in a request will be redacted if a response is to be sent to all elected members.	Add clause.	To formalise the process of removing any identifying personal information to protect the identity of individuals.
Clauses 19 and 20 Permitted verbal requests and provision of information Verbal communication with staff, in person or by phone, is not to occur without approval from the Chief Executive Officer, except in the following circumstances: a) preparing for a	Add clauses.	To formalise and clarify permitted verbal interaction between Town employees and elected members. This will assist with preserving the integrity of the decision-making process, by being consistent and ensuring equity in the provision of information and services to all elected members. It will further help encourage all involved to interact in ways that are appropriate for their roles and functions.

concept forum presentation b) gaining support or information to assist in representing the Town on an external body or committee c) an event briefing when representing the Town in an official capacity d) a media briefing when representing the Town in an official capacity e) requesting a service outlined in the Town's Customer Service Charter through customer service channels f) seeking clarification on a request made in writing Any requests for information or services as a result of verbal communication, that fall outside of the		
exemptions in clause 19, must be put in writing, as outlined in clause 7 of this policy.		
<b>Clause 21</b> <i>Concept forum</i> Complex matters in which feedback or input is sought from elected members to help guide an officer report that will be presented for an eventual Council decision.	Change the words consensus outcome to feedback or input.	To emphasise that concept forums are not decision-making forums and should be used as an engagement method to seek feedback and views from elected members, to inform recommendations to Council.

12. Following the adoption of an amended policy, an internal practice will be developed and approved by the Chief Executive Officer, to further strengthen the consistency of how the policy is applied.

## **Relevant documents**

Policy 001 – Policy management and development

## **Further consideration**

Following the Policy Committee meeting held on 27 June 2020, the attached version of the policy includes the amendments proposed by the Policy Committee.

#### COUNCIL RESOLUTION (490/2020):

Moved: Cr Bronwyn Ife

Seconded: Cr Jesvin Karimi

That Council:

- 1. Repeals existing Policy 023 Provision of Information and Services Elected Members, as at attachment 1.
- 2. Adopts amended Policy 023 Provision of Information and Services Elected Members, as at attachment 2, subject to the following amendments:
  - a. That Clause 23(a) be amended to read:

a) general governance advice including declarations of interest.

b. b) That Clause 13 be amended to read:

13. In line with Section 2.10 of the Local Government Act 1995, the role of elected members is to represent and facilitate communication with the community as a whole.

#### **CARRIED BY EXCEPTION RESOLUTION (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

Against: nil

## 15.3 Adoption of Policy 121 COVID-19 Business Grants

Location	Town-wide
Reporting officer	Carly Pidco
Responsible officer	David Doy
Voting requirement	Simple majority
Attachments	{attachment-list-do-not-remove}

#### **Recommendation from the Policy Committee:**

That Council adopts Policy 121 Covid-19 Business Grants as at attachment 1.

### Purpose

The purpose of this report is for Council to adopt Draft Policy 121 Covid-19 Business Grants, which will establish a grants program specifically targeted at local businesses to assist in Covid-19 recovery.

## In brief

- At its meeting of 16 July 2020, the Covid-19 Response Working Group (CRWG) endorsed the inclusion of a Covid-19 business grants program as a project in the Covid-19 Action Plan (CAP) which is currently being finalised.
- Draft Policy 121 Covid-19 Business Grants (the Draft Policy) establishes guidelines for this business grants program. It includes two grants categories, one being micro-grants to help small businesses improve resilience, and the second being for larger projects that have broad economic and business benefits.
- The Draft Policy has been drafted as a separate policy to the Town's existing Policy 114 Community Funding so that it can be easily managed as a recovery initiative focused on business.

