







Please be advised that an **Agenda Briefing Forum** was held at **6:30pm** on **2 February** in the **Council Chambers**, Administration Centre at 99 Shepperton Road, Victoria Park.

Her Worship the Mayor Karen Vernon

4 February 2021

Memor

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1 About the Agenda Briefing Forum

The purpose of the Agenda Briefing Forum is to ask questions and seek clarity on the draft Ordinary Council Meeting agenda, in line with the Agenda Briefing, Concept Forum and Council Workshops Policy.

The meeting is open to all members of the public, except during the consideration of matters deemed confidential in line with the *Local Government Act 1995*.

Members of the public that are directly impacted by an item on the agenda may participate in the meeting through any of the following methods.

1. Deputation

A deputation is a presentation made by a group of between two and five people affected (adversely or favourably) by a matter on the agenda. A <u>Deputation Form</u> must be submitted to the Town no later than 24 hours prior to the meeting and is to be approved by the Chief Executive Officer.

2. Presentation

A presentation is a submission made by an individual affected (adversely or favourably) by a matter on the agenda. A <u>Presentation Form</u> must be submitted to the Town no later than 24 hours prior to the meeting and is to be approved by the Chief Executive Officer.

All others may participate in the meeting during the allotted Public Participation Time. While it is not required, members of the public are encouraged to submit their questions and statements in advance by <u>email</u> or by completing the <u>Public Question/ Statement Form on the Town's website.</u> Please note that questions and statements related to an agenda item will be considered first. All those dealing with matters of a general nature will be considered in the order in which they have been received.

For any questions regarding the Agenda Briefing Forum or any item presented in the draft agenda, please contact the Governance team at GovernanceVicPark@vicpark.wa.gov.au

Disclaimer

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Any advice provided by an employee of the Town on the operation of written law, or the performance of a function by the Town, is provided in the capacity of an employee, and to the best of that person's knowledge and ability. It does not constitute, and should not be relied upon, as a legal advice or representation by the Town. Any advice on a matter of law, or anything sought to be relied upon as representation by the Town, should be requested in writing.

Noting that the Agenda Briefing Forum is only for the purpose of seeking further information on the draft Ordinary Council Meeting Agenda, and does not constitute a decision-making forum, any person or entity who has an application or submission before the Town must not rely upon officer recommendations presented in the draft agenda. Written notice of the Council's decision, and any such accompanying conditions, will be provided to the relevant person or entity following the Ordinary Council Meeting.

2 Opening

Mayor Karen Vernon opened the meeting at 6.30pm.

3 Acknowledgement of country

Acknowledgement of the traditional owners

Ngany yoowart Noongar yorga, ngany wadjella yorga. Ngany djerapiny Wadjak – Noongar boodja-k yaakiny, nidja bilya bardook.

I am not a Nyungar woman, I am a non-Indigenous woman. I am honoured to be standing on Whadjuk - Nyungar country on the banks of the Swan River.

Ngany kaaditj Noongar moort keny kaadak nidja Wadjak Noongar boodja. Ngany kaaditj nidja Noongar birdiya – koora, ye-ye, boorda, baalapiny moorditj Noongar kaadijtin, moort, wer boodja ye-ye.

I acknowledge the traditional custodians of this land and respect past, present and emerging leaders, their continuing cultural heritage, beliefs and relationship with the land, which continues to be important today.

Ngany youngka baalapiny Noongar birdiya wer moort nidja boodja.

I thank them for the contribution made to life in the Town of Victoria Park and to this region.

4 Announcements from the Presiding Member

4.1 Purpose of the Agenda Briefing Forum

The purpose of this forum is to provide an opportunity for Elected Members to ask questions and obtain additional information on officer reports in the draft Ordinary Council Meeting agenda. It is not a decision-making forum, nor is it open for debate.

Members of the public that may be directly affected by an item on the agenda can make presentations, deputations, statements, and ask questions, prior to the matter being formally considered by Council at the next Ordinary Council Meeting.

4.2 Notice of recording and live-streaming

All participation in the meeting will be audio recorded and live-streamed on the Town's website. The live-stream will be archived and made available on the Town's website after the meeting.

4.3 Public participation time

Because this meeting is being held electronically because of the hard lockdown. It was a requirement that people notify the Town by 3pm if they had questions. There were no questions registered.

4.4 Questions taken on notice

Responses to questions taken on notice that relate to an agenda item will be presented in the officer report for the Ordinary Council Meeting under the heading 'Further consideration'.

4.5 Other announcements

Welcome back to the start of the council year for 2021. This is hasn't how it was planned to start, with a hard lockdown, but I am very grateful for everyone moving so quickly to allow for the meeting to happen online.

I offer a message of support to people in the City of Swan, and the Shires of Mundaring and Northam. It is important to spare a thought for those people tonight. There are some staff from the Town that live in those areas and we hope them and their family are safe.

5 **Attendance**

Mayor **Banksia Ward** Cr Claire Anderson Cr Ronhhda Potter Cr Wilfred Hendriks Cr Luana Lisandro **Jarrah Ward** Deputy Mayor Bronwyn Ife Cr Vicki Potter Cr Brian Oliver Cr Jesvin Karimi **Chief Executive Officer** Mr Anthony Vuleta **Chief Operations Officer** Mr Ben Killigrew **A/Chief Financial Officer** Mr Stuart Billingham **Chief Community Planner** Ms Natalie Martin Goode Mr Robert Cruickshank **Manager Development Services Manager Governance and Strategy** Ms Bana Brajanovic **Secretary** Ms Amy Noon Mr Joshua Norris **IT Support Apologies** 5.1 **Chief Financial Officer** Mr Michael Cole **Approved leave of absence**

Ms Karen Vernon

5.2

Nil.

6 Declarations of interest

Declaration of financial interest

Name/Position	Cr Luana Lisandro	
Item No/Subject	12.5 Adoption of Fencing Local Law 2020	
Nature of interest	Financial	
Extent of interest	Administers the financial affairs as an administrator and enduring power of attorney for a family property that currently has a portion of one of the boundary fences that is an existing asbestos fence within the Town of Victoria Park. Her own property within the Town of Victoria Park has one boundary fence that is an existing asbestos fence.	

Declaration of proximity interest

Nil.

Declaration of interest affecting impartiality

Name/Position	Cr Claire Anderson		
Item No/Subject	11.1 Quarterly reporting		
Nature of interest	Impartiality		
Extent of interest	Participated in the This Bay is Someone's Day Campaign.		
Name/Position	Mayor Karen Vernon		
Item No/Subject	12.1 Local Heritage Survey		
Nature of interest	Impartiality		
Extent of interest	Owner of property listed in the Municipal Heritage Inventory and in the draft Local Heritage Survey.		
Name/Position	Cr Claire Anderson		
Item No/Subject	12.3 State Development Assessment Residential Aged Care facility 16-30 Duncan		
Nature of interest	Impartiality		
Extent of interest	Owns a property on Duncan Street which is in the consultation area.		
Name/Position	Mayor Karen Vernon		
Item No/Subject	12.3 State Development Assessment Residential Aged Care facility 16-30 Duncan		
Nature of interest	Impartiality		
Extent of interest	Owner of property within the consultation area for the		

development, being within 200m radius of the site.

Name/Position	Cr Luana Lisandro
Item No/Subject	12.5 Adoption of Fencing Local Law 2020
Nature of interest Impartiality	
Extent of interest	Administers the financial affairs as an administrator and enduring power of attorney for a family property that currently has a portion of one of the boundary fences that is an existing asbestos fence within the Town of Victoria Park. Her own property within the Town of Victoria Park has one boundary fence that is an existing asbestos fence.

7	Public participation time
Nil.	
8	Presentations
Nil.	
9	Deputations
Nil.	
10	Method of dealing with agenda business
Nil.	

11 Chief Executive Officer reports

11.1 Quarterly reporting February 2021

Location	Town-wide				
Reporting officer	Joshua Norris				
Responsible officer	Anthony Vuleta				
Voting requirement	Simple majority				
Attachments	 Corporate Business Plan Report Oct Dec [11.1.1 - 31 pages] Strategic Projects Summary Oct-Dec [11.1.2 - 4 pages] Capital Projects 2020-2021 Oct-Dec [11.1.3 - 18 pages] 5-year Capital Works Program [11.1.4 - 21 pages] EDS Quarterly Reporting Oct- Dec [11.1.5 - 7 pages] UFS Quarterly Reporting Oct- Dec 2020 [11.1.6 - 10 pages] CAP Quarterly Reporting- Oct- Dec 2020 [11.1.7 - 10 pages] RAP Quarterly Reporting - Oct - Dec 2020 [11.1.8 - 4 pages] DAIP Quarterly Reporting - Oct - Dec 2020 [11.1.9 - 6 pages] 				

Recommendation

That Council receives the quarterly written progress reports, for December 2020, relating to the:

- a) Corporate Business Plan
- b) 2020/2021 Annual Strategic Project Plan
- c) Five-year capital works program
- d) Economic Development Strategy 2018-2023
- e) Urban Forest Strategy
- f) Reconciliation Action Plan
- g) Disability Access and Inclusion Plan

Purpose

To present quarterly progress updates to Council on the actions, projects and outcomes listed within the plans and strategies included in the recommendation.

In brief

• At the Ordinary Council Meeting on 16 July 2019, Council resolved that quarterly written progress reports be presented to Council on the Corporate Business Plan, Annual Strategic Project Summary, five-year capital works program and a selection of strategies and plans. This report provides the Annual Strategic Project Summary for 2020/2021.

- The progress reports were requested to enable Council to confidently oversee the Town's performance, allocation of finances and allocation of resources, as well as improve transparency and accountability to the Council and community.
- All progress reports for October 2020 December 2020 quarter are attached to this report to be received by Council.

Background

1. At the Ordinary Council Meeting on 16 July 2019, Council resolved:

That Council requests that the Chief Executive Officer:

- 1. Develops an Annual Strategic Project Summary for 2019/2020, containing a summary of the projects that are aligned to strategic outcomes in the Strategic Community Plan 2017-2027.
- 2. Presents the 2019/2020 Annual Strategic Project Summary for adoption at the September Ordinary Council Meeting.
- 3. Presents to Council, commencing from the October Ordinary Council Meeting, quarterly written progress reports on the actions, projects and outcomes within the Town's following plans and strategies:
 - a. Corporate Business Plan
 - b. 2019/2020 Annual Strategic Project Summary
 - c. 5 Year Capital Works Program
 - d. Economic Development Strategy 2018 2023
 - e. Urban Forest Strategy
 - f. Reconciliation Action Plan
 - g. Disability Access and Inclusion Plan
- 2. The quarterly written progress reports were requested to enable Council to assess performance against strategies and plans, identify risks and significant variations in project performance and budgeting, receive information needed to be able to make informed decisions, and be able to take action to address any issues that arise. They were also requested to give Council and the community a higher level of transparency and accountability relating to strategic actions, plans and projects.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
	Council are provided with the information that they have requested in the way they determined is best for them.
	The community are regularly informed of progress on projects, plans and strategies undertaken by the Town.

Engagement

Internal engagement	
Stakeholder	Comments
Operations	Operations coordinate the progress reports for the 2020/2021 Annual Strategic Project Summary and Five Year Capital Works Program.

Governance and Strategy	Governance and Strategy coordinate the progress reports for the Corporate Business Plan.
Place Planning	Place Planning coordinate the progress reports for the Economic Development Strategy 2018 – 2023 and Urban Forest Strategy.
Community Development	Community Development coordinate the progress reports for the Reconciliation Action Plan and Disability Access and Inclusion Plan.

Legal compliance

Section 2.7 of the Local Government Act 1995

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable.				Low	
Environmental	Not applicable.				Medium	
Health and safety	Not applicable.				Low	
Infrastructure/ ICT systems/ utilities	Not applicable.				Medium	
Legislative compliance	Not applicable.				Low	
Reputation	Negative public perception towards the Town if progress expectations are not being met.	Minor	Possible	Moderate	Low	Risk to be treated by providing commentary and reasoning within progress reports where expectations are not being met. Avoid risk by frequently reporting to Council, allowing Council and community to be informed of progress in a timely manner

		and potentially mitigate further progress delays.
Service delivery	Not applicable. Me	edium

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

Analysis

- 3. Written progress reports will enable the Council to oversee the Town's performance and allocation of the Town's finances and resources. They will also help to inform the community about the Town's progress in relation to the plans and strategies.
- 4. These reports on the actions, projects, and outcomes, for the plans and strategies listed in the Council resolution, have been attached to this report. Further commentary for each report has also been included below.

Corporate Business Plan

5. The status of actions from the CBP are as follows.

Strategic outcome	Total actions	No. of actions completed	No. of actions in progress	No. of actions not started
Social	28	14 (50%)	9 (32.1%)	5 (17.8%)
Environment	61	21 (34.4%)	37 (60.6%)	3 (4.9%)
Economic	18	9 (50%)	8 (44.4%)	1 (5.5%)
Civic Leadership	103	50 (48.5%)	44 (42.7%)	9 (8.7%)

6. Actions completed in the quarter being reported upon are as follows.

Completed actions
CL2.1.2 - Develop a Relationship Management Strategy
CL2.1.3 - Promote the Community Charter
CL7.1.2 - Implement the Customer Service Delivery Policy Management Practice including Complaints Guidelines

- CL8.1.1 Conduct a review of Financial Management Procedures

 CL8.4.5 Coordinate the Local Government Performance Excellence Benchmarking Program

 EC1.1.3 Develop a Town of Victoria Park Investment Prospectus

 EC2.3.2 Review Parking Hotspot Zones 2 and 3
- EN4.2.5 Investigate a refund or donation point to support the Container Deposit Scheme
- S4.1.2 Develop an Arts and Cultural Plan
- S4.3.2 Deliver the Local History Digitisation Strategy

2020/2021 Annual Strategic Project Summary

7. The status of projects from the Annual Strategic Project summary are as follows.

Total projects	No. of projects on track	No. of projects for monitoring	No. of projects off track
11	11	0	0

Five Year Capital Works Program

8. The status of actions from the Five-Year Capital Works Program are as follows.

	No. of actions FY 2020/2021	actions FY	actions FY	actions FY		actions
392	130	127	71	32	25	7

Economic Development Strategy 2018 – 2023

9. The Economic Development Strategy 2018- 2023 (EDS) outlines 50 actions required to achieve the seven pathways for sustainable economic growth over the next five years. The EDS was adopted by council in March 2019. The summary table below represents the number of actions progressed and completed since the adoption of the EDS. The status of actions from the EDS are as follows.

Outcome	Total actions	No. of actions completed	No. of actions in progress	No. of actions not started
Pathway 1: Leadership	4	2	2	0
Pathway 2: Identity	2	0	2	0

Pathway 3: Local to Global Connections	5	0	3	2
Pathway 4: Smart Town- Digital Innovation	7	0	5	2
Pathway 5: Creating an Enabling Business Environment	8	1	6	1
Pathway 6: High Value Precincts	6	5	1	0
Pathway 7: High Value Sectors	18	1	14	3
Total	50	9	33	8

Urban Forest Strategy

10. The Urban Forest Strategy (UFS) Implementation Action Plan (IAP) outlines 41 actions required to achieve the six strategic outcomes defined in the UFS over a 5-year period. The UFS was adopted by council in September 2018 and the IAP in September 2019. The summary table below represents the number of actions progressed and completed since the adoption of the IAP. The status of actions from the Urban Forest Strategy are as follows.

Outcome	No. of actions completed	No. of actions in progress	No. of actions not started
Strategic Outcome 1 Plant and protect sufficient trees by 2020 to achieve the 20% tree canopy target as supported by Council.	4	8	4
Strategic Outcome 2 Maximize community involvement and collaboration in its implementation.	1	7	0
Strategic Outcome 3 Increase tree diversity, whilst favoring local endemic and West Australian species that also support wildlife.	1	1	1
Strategic Outcome 4 Maintain high standard of vegetation health.	2	2	1

Strategic Outcome 5 Improve soil and water quality.	0	2	1
Strategic Outcome 6 Improve urban ecosystems.	0	2	3

A summary of the progress for each of the action from the UFS Implementation Action Plan is attached in a separate schedule.

Reconciliation Action Plan

- 11. The Town's Reflect Reconciliation Action Plan (RAP) was adopted by council in November 2018. The document outlines strategies and actions to support opportunities to strengthen the community, build strong relationships and foster greater awareness and understanding of Aboriginal culture and history.
- 12. The status of actions from the Reconciliation Action Plan are as follows.

Category	No. of actions completed	No. of actions in progress	No. of actions not started
Relationships	0	6	1
Respect	0	5	4
Opportunities	0	5	1
Tracking and Progress	0	1	1

This quarter the key highlights of implementation of the Reconciliation Action Plan included:

- At the October OCM, appointment of Mindeera Advisory Group community members and Elected members were endorsed.
- Town staff completed Cultural Awareness training.
- The Mindeera Advisory Group had their first meeting 11 November 2020.
- The NAIDOC Week celebration was delivered. Front line Town staff wore NAIDOC week shirts throughout the week. The planned community event (a movie screening) had to be cancelled due to weather and such was moved to an online screening.
- Naming of Lathlain 2x community consultation was completed. The three proposed Noongar language names were developed and refined in consultation with the Mindeera Advisory Group.
- At the December OCM, the Terms of Reference for the Mindeera Advisory Group were endorsed.
- The Town employed an Aboriginal Engagement Officer.
- The second Mindeera Advisory Group was held on 17 December 2020.

Disability Access and Inclusion Plan

- 13. The Town's Disability Access and Inclusion Plan was adopted by council in September 2017 and is a legislative requirement for all local governments.
- 14. The status of actions from the Disability Access and Inclusion Plan are as follows.