## Background

- 1. Under Policy 001 Policy management and development, a policy response was identified as required in order 'to meet the Town's strategic objectives'.
- 2. The Town is currently in the process of planning the recovery from the Covid-19 pandemic. To guide recovery process, the Town has adopted the "Restart VicPark" strategy which lays out the broad process for preparing a CAP and a series of strategic objectives for recovery.
- 3. At its meeting of 16 July 2020, the Covid-19 Response Working Group (CRWG) endorsed a Covid-19 Business Grants program as a suitable project for inclusion in the CAP. The program is consistent with the following Restart VicPark objectives:
  - R1.3: Support a community-led approach to allow recovery to start from sideways and bottom-up;
  - R2.1: Invest in the local economy by creating new opportunities;
  - R2.2: Make it easy for local businesses to adapt and evolve; and
  - T2.1: Look after the stability of our local economy.

4. To ensure that the Covid-19 Business Grants program is delivered in a fair, consistent and transparent manner, it is necessary to introduce the Draft Policy to guide the program.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	The Policy guides the grants program, particularly the assessment of applications. The Policy provides a concise, transparent framework for the awarding of Town funds to private parties as grants to aid Covid- 19 recovery.

Economic	
Strategic outcome	Intended public value outcome or impact
EC01 - A desirable place for commerce and tourism that supports equity, diverse local employment and entrepreneurship.	The grants program is intended to help local small businesses build their resilience and support delivery of programs with broad benefits for the local business community. The program encourages businesses to innovate in adapting to and recovering from the effects of Covid-19.

Social	
Strategic outcome	Intended public value outcome or impact
S03 - An empowered community with a sense of pride, safety and belonging.	The grants program provides funding directly to local businesses to make positive changes or deliver
	projects with local benefits.

## Engagement

Internal engagement	
Stakeholder	Comments
CRWG	CRWG has provided general support for a Covid-19 Business Grants program and some guidance on the key concepts.
Governance	Governance has provided advice on the policy approach and feedback on the draft policy document.
Economic Recovery Taskforce (ERT)	The policy concepts were discussed at an ERT meeting and the draft policy document circulated to ERT members for feedback.
Place Planning, Community Development	The draft policy document was circulated to several staff from these teams who have experience with grants and community funding initiatives for feedback.

# Legal compliance

Section 2.7 of the Local Government Act 1995

# Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Successful projects fail to deliver the expected benefit	Insignificant	Unlikely	Low	Low	TREAT risk through preparing a Management Practice to guide project delivery, including a robust acquittals process; utilise a cross- functional panel for grants assessment to thoroughly consider likelihood of project success ACCEPT that a range of unforseen factors may limit project success
Environmental	Not applicable				Medium	
Health and safety	Not applicable				Low	
Infrastructure/ ICT systems/ utilities	Not applicable				Medium	
Legislative compliance	Not applicable				Low	
Reputation	Delivery of grants projects is unsuccessful or triggers events that could reflect badly on the Town	Unlikely	Minor	Low	Low	TREAT the risk through preparing a Management Practice and establishing strong guidelines for the Town's role in projects

Reputation	Demand for "Small Business Resilience" grants exceeds availability of funding, causing frustration for businesses or negative feedback	Unlikely	Minor	Low	Low	TREAT the risk through preparing clear guidelines and communications on how the program is managed ("first in, first served" assessment). Ongoing review of the program delivery.
Service delivery	Administration of grants program requires more staff resources than anticipated	Minor	Possible	Medium	Medium	TREAT the risk through thorough cross-functional project planning to maximise efficiency in delivery. ACCEPT the risk if volume of applications received exceeds planned capacity.

# **Financial implications**

Current budget impact	<ul> <li>Sufficient funds do not exist within the annual budget. There is currently no funding available. It is proposed that funding will be acquired through:</li> <li>Covid-19 Recovery Funds - \$91,500.00</li> </ul>
Future budget impact	Not applicable.

## Analysis

5. The rationale for the clauses in the Draft Policy is outlined below and should be read in conjunction with the Draft Policy which is contained in Attachment 1.

Clause	Proposed	Reason
1 to 4	See attached	These clauses provide basic parameters for administration of Covid-19 Business Grants.
5 to 6	See attached	These clauses provide basic eligibility and ineligiblity requirements for applicants. These clauses are largely consistent with those for Community Funding.

7 to 14	See attached	These clauses outline the basic standards for the Town to assess applications for grants.
15 to 16	See attached	These clauses outline the basic requirements for recipients to acquit grants
17 to 22	See attached	These clauses provide specific aims and criteria for the Covid-19 Small Business Resilience Grants category.
23 to 27	See attached	These clauses provide specific aims and criteria for the Covid-19 Economic Development Grants category.
28	See attached	Clause 28 is a sunsetting clause, that will automatically revoke the policy 12 months from its intended launch. This is included because the program is intended to be a specific Covid-19 recovery action, rather than an ongoing program. This clause can be reviewed and the life of the policy extended if necessary.

- 6. A Council Policy and associated Management Practice should guide the delivery of the Covid-19 Business Grants program endorsed by the CRWG. This could potentially be achieved through amendments to the existing Policy 114 Community Funding or through the adoption of a new, separate policy. The latter approach is recommended as it clearly establishes the grants program as a temporary Covid-19 recovery initiative, with a simple sunsetting clause and the ability to tailor general provisions to the unique needs of the program.
- 7. The Policy establishes two categories of Covid-19 Business Grants Covid-19 Small Business Resilience Grants and Covid-19 Economic Development Grants.
- 8. Covid-19 Small Business Resilience Grants are micro-grants intended to provide responsive, readily accessible support to local small businesses as they adapt to the impacts of the pandemic. Funding of up to \$1,000 can be given to projects that help small business adapt and build resilience these grants are not to be used for standard operational costs, and only local small businesses are eligible to apply. Building resilience will benefit the individual business and the broader local economy in the long-term.
- 9. Covid-19 Small Business Resilience Grants will be awarded on an open, ongoing basis for as long as funds are available. Applicants that meet the eligibility criteria will be awarded funds in the order of receipt. This approach is recommended for two reasons firstly, it makes the timing of application swifter and more flexible for business. Successful applicants can potentially receive funding within weeks of the program launching and applications can continue to be submitted when businesses are ready. Secondly, this approach removes the need for administration to assess the merit of applications that are potentially very similar from similarly deserving businesses. This makes the entire process simpler and objective for all parties.
- 10. Covid-19 Small Business Resilience Grants will be implemented in a similar manner to the Town's CCTV Partnership Program, with funds being provided as a reimbursement. This is both to ensure accountability for the Town when distributing funds with minimal assessment criteria, and to allow

businesses to progress projects while waiting for the outcome of their application – the Draft Policy does not state that retrospective applications are ineligible, unlike Policy 114 Community Funding. It is possible for businesses to commence the project after having their application assessed, where cashflow or project timing issues require this.

- 11. Covid-19 Economic Development Grants are larger grants of up to \$8,000 for projects that deliver a broader, more strategic economic benefit. Applications can be accepted from businesses, incorporated associations or individuals/groups under an auspice organisation. These broader criteria contemplate potential applications from bodies wanting to deliver a project with clear economic benefits but who do not fall within the Draft Policy's definition of a small or medium business (eg Chamber of Commerce, business networking groups, an informal collaboration of employees or experts). The project must still clearly demonstrate a benefit for business and the economy within the Town of Victoria Park.
- 12. Covid-19 Economic Development Grants will be assessed and administered through a similar process to other community grants, with advertised funding rounds and a panel assessing applications on a competitive basis. This approach reflects the higher value and associated higher expected benefits/return for this grant category.
- 13. It is recommended that the Council adopt the Draft Policy without a public comment period. This is so that the proposed grants program can commence and ultimately deliver assistance to the business community as soon as possible. The Local Government Act does not set mandatory statutory advertising requirements for Council policies.
- 14. A Management Practice will be prepared to support administration of the Covid-19 Business Grants program. In keeping with Policy 001 Policy Management, this Management Practice will be approved by the CEO and finalised prior to the launch of the Covid-19 Business Grants program.
- 15. Funding for the grants program is proposed to come from the proposed Covid-19 recovery funding. At the time of preparing this report, the 2020/21 budget has not been finalised and the exact allocation of this funding is not confirmed. However, the Draft Policy does not place any budget obligations on the Council and the details of program funding can be managed as the budget is finalised.