Category	No. of actions	No. of actions in	No. of actions not
	completed	progress	started

Services and Events	2	4	0
Building and Facilities	0	4	0
Information	1	5	0
Quality Customer Service	3	2	0
Complaints	1	1	0
Public Consultation	1	2	0
Employment	1	3	1

This quarter the key highlights of implementation of the Disability Access and Inclusion Plan included:

- New Inclusions Officer started at the Town in October 2020.
- At the October OCM, appointment of Access and Inclusion Advisory Group community members and Elected members were endorsed.
- The Access and Inclusion Advisory Group had their first meeting 13 November 2020. The draft terms of reference were presented to the Group.
- At the December OCM, the Terms of Reference for the Access and Inclusion Advisory Group were endorsed, and Mayor Vernon was appointed to the group.
- The Town participated in *International Day of People with Disability* with a flag raising of the IDPwD flag at the Town. This event included participation from Kent Secondary School, the Town's Mayor, additional Elected Members, Access and Inclusion Advisory Group members and Town officers. A morning tea was held following the flag raising ceremony to allow guests to continue celebrations and additional engagement to occur.
- The Town collaborated with Mission Australia and Vic Park Collective for delivery of a community-led event as part of *International Day of People with Disability*. This included eight short films made by people with disabilities from various parts of the world, as well as live speakers with both "physical and invisible" disabilities talking about the barriers and challenges they face, and how these could be reduced to aid with their everyday lives.
- The Town participated in the *This Bay is Someone's Day Campaign* supported by National Disability Services. This campaign's mission is to reduce the misuse of ACROD Parking bays around Western Australia.
- The Town's CEO signed the Lighthouse Agreement in 2020.

COVID-19 Action Plan

15. The COVID-19 Action Plan (CAP) Edition One was endorsed by Council at 18 August 2020 OCM. The Plan is a dynamic document overseen by the COVID-19 Response Working Group (CRWG). It details the actions and projects that the Town will implement to achieve the objectives of the COVID-19 Response Strategy.

- 16. The CAP will continue to be updated as the recovery process evolves, and new actions and projects are identified. There are currently 62 actions included in the CAP, addressing the three phases in the COVID-19 Response Strategy.
- 17. The status of actions from the CAP are as follows.

Phase	Total actions	No. of actions completed	No. of actions in progress	No. of actions not started
Survive	6	5	1	0
Revive	27	5	22	0
Thrive	29	4	25	0
TOTAL	62	14	48	

Relevant documents

Corporate Business Plan

<u>Economic Development Strategy 2018 – 2023</u>

Urban Forest Strategy

Reconciliation Action Plan

Disability Access and Inclusion Plan

Questions and responses

Cr Wilfred Hendriks

1. The report of the summary of the 2020 Planting Season indicated that 797 street trees were planted throughout the Town. Do you know how many of those trees are still thriving?

The Chief Operations Officer advised that the Town doesn't know that information. It is expected that the Town's contractor will collect it during the watering period. On average there is a 5-10% mortality rate with plantings.

2. There is no sump at 25 Canterbury Terrace. Should this read 76 Canterbury Terrace?

The Chief Operations Officer advised that it should and the attachment will be amended.

3. It mentions that planning has been occurring for the sites listed. Does this planning also ensure that the public open space is included and that at each sump maximum public open space is attained?

The Chief Community Planner advised that the creation of public open space is the highest objective in the Public Open Space Strategy.

Cr Brian Oliver

1. On page six of attachment 11.1.1 there is no status update for the development of a Digital Marketing Plan. What is the status of this action?

The Chief Executive Officer advised that the project has progressed to initial scoping and is under consideration due to the new Manager Stakeholder Relations joining the organisation. It may need to be tweaked and have elected members involved.

2. Can an update be provided for action CL2.1.1 – create an implementation plan to embed the Town's Communication and Engagement Policy as it appears to be overdue?

The Chief Executive Officer advised that the project hasn't been delivered. The rollout plan has been completed and was to start in January this year. With the new Manager starting, it is intended that this be reviewed and rolled out in February.

3. Can an update be provided regarding Action CL8.1.2 - Update the Business Continuity Plan as it appears overdue?

The Manager Governance and Strategy advised that this has been completed and the Town will check why it hasn't been updated. The Town has recently developed a comprehensive Business Continuity Plan and redeployment procedure to continue to respond effectively to the COVID-19 crisis. This is for the period July 2020 to June 2021. The Town is progressing to procure services to review the current documents to determine a way forward in redeveloping the overarching Business Continuity Plan

4. Can an update be provided regarding actions CL 8.5.24 and CL 8.5.25 – review of street operations and waste operations as these appear overdue?

The Chief Operations Officer advised that formal reviews of these service areas are not yet underway, however internal reviews of these areas and an external review of the Operations area's bottlenecks and structural issues have identified resourcing issues in these teams with results informing the workforce plan and other relevant documents. Following the adoption of the workforce plan, staff resourcing issues are now likely to be improved in these areas enabling such undertakings to proceed in a timely manner.

5. Is action EN1.1.5 now complete?

The Chief Community Planner advised that the concept plan was completed and adopted by Council in September 2020. Detailed design is still being undertaken by the Project Management Office.

Cr Ronhhda Potter

1. What action needs to be taken to address the reconciliation of the Town's bin register?

The Chief Operations Officer advised that the next bin audit will occur in 2022 to align with the planned rollout of the three bin system where new bins will be delivered to residents.

Cr Luana Lisandro

1. I note that the reactive building renewal amount of \$75,000 will be transferred to building renewal at the mid-year review. Is there provision for emergency works if required and a pool of funds to draw on for example for replacement of water fountains?

The Chief Operations Officer advised that this budget is aimed at providing some contingency should reactive renewal works come up in the first six months of the financial year/budget cycle. If nothing has been identified, it is usual practice to either transfer to the buildings renewal reserve or to other projects requiring increased funding in the mid-year budget review. Should a situation occur following this for replacement of equipment due to a breakdown then the maintenance budget for that facility may be accessed to address the failure. Emergency works that are high value can also be approved by the Mayor with the transaction noted at the following months' Ordinary Council Meeting.

2. The fit out of the Vic Quarter community room is approximately \$20,000. If the deed cannot be settled with the developer and this room doesn't become available for use with the community, will this pool of money be made available for other uses?

The Chief Operations Officer advised that the owner still intends to provide that space for community use however the length of lease is still being considered. The fit out is to be budgeted for in the 2021/22 financial year once negotiations are settled.

3. When will the library return chute room be completed and operational?

The Chief Operations Officer advised that library return chute room project is due to commence in February with expected completion in May 2021. RFID install is expected to occur concurrently with contractors and should be operational in May/June.

4. What works are expected to be done at the Archer and Orrong Intersection and what is the length of the time extension being sought by the Town? Will there be a change in road layout and design to allow for an additional left hand turn into Orrong from Archer Street and has a portion of the lot been dedicated towards this?

The Chief Operations Officer advised that a new dedicated left turn lane on approach to Orrong Road is planned for construction within the 2020/21 financial year with works anticipated to continue into the 2021/22 financial year. An extension of time has not been sought at this stage, although a one year extension is likely to be requested. A variation in funding, with an increase of \$608,500 (from \$683,450 to \$1,291,95), has been approved by Main Roads WA given the costs associated with moving underground services which are predominantly Telstra's assets.

As part of the development approval for the site at 232 Orrong Road, the developer agreed to the excision of a strip of land to accommodate the construction of the left turn lane. The 7-Eleven building abutting Archer Street has been set back to accommodate this.

5. When will the land in front of the sump at 25 Boundary Street be put on the market?

The Chief Operations Officer that that the Town has procured an agent for the sale of the property. When land titles received it will progress to sale. It is likely to be presented to Council in April or May for approval of the sale.

6. What is the status of works for blackspot funding for the Miller Street and Shepperton Road intersection and has a design and road layout been agreed on by the Town and Main Roads WA? Will this design include dedicated traffic light signal right hand turns into Shepperton Road from Miller Street?

The Chief Operations Officer advised that all the required traffic modelling has been completed and the Town is awaiting the approval letter from Main Roads WA so the project can be resubmitted in the coming nominations for blackspot funding. The deadline is anticipated to be late July 2021. The Town last followed-up on progress on 2 December 2020 and are yet to receive a formal response.

The intent, currently supported by Main Roads WA technical staff, is to install a dedicated right turning arrow phase on the eastern leg of Miller Street that is coming from Orrong Road and turning right into Shepperton Road to travel northbound, however, in order to maintain traffic flow efficiency on Shepperton Road which is a high priority for Main Roads WA, a peak hour ban for right turning traffic on the western leg of Miller St is necessary. At all other times outside the peak hours, right turning will still be permitted. To facilitate the changes, additional turning lanes are being planned on the northern leg of Shepperton Road onto Miller Street and the eastern leg of Miller Street onto Shepperton Road.

7. Will the Cape Lilac Tree in Millers Street Reserve be protected, if and when a solution to this intersection is found as it is used by endangered black cockatoos?

The Chief Operations Officer advised that it is anticipated to remain as the design doesn't impact the tree.

8. Given the recent WA Planning Commission decision to allow the West Coast Eagles to play games for preseason and AFLW matches why isn't there a budget for Lathlain traffic management and upgrades?

The Chief Operations Officer advised that the West Coast Eagles are yet to satisfy WA Planning Commision conditions for approval and enter into an agreement with the Town. The Town may offer in-kind support but costs for traffic management lie with the applicant.

9. Duncan Street upgrades are listed as unknown for expenditure. Is there any plan for allowing for signalled dedicated right hand turns from Duncan Street into Shepperton Road? Will this also entail road layout and design changes if the Duncan Street nursing home development is approved by the WA Planning Commission?

The Chief Operations Officer advised that the five-year capital works program identifies future works to Duncan Street. This work comes from action 7.05 in volume 7 of the Vic Park Place Plans and were originally captured in the Town's Integrated Movement Network Strategy. Designs for Duncan Street are anticipated to be undertaken as part of the upcoming Albany Highway Precinct Structure Plans with construction to occur thereafter dependent on the limitations of the Long-Term Financial Plan, resource capacity and the priorities of Council. It is important to note that no designs have yet been considered and any future design will be cognisant of the existing and future built form and land uses immediately abutting.

10. There is a line item of \$700,000 for blackspot funding in general projects. At what locations are these blackspot works to occur?

The Chief Operations Officer advised that given the uncertainty of future blackspot projects in years three to five of the five-year capital works program, the \$700,000 amount is just a reserve figure based on a potential municipal funding allocation of on third from the Town and two thirds contribution from Main Roads WA. The current active blackspot projects that have approved blackspot funding allocation are Archer and Orrong intersection, Hordern and Geddes intersection, Hordern and McMillan intersection, Roberts Road and Orrong Road intersection and Briggs Street and Star Street intersection.

Cr Claire Anderson

1. Is cultural awareness training part of the Town's induction? Is there regular training throughout the year?

The Chief Community Planner advised that it is offered as regular training when there are enough new staff as it takes half a day to complete. Cultural awareness is mentioned generally in inductions.

Further consideration to be added to the Ordinary Council Meeting agenda

1. Change address of sump from 25 Canterbury Terrace to 76 Canterbury Terrace in the attachment.

11.2 Adoption of Penalty Units Local Law 2021

Location	Town-wide		
Reporting officer	Bana Brajanovic		
Responsible officer	Anthony Vuleta		
Voting requirement	Absolute majority		
Attachments	1. Penalty Units Local Law 2021 [11.2.1 - 5 pages]		
	2. Penalty Units Local Law 2020 Public Submissions [11.2.2 - 1 page]		

Recommendation

That Council:

- 1. Considers the submissions received in relation to the proposed *Town of Victoria Park Penalty Units Local Law 2020*, in accordance with section 3.12 of the *Local Government Act 1995*.
- 2. Makes the *Town of Victoria Park Penalty Units Local Law 2021* as at attachment 1, in accordance with section 3.12 of the *Local Government Act 1995*.

Purpose and effect

The purpose of this local law is to prescribe the value of a penalty unit for the purposes of modified penalties expressed in penalty units under other local laws.

The effect of this local law is to set the value of a penalty unit for the purposes of other local laws within the district.

Purpose

To consider submissions received in relation to the proposed *Penalty Units Local Law 2020* and make the *Penalty Units Local Law 2021*.

In brief

- As required by law, consultation commenced on the proposed *Penalty Units Local Law 2020* on 1 October 2020 and closed on 21 November 2020.
- It is recommended the *Penalty Units Local Law 2021* be made with minor amendments.

Background

- 1. Council at its meeting on 15 September 2020, resolved to give notice of its proposed *Penalty Units Local Law 2020*.
- 2. The penalty units local law was proposed in recognition that due to inflation; fixed penalties diminish in relative value over time. What the penalty unit local law achieves is that every year the Town can consider changes to the value of a penalty unit, as an example this may be used to match inflation. If the value of a penalty unit in 2021 is \$10.00 and there is 1% movement in CPI. The Town could then adopt an amendment local law that increases the value of the penalty unit by 1% to \$10.10. This would then cascade through other local laws meaning the value of a 7 penalty unit parking infringement becomes \$70.70.

- 3. Despite any increase in the value of a penalty unit, under section 9.17(3) of the *Local Government Act* 1995, no modified penalty on an infringement can exceed 10% of the maximum penalty. Currently the maximum penalty in a local law is \$5,000, accordingly the maximum infringement penalty is \$500.
- 4. In order to utilise penalty units, other local laws would need to be amended to include an updated schedule of modified penalties based on the penalty unit system. This is proposed to occur as each local law comes up for review. In the meantime, the current fixed monetary penalties would apply.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	Addressing inflation demonstrates appropriate financial management.

Engagement

Internal engagement	
Stakeholder	Comments
Elected members	Elected members discussed the proposed penalty units local law at the concept forum on 28 July 2020.

External engagement				
Stakeholders	All community members			
Period of engagement	1 October 2020 to 21 November 2020			
Level of engagement	2. Consult			
Methods of engagement	Your thoughts and written submissions			
Advertising	Southern Gazette Social Media Website Public notice boards Your thoughts monthly email			
Submission summary	2 submissions supported the local law 1 submission opposed the local law			
Key findings	2 submissions supported the law, one wanting a specific penalty changed. 1 submission opposed the law.			

Other engagement

Stakeholder	Comments
Department of Local Government, Sport and Cultural Industries	The department provided a submission containing some brief comments regarding the proposed law, however no substantive amendments.
Cornerstone Legal	The Town engaged Cornerstone Legal to provide advice in relation to the proposed law.

Legal compliance

Section 3.12 of the Local Government Act 1995

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable.				Low	
Environmental	Not applicable.				Medium	
Health and safety	Due to the decreases in the relative value of penalties people may more regularly flout the law placing people at risk of injury.	Moderate	Possible	Medium	Low	Treat by creating mechanism to regularly increase penalty values.
Infrastructure/ ICT systems/ utilities	Not applicable.				Medium	
Legislative compliance	Not applicable.				Low	
Reputation	Low penalties for breaches of local law draw media attention if the result is constant flouting of the law.	Minor	Possible	Low	Low	Treat by creating mechanism to regularly increase penalty values
Service delivery	Not applicable.				Medium	

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

Analysis

- 5. In accordance with section 3.12 of the *Local Government Act 1995*, prior to making any local law, the Town was required to give local public notice of the draft law and receive submissions from the public for at least six weeks. In total the submissions period was open for 52 days. In that period 3 submissions from the public were received. In addition, a submission was received from the *Department of Local Government, Sport and Cultural Industries*.
- 6. No compelling submissions have been received that give rise to a need for major amendments to the proposed local law. Accordingly, it is recommended that the law be adopted with some minor amendments, namely changing 2020 to 2021.

Relevant documents

Not applicable.

Questions and responses

Cr Ronhhda Potter

1. Will the feedback regarding concerns about the penalty for pruning, vandalising or removing a tree be brought forward when the relevant local law is reviewed?

The Manager Governance and Strategy advised that the feedback can be considered during the next review of the relevant local law but it cannot be brought forward.

Cr Wilfred Hendriks

1. On the last page of the Penalty Units Local Law it reads that the value of a penalty unit is \$10. Will this amount be adjusted each year in line with the CPI?

The Manager Governance and Strategy advised that if the Town wants to amend the figure, an amendment local law will need to be advertised. This includes calling for public submissions.

2. Does it get increased by a certain percentage?

The Manager Governance and Strategy advised that it the Town wants to increase, it would need to amend the local law and go through another amendment process.

Further consideration to be added to the Ordinary Council Meeting agenda

Nil.

11.3 Town of Victoria Park Representative on Burswood Park Board

Location	Burswood
Reporting officer	Bana Brajanovic
Responsible officer	Anthony Vuleta
Voting requirement	Simple majority
Attachments	Nil

Recommendation

That Council nominates an Elected Member, or an officer of the Town, to the Department of Racing, Gaming and Liquor, for consideration as the Town of Victoria Park's representative to the Burswood Park Board for the period of 1 August 2021 to 31 July 2023.

Purpose

To seek a nomination from Council to the Burswood Park Board for the period of 1 August 2021 to 31 July 2023.

In brief

- The Burswood Park Board is a statutory authority of the Government of Western Australia, responsible for the control and management of Burswood Park.
- The current local government vacancy to the Burswood Park Board is filled by the Chief Executive Officer, Anthony Vuleta, and is due to expire on 31 July 2021.
- The Burswood Park Board has requested that the Town recommends a Town's nominee for appointment to the Board, together with the curriculum vitae of the nominee.
- The term of appointment to the Board will be for a two-year period ending on 31 July 2023. An annual sitting fee of \$5200 is remunerated to the appointed board member unless the appointed member is a government officer.

Background

- 1. The Burswood Park Board (the Board) is a statutory authority of the Government of Western Australia, responsible for the control and management of Burswood Park. The Board was established in accordance with clause 6(1)(c) of the Agreement scheduled to the *Casino (Burswood Island) Agreement Act 1985*. Under the provisions of the *Parks and Reserves Act 1895*, the Board is responsible for the control and management of Burswood Park a C class reserve for parks and recreation.
- 2. Burswood Park is a 56-hectare sprawling parkland located on the banks of the Swan River on the popular Burswood Peninsula. Situated in the inner south-eastern suburb of Burswood within the Town of Victoria Park, the park boasts city views and is walking distance to some of Perth's premier destinations including the Matagarup Bridge, Optus Stadium and Crown Perth.
- 3. The Board is a body corporate with its president and members appointed by the Governor of Western Australia. The Board is responsible to the Minister for Racing and Gaming; Citizenship and Multicultural Interests as the Minister charged with the administration of the Casino (Burswood Island) Agreement Act 1985.

- 4. The Board's funding is provided for in the *Casino (Burswood Island) Agreement Act 1985*. As detailed in the Agreement Schedule, contributions are received from the Burswood Property Trust, trading as Crown Perth.
- 5. As stated in the Casino (Burswood Island) Agreement Act 1985, the Board is to be comprised of:
 - a) a members or officer of the Authority as defined in the Scheme Act
 - b) the Town Planning Commissioner as appointed under the *Town Planning and Development Act 1928-1983* or their nominee
 - c) the Commissioner of Main Roads appointed under the Main Roads Act 1930-1984 or their nominee
 - d) a representative of the Local Authority
 - e) the Director of the Department of Conservation and Environment of the State or his nominee
 - f) a member or officer of the Swan River Management Authority Constituted under the *Waterways Conservation Act 1976*
 - g) a representative of the Manager's environmental consultants their
 - h) the Committee's nominated representative.
- 6. The key objectives of the Burswood Park Board are:
 - Achieve the highest standards of Park maintenance and management.
 - Promote the Park to Western Australians and visitors to the State as an attractive and accessible venue for active and passive recreation.
 - Provide maximum visitor enjoyment and satisfaction.
 - Ensure that the Park is developed within environmental guidelines that are compatible with, and complementary to, the original environment of the site.
 - Establish the Park as an educational resource for the study of the history and environment of the Burswood site.
 - Maximise the experience of local, interstate and international visitors who visit the Park through the
 ongoing development and maintenance of Park facilities and attractions, as well as continued support
 of educational tours and programs.
 - Seek new partnerships with local charity groups to further enhance the Park's calendar of events and ensure the Board's ongoing support of Western Australian charities.
 - Work with the community, planning authorities and Local Government to develop local parkland and leisure activities.
- 7. The current area of focus and priorities for the Burswood Park Board are:
 - Establishment priorities for the Burswood Park Board Master Plan.
 - Establishment of the Audit and Risk Committee.
 - CEO's performance review.
 - Development of the Long Term Financial Plan.
 - Zipline and "Other Innovative" Activities.

Strategic alignment

Economic	
Strategic outcome	Intended public value outcome or impact
EC01 - A desirable place for commerce and tourism	
that supports equity, diverse local employment and	
entrepreneurship.	

Legal compliance

Casino (Burswood Island) Agreement Act 1985.

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	N/A					
Environmental	N/A					
Health and safety	N/A					
Infrastructure/ ICT systems/ utilities	N/A					
Legislative compliance	N/A					
Reputation	Negative public perception towards the Town if it chooses not to take the opportunity to have presentation on the Burswood Park Board	Minor	Likely		Low	TREAT – Council to nominate representative
Service delivery	N/A					

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

Analysis

- 8. The Burswood Park Board has advised that the term of office of Council's nominee on the Board, Anthony Vuleta, expires on 31 July 2021. To enable the continued representation of a nominee from the Town of Victoria Park on the Board after that date, the name of the Town's nominee for appointment to the Board needs to be forwarded to the Director General of the Department of Racing, Gaming and Liquor. A curriculum vitae for the nominee must also be submitted.
- 10. The Board typically meet on the last Thursday of each month, commencing at 9.30am, for approximately one hour. No meetings are held in January and special meetings may be held as required. Meetings are held in Burswood Park Boardroom.

- 11. The Board is accountable to the Minister of Racing and Gaming; Citizenship and Multicultural Interests. An annual sitting fee of \$5200 is remunerated to the appointed board member unless the appointed member is a government officer.
- 12. The Burswood Park Board is administered by the Minister of Racing and Gaming; Citizenship and Multicultural Interests. The constitution of the Board provides for one member to be nominated by the local government where the Park is located that being the Town of Victoria Park.
- 13. Nominations submitted by the Town are subject to approval and appointment by the Minister of Racing and Gaming; Citizenship and Multicultural Interests. The appointment of the local government nominated representative is the prerogative of the Minister of Racing and Gaming; Citizenship and Multicultural Interests. The Minister is not bound to appoint a nominee submitted by the Town, or be subject to the Town's policies. Notwithstanding the above, it is understood that the Minister would consider any advice or request submitted by the Town relating to its nomination.

Relevant documents

Not applicable.

There were no questions asked or presentations made in relation to this item.

12 Chief Community Planner reports

12.1 Local Heritage Survey

Location	Town-wide
Reporting officer	Charlotte McClure
Responsible officer	Laura Sabitzer
Voting requirement	Simple majority
Attachments	 Draft Local Heritage Survey Schedule of Submissions (Confidential)

Recommendation

That Council:

- 1. Acknowledges and receives the Town of Victoria Park draft Local Heritage Survey, prepared by Stephen Carrick and Associates (as Attachment 1).
- 2. Advertises the Town of Victoria Park draft Local Heritage Survey for a period of 60 days for public comments.

Purpose

To consider the Town of Victoria Park draft Local Heritage Survey, prepared by Stephen Carrick and Associates and, if supported, resolve to advertise the draft Local Heritage Survey.

In brief

- The Town's Municipal Heritage Inventory (MHI) was adopted by Council in 2000.
- In 2018, the *Heritage Act 2018* came into effect, which requires each local government to identify places of cultural heritage significance in a local heritage survey (LHS) with an existing MHI taken to be a LHS.
- Additionally, the Planning and Development (Local Planning Schemes) Regulations 2015 requires local
 governments to establish and maintain a Heritage List which identify places which are afforded
 statutory protection under the Local Planning Scheme. The Town of Victoria Park does not currently
 have a Heritage List in operation.
- The Town have engaged Stephen Carrick Architects to review the existing LHS and provide a recommendation of places to be included on a subsequent Heritage List.
- The existing MHI has undergone a review and update, including a consultation period with community members, and a draft LHS has been compiled which proposes new place entries.
- Council is requested to acknowledge and receive the draft LHS, with or without modifications, which will then undergo community consultation and review, and is scheduled be presented to the June 2021 Ordinary Council Meeting for final endorsement.

Background

1. Cultural heritage places in Western Australia can be recorded under many different heritage listings. Some of these listings give statutory protection to heritage places and others are simply lists with designations for places (such as the LHS) and assist in decision-making. The differences are highlighted in the table below:

Heritage Document	Description	Legal Status
State Register of Heritage Places	The State Register of Heritage Places is a statutory list of places including buildings, structures, gardens, cemeteries, memorials, landscapes and archaeological sites. Inclusion in the Register is reserved for places of State cultural heritage significance and is the highest recognition afforded at the State level. Heritage places are entered in the State Register after an assessment and registration process which includes consultation with owners, local governments and other stakeholders.	Statutory List Heritage Act 2018
Heritage List	This is a list of places adopted under the Town Planning Scheme which affords a statutory level of protection. For example, inclusion in a heritage list ensures that the local government receives an application for development or demolition of a single residence, which in many cases would not otherwise require planning approval. This review of the Local Heritage Survey will include recommendations of places to form the Town's Heritage List. However, any recommendations of places will be formally progressed by Town officers separately through	Statutory List Planning and Development Act 2005
Local Heritage Survey (LHS)	a Scheme Amendment process. Local Heritage Surveys (formerly known as the Municipal Heritage Inventory) identify and record places that are, or that might become, of cultural heritage significance. The LHS is a starting resource for local heritage planning and in itself has no statutory role. The	Non-statutory list/register of places with cultural heritage significance.
	LHS helps local governments make decisions that reflect local heritage values and supports the creation of a heritage list or heritage areas,	

	which identify places to be protected under the local planning scheme.

Local Heritage Survey / existing Municipal Heritage Inventory

- 2. In 1996, the Town of Victoria Park appointed Heritage TODAY to assist with the compilation of the MHI. The Town's MHI was adopted by Council in 2000 and contains a total of 85 Places including 9 Places on the State Register of Heritage Places. It forms the basis Town's consideration of local heritage matters including a place record form for each heritage place, place descriptions, statement of significance, management recommendation and historical photographs.
- 3. In 2018, the *Heritage Act 2018* came into effect, which requires each local government to identify places of cultural heritage significance in a local heritage survey (LHS). An existing MHI is taken to be a LHS for the purposes of the *Heritage Act 2018*.
- 4. Key changes in the *Heritage Act 2018* include amended processes for entering a place in the State Register; guidelines for the development of heritage places; better protections for important heritage places; and increased transparency by publishing the Heritage Council's advice to the Minister for Heritage on the inclusion of a place in the State Register.
- 5. The Town of Victoria Park's MHI is now over 20 years old and has not undergone review. Since its introduction there have been many changes to the State's Planning and Heritage legislation, as well as redevelopment across the Town. The review of the MHI has been long overdue and is identified in the Town's Corporate Business Plan. It is listed to be delivered by 30 June 2021.
- 6. The Town advertised a Request for Quotation (RFQ) seeking a review of the existing MHI, including community engagement and consultation, and the development of an LHS, which was appointed to Stephen Carrick Architects in February 2020.
- 7. The LHS has been prepared according to the Local Heritage Survey Guidelines released in July 2019 by the Heritage Council of Western Australia to assist local governments in the preparation of Local Heritage Survey's in accordance with *Heritage Act 2018*.
- 8. The LHS itself is identified as having no direct statutory role in respect of the *Planning and Development Act 2005*, and in particular should not be used as the basis of decision making for development or subdivision proposals. This function is served by a Heritage List or Heritage Area.

Heritage List

- 9. The Planning and Development (Local Planning Schemes) Regulations 2015 requires local governments to establish and maintain a Heritage List which identifies places to be protected under the Local Planning Scheme. The Town of Victoria Park does not currently have a Heritage List in operation.
- 10. The planning framework allows for special provisions to be applied to heritage places, which can ensure that consideration is given to the heritage significance of the place or area when making a planning decision. Under normal circumstances, to be able to apply heritage provisions, the subject site should either be under the protection of the *Heritage Act 2018 or* recognised under the local planning scheme by inclusion in the Heritage List.

- 11. Including a place in a Heritage List does not limit or restrict the ability of a local government to determine a planning application in a particular way. It does, however, give the local government the opportunity to consider heritage matters when making its determination. It also provides a sound basis for defending any subsequent challenge or reviews to the State Administrative Tribunal (SAT) if an application is refused, or conditions are imposed, on heritage grounds.
- 12. Inclusion in a Heritage List also ensures that a planning application for the development or demolition of a single residence is required, which in many cases would not otherwise require development approval.
- 13. This review of the Local Heritage Survey will include recommendations of places to form the Town's Heritage List. The formal adoption of the Heritage List in accordance with Section 8 of the 'Deemed Provisions' of the Planning and Development (Local Planning Schemes) Regulation 2015, will be progressed by the Town's officers as a separate Scheme Amendment process (which requires Council initiation and endorsement) at the completion of this review of the LHS.

Local Planning Policy – Streetscape

- 14. Since 1998, the Town has had Council policies in effect which seeks the retention of dwellings of good quality, architectural character, as these dwellings strongly contribute to the character of the Town (referred to as original dwellings).
- 15. In 2003, Council commissioned the Residential Character Study, which identified that the 'original dwellings' located within the older established areas of the Town (generally between Berwick Street and the railway line) contribute to a unique, identifiable streetscape 'character' that should be protected and maintained.
- 16. The majority of original dwellings in the Town were not found to have individual heritage significance, but to more broadly and collectively establish an identifiable streetscape character. In lieu of heritage listing individual dwellings, the Study recommended that the Town "give priority to, and actively encourage, the retention and conservation of residential character for the longer term benefit of the community and the owners of properties".
- 17. However, the introduction of the Planning and Development (Local Planning Schemes) Regulations 2015 (the Regulations) by the State Government in October 2015 has had an impact on the previously existing protections and dwelling retention measures under Council's Town Planning Scheme No. 1, by removing the need to obtain development approval for demolition of a Single House (unless protected by a formal heritage listing or located in a Special Control Area where the exemptions from development approval do not apply).
- 18. At the December 2020 Ordinary Council Meeting Council considered an independent review and recommended policy position regarding the retention and demolition of original dwellings and the extent and type of development controls that should continue to be applied to development within the Residential Character Study Area. This policy will function independently to and compliment the Town's Local Heritage Survey and Heritage List and is not the subject of this project or report.

State Heritage and State Heritage Register

- 19. The State Register of Heritage Places is a statutory list of places that represent the story of Western Australia's history and development. Places included in the State Register include buildings, structures, gardens, cemeteries, memorials, landscapes and archaeological sites.
- 20. Entry in the Register is reserved for places of State cultural heritage significance and is the highest recognition afforded at the State level. Heritage places are entered in the State Register after an assessment and registration process which includes extensive consultation with owners, local governments and other stakeholders.
- 21. The State Register of Heritage Places was established by the *Heritage of Western Australia Act 1990* to ensure that places are recognised for their value and importance to the State, and to promote their conservation into the future. It continues to be expanded under the *Heritage Act 2018*.
- 22. The State Register is managed by the Heritage Council of Western Australia with the assistance of the Department of Planning, Lands and Heritage. Entry in the State Register means that any changes or works proposed for the place need to be referred, usually by the responsible local government, to the Heritage Council for referral advice. The Heritage Council is not a decision-making authority and as specified in the *Heritage Act 2018* prior to making a decision on a referred proposal the decision-maker is required to:
 - (a) Receive advice from the Heritage Council or wait the prescribed period to received advice;
 - (b) Make a decision that is consistent with advice received from the Heritage Council;
 - (c) However, (b) does not apply if the decision-maker finds that there is no feasible and prudent alternative to the decision made.
- 23. The Town currently has nine places on the State Register of Heritage Places:

Place Name	Address	Place No
Victoria Park Post Office	414-420 Albany Hwy Victoria Park	2222
Windmill & Wishing Well	152 Albany Hwy Victoria Park	3898
Old Burswood Canal	near Goodwood Pde Burswood	3570
Kent Street Senior High School	89 Kent St Kensington	3372
Edward Millen Home (fmr)	15 Hill View Tce East Victoria Park	2176
St Peter's Anglican Church & Memorial Hall	11-15 Leonard St Victoria Park	2225
Victoria Park Primary School	205 Albany Hwy Victoria Park	3459
Victoria Park Police Station	450 Albany Hwy Victoria Park	2219

Application summary

• The contents of the draft LHS (refer to Attachment 1) includes the following:

- o Introduction discussing what heritage is and explanation of management categories.
- o Methodology outcomes and terminology including the review strategy and consultation strategy.
- o Historical overview.
- Thematic framework.
- Place index.
- o Place records for each place (including photographs).

Relevant planning framework

Legislation	 Heritage Act 2018 Planning and Development Act 2005 Planning and Development (Local Planning Schemes) Regulations 2015 Town of Victoria Park Town Planning Scheme No.1.
State Government policies, bulletins or guidelines	The review of the Town of Victoria Park's Local Heritage Survey (LHS) has been undertaken in accordance with the guidelines prepared by the Heritage Council and the conservation philosophy of the Australian ICOMOS Burra Charter 2013 Key documents include: Heritage Council, Guidelines for Local Heritage Surveys, July 2019. Guidlines for Local Heritage Surveys Department of Planning, Lands and Heritage, Criteria for the Assessment of Local Heritage Places and Areas, November 2019. Criteria for the Assessment Of Local Heritage Places Department of Planning, Lands and Heritage, Basic Principles for Local Government Inventories, March 2012. Department of Planning, Lands and Heritage, Local Planning Policies Practice
	Notes and Examples, March 2012.
Local planning policies	n/a
Other	-

Strategic alignment

Social	
Strategic outcome	Intended public value outcome or impact
S04 - A place where all people have an awareness and appreciate of arts, culture, education and heritage.	The preservation and retention of the Town's built environment is highly valued by the community, as reflected by submissions received as well as consultation that has occurred as part of the review of the Residential Character Study Area. The proposed LHS will recognise and provide an up-to-date framework for heritage within the Town and the subsequent Heritage List will provide statutory protection for those places of highest local heritage value.

Environment	
Strategic outcome	Intended public value outcome or impact
	The development of an LHS will potentially assist owners of heritage and character buildings in maintaining and preserving the Town's heritage and character.

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL02 - A community that is authentically engaged and informed in a timely manner.	The development of the draft LHS was informed by the feedback from the community and additional community consultation on the draft LHS is planned, as described in this report.
CL10 - Legislative responsibilities are resourced and managed appropriately, diligently and equitably.	The Planning and Development (Local Planning Schemes) Regulations 2015 requires local governments to establish and maintain a Heritage List which identifies places to be protected under the Local Planning Scheme. The Town of Victoria Park does not currently have a Heritage List in operation and the review of the LHS will include recommendations of places to form the Town's Heritage List.