## **Relevant documents**

Covid-19 Response Strategy - Restart VicPark

Policy 114 Community Funding

## **Further consideration**

Following the Policy Committee meeting held on 27 June 2020, the attached version of the policy includes the amendments proposed by the Policy Committee.

#### COUNCIL RESOLUTION (491/2020):

Moved: Cr Bronwyn Ife

That Council adopts Policy 121 Covid-19 Business Grants as at attachment 1.

#### **CARRIED BY EXCEPTION RESOLUTION (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

## 16 Applications for leave of absence

#### COUNCIL RESOLUTION (492/2020):

Moved: Cr Jesvin Karimi

That Council:

1. Approve a leave of absence for Cr Claire Anderson from 1 September 2020 to 25 September 2020 inclusive.

2. Approve a leave of absence for Cr Vicki Potter from 24 August 2020 to 30 September 2020 inclusive.

3. Approve a leave of absence for Mayor Karen Vernon from 24 August 2020 to 6 September 2020 inclusive.

#### **CARRIED (8 - 0)**

For: Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi

Against: nil

## 17 Motion of which previous notice has been given

Nil.

## **18** Questions from members without notice

#### Cr Ronhhda Potter

1. Will there be signage giving some information or description around the artworks on Lathlain Park on McCartney Crescent?

The Chief Community Planner advised that a plaque will be installed adjacent to the sculptures to provide details of the work, the artist and rationale behind the artwork.

2. Are these the interpretation of the old cottage that was on the corner of McCartney Crescent and Goddard Street? How is that interpretation shown in this artwork?

The Chief Community Planner advised that it is not a strict interpretation but the cottage provided inspiration and a narrative.

The artist provided advice that the cottage wasn't interpreted in its literal form, it provided inspiration. The concept references the caretaker's house and this provided the spark to thinking of families, housing and the development of Lathlain as a residential precinct. The artwork is called Lighthouses and celebrates local suburban homes. The housing stock of Victoria Park/Lathlain is largely of low rise modest family homes that have endured over time. They are lit from inside and there is nothing quite like the lit form of a home at night and the wonder it conjures in the imagination of the passer by. The plinths are in a Eucalyptus green and represent the home being elevated in the community.

3. Is there anything else planned for the corner of McCartney Crescent and Goddard Street as a reflection of the cottage that was on that corner?

The Chief Community Planner advised that there is not.

#### **Cr Claire Anderson**

1. What is the status of the JDAP application relating to the nursing home development, on the corner of Duncan Street and Shepperton Road?

The Manager Development Service advised that the application is a JDAP application that has gone out for public comment. Officers have assessed the public comments and there have been two Design Review Panel meetings. Officers have until Friday next week to submit a report to the JDAP.

#### Cr Luana Lisandro

1. When will further Zone 2 artworks be presented?

The Chief Community Planner advised that there are two redtail cockatoo bronze figures being installed at the end of the concourse in Zone 2X park. This will be completed in September this year.

#### Mayor Karen Vernon

1. Does Town have images in the historical collection or in relation to planning applications over the years for the National Archives building on Berwick Street? If not, can the Town take record of the building as soon as possible?

The Manager Development Services advised that the Town does not hold photo records to his knowledge. The developer has indicated that they have photos and they will be provided to the Town.

#### 2. Can the Town take a photographic record as a matter of urgency?

The Chief Community Planner advised that she could ask a Town staff member to take a photo. If there was a condition to provide photos, the developer should do it. The question was taken on notice.

## 19 New business of an urgent nature introduced by decision of the meeting

Nil.