Engagement

Internal engagement	
Stakeholder	Comments
The review of the Local Heritage Survey was included on the Staff intranet for review and/or comment.	The Town's Place Planning Team nominated 6 places to be considered for inclusion on the LHS which include the following: • 9 Gallipoli Street, Lathlain • 5 Gallipoli Street, Lathlain • 225-239 Albany Highway • 243-245 Albany Highway • 316-367 Albany Highway • 213 Albany Highway
Local History Officer	Stephen Carrick and Associates worked closely with the Town's Local History Officer in developing the draft LHS and will continue to engage with the Town's Local History Officer.
Property Development and Leasing	During the next round of consultation, comments will be sought regarding places listed on the draft LHS which are owned and/or leased by the Town.

External engagement		
Stakeholders	Town of Victoria Park residents	
Period of engagement	 First period of consultation conducted between 11 May 2020 and 8 June 2020, for a period of 28 days to: landowners who had an existing entry in the Local Heritage Survey or on the Review List residents who had previously provided a submission on the Residential Character Study Area review and/or shown interest in character and heritage in the Town. A second period of consultation was conducted to capture several residents who had existing entries who were not contacted during the first consultation phase. 	
Level of engagement	2. Consult	
Methods of engagement	 The Town's 'Your Thoughts' online engagement hub Survey Letter correspondence 	
Advertising	 The Town's 'Your Thoughts' online engagement hub Southern Gazette Newspaper notice Direct correspondence to all Residential Character Study Area review submitters Town's 'Life in the Park' eNewsletter Social media posts. 	
Submission summary	• 13 submissions	
Key findings	 The Town consulted with the community at the commencement of the project to gain the community's view on the existing Municipal Heritage Inventory. In particular information was sought from community members on: The existing properties with the Town of Victoria Park Municipal Heritage Inventory New Nominations that community members have for places that should be considered for the new Local Heritage Survey; and Additional Historical Information that community members can provide to the Town for the updated Historical Overview of the Local Heritage Survey. The submissions received are summarised below: 2 submissions raised concerns with Heritage and Character in the Town with one directly referencing Scheme Amendment No. 73 and the review 	

of the Residential Character Study Area and associated planning framework

Note: Scheme Amendment No. 73 was progressed by the Town in 2016 - 17 and sought to introduce a Special Control Area in TPS1 over the Residential Character Study Area. Council at its Ordinary Council Meeting in September 2017 resolved to endorse the creation of the Special Control Area with modification consisting of the removal of provisions relating to the ability to issue conservation notices and requirement for development approval for the proposed demolition of a single houses identified as an 'original dwelling'. Council also resolved to seek expressions of interest from independent consultants to undertake a community engagement project and review of Council's Local Planning Policy 25 – Streetscape and the Residential Character Study Area. This project is currently being progressed by the Town's Urban Planning team.

- 1 submission raised concerns with their property being on the review list (previously referred to as the supplementary list) of the LHS.
- 1 submission suggested the Town/project team contact a resident who had a strong interest and/or knowledge in the area of heritage.
- 1 submission provided information and indicated interest in the project.
- 3 submissions included nominations for consideration to be included on the LHS:
 - o 7 Lake View Street
 - 35 Oswald Street
 - o 98 Swansea Street

Proposed consultation

- 24. The purpose of this report is for Council to consider the draft LHS, and if supported, resolve to proceed with community consultation. There is no legislated requirement regarding advertisement of an LHS however a 60 day consultation period is recommended.
- 25. This will involve the consulting all landowners and residents of places included in the draft LHS, as well as the general public, utilising the same methods during the initial consultation period. It is envisaged to commence this year in March and conclude at the end of April and include the following:
 - The Town's 'Your Thoughts' online engagement hub
 - Southern Gazette local newspaper notice
 - Direct correspondence to all owners and residents of places included in the draft LHS and
 - Direct correspondence to all Residential Character Study Area review submitters
 - Town's 'Life in the Park' eNewsletter
 - Social media posts
- 26. Comments are to be sought from the Mindeera Advisory Group at their February 2021 meeting regarding the draft LHS's historical overview of Aboriginal society at the time of the arrival of the European Settlers (refer to page 22 of Attachment 1). It is noted that Aboriginal Heritage sites are not included in LHS as they are administered under separate legislation and require both specialist

- archaeological and anthropoidal skills as well as cultural sensitivity which may preclude the disclosure of information to the public.
- 27. All submissions will then be considered and necessary changes made to the draft LHS with a report planned for final endorsement of the Survey being presented to the June Ordinary Council Meeting. Following the compilation of a final draft document, Council will have another opportunity to consider the document before final endorsement is considered. The purpose of this report is to consider and acknowledge the draft LHS and the proposed consultation to be undertaken.

Risk management considerations

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Legislative compliance	The Planning and Development (Local Planning Schemes) Regulations 2015 requires local governments to establish and maintain a Heritage List which identifies places to be protected under the Local Planning Scheme. The Town of Victoria Park does not currently have a Heritage List in operation.	Moderate	Likely	High	Low	TREAT risk by progressing the Local Heritage Survey review and utilising the recommendations to prepare a Heritage List adopted under Town Planning Scheme No.1
Reputation	If Council does not progress with the review of the LHS and subsequent establishment of a Heritage List with recommended places as part of this project then the possible erosion of the Town's Heritage places may occur. This	Moderate	Likely	High	Low	TREAT risk by progressing the Local Heritage Survey review and subsequently progressing the recommendations of places to prepare a Heritage List adopted under Town Planning Scheme No.1

	may lead to loss of character and identify that is valued by the community and elected members.	
Financial	Not applicable	Low
Environmental	Not applicable	Medium
Health & Safety	Not applicable	Low
Infrastructure/I CT systems/utilitie s	Not applicable	Medium
Service delivery	Not appliable	Medium

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable

Analysis

Purpose of a Local Heritage Survey

- 28. The Local Heritage Survey (LHS) identifies local heritage places in a systematic manner and provides base cultural and historic information for the community. LHS's can assist local governments to develop local conservation policies and provide information about local heritage required under Planning and Development (Local Planning Schemes) Regulations 2015. The LHS helps local governments make decisions that reflect local heritage values.
- 29. Section (104) of *Heritage Act 2018* states that the purposes of a local heritage survey by a local government include -
 - (a) identifying and recording places that are, or may become, of cultural heritage significance in its district;
 - (b) assisting the local government in making and implementing decisions that are in harmony with cultural heritage values;
 - (c) providing a cultural and historical record of its district;

- (d) providing an accessible public record of places of cultural heritage significance to its district; and (e) assisting the local government in preparing a heritage list or list of heritage areas under a local planning scheme.
- 30. The Heritage Council's Guidelines for Local Heritage Surveys states that:
 - Each local government should adopt a process for the periodic update of place records to reflect administrative changes, approved works, or other information that does not impact on the cultural heritage value of the place. Provision should be made for the ad hoc creation or review of one or more place records, including the commissioning of a heritage assessment where required, independent of a review. A review should ensure that the LHS reflects the current understanding and opinion of local government and its community, and that the LHS meets current standards. A review should take place at intervals consistent with the major review of a local planning strategy or strategic community plan.
- 31. The original Town of Victoria Park MHI (now referred to as the LHS) was adopted in 2000. This is the first major review of the survey. The *Heritage Council's Guidelines for Local Heritage Surveys* recommends for local governments with ongoing urban redevelopment that review of the LHS is undertaken every 5 –8 years.

Historical Information and Thematic Framework

32. The Historical Overview and Thematic Framework has been updated by a Historian as part of the LHS review. The Historical Overview section contains information provided in the 2000 MHI and information prepared as a 2020 update. The 2020 update includes information or corrections to the original document, expansion of pre-European settlement history and Aboriginal history, as well as a new chapter containing an update from 1990-2020.

Place Record Forms

33. The review and update of existing and all nominated places has been researched and the historical information has been included within each of place record form. The review has also included converting each of the existing places information and data into updated place records forms following the format specified by the *Heritage Council's Guidelines for Local Heritage Surveys* and includes historical and current photographs of the places.

Management Categories

- 34. This review includes assigning Management Categories to the identified heritage places within the Town of Victoria Park, in accordance with the *Heritage Council's Guidelines for Local Heritage Surveys*.
- 35. Management categories recognise the varying degrees of importance and intactness of heritage places. For example, some places are more important to the community than others. Some buildings or structures have been lost over time and only the site remains. Management categories reflect, therefore, the diversity of heritage places. As such, they provide guidance to the Town as to the importance of the place and make recommendations for the level of care that should be taken of the place.
- 36. There are four (4) management categories ranging from 1 to 4 which replaces the previously comparable categories of (a) to (d) in the MHI. The level of significance for the management categories are defined as follows:

- Management Category 1: Exceptional Significance All places in category 1 are of exceptional significance to the Local Government inclusive of State Registered places.
- Management Category 2: Considerable Significance
- Management Category 3: Some / Moderate Significance Management
- Management Category 4: Little Significance

Heritage Places

37. The Town of Victoria Park received 3 new nominations for places from community members. Community members were made aware of the nomination process through public consultation and advertisement prepared and circulated by the Town of Victoria Park. A further 9 places have been nominated for assessment through the Town of Victoria Park. The nominated places were assessed by Stephen Carrick Architects in accordance with *Heritage Council's Guidelines for Local Heritage Surveys* with the aim of determining which places were worthy of inclusion in the Local Heritage Survey.

The draft LHS includes:

- 78 existing places
- 7 newly nominated places (including 4 commercial places and 3 residential places).
- 6 places that are not included on the LHS due to demolition.
- 2 places that are category 3 and 4 recommended to potentially be removed.
- 31 places on the review list which are not recommended for inclusions on the LHS at this point due
 to lack of location information for these places and subsequently insufficient consultation
 occurring. Recommendations for further research has been made again each supplementary
 place.

The number of places per management categories are as follows:

- Management Category 1 10 places
- Management Category 2 46 places
- Management Category 3 20 places
- Management Category 4 2 places

Recommendation of Places for Local Heritage List

38. As discussed, following the conclusion of this review of the Local Heritage Survey (LHS), a recommendation will be made by the consultant as to which places should be considered for inclusion on the Town's Heritage List (which has statutory weight through the Local Planning Scheme). This recommendation will be reported to Council as part of the consideration and adoption of a final LHS and will be progressed by Town's officers as a Scheme Amendment.

Relevant documents

Town of Victoria Park Town Planning Scheme No. 1
Heritage Act 2018
Guidelines for Local Heritage Surveys
Town of Victoria Park Municipal Heritage Inventory 2000

Questions and responses

Cr Wilfred Hendriks

1. In point 23 it states that the Town currently has nine places on the State Register of Heritage Places but only eight places are listed. Has the Broken Hill Hotel been left out on purpose or is this an error?

The Manager Development Services advised that it is an error and the Broken Hill should be listed.

2. Will this heritage list only have the same places as listed in the local heritage survey plus the places recommended to include or can the Town add places of its choosing?

The Manager Development Services advised that the local heritage survey will contain a list of all places in the Town that are considered to have cultural and heritage significance. The heritage list will be further refined to pick up those with the greatest significance and won't include all places. It will be a future determination of Council to decide what goes into that heritage list.

3. Once the Town has developed this heritage list, will it come to Council for approval?

The Manager Development Services advised that it will go to Council for approval. The local heritage survey will go out for community consulation and be presented to Council for approval in the middle of the year. The heritage list will follow, also go to community consultation and the be presented to Council to approve.

4. Can wording regarding Holy Names School be changed to read "Holy Name School closes Carlisle Campus 2011 after amalgamating with Notre Dame Primary School Cloverdale; reopens 2012 as Catholic day care" on page 68?

The Manager Development Services advised that the request can be provided to the heritage consultant.

Further consideration to be added to the Ordinary Council Meeting agenda

1. List the Broken Hill in point 23.

12.2 Scheme Amendment to rezone lots 5 and 6 Temple street

Location	Victoria Park	
Reporting officer	Charlotte McClure	
Responsible officer	Robert Cruickshank / Laura Sabitzer	
Voting requirement	Simple majority	
Attachments	 Scheme Amendment Report Schedule of Public Submissions Minutes of the Ordinary Council Meeting 21 July 2020 (Scheme Amendment Initiation) 	

Landowner	Town of Victoria Park	
Applicant	Harley Dykstra	
Application date	24/03/2020	
DA/BA or WAPC reference	PLA/7/86	
MRS zoning	Urban Zone	
TPS zoning	'Public Purpose – Civic Use' Reserve	
R-Code density	Not applicable	
TPS precinct	Precinct Plan P12 – East Victoria Park Precinct	
Use class	Not applicable	
Use permissibility	Not applicable	
Lot area	1098m² and 931m²	
Right-of-way (ROW)	Not applicable	
Municipal heritage inventory	Not applicable	
Residential character study area/weatherboard precinct	Not applicable	
Surrounding development	Residential development along Temple street, predominantly grouped dwelling development with retained original dwellings. Established commercial activities along Albany Highway included car sales yard and shop fronts addressing Albany Highway with rear loaded car parking.	

Recommendation

That Council:

- 1. Notes the submissions received in respect to Amendment No. 86 to the Town of Victoria Park Town Planning Scheme No. 1 and endorses the response to the submissions as contained in the report, in accordance with Regulation 50(2) of the Planning and Development (Local Planning Schemes) Regulations 2015.
- 2. Supports Amendment No. 86 to the Town of Victoria Park Planning Scheme No. 1, in accordance with Regulation 50(3)a of the Planning and Development (Local Planning Schemes) Regulations 2015, as follows:
 - (a) Reclassify No. 4 –6 (Lots 5 and 6) Temple Street, Victoria Park from 'Public Purpose Civic Use' reserve to 'Residential R60' zone and modify the Town Planning Scheme No. 1 Precinct Plan P12 'East Victoria Park Precinct' accordingly.
- 3. Determines that the amendment referred to in resolution 2 above is a standard amendment for the following reasons in accordance with Regulation 35(2) of the Planning and Development (Local Planning Schemes) Regulations 2015 ('Regulations'):
 - (a) Pursuant to Regulation 34(e) of the Regulations, it is considered that the amendment would have minimal impact on the land in the scheme area that is not the subject of the amendment; and
 - (b) Pursuant to Regulation 34(f) of the Regulations, it is considered that the amendment does not result in any significant environmental, social, economic or governance impact on the land in the scheme area.
- 4. Authorises the Chief Executive Officer and Mayor, in accordance with Section 9.49.a of the *Local Government Act 1995*, to execute under Common Seal Amendment No. 85 to Town Planning Scheme No. 1.
- 5. Requests the Chief Executive Officer to advise those persons who lodged a submission of Council's decision.
- 6. Forwards Amendment No. 86 to the Western Australian Planning Commission for final approval.

Purpose

To consider the Scheme Amendment prepared to amend the Town of Victoria Park Town Planning Scheme No. 1 (TPS1) to rezone No. 4 – 6 (Lots 5 and 6) Temple Street, Victoria Park from 'Public Purpose – Civic Use' reserve to 'Residential' R60'. Amendment 86 was initiated by Council at its Ordinary Council meeting on 21 July 2020.

The purpose of this report is to consider the public submissions received and for Council to formally provide a recommendation to the Western Australian Planning Commission (WAPC) on Amendment 86.

In brief

- The Amendment is proposed as part of the Town's Land Asset Optimisation Strategy (LAOS) strategy.
- The proposal seeks to amend the classification of Nos. 4 & 6 (Lots 5 & 6) Temple Street, Victoria Park from 'Public Purpose Civic Use' reserve to a 'Residential' R60' zoning.

- The land is owned by Town of Victoria Park and currently accommodates the Victoria Park Child Health Centre and Liddell Government Dental Clinic.
- Amendment No. 86 was advertised for 42 days in accordance with the Planning and Development (Local Planning Schemes) Regulations 2015 with 2 submissions being received.
- The 8 submissions received include 2 of support, 3 with no position stated and 3 objecting to the proposal with reservations regarding the exclusive residential zoning and the potential for displacement of the community facilities and infrastructure on the site.
- Considering the submissions received during the advertising period and the strategic location of the site adjacent to the Albany Highway secondary centre, it is recommended that the Scheme Amendment be supported without modifications.
- If the rezoning occurs, a business case will be prepared and presented to Council providing options for the future of the land.

Background

- 1. Scheme Amendment 86 is proposed as part of the Town's Land Asset Optimisation Strategy (LAOS). This Strategy was developed by the Town to determine if any opportunities are available on property and land assets owned or controlled by the Town. LAOS aims to deliver additional sources of revenue for the Town and in the long term, aims to reduce the Town's reliance on rates.
- 2. No. 4 (Lot 5) and No. 6 (Lot 6) Temple Street is owned by the Town of Victoria Park and currently accommodates the Victoria Park Child Health Centre and Liddell Government Dental Clinic.
- 3. Given the significant age of the buildings on site, the ongoing maintenance costs, the context and characteristics of the site and its strategic location, the existing situation has been considered by the Town as not a long-term solution for either the land asset or the building assets.
- 4. The Town has commenced discussions with the operators of the existing facilities in relation to opportunities for relocation within the Town of Victoria Park.
- 5. As the proposed rezoning of the site is not consistent with an approved Council strategy, preliminary consultation was undertaken in late April 2020 with the community, in accordance with Local Planning Policy 37 'Community Consultation on Planning Proposals'. This preliminary consultation informed Council who then resolved to initiate the Scheme Amendment at the July 2020 Ordinary Council Meeting.
- 6. The subject land sits within the Albany Highway Secondary Centre, which the Town's draft Local Planning Strategy (draft LPS) identifies as a strategic investigation area and recommends be subject to comprehensive precinct structure planning as per State Planning Policy 4.2 Activity Centres (SPP 4.2) and State Planning Policy 7.2 Precinct Design (SPP 7.2).
- 7. Prior to initiating Amendment 86, the Department of Planning Lands & Heritage (DPLH) position was sought regarding the likely success of the proposed Amendment, the feedback being that the amendment could be progressed provided that it was considered in the context of the draft LPS and would not compromise any strategic planning for the area and the Town was satisfied that the land was no longer required to be reserved for Public Purpose Civic Use and/or is surplus to the Town's current and future needs for accommodating Civic Infrastructure.
- 8. The Urban Planning Unit is satisfied that the proposed rezoning will not prejudice any future strategic planning including the preparation of a Precinct Structure Plan for commercially zoned land Albany Highway. The rezoning will also be conducive to the existing building being lawfully used for community purposes on the site (i.e., the status quo).

Application summary

9. Scheme Amendment No. 86 seeks to amend the classification of Nos. 4 & 6 (Lots 5 & 6) Temple Street, Victoria Park from 'Public Purpose – Civic Use' reserve to land zoned 'Residential R60'.

10. The Scheme Amendment was advertised for public comment for a period of 42 days and 3 submissions were received.

Applicants' submission

11. The Scheme Amendment and associated report was prepared by Harley Dykstra on behalf of the Town (refer to Attachment 1).

Relevant planning framework

Legislation	 Local Government Act 1995 Planning and Development Act 2005 Planning and Development (Local Planning Schemes) Regulations 2015 Metropolitan Region Scheme (MRS) Town Planning Scheme No.1 (TPS1) TPS1 Precinct Plan P11 – 'East Victoria Park
State Government policies, bulletins or guidelines	 Perth and Peel @3.5 million: Central Sub-regional Planning Framework State Planning Policy 4.2 - Activity Centres State Planning Policy 7.2 - Precinct Design State Planning Policy 7.3 - Residential Design Codes
Local planning policies	 Local Planning Policy 37 – Community Consultation on Planning Proposals
Other	Draft Local Planning Strategy

Legal compliance

Part 5 'Local Planning Schemes' of the *Planning and Development Act 200*5 and the Planning and Development (Local Planning Schemes) Regulations 2015, Regulations 50 and 51.

Planning and Development Act 2005

Planning and Development (Local Planning Schemes) Regulations 2015

General matters to be considered

TPS precinct plan statements	 The following statements of intent contained within the precinct plan are relevant to consideration of the Scheme Amendment: Areas adjoining Raphael Park Precinct, portions of Albany Highway Precinct, and the Park Centre shopping areas will be permitted to redevelop in accordance with the standard specified for Residential R40 and R60. These densities will service to increase the availability and range of housing types in areas close to the city centre and other facilities such as Curtin University.
	 Other types of accommodation, and some non-residential uses to service the day-to-day needs of local residents are appropriate to these localities.

Strategic alignment

Environment	
Strategic outcome	Intended public value outcome or impact
urban design, allows for different housing options for people with different housing need and enhances the Town's character.	The existing reservation of the property restricts the range of possible land uses, and the buildings on the site are ageing. A rezoning of the site could act as a catalyst for a redevelopment of the site, and the introduction of other uses, including residential uses.

Engagement

Internal engagement	
Stakeholder	Comments
Place Planning business team	During earlier discussions in 2019, the Town's Urban Planning and Place Planning teams were generally supportive of the proposed Amendment. When formally referred to the Place Planning team in 2020, and in view of the subsequent progression of the draft Local Planning Strategy, the Place Planning team expressed some concerns about an 'ad-hoc' rezoning of the land rezoned prior to the comprehensive and coordinated preparation of Local Planning Scheme No. 2 and the precinct planning for Albany Highway. Following further advice from the Town's Property Development and Leasing team and the Department of Planning, Lands and Heritage, the Town's Place Planning team are now satisfied that progression of the Amendment will not prejudice the future strategic planning work being undertaken.
Property Development and Leasing team	The Property and Leasing team have commenced discussions with the Dental Clinic who have advised their preference long term to progress their strategic location to a newer, co-located clinic. The rezoning of the land would function as a catalyst to commence this process and the Dental Clinic could then seek funding within their departments to facilitate a relocation solution. In addition to private sector properties, Council and State-owned land in the Town can accommodate further community services if there is a specific need to deliver that community facility. The rezoning is the first step in determining an outcome for the strategic management of the land asset. This will allow for the development of a business case to analyse a number of options.

External engagement

Stakeholders	Owners and occupiers surrounding the subject land
Period of engagement	 Preliminary consultation, pursuant to Local Planning Policy 37 'Community Consultation on Planning Proposals'
Level of engagement	2. Consult
Methods of engagement	During both rounds of consultation, letters were provided to owners and occupiers of surrounding properties outlining the proposal and relevant documents were uploaded to Your Thoughts, the Town's online consultation portal. The consultation after the initiation of the Scheme Amendment also included two signs on-site detailing the Scheme Amendment and a weekly notice in the community newspaper, 'The Southern Gazette.'
Advertising	 Letters to owners and occupiers surrounding the subject land Sign on Site Newspaper Advertisement Your Thoughts
Submission summary	8 submissions were received; 2 supporting the proposal, 3 opposing the proposal and 3 with no position stated.
Key findings	The submissions include one communicating support for the proposed rezoning and the other having reservations regarding the relocation of the community facilities and the residential zoning.

Other engagement					
Stakeholder	Comments				
Environmental Protection Authority	The EPA considered that the proposed scheme should not be assessed under Part IV Division 3 of the <i>Environmental Protection Act 1986</i> (EP Act) and no advice or recommendations were provided.				
Western Power	No comments received.				

Water Corporation

No position regarding the proposal however provided comments regarding sewer servicing considerations for future buildings on the site.

Risk management considerations

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	The rezoning of the land prior to the activity centre and/or precinct structure planning being completed may result in the proposed density of R60 being less than what could be realised for the site.	Moderate	Possible	Medium	Low	ACCEPT If further strategic investigations and planning identifies the subject site as capable of accommodating a greater scale of development than what is currently proposed, a further scheme amendment could be progressed at this time, if necessary or incorporated into the review of future Local Planning Scheme No. 2. However even if this were to occur, the current Scheme Amendment proposed will not compromise this process.

Reputation	That the land rezoning could result in the future displacement of the current dental service and child health service on the site.	Minor	Possible	Medium	Low	ACCEPT The Town aims to continue working with these services to retain the uses within the Town of Victoria Park. 'Community Purpose' is a discretionary land use within the 'Residential' zone in which case the existing uses could continue to operate even if the land is rezoned to Residential.
Legislative Compliance	The Minister for Planning, Lands and Heritage is ultimately responsible for approving Scheme Amendments. It is possible that the Minister may decide to refuse or modify the Amendment notwithstanding Council's resolution.	Moderate	Unlikely	Moderate	Low	ACCEPT The DPLH as have indicated the amendment of the subject land could be progressed prior to the completion of strategic planning that is identified for this precinct, provided that it was considered in the context of the draft LPS and would not compromise any strategic planning for the area. The Town would also need to be satisfied that the land is no longer required to be reserved for Public Purpose – Civic Use and/or is surplus to the

Town's current and future needs for accommodating civic and community uses.

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Should the rezoning be approved, a business case would be prepared exploring the potential and preferred use(s) of the land for Council to consider.

Analysis

- 12. Following the advice received from the DPLH and prior to commencing the statutory advertising period, the Scheme Amendment report was amended to provide further commentary on issues addressed in the initiation report (refer to Council minutes at Attachment 3), namely the rezoning occurring ahead of further strategic planning work and the accommodation of future community facilities and needs in the Town.
- 13. The Town is satisfied that the submissions raised during the consultation period have been addressed and that the proposed Amendment be supported with no modifications proposed.

Submissions

Existing Local Community Services

14. During the consultation period one submission raised concerns regarding the potential relocation of the Dental and Child Health Centre (refer to Attachment 2). It should be noted that whilst the age of the buildings are close to the end of their economic life and will begin to become an asset liability, the Town intends to continue working with these services to retain the uses within the Town of Victoria Park. Notwithstanding this, the Town's Property Service Area has commenced discussions with the Dental Clinic who have agreed to progress their strategic relocation to a newer, co-located clinic. The rezoning of the land would function as a catalyst to commence this process and the Dental Clinic could then seek funding within their departments to facilitate a relocation solution.

- 15. In the event that the land was rezoned and the services on-site did relocate, under the current Town Planning Scheme, there are a number of zones within which a 'Community Purpose' use is a permitted 'P' or discretionary 'AA' use and therefore does not rely on land which is reserved under the Scheme for Public Purposes.
- 16. For example, 'Community Purpose' is a discretionary 'AA' land use within the 'Residential' zone in which case the existing uses could continue to operate even if the land is rezoned to 'Residential'.
- 17. In addition to private sector properties, Council and State-owned land in the Town can accommodate further community services if there is a specific need to deliver that community facility. The Town's Urban Planning team are satisfied that rezoning this land will not compromise the Town's current and future needs for accommodating civic and/or community uses.

Proposed Residential Zoning

18. The submission received also raised concern of the exclusive residential zoning of the land that is proposed (i.e. no commercial or mixed-use component). The rezoning of the land would facilitate redevelopment of the site for residential purposes at a density of R60 as well as being able to accommodate a number of other land uses which are either 'P' (permitted) or 'AA' (discretionary) uses within the Residential Zone. These are highlighted in the following table:

Use Class	Residential
Child Care Premises	AA
Commercial Vehicle Parking	AA
Community Purpose	AA
Consulting Rooms	AA
Educational Establishment	AA
Family Day Care	AA
Grouped Dwelling	P
Home Occupation	AA
Home Store	AA
Hospital	AA
Multiple Dwelling	p 1
Nursing Home	AA
Place of Worship	AA
Residential Building	AA
Serviced Apartment	AA
Single House	Р

- 19. Furthermore, the rezoning to 'Residential R60' is consistent with the current planning framework and the zoning of the adjoining residential properties.
- 20. The Town's draft LPS and draft Activity Centre Strategy recommends designating the whole of the Albany Highway Precinct as a Secondary Activity Centre under SPP 4.2, given the extent of retail floor space and the continuity of commercial activity and functionality supported by the movement corridor along the length of Albany Highway.
- 21. As discussed, the proposed rezoning aligns with these objectives and the current planning framework. It is recommended that Council supports Amendment No. 86, and it is forwarded to the Western Australian Planning Commission for final approval.

Relevant documents

Town of Victoria Park Town Planning Scheme No. 1

<u>Local Planning Policy 37 – Community Consultation on Planning Proposals</u>

Perth and Peel at 3.5 Million

State Planning Policy 7.2 - Precinct Design

State Planning Policy 4.2 - Activity Centres for Perth and Peel

Scheme Amendment No. 86 Initiation Report - Ordinary Council Meeting minutes - July 2020

<u>Draft Local Planning Strategy - Ordinary Council Meeting minutes - April 2020</u>

Questions and responses

Cr Luana Lisandro

1. What measures are being undertaken to ensure that both the child health clinic and the dental clinic can remain in the Town next to public transport routes?

The Manager Development Services advised that these services are not relocating at this time but they are State Government Department of Health services and are not controlled by the Town. The Town has been proactive in having early discussions with the service providers given the age of the buildings. Most areas of the Town are relatively well serviced by public transport.

Cr Vicki Potter

1. If this land is rezoned to R60, does it preclude any civic use taking place on the land?

The Manager Development Services advised that the current civic use of the site can continue even if the land is to be rezoned. The residential zone is able to accommodate uses of this kind.

2. What, if any, other than residential uses will be allowed on this land that aren't currently allowed if it's changed to R60?

The Manager Development Services advised that the residential zoning that is proposed allows not only residential land uses but a range of discretionary, non-residential land uses. The current

civic use only allows the land to be used for civic and government services. The rezoning will open the land up to a range of alternative land uses such as consulting rooms and day care centres.

Cr Wilfred Hendriks

1. Can a R60 development still be achieved on this parcel of land without having to remove the large tree of significance which currently exists there?

The Manager Developement Services advised that no conceptual plans have been prepared to determine the impact of the tree's retention on the development potential of the site. Development of the land at any density will need to have regard to the existing large tree at the front of the property.

Further consideration to be added to the Ordinary Council Meeting agenda

Nil.

12.3 State Development Assessment Unit referral for Proposed Residential Aged Care Facility at Nos 16 - 20 Duncan Street, Victoria Park

Location	Victoria Park		
Reporting officer	Amie Groom		
Responsible officer	Robert Cruickshank / Laura Sabitzer		
Voting requirement	Simple majority		
Attachments	 1. Proposed Development Plans [12.3.1 - 34 pages] 2. Proposed Public Art [12.3.2 - 31 pages] 3. Applicants Planning Report [12.3.3 - 51 pages] 4. Applicants Design Report [12.3.4 - 66 pages] 5. Applicants Transport Impact Statement [12.3.5 - 25 pages] 6. Applicants Acoustic Report & Noise Management Plan [12.3.6 - 22 pages] 7. Applicants Waste Management Plan [12.3.7 - 18 pages] 8. Without Prejudice Conditions and Advice Notes [12.3.8 - 5 pages] 9. Planning Compliance Assessment [12.3.9 - 5 pages] 10. Amended Plans for Engineering [12.3.10 - 1 page] 		

Landowner	Burswood Care Pty Ltd
Applicant	Peter Webb & Associates
Application date	8 December 2020
DA/BA or WAPC reference	DA5.2020.678.1 / SDAU-024-20
MRS zoning	Urban
TPS zoning	Residential
R-Code density	R40
TPS precinct	Precinct Plan 6 – Victoria Park
Use class	Nursing Home
Use permissibility	'AA' Use
Lot area	Total of three lots = 2,833 square metres
Right-of-way (ROW)	Not applicable.
Municipal heritage inventory	Not applicable.

Residential character study area/weatherboard precinct	Residential Character Study Area	
Surrounding development	Single storey residential dwellings are located to the east and south of the development. The Ursula Frayne School is located to the north on the opposite side of Duncan Street. A single storey shopping complex is located to the North West, on the opposing intersection and vacant land is located to the south west on the opposite side of Shepperton Road.	

Recommendation

- 1. That Council advise the Western Australian Planning Commission that the development application for the proposed Residential Aged Care Facility at Nos. 16-20 Duncan Street, Victoria Park is on balance not supported for the following reasons:
 - (a) The proposal is inconsistent with the intent of the Town of Victoria Park Town Planning Scheme No. 1 Precinct Plan 6 Victoria Park Precinct which requires the retention of existing housing and the promotion of selective and sensitive redevelopment in line with existing style, scale and character;
 - (b) The proposal is not considered to be consistent with orderly and proper planning as the development is incompatible with its setting including the likely impact the height, bulk and scale will have on the amenity of the existing adjoining locality; and
 - (c) Consideration of the submissions received.
- 2. That Council provides 'without prejudice' conditions and advice notes, in the event the Western Australian Planning Commission approves the application (refer to Attachment 8).

Purpose

The purpose of this report is for Council to make its recommendation to the Western Australian Planning Commission (WAPC) with respect to the development application for a residential aged care facility development comprising 120 beds, at Nos. 16 – 20 Duncan Street, Victoria Park.

The Town's officers do not have delegation to make recommendations to the WAPC in relation to a planning application under the State Development Assessment Unit (SDAU) process for significant projects.

In brief

- The Town of Victoria Park (Town) has received its first formal referral of a State Development Assessment Unit (Form 17B) application.
- As part of the State Government's COVID-19 economic recovery plan, a new development application process was introduced for significant projects. Part 17 of the *Planning and Development Act 2005* grants the Western Australian Planning Commission (the WAPC) temporary decision-making powers to determine proposals over \$20 million in metropolitan Perth.
- This application which relates to a Residential Aged Care Facility development proposal at Nos. 16-20 Duncan Street, Victoria Park. The same proposal was previously submitted to the Town as a Joint Development Assessment Panel (JDAP) application. The previous application was withdrawn before the Town made a recommendation to the JDAP.

- The current application proposes a number of variations to the Town's Town Planning Scheme No. 1 (TPS1) and Local Planning Policies. The WAPC must have due regard to the local planning framework in determining the application, however has the ability to vary provisions within the TPS1 and Local Planning Policies and undertake a more strategic assessment to consider non-planning related matters.
- The Town's officers do not have delegation to make recommendations to the WAPC in relation to a planning application under the State Development Assessment Unit (SDAU) process for significant projects.
- On balance it is recommended Council resolves to recommend to the WAPC that it does not support the proposal.

Background

- 1. Development Approval was issued in 1968 for the construction of a 'C Class' hospital on the site, intended to be occupied by geriatric patients. The building has continued to operate in this manner since the development was constructed, with minor modifications being considered which allowed for medical treatment to patients residing at the premises for differing periods of time. The existing building contains 33 beds between 17 rooms, an office, treatment room, lounge and external courtyard area.
- 2. A preliminary proposal was presented to the Town's Design Review Panel for preliminary comments in November 2018 and July 2019. At these meetings, the main issues raised related to the scale and height of the development. The applicant was advised that fundamentally the proposal was well beyond what is reasonably acceptable for exercising discretion to the current planning controls and the development represented overdevelopment of the subject site. It is noted that since the preliminary proposal, improvements have been made to the plans, in particular addressing the development's interface with the adjoining residential development.
- 3. In May 2020, the Town received a Joint Development Assessment Panel (JDAP) application for the proposed development. Following a full assessment of the development application, the applicant was advised that the Town's officers would recommend refusal of the application to the JDAP, due to the scale and bulk proposed by the development. The application was subsequently withdrawn by the applicant.
- 4. The State Government introduced a new development application process for significant projects as part of COVID-19 economic recovery plans. Part 17 of the *Planning and Development Act 2005* (as amended by the *Planning and Development Amendment Act 2020*) has been temporarily established by the WAPC as the new decision-making authority for applications for significant development.
- 5. The proposed development was lodged with the SDAU in December 2020. The applicant has elected to seek approval via the SDAU pathway. The SDAU is not bound by the local planning framework and therefore has the ability to vary local provisions and undertake a more strategic assessment to consider non-planning related matters. as part of its decision-making process.
- 6. In accordance with s.276 (4) of the Planning and Development Act 2005, the Commission must
 - a. give any local government to whose district the development application relates an opportunity to make submissions to the Commission within a period specified by the Commission; and
 - b. have due regard to any submissions made by the local government within that period.

Application summary

- 7. The development application proposes a four-storey residential aged care facility at 16-20 Duncan Street, Victoria Park with 120 beds, a restaurant/café, basement parking and rooftop resident facilities. The applicant's planning report (Attachment 3) describes the proposed development further.
- 8. The 'Nursing Home' land use under the Town of Victoria Park Town Planning Scheme No. 1 (TPS1) is defined as follows:
 - "Nursing Home" means any building used for the medical treatment or care of sick persons, whether resident or not, nut does not including consulting rooms."
- 9. The zoning of the land is 'Residential' with a residential density coding of 'R40' pursuant to TPS1. A 'Nursing Home' use is listed in the zoning table as an 'AA' use or discretionary use.
- 10. In support of the development application, the applicant has submitted a Traffic Impact Statement (Attachment 5), Acoustic Report (Attachment 6), and a Waste Management Plan (Attachment 7).

Compliance assessment

The table below summarises the planning assessment of the proposal against the provisions of the Town of Victoria Park Town Planning Scheme No.1, the Council's local planning policies, the Residential Design Codes and other relevant documents, as applicable.

In each instance where the proposal requires the discretion of Council, the relevant planning element is discussed in Analysis section of the report. The detailed planning compliance assessment is provided at Attachment 9.

Please note that Performance Criteria Assessment means that the standard deemed-to-comply provision is not met, and assessment of the design element is considered on its merits against the corresponding design principle.

Design element	Deemed-to-comply assessment
Land use	Discretionary
Plot ratio	Performance Criteria Assessment
Street setback	Performance Criteria Assessment
Building setbacks/boundary wall	Performance Criteria Assessment
Building heights	Performance Criteria Assessment
Retaining walls	Performance Criteria Assessment
Landscaping	Compliant
Privacy	Compliant
Parking and access	Performance Criteria Assessment

Solar access	Compliant
Location of Vehicular Access and Provision of Boundary Fencing	Performance Criteria Assessment
Location of Building Services and Bin Storage Areas	Compliant
Antisocial Behaviour and Crime Prevention	Compliant
Signage	Compliant

Strategic alignment

Environment	
Strategic outcome	Intended public value outcome or impact
	The redevelopment of the nursing home will provide a substantial increase from 33 beds to 120 beds providing different housing options for people with different housing needs.

Social	
Strategic outcome	Intended public value outcome or impact
	The SDAU is required to undertake community consultation on the proposal. Two signs were placed on site, including letters to all owners and occupiers within a 200 metre radius of the site.

Engagement

External engagement	
Community Consultation	The SDAU is responsible for undertaking all community consultation for the proposed development. Advertising of the subject SDAU application commenced on 10 December 2020 and concluded on 21 January 2021. A summary of submissions received by the SDAU is provided below in paragraph 37.

Internal engagement	
Engineering	Appropriate conditions and advice notes provided.
	The proposed development will generate significant trips such as couriers, taxi drivers and family members picking up and dropping off residents. It

is not clear how this will work unless the garage is unsecured. A condition has been recommended which requires details of any security gate/intercom system to be provided. An amended plan has been submitted which addresses previous concerns raised by Engineering (Attachment 10). Health Appropriate conditions and advice notes provided. State Planning Policy 5.4 - Road and Rail Noise (SPP5.4) applies to all development where a noise-sensitive land use is proposed within the policy's trigger distance of specified transport routes or when new or major upgrades of road and rail are proposed. Full compliance with SPP 5.4 is required to ensure that there is proper acoustic treatment of the building due to high traffic volume on Shepperton Road. Place Planning – Strategic The proposed development is located within the Residential Character Area Direction Precinct (Chapter 14 Part B) of the draft Local Planning Strategy (LPS) (April 2020).

The draft LPS states that the "Character Area (East and West) LPS Precinct encompasses some of the Town's oldest neighbourhoods with original character homes in areas to the east and west of Albany Highway."

The draft LPS states the following Objectives for this Precinct:

14.1 To require the conservation and retention of 'original dwellings' within a proposed Residential Character Special Control Area.

14.2 To enhance the streetscape character that is attributed to the presence of original dwellings and the sympathetic character of new development.

14.3 To ensure the special and particular elements of streetscape character are considered in all land use and development proposals.

The draft LPS gives direction to the new Scheme through Action 14.1 "Transition the current TPS No.1 zones, R-Code densities and development requirements into LPS No.2, including the proposed TPS No.1 amendment to introduce a Special Control Area (Character Retention Area) over the Character Retention Area and amendments to Local Planning Policy 25 - Streetscape."

Chapter 2 Strategic Planning Framework also includes an Objective 2.2 which states one of the Objectives of the planning framework is:

To ensure planning processes, instruments and decisions are guided by the Liveability Principles expressed in the Strategic Community Plan:

DENSITY - Different densities in specific areas, well-designed medium density and lower density allowing for backyards and granny flats.

ARCHITECTURAL DESIGN - Value innovative, good and sustainable desian. HERITAGE - Maintain historical housing, retain heritage and character, and maintain streetscapes. CIVIC INFRASTRUCTURE - Appropriate multi-use community spaces for people to enjoy. TOWN CHARACTER - Increase tree canopy and maintain vibrant centres. The draft LPS Objectives are intended to provide guidance to decisionmaking within the planning framework where required. Public Art Public art proposals are assessed by the Town's Public Art Advisory Group against relevant criteria being: 2. Concept: The artwork is designed by a professional artist... **Proposed Artist:** Daniel Giuffre's CV has been received upon request. The Town understand that he has partnered with a number of established artists for over five years, with a range of responsibilities. While it is understood that he earns more than 50% of his income from arts related activities, this covers one of the two required categories listed above. This project might be a good opportunity to introduce a professional artist to work with Daniel to develop the concept of the artwork that forms a significant component of the building façade. 3. Context: The artwork is site specific... Town Officers are of the belief that this concept requires to be developed further. While the concept seems to be geographically based on map patterns of street/houses, this is not unique to Victoria Park and is not reflective of the unique place. The concept is not unique, the screen design lacks innovation. The imagery submitted by the Artist shows some highly successful artworks, and the Towns Officers believe the proposed concept needs to be developed and progressed further accordingly. Town's Officers query whether the art proposed could be a missed opportunity to engage with future residents and visitors to create a more meaningful, engaging artwork. **Parks** Appropriate conditions and advice notes provided. Specific advice notes are included regarding street tree selection, plant selection in proximity to pedestrian traffic areas and ongoing landscaping maintenance. Waste Appropriate conditions and advice notes provided. Private companies engaged for removal of waste are required to adhere to Environmental Protection (Noise) Regulations 1997, which stipulate a variety of control measures such as certain decibels levels for various

times of day, characteristics of noise and certain noisy activities that are allowed within a given time frame.

Risk management considerations

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable.					
Environmental	Not applicable.					
Health and safety	Not applicable.					
Infrastructure/ ICT systems/ utilities	Not applicable.					
Legislative compliance	Recommendation to be provided to the WAPC within statutory timeframes.	High	Likely	High	Medium	Provide recommendation following OCM Provide
	WAPC may determine development application without the Town's recommendation.	High	Medium	High	Medium	recommendation following OCM
Reputation	Negative public perception towards the Town if the recommendation is not supported.	Moderate	Likely	High	Medium	Ensure that conditions and advice notes are complied with if development is approved.
Service delivery	Not applicable.					

Financial implications

Current
budget
impact

This referral has financial implications to the extent that the Town does not receive any fee or financial compensation for providing comments and draft conditions to the SDAU.

Future
budget
impact

Not applicable.

Analysis

Land Use

- 11. With regard to the land use, under the Zoning Table of TPS1 a "Nursing Home" is an 'AA' use within a 'Residential' zone, which means that it is not permitted unless the decision maker has exercised its discretion. The subject site currently contains a "Nursing Home" which was approved in 1968. The development is replacing an existing "Nursing Home" on the site, and therefore the Town has already exercised its discretion in approving the use previously. The land use will therefore not be further assessed.
- 12. A café within a Residential Zone is an 'X' use, meaning that the use is prohibited. The café use is incidental to the main land use of "Nursing Home". An incidental use is defined as "a use of premises which is consequent on, or naturally attaching, appertaining or relating to, the predominant use". The café will be for used by occupants and their visitors only.

Street Setback

13. The existing development and the proposed development both have frontage to Duncan Street and therefore Duncan Street is considered the primary street and Shepperton Road the secondary street for the purpose of the assessment.

Required	Provided	Discretion
Primary Street Duncan Street	Ground floor 2.1 metres	1.9 metres
Setback – 4 metres	Upper floors 0.9 metres	3.1 metres
Secondary Street Shepperton	Ground floor – 2.1 metres	Nil
Road Setback – 1 metre	First floor – 1 metre	Nil
	Upper floors – 0.9 metres	0.1 metres

- 14. Due to the nature of the development and its location on a major intersection within the Town of Victoria Park, the reduced setbacks to Duncan Street and Shepperton Road will allow for an improved connection to the public realm and footpaths through the incorporation of seating, increased landscaping and passive surveillance.
- 15. The proposed reduced setbacks are therefore considered appropriate in the context of the subject site and are supported.

Lot Boundary Setbacks

16. LPP3 requires non-residential development to be setback from side boundaries as per the requirements for residential development under the Residential Design Codes. Furthermore, the 'Victoria Park Precinct – Precinct 6', does not allow multiple dwellings on this site. The lot boundary setbacks are therefore to be assessed against Table 2a and 2b of the Residential Design Codes Volume 1.

- 17. The development largely proposes compliant side setbacks with the exception of the third floor northeast setback where a 3 metre setback is proposed in lieu of 4 metres.
- 18. Whilst this setback proposes a 1 metre variation, due to the height of this portion of the wall, an increase to the setback would have no perceived benefit or reduce the overall scale of the development to the adjoining properties.

Building Height

19. The objectives of the 'Victoria Park Precinct' Residential zone note that:

"Single houses and group housing will occupy a large portion of the precinct, in line with the R-Codes R40 standards. No multiple dwellings will be permitted in these locations".

Required	Provided	Discretion
R40 Zoning – Two Storeys/7 metres for a concealed roof	Four storeys plus basement and roof terrace	Two storeys/11.13 metres

- 20. The development to the east and south of the proposed development are single and two storey dwellings consistent with the objectives of the Precinct.
- 21. Whilst it is acknowledged that the Ursula Frayne School (opposite) has portions of development which are three storeys in height, the buildings located towards the Duncan Street lot boundaries are single and two storeys in height.
- 22. The proposed building height in combination with the slope of the site results in a substantially larger building than that permitted for the site. The overall building height is considered to be out of context with the immediately surrounding area and disrupt the existing streetscape.

Plot Ratio

23. The Town's Town Planning Scheme No. 1 defines plot ratio as:

"Plot ratio area -

Non-Residential Development: The ratio of the gross total area of fully enclosed covered areas of a building(s) on a site to the area of land in the site boundaries, excluding –

- -Toilets and bathrooms;
- -Lift shafts, stairs and stair landings;
- -Machinery, air-conditioning, storage, equipment and plant rooms;
- -Lobbies and circulation spaces common to two or more tenancies;
- -Staff tea preparation, lunch areas and amenities;
- -Staff change room locker facilities;
- -Areas used for the parking of vehicles at or below ground level;
- -Balconies, verandahs, terraces and courtyards; and
- -Space that is wholly below natural ground level."

Required	Provided	Discretion
R40 Zoning – 0.6/1,699.8 square	1.08/3,057 square metres	0.48/1,387.2 square metres
metres		

- 24. In the calculation, the lobbies and circulation spaces have not been included.
- 25. Whilst it is acknowledged that the building has been configured to allow natural light throughout the entire development with the large void area central to the building, these features are beneficial to the future tenants only and do not minimise the appearance of building bulk from the surrounding area.
- 26. The additional plot ratio in combination with the building height, results in excessive building bulk and scale which is out of context with the surrounding properties and that contemplated under TPS1.

Car Parking

- 27. The development requires a total of 55 car bays, with a total of 55 car bays being provided on the site. The Town's Local Planning Policy No. 23 Clause 6.1 d) states "Where tandem car parking is proposed for a non-residential use, only one of the two tandem car bays shall be calculated as part of the approved car parking requirement for the development". This results in 51 car bays being calculated as being provided on site resulting in a 4 car bay shortfall.
- 28. The applicant has advised that "The tandem bays will not be for visitors, and as such, do no present a problem for viable use. Roshana Management will ensure use of the tandem bays for staff will operate effectively, particularly for staff who are there all day".
- 29. The Town does not dispute the use of the car bays, and the parking configuration is therefore considered acceptable.

Location of Vehicular Access

- 30. The Town's Local Planning Policy No. 3 Clause 11 f) states that "Where a vehicular access way or car parking area is located adjacent to any residential property and is unable to be (re)located elsewhere, shall be setback behind a barrier to protect neighbouring boundary fencing that incorporates a planted perimeter strip of at least 1.0 metre in width between the car park/vehicular access way and any adjoining residential property."
- 31. The development proposes a 0.8 metre setback including a 400mm landscaping strip and a 400mm dividing barrier to the vehicle entrance. The existing single house has no setback to the driveway and the dividing fence.
- 32. The reduced setback of the driveway is considered a minor variation. The setback proposes five 200L trees within the landscaping strip which will ensure that the access way is clearly defined and separated from the neighbouring properties access.

Retaining Wall

- 33. The R-Codes Volume 1 Clause 5.3.8 C8 states "retaining walls greater than 0.5m in height set back from lot boundaries in accordance with the setbacks provisions of Table 1. Retaining walls 0.5m or less in height may be located up to the lot boundary".
- 34. The development proposes a 2.2 metre high retaining wall along the lot boundary to Shepperton Road. The retaining wall is to the deliveries and bin wash area within the basement car park. The

- retaining wall is proposed to incorporate landscape planter beds which are anticipated to soften the appearance of the wall.
- 35. The current development has dense bottlebrush trees along the entire Shepperton Road frontage which exceed a height of 2.2 metres. The redevelopment will provide increased passive surveillance to Shepperton Road and improve the interaction with the street. In this instance, the retaining wall is considered acceptable.

Submissions received by the State Development Assessment Unit

- 36. The State Development Assessment Unit have advised that a total of 22 submission were received. Of the submissions received 23% (5 submissions) supported the proposal, 18% (4 submissions) supported the proposal with changes and 59% (13 submissions) objected to the proposal. A summary of the submissions provided by the SDAU is as follows:
 - The key concerns raised in the objections were that the four storey proposal and aged care facility do
 not fit within the single storey residential character area and the development will increase traffic and
 congestion problems at the adjacent intersection / traffic lights which is considered to be already
 congested and unsafe.
 - Individuals that requested changes included improving traffic / road works in the surrounding area, retaining the residential dwelling, and reducing building height.
 - Individuals that supported the proposal considered it a positive addition to the locality and suitable for the main road.
 - A petition was also received with 88 signatures objecting due to traffic, height and impact on local character.

Town's Design Review Panel

- 37. Prior to the JDAP application being withdrawn by the applicant, the proposed development was presented to the Town's Design Review Panel (DRP) for comments on a number of occasions. It is noted that the role of the DRP is to provide feedback on design based issues, and the DRP are not bound by the current planning framework in providing their advice. The application was withdrawn prior to being presented to a final DRP meeting, however the following comments were made in August 2020:
 - The scale of the development is appropriate to its corner site location next to an arterial road.
 - The design achieves a quality urban design perspective which sensitively transitions to its neighbours.
 - The architectural resolution is a good outcome which has positively responded to nearly all of the issues raised previously by the Design Review Panel.
 - This is one of the best designs that has been seen all year. Extremely good response to its location.
 Understands the challenges of this type of building being a nursing home and getting them to function and respond to the demands.
 - There is still concern regarding the solar penetration and heat loads to the Duncan Street elevation. It is expected that the metal grid/artwork is unlikely to do anything. There is a large concern about the use of the north eastern areas on a summer afternoon. The heat will likely become unbearable.

- Acoustic details still not provided. Preliminary information needs to be provided to ensure that any
 potential issues are able to be addressed and funding is made available to address any potential
 issues.
- Operational plan to be prepared to address the use and noise of the terrace.
- Resource energy report requires initial preliminary advice on heat loading, solar penetration etc. to ensure that they are capable of being addressed in the building permit.
- The wall inclusive of fire boosters, adjacent to the driveway does not provide compliant visual sightlines.
- Commitment in materiality through the building permit. A condition to be imposed on the development application which requires the final materials and finishes to be reverted back to the Design Review Panel for approval prior to a building permit being issued. Materials do provide a sensitivity to the locality currently. This would also confirm the exhaust details to Shepperton Road.
- Applicant to advise how the open stair down to the fire pump room on Shepperton Road and the fire exit stairs adjoining the vehicle access to Duncan Street will be secured.
- Bringing the alfresco out to the street is a good move, however there is a step down between the alfresco and the café FFL. Concern regarding the connection and usability between the café and the alfresco.
- Public Art should be created by a professional artist. The use of the screening and lighting is a really exciting opportunity. Art and architecture should be linked.
- Applicant needs to consider how to alleviate any noise issues associated with the air-conditioning plant which will likely be required to operate 24/7.
- The Fire Booster does not show all the labelling etc. that is required.
- Applicant to advise how the grease trap will be accessed due to its location.
- Overshadowing will likely still be imposing on the adjoining property to Shepperton Road.
- The Design Review Panel commends the applicant and architect on working with them to achieve ultimately assist a really good design getting even better.

On Balance

38. On balance, the proposed development is premature to the future Town Planning Scheme. Whilst the Town will produce a new Town Planning Scheme, the Minister of Planning with the Western Australian Planning Commission will ultimately make the determination on any future Scheme and may alter the acceptability of what is permitted within this area.

Process for determination of application

39. Once the Town has provided referral comments, the SDAU will undertake a detailed assessment of the proposal, consider community feedback received during the consultation period, give due regard to comments submitted by referral agencies, and prepared a report and final recommendation to the WAPC. The application will ultimately be determined at a WAPC meeting, which will be convened in a similar manner to DAP meetings insofar as being open to the public to attend and make deputations. If approval is granted, the WAPC will be responsible for clearing all relevant conditions of the

development approval in consultation with the Town and other State Government departments. It is noted that the Town will still be responsible for issuing a Building Permit for the development.

Questions and responses

Cr Luana Lisandro

1. If the WA Planning Commission approves this application, what design and road layout changes will need to occur to the intersection of Duncan Street and Shepperton Road? Will this mean a widening of Duncan Street between Shepperton Road and Teague Street? Can this be done?

The Manager Development Services advised that the Traffic Impact Assessment submitted by the applicant concludes that the development will have no significant impact on the capacity of Duncan Street or the operation of the Duncan Street and Shepperton Road intersection. No design or road layout changes are necessary if the development is approved.

The upgrade works to Duncan Street in the five-year capital works program are not associated with the proposed development.

2. What road signage will occur along Duncan Street between Shepperton Road and Teague Street to ensure that this section does not become congested or used for parking?

The Manager Development Services advised that no new road signage is currently proposed should the development be approved. If any issues arise following occupation of the development, the need for signage can be reviewed.

Cr Brian Oliver

1. In the context of point (a) of the officer's recommendation, what aspects of the development are of concern and/or inconsistent with the Town's Town Planning Scheme No.1 Precinct Plan 6 – Victoria Park?

The Manager Development Services advised that the Town's Precinct Plan P6 contains statements of intent for the "retention of existing housing and the promotion of selective and sensitive redevelopment in line with existing style, scale and character". While the proposed development is quite visually attractive, it is inconsistent with the statement of intent as it proposes the demolition of an original dwelling in the Residential Character Study Area, and a development that is not considered to be consistent with the scale of development in the surrounding area. The prevailing built form in the area is buildings of one to two storeys in height and buildings of a modest scale. In this instance the proposed building height if four storeys above ground level plus a roof terrace. The size and mass is considered to be incompatible with surrounding developments and the streetscape.

2. In the context of point (b) of the officer's recommendation, what height, bulk and scale is considered appropriate for the site compared to what has been proposed?

The Manager Development Services advised that the current planning framework contemplates a building of up to two storeys, with a maximum plot ratio of 0.6 and of a scale and character in keeping with the area. The scheme is from 1998 and things have moved on in the planning world. Subject to design merit, officers are open to considering some additional height and scale beyond that permitted under the current scheme. This could possibly be a three storey building that addresses the street and steps down in height where it interfaces the adjoining residential properties.

Cr Wilfred Hendriks

1. Will the amount of rates the facility operators need to pay be reduced accordingly if private contractors remove waste?

The Manager Development Services advised that it wouldn't. The Town's current rating structure does not enable the waste collection component of Council rates to be reduced or removed where private waste collection is proposed instead of collection by the Town's contractors.

2. Can larger size bins than mini skips be unloaded and loaded in the underground carpark?

The Manager Development Services advised that the Waste Management Plan states that skip bins can be used if required. There are no details as to the size of any such skip bins. This will be a matter for the facility operator to manage.

Further consideration to be added to the Ordinary Council Meeting agenda

Nil.

12.4 Update on the activities of the Trackless Tram Investigation Consortium

Location	Bentley	
	Burswood	
	East Victoria Park	
	Victoria Park	
Reporting officer	David Doy	
Responsible officer	David Doy	
Voting requirement	Simple majority	
Attachments	1. Trackless Tram Investigation Consortium - Sustainable Centres of Tomorrow [12.4.1 - 32 pages]	
	 Trackless Tram Investigation Consortium - Trackless Trams and Transit Activated Corridors in Perth [12.4.2 - 80 pages] 	

Recommendation

That Council:

- 1. Notes the following reports prepared by the Trackless Tram Investigation Consortium:
 - (a) Sustainable Centres of Tomorrow: People and Place
 - (b) Trackless Trams and Transit Activated Corridors in Perth Mid-Tier Transit and Urban Regeneration
- 2. Notes that the Trackless Tram Investigation Consortium will continue to advocate for options outlined in the above reports.

Purpose

To provide update on the ongoing investigations into a Trackless Tram network across inner Perth including the Town of Victoria Park.

In brief

• In the 2019-20 financial year the Town budgeted \$25,000 to participate in the Trackless Tram Investigation Consortium.

Background

- 1. The Town's Integrated Movement and Network Strategy (2013) (IMNS) outlines the Town's strategy toward transport in the Town and provides the following strategy with respect to public transport:
 - "Resources and revenue used to provide greatly improved Public Transport services and infrastructure (including light rail and creation of "super stops"); development requirements linked to public transport; safeguarding of rail reserves, etc."
- 3. The IMNS contemplates Light Rail as a mid-tier transit system to be developed in the medium to longer term. Development of a Light Rail system was under consideration by the State Government in 2013 when the IMNS was developed.
- 4. The proposed Light Rail of that time was identified on the Causeway, Albany Highway, and Kent St, concluding at Curtin University. The Town identified Albany Hwy and Shepperton Road as alignment options requiring further investigation (see action PT7 of the IMNS).

- 5. Since that time the State Government has shifted its focus to the expansion of the existing heavy rail network and development of train station precincts (known as METRONET).
- 6. While the Town supports a Light Rail solution in the IMNS, any mid-tier transit solution is likely to satisfy the intent of the strategy as well as support aspirational outcomes identified in other Town strategies such as the Draft Local Planning Strategy. A new mid-tier technology known as a Trackless Tram has emerged in recent years in China and Europe. This new electric technology offers a high standard of service that is more readily implementable and potentially provided at a lower cost than traditional light rail solutions. The Trackless Tram System (TTS) offers a range of advantages over a traditional bus system which make it more likely to catalyse urban regeneration in addition to providing superior transport outcomes.
- 7. Subsequently, the Town has been participating in an investigation into a Trackless Tram network in Inner Perth since 2018. The group undertaking this investigation is referred to as the Trackless Tram Investigation Consortium (TTIC).
- 8. The TTIC is comprised of the following institutions:
 - a. Curtin University (lead)
 - b. Town of Victoria Park
 - c. City of Stirling
 - d. City of Perth
 - e. City of Canning; and
 - f. City of Vincent
- A range of State Authorities and private institutions have also participated to varying degrees including (but not limited to):
 - a. Existing transit / bus network operators (including Keolis Downer, Swan Transit, Transdev, Comfort Delgro)
 - b. Public Transport Authority
 - c. Department of Transport
 - d. Department of Planning, Land and Heritage
 - e. Development WA
 - f. Department of Communities
 - g. Western Australian Planning Commission
 - h. Property Council
 - i. Main Roads WA
 - j. Western Power
 - k. Western Australian Local Government Association
- 10. To date the Town has contributed \$41,500 to the investigation with no more funds intended to be expended on the investigation.
- 11. The TTIC's investigation are broken into two streams:
 - a. Investigation into the Trackless Tram technology (including importing the preferred technology and testing it in Western Australian conditions); and

- b. Investigation into the preferred route(s) for a Trackless Tram based on a range of considerations. Local Governments role and contribution is primarily focused on this second stream.
- 12. The TTIC have now completed two pieces of work (authored by the Sustainable Built Environment National Research Centre via Curtin University) which can be used as a basis for advocacy to State and Federal Government by the TTIC participants. They are:
 - a. Sustainable Centres of Tomorrow: People and Place Final Industry Report (contained in Attachment 1).
 - b. Trackless Trams and Transit Activated Corridors in Perth Mid-Tier Transit and Urban Regeneration (contained in Attachment 2)

A summary of the recommendations and next steps is contained in the analysis section below.

Strategic alignment

Economic	
Strategic outcome	Intended public value outcome or impact
that supports equity, diverse local employment and entrepreneurship.	A high-quality mid-tier transit system would catalyse development along Albany Highway, supporting population growth and by extension the resilience of the local economy.

Environment	
Strategic outcome	Intended public value outcome or impact
	A high-quality mid-tier transit system would improve local accessiblity and reduce reliance on private vehicles.
EN03 - A place with sustainable, safe and convenient transport options for everyone.	A high-quality mid-tier transit system represents an environmentally friendly option that would directly contribute to the strength of the local economy. Anyone would be able to use this system and the location of the proposed and the nature of the supporting infrastructure makes is a superior option than that current bus network.

Social	
Strategic outcome	Intended public value outcome or impact
	The use of active transport modes has significant public health benefits.

Engagement

Internal engagement		
Stakeholder	Comments	
C-Suite	Updated on the progress of the TTIC at regular intervals	
Technical Services	Participation at TTIC workshops	
Place Planning	Lead representative from the Town, including attendance at all TTIC meetings and participation at TTIC workshops.	

External engagement		
Stakeholders	What groups of people within the community did you engage with? E.g. business owners, residents.	
Local Government Participants	 Attendance at all TTIC meetings and participation at TTIC workshops. At the Town this included: Chief executive officer (early TTIC meetings) Chief Operations Officer (early TTIC meetings) Manager Place Planning (all TTIC meetings and workshops once the group was setup and responsibility was handed over by CEO and COO) Senior Place Leader (Strategic Planning) - Route investigation workshops Principal Traffic and Design Coordinator - Route investigation workshops 	
Curtin University	Project lead	
Department of Transport	Attendance at some TTIC meetings and participation at TTIC workshops.	
Main Roads WA	Participation at TTIC workshops.	
Public Transport Authority	Participation at TTIC workshops.	
Western Power	Participation at TTIC workshops.	

Legal compliance

Not applicable.

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	N/A	N/A	N/A	N/A	Low	
Environmental	N/A	N/A	N/A	N/A	Medium	
Health and safety	N/A	N/A	N/A	N/A	Low	
Infrastructure/ ICT systems/ utilities	N/A	N/A	N/A	N/A	Medium	
Legislative compliance	N/A	N/A	N/A	N/A	Low	
Reputation	Advocating for a mid-tier TTS could negatively impact the relationship with State Transport Authorities and the Minister for Transport & Planning	Minor	Unlikely	Low	Low	TREAT risk by carefully planning advocacy efforts and implementing in a sensitive and organized manner.
Service delivery	N/A	N/A	N/A	N/A	Medium	

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Nil.

Analysis

13. The TTIC has supported Curtin University to produce two (2) key reports which can now form the basis for advocacy activities to Federal and State Government in aid of a high-quality mid-tier transit system (potentially Trackless Trams) being progressed in Inner Perth, including the Town of Victoria Park.

Sustainable Centres of Tomorrow: People and Place (Attachment 1)

14. Is a higher-level report that outlines the benefits of a TTS. This report provides an easy to read introduction into how mid-tier transit (specifically a TTS) can support urban regeneration.

Trackless Trams and Transit Activated Corridors in Perth – Mid-Tier Transit and Urban Regeneration (Attachment 2)

- 15. This report provides a summary of how a Trackless Tram route or routes could be delivered in Perth across three options. The report does not prefer one option over the other all options can be delivered and they link with one another.
- 16. A TTS is defined as a mid-tier system. A mid-tier transit system benefits from a dedicated transit lane along main roads, and not a completely separate permanent reserve as with a heavy rail (first tier system). The three mid-tier technologies available are Bus Rapid Transit (BRT), Light Rail Transit (LRT) and a TTS.
- 17. Although the Town supports an LRT in the IMNS, the Town is interested in investigating a TTS because:
 - (a) It is electric with batteries on the roof (making it much cleaner and quieter for people therefore enabling urban development around its stations);
 - (b) It is designed to move smoothly down a road with rubber wheels with special stabilisation in its axles/bogeys and sensors that have come from autonomous vehicle technology that guide it very precisely;
 - (c) It is significantly cheaper and quicker to build than a light rail as a result of not needing rail tracks or an overhead catenary.
- 18. The report also discusses the ability for the TTS to enable urban development around Trackless Tram stations which the Town agrees with (subject to parameters within the planning framework of the time). The report also discusses cost share arrangements with private developers for the funding of these stations and the Town is less convinced on this point and therefore forecasts the cost for these stations being the responsibility of the Government (Federal and State).
- 19. Option 1 is named 'Perth Central to Morley' and connects Burswood Station to the Perth CBD and the new Morley Train Station by Beaufort Street.
- 20. Option 2 is named 'Cannington to Scarborough' and connects the Canning City Centre (Carousel), to Curtin University, to Albany Highway (via Kent St), to the Perth CBD (via the Causeway), to Leederville then Mt Hawthorn and onto Scarborough Beach via Scarborough Beach Road.
- 21. Option 3 is named 'METRONET Connectors' and identified a range of east-west connects to enable the North-South METRONET corridors to work better. These connections include:
 - (a) Karrinyup-Morley: From North Beach to Karrinyup Shopping Centre to Karrinyup Station then linking the new Morley station on the Ellenbrook line to Morley Shopping Centre and then down Beaufort Street to Perth as in Figure 5.5.
 - (b) Hillarys-Greenwood-Kingsway: From the Hillarys Marina to Greenwood station then to Wanneroo Road Kingsway Shopping Centre.
 - (c) Cannington-Scarborough: as in Figure 5.6
 - (d) Fremantle-Armadale: South Street to Murdoch Station then on to Randford Road and Armadale Road to Armadale.
 - (e) Rockingham: From the station to Read Street Shopping centre to the Rockingham Beach Area.
 - (f) Mandurah: Station to Mandurah Waterfront.
- 22. The report provides an outline of next steps, although these steps are largely more academic work with various investigations and reports identified. It is the Town's view that the next step is to advocate for a TTS mid-tier system in Perth, specifically Option 1 and/or Option 2. It is important to note that the current State Government is committed to delivering the METRONET program of work and that an

- investment in a Trackless Tram network is not likely to occur in the short to medium term. Consequently advocacy efforts by the TTIC members need to reflect this reality.
- 23. The section within the report titled 'The Project Benefits' (see page 50) provides excellent content for future advocacy efforts. Therefore it is the Town's view that the TTIC should develop clear advocacy tasks to undertake with key stakeholders, especially within Federal and State Government.
- 24. The Town will now engage with the TTIC members to develop clear advocacy tasks that can be undertaken by participating members.

There were no questions asked or presentations made in relation to this item.

12.5 Adoption of Fencing Local Law 2020

Location	Town-wide	
Reporting officer	David Aitken	
Responsible officer	Robert Cruickshank / Laura Sabitzer	
Voting requirement	Absolute majority	
Attachments	1. Fencing Local Law 2020 Final for adoption [12.5.1 - 20 pages]	
	2. Public submissions - Proposed Fencing Local Law 2020 [12.5.2 - 2 pages]	

Recommendation

That Council:

- 1. Considers the submissions received in relation to the proposed *Town of Victoria Park Fencing Local Law 2020*; and
- 2. Makes the *Town of Victoria Park Fencing Local Law 2020* as at Attachment 1, in accordance with section 3.12 of the *Local Government Act 1995*.

Purpose and effect

The purpose of this local law is to prescribe what constitutes a sufficient fence and the standard for the construction of fences throughout the district.

The effect of this local law is to establish the minimum requirements for fencing within the district.

Purpose

To consider submissions received in relation to the proposed *Fencing Local Law 2020* and make the *Fencing Local Law 2020*.

In brief

- As required by law, consultation commenced on the proposed Fencing Local Law 2020 on 1 October 2020 and closed on 21 November 2020.
- It is recommended the Fencing Local Law 2021 be made with minor amendments.

Background

- 1. Council at its meeting on 18 February 2020 resolved that a review of the *Town of Victoria Park Local Laws Relating to Fencing* of 2000 be conducted. As a result of this review, Council at its meeting on 15 September 2020 resolved to give notice of its proposed *Fencing Local Law 2020*.
- 2. The *Dividing Fences Act 1961* empowers local governments to make local laws to determine what constitutes a 'sufficient fence' in the local government district. Likewise, the *Local Government Act 1995* allows a local government to make local laws for the good government of its district. The *Local Government Act 1995* further allows local governments to make local laws for building work, demolition work, a standard for the construction or demolition of incidental structures, or the use and maintenance of, and requirements in relation to, incidental structures, such as fencing. Through this local law a local government can determine:

what fences may look like;

how fences are to be constructed;

- what materials can be used in construction; and to what standards they are to be built.
- 3. The Town of Victoria Park has implemented this through the *Town of Victoria Park Local Laws Relating to Fencing* which was gazetted in September 2000. The last review of the local law occurred in 2011 where no changes were made. A statutory review of this local law was conducted in accordance with section 3.16 of the *Local Government Act 1995* and Council resolved to replace the current local law.
- 4. Since 2000, the *Planning and Development Act 2005* and *Building Act 2011* have been introduced which has changed legislation affecting fencing.
- 5. If no local law exists relating to fencing, then the standard of fencing would default to either: any substantial fence that is ordinarily capable of resisting the trespass of cattle and sheep; or any fence determined to be a sufficient fence by the court pursuant to the *Dividing Fences Act 1961*.
- 6. Further background information relating to this proposed law can be found in the report of 15 September 2020.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL08 - Visionary civic leadership with sound and accountable governance that reflects objective decision-making.	Ensuring an up to date and effective local law promotes sound governance.
CL10 - Legislative responsibilities are resourced and managed appropriately, diligently and equitably.	An effective fencing local law ensures the Town is able to fulfill its legislative responsibilities in urban planning and building.

Environment	
Strategic outcome	Intended public value outcome or impact
	The revised fencing local law seeks to improve the options available in relation to fencing in a way that improves the Town's character.

Engagement

Internal engagement		
Stakeholder	Comments	
Building Services	Building Services provided significant input into the building aspects of the local law.	
Urban Planning	Urban Planning was closely involved in the development of sections of the local law relating particularly to front fencing and development approvals.	
Street Improvement	Street Improvement provided advice relating to the appropriate fencing sightlines.	

Elected members	Elected members were provided with a draft of the new fencing local law to
	provide their feedback.

External engagement	
Stakeholders	All community members
Period of engagement	1 October 2020 to 21 November 2020
Level of engagement	2. Consult
Methods of engagement	Your thoughts and written submissions
Advertising	Southern Gazette Social Media Website Public notice boards Your Thoughts monthly email
Submission summary	3 submissions were received, all in support, one of which sought a modification. A summary of public submissions received can be viewed at Attachment 2.
Key findings	The submitters support the local law, provided aluminum is permitted for fencing.

Other engagement		
Stakeholder	Comments	
Department of Local Government, Sport and Cultural Industries	The Department of Local Government, Sport and Cultural Industries provided a submission containing some brief comments regarding the proposed law, they also suggested the insertion of clauses relating to the transfer and cancellation of approvals.	
Department of Mines, Industry Regulation and Safety.	The Department of Mines, Industry Regulation and Safety was contacted via the Minister for Commerce, as required by the Act. The department did not provide any comments.	
McLeods Barristers and Solicitors	The Town engaged McLeods Barristers and Solicitors to provide advice in relation to the proposed law.	

Legal compliance

Section 3.12 of the Local Government Act 1995

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Not applicable				Low	
Environmental	Not applicable				Medium	
Health and safety	Not applicable				Low	
Infrastructure/ ICT systems/ utilities	Not applicable				Medium	
Legislative compliance	The Town fails to conclude the review of the local law.	Moderate	Unlikely	Medium	Low	Treat by resolving the review of local law.
Reputation	The Town's local law is perceived as outdated.	Moderate	Likely	High	Low	Treat by replacing the local law.
Service delivery	Not applicable.				Medium	

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

Analysis

- 7. In accordance with section 3.12 of the *Local Government Act 1995*, prior to making any local law, the Town was required to give local public notice of the draft law and receive submissions from the public for at least six weeks. In total the submissions period was open for 52 days. In that period 3 submissions from the public were received. In addition, a submission was received from the Department of Local Government, Sport and Cultural Industries (the Department).
- 8. The Department's submission provided for technical amendments to the local law. They also suggested the insertion of clauses relating to the transfer and cancellation of approvals given under the local law. The Town accordingly sought external legal advice, as a result, clauses have been added regarding expiry and cancellation of approvals. Transfer of approval is covered by clause 24 as the approval is tied to the lot and transfers with the ownership of the lot.

9. One submission from a member of the public proposed a change, to allow aluminum fencing. This comment is supported, as aluminum fencing is a common material used for infill panels of street fencing in residential areas. The Fencing Local Law at Schedule 1 has been amended accordingly.

Relevant documents

Not applicable.

Cr Luana Lisandro left the meeting at 7.23pm.

Questions and responses

Cr Wilfred Hendriks

1. Clause 10 states that a person shall not erect a free standing fence greater than 1.2 metres in height within the front setback area of a residential lot in the district unless approved by the local government. This opens the door for the Town to receive applications to have fences in front setback areas higher than 1.2 metres. Fences in front setback areas have a negative effect on streetscape. Has the Town got any criteria to ensure that the approval for applications received for fences in the front setback areas greater than 1.2m be kept to a minimum?

The Manager Development Services advised that the Town's Local Planning Policy 'Streetscape' permits fences between 1.2 metres and 1.8 metres high on the basis that the fencing is to be visually permeable above a height of 0.6 metres. This has been the policy position of the Town for some time.

Further consideration to be added to the Ordinary Council Meeting agenda

Nil.

Cr Luana Lisandro returned to the meeting at 7.25pm.

13 Chief Operations Officer reports

13.1 Adoption of Amendment (Signs on Thoroughfares) Local Law 2021

Location	Town-wide	
Reporting officer	Liam O'Neill	
Responsible officer	John Wong	
Voting requirement	Absolute majority	
Attachments	 Amendment Signs on Thoroughfares Local Law 2020 Final Version [13.1.1 - 8 pages] Amendment Signs on Thoroughfares Local Law 2020 Public Submissions [13.1.2 - 1 page] 	

Recommendation

That Council:

- 1. Considers the submissions received in relation to the proposed *Town of Victoria Park Amendment* (Signs on Thoroughfares) Local Law 2020; and
- 2. makes the *Town of Victoria Park Amendment (Signs on Thoroughfares) Local Law 2021* as at attachment 1, in accordance with section 3.12 of the Local Government Act 1995.

Purpose and effect

The purpose of this local law is to amend the *Town of Victoria Park Activities on Thoroughfares and Trading in Thoroughfares and Public Places Local Law 2000* to more easily provide for the regulation of advertising display signage on thoroughfares.

The effect of this local law is to amend Part 3 and Schedule 1 of the *Town of Victoria Park Activities on Thoroughfares and Trading in Thoroughfares and Public Places Local Law 2000.*

Purpose

To consider submissions received in relation to the proposed Amendment (Signs on Thoroughfares) Local Law 2021 and make the Amendment (Signs on Thoroughfares) Local Law 2021.

In brief

- As required by law, consultation commenced on the proposed *Amendment (Signs on Thoroughfares) Local Law 2020* on 5 November 2020 and closed on 23 December 2020.
- It is recommended the *Amendment (Signs on Thoroughfares) Local Law 2021* be made with minor amendments.

Background

- 1. Council at its meeting on 20 October 2020 resolved to give notice of its proposed *Amendment (Signs on Thoroughfares) Local Law 2020*.
- 2. The Town of Victoria Park as a local government is responsible for the maintenance and management of approximately 180km of roads. As part of this role, local governments make local laws to manage activities on thoroughfares.

- 3. The Town currently manages activities on thoroughfares, including the display of advertising signs on them through the *Town of Victoria Park Activities on Thoroughfares and Trading in Thoroughfares and Public Places Local Law 2000.* Under this local law, a person cannot display without a permit, any sign that advertises something on a thoroughfare unless it is a "portable directional sign". In 2019 this issue was brought to the Town's attention in two cases:
 - a. An application for advertising on phone booths could not be accepted because the phone booth was located within three metres of the carriageway (kerb line) which is currently prohibited under clause 3.2 of the local law.
 - b. Businesses displaying "A-frame signs" advertising their business or stating "we're open" with some contention as to whether they could be considered 'portable direction signs' under the local law.
- 4. Examining nearby local governments' local laws, many have revisited and removed some of the regulations the Town currently has in place, often viewed as "red tape". In particular, some local laws such as those at the City of Vincent now make provision for "portable advertising signs" with a permit for local businesses.
- 5. Further information about the proposed law can be found in the report of 20 October 2020.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL08 - Visionary civic leadership with sound and accountable governance that reflects objective	Recognising that a local law may be out of date (which prevents advertising) demonstrates sound
decision-making.	governance.

Economic	
Strategic outcome	Intended public value outcome or impact
EC01 - A desirable place for commerce and tourism	Removing "red tape" restrictions on businesses helps
that supports equity, diverse local employment and	promote economic development and a vibrant
entrepreneurship.	business strip.

Engagement

Internal engagement		
Stakeholder	Comments	
Street improvement	Street improvement are supportive of the proposed amendments.	
Assets	Assets are supportive of the proposed amendments if the Town can diversify its revenue income.	
Place planning	Place planning are supportive of the proposed amendments as an economic development measure.	

External engagement

Stakeholders	All community members
Period of engagement	5 November 2020 to 23 December 2020
Level of engagement	2. Consult
Methods of engagement	Your thoughts and written submissions
Advertising	Southern Gazette Social Media Website Public notice boards Your thoughts monthly email
Submission summary	1 submission received in support of the local law.
Key findings	The submitters support the local law.

Other engagement	
Stakeholder	Comments
Department of Local Government, Sport and Cultural Industries	The Department of Local Government, Sport and Cultural Industries provided a submission containing some brief comments regarding the proposed law.
Kott Gunning	The Town engaged Kott Gunning to provide advice in relation to the proposed law.

Legal compliance

Section 3.12 of the Local Government Act 1995

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Increased administrative expenditure and loss of potential revenue due to	Moderate	Likely	High	Low	Treat risk by amending local law.

	overly restrictive local law.					
Environmental	Not applicable.				Medium	
Health and safety	Potential safety hazard on the footpath as a result of increased advertising signs.	Minor	Possible	Medium	Low	Treat risk by ensuring amended local law contains relevant provisions to protect access to the footpath and safety.
Infrastructure/ ICT systems/ utilities	Not applicable.				Medium	
Legislative compliance	Not applicable.				Low	
Reputation	Damage to reputation with businesses as Town's advertising law is seen as overly restrictive.	Moderate	Possible	Medium	Low	Treat risk by amending the local law to allow more signage where deemed appropriate.
Service delivery	Not applicable.				Medium	

Financial implications

Current budget impact	Sufficient funds exist within the budget to address this recommendation.
Future budget impact	The Town will lose revenue from application fees for portable street signage (which currently attract a \$45 per application fee) However, given that there are few applications this would not represent a significant loss and would benefit local businesses.

Analysis

6. In accordance with section 3.12 of the Local Government Act 1995, prior to making any local law, the Town was required to give local public notice of the draft law and receive submissions from the public for at least six weeks. In total the submissions period was open for 52 days. In that period 2

- submissions from the public were received (Attachment 13.1.2). In addition, a submission was received from the Department of Local Government, Sport and Cultural Industries (DLGSC) (Attachment 13.1.1).
- 7. The DLGSC submission provided for technical amendments to the local law, which have been made.
- 8. With no objections received it is recommended that the Council make the amendment local law which will cut red tape for local businesses.

Relevant documents

Not applicable.

Questions and responses

Cr Wilfred Hendriks

1. Many local businesses have teardrop banners which are portable and they are over one meter in height. Are those businesses required to obtain a permit or can clause 3.5 (3) be amended to include teardrop banners?

The Chief Operations Officer advised that all banner type signs require a permit given their height and placement within the road reserve. The Town does not support any further amendments to clause 3.5(3). The business owner has a duty of care to apply for the appropriate permits otherwise banners can be impounded if found to be a hazard to pedestrians or other road users.

2. Does Clause 3.5 (2) apply to home opens, and events?

The Chief Operations Officer advised that home open signs placed on Council verges generally do not require a permit given their size and temporary nature.

Further consideration to be added to the Ordinary Council Meeting agenda

Nil.

13.2 LPRP Zone 2X New Carlisle Park Name Options for referral to Landgate Geographic Names Committee

Location	Carlisle
	Lathlain
Reporting officer	Kevin Cunningham
Responsible officer	Ben Killigrew
Voting requirement	Simple majority
Attachments	1. 1574- Geographic-names-policies- V 3- November-2020 [13.2.1 - 127
	pages]
	2. Landgate - names - Aboriginal-and- Dual- Naming [13.2.2 - 8 pages]

Recommendation

That Council endorses the following place names for submission to Landgate for Landgate's consideration and formal selection of the place name for the new park situated at 64 Bishopsgate Street, Carlisle.:

- 1. "Koolbardi Park" as the preferred place name.
- 2. "Karak-ap Park" as the next preferred alternative place name.
- 3. "Ngoolyak Park" as an alternative place name.

Purpose

For Council to endorse the preferred place name and alternative place name options, for the naming of the new "64 Bishopsgate Street Carlisle" park, currently known as Lathlain Park Redevelopment Project Zone 2" for submission to Landgate.

In brief

- The new park comprises the land bounded by Bishopsgate Street, Roberts Road and Planet Street within the suburb of Carlisle, which has had a project designation of Lathlain Precinct Redevelopment Project (LPRP) Community Activity Zone 2X.
- Coming out of the November 2018 meeting of the Lathlain Precinct Elected Member Project Team and in line with the Town Reconciliation Action Plan (RAP) endorsed in November 2018, a process commenced to rename the whole of the new Zone 2X park with a Whadjuk Noongar Aboriginal language name.
- In 2019, the then Aboriginal Engagement Advisory Group (AEAG) was invited (under the Town's Reconciliation Action Plan), to assist in preparing a list of Whadjuk Noongar Aboriginal language names for consideration.
- The authority for the naming of places comes under the Land Administration Act 1997, (the Minister for Lands) and Landgate acts on the Minister's behalf, through the Geographical Names Committee (GNC).
- The Town have followed the Landgate Guidelines to shortlist acceptable place name options to be submitted to Landgate for its consideration and selection.
- The shortlisted names were informally referred to Landgate for preliminary review, with feedback provided being positive to the suitability of the names.
- A community engagement process was initiated to share the shortlisted Whadjuk Noongar Aboriginal language names and to invite community preferences. A summary of the community feedback is shared in this report.

Background

- 1. During the community informed Lathlain Precinct Redevelopment Project concept preparation, the Community Activity Zone 2 was extended to include land (Zone 2X) previously referred to as the Carlisle bowling green site and adjoining Tom Wright Reserve.
- 2. LPRP Zone 2X is land on the eastern side of Roberts Road in the suburb of Carlisle with the major proportion of the site being a former lawn bowls club. The contiguous site has a total area of 19,686 square metres (m2) and is described as
 - a. Lot 1000 on Diagram 10714 in C/T Volume 1059 Folio 406, having an area of 16,650 m2;
 - b. Lot 558 on Plan 1740 in C/T Volume 791 Folio107, having an area of 1,012 m2;
 - c. Lot 559 on Plan 1740 in C/T Volume 791 Folio107, having an area of 1,012 m2;
 - d. Lot 560 on Plan 1740 in C/T Volume 791 Folio107, having an area of 1,012 m2.
- 3. The eastern end of the site has been a public park and a playground for some time and has been known for a previous City of Perth Council Elected Member, Tom Wright.
- 4. The portion of land which has been known as Tom Wright Reserve was named informally by the City of Perth (when they were the Local Authority for the locality) in respect to portion lot 559 and lot 560 on plan 1740. This name was not approved nor Gazetted by the State Nomenclature Advisory Committee (the precursor of the Geographic Names Committee).
- 5. With respect to Tom Wright Reserve:
 - a. No Town of Victoria Park records have been located that reference the naming of "Tom Wright Reserve".
 - b. The Town are anecdotally advised that the City of Perth named a number of parks within the then City after sitting Councillors, which is likely to have been the case for Councillor Tom Wright.
 - c. Research outside of the Town's records have disclosed that Thomas Herbert James Wright (born Geraldton, 1902) and his wife Mary Teresa Wright were farmers who moved to Perth around 1954 from East Chapman and resided in Carlisle.
 - d. Thomas Wright was a Perth City Councillor for Carlisle Ward from 1966 to 1981. He died in August 1986 aged 83 years.
- 6. The Town invited the Aboriginal Engagement Advisory Group to consider and suggest appropriate Whadjuk Noongar aboriginal language name options for the new park, which align with Landgate suitable name guidelines. Aboriginal language is spoken, and the applied spelling is phonetic and can be variable.
- 7. The original names proposed were:
 - Kaarakin Park (place of the Forest Red Tail Black Cockatoo) because of their vulnerable conservation status and due to this locality enjoying an annual visit from family groups of these birds to feed on the fruit of the cape lilac trees in the neighbourhood, and on flowering eucalypts;
 - b. Ngoorlyark Park (White Tail Black cockatoo) because of the endangered conservation status of this native bird and due to the occasional visits of these birds (Carnaby's) to the locality;
 - c. Koolbardi Park (Australian Magpie) due to the year-round presence of these native birds in the neighbourhood.
- 8. Landgate advise they will accept the Whadjuk Noongar spelling that is provided by the Town's Aboriginal advisers.
- 9. During the community engagement process, members of the then newly formed Town Mindeera Advisory Group informed the Town of revised, preferred spelling of Koolbardi, Karak-ap and Ngoolyak. This revised spelling has been used in the submission to Landgate.

- 10. The responsibility for formally naming public places for Western Australia lies with the State Government, and under Section 26 and 26A of the <u>Land Administration Act 1997</u>, the Minister for Lands (the Minister) has the authority for officially naming (and unnaming) in Western Australia.
- 11. Through delegated authority under the Act, Landgate acts on the Minister's behalf to undertake the administrative responsibilities required for the formal approval of naming