## 20 Public question time

Cr Ronhhda Potter left the meeting at 9.09pm.

#### Vince Maxwell

1. Has the Town Planning Scheme amendment to establish the special control area gone to public consultation yet?

The Manager Development Services advised that it hasn't as the documents need to go to WAPC and EPA for formal assessment. Due to the changes to the definition of 'visible from street', there will need to be an amendment to scheme amendment.

2. Does the scheme amendment initiated by Council now need to be modified?

The Manager Development Services advised that it doesn't have to but would benefit.

Cr Ronhhda Potter returned to the meeting at 09:11 pm.

3. How many of the 31 staff that have subsidised cars are now paying \$75 a week?

The Chief Financial Officer took the question on notice.

4. How much was allocated in the budget for fringe benefits tax for staff cars?

The Chief Financial Officer took the question on notice.

5. Can a breakdown of all budgeted fringe benefits tax be provided?

The Chief Financial Officer took the question on notice.

#### **Yvonne Hoey**

1. What is the Council doing to ensure the tower on Canning Highway is secure?

The Manager Development Services advised that the Town's Building Surveyor has contacted the Project Manager about the need to secure the viewing tower. The Town has now received a further development application for the viewing platform after advising the landowner that they needed to apply as it has been more than 90 days.

2. Why have they waited more than 90 days to apply?

The Manager Development Services advised that it would be in the interest of the landowner to secure it. The Town is prepared to allow the tower to stay there while they go through the proper approval process.

#### Vince Maxwell

#### 1. How long is it before the development application is decided upon?

The Manager Development Services advised that the application was received last week so the Town is yet to work out the time frame. The Town has 90 days to determine the application but is preferred that it done ahead of that. There is a need for community consultation and a need to decide whether it's a delegated decision or a Council decision. It may take six to eight weeks.

## 21 Public statement tlme

#### John Gleeson

1. Made a statement about roles of Town staff and what they do.

#### Vince Maxwell

1. Made a statement about rights of way and giving them to other people.

#### Sam Zammit

1. Made a statement about drainage in the Town.

## 22 Meeting closed to the public

#### PROCEDURAL MOTION

**Moved:** Cr Ronhhda Potter

That Council:

1. Closes the meeting to the members of the public at 9.24pm to consider item 22.1.1 and 22.1.2, in accordance with Section 5.23(2)(a) of the *Local Government Act 1995*.

2. Permits the Chief Executive Officer, the Chief Financial Officer and the meeting secretary to remain in the chamber during discussion, in accordance with clause 27(3)(a) of the *Town of Victoria Park Meeting Procedures Local Law 2019*.

#### **CARRIED (8 - 0)**

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

#### 22.1 Matters for which the meeting may be closed

22.1.1 CEO 2019 - 2020 Performance Review

#### 22.1.2 CEO Key Performance Indicators

#### PROCEDURAL MOTION

Moved: Cr Bronwyn Ife

Seconded: Mayor Karen Vernon

That Council reopens the meeting to the public at 10.16pm.

## CARRIED (8 - 0)

**For:** Mayor Karen Vernon, Cr Claire Anderson, Cr Ronhhda Potter, Cr Brian Oliver, Cr Luana Lisandro, Cr Wilfred Hendriks, Cr Bronwyn Ife, Cr Jesvin Karimi **Against:** nil

## 22.2 Public reading of resolutions which may be made public

### 22.1.1 CEO 2019 - 2020 Performance Review

That Council resolves that this report, its resolution and its attachments remain confidential in accordance with section 5.23(2)(a) of the *Local Government Act 1995*.

### 22.1.2 CEO Key Performance Indicators

That Council resolves that this report, its resolution and its attachments remain confidential in accordance with section 5.23(2)(a) of the *Local Government Act 1995*.

## 23 Closure

There being no further business, Mayor Karen Vernon closed the meeting at 10.18pm.

I confirm these minutes to be true and accurate record of the proceedings of the Council.

Signed:				
Dated this	:	Day of:		2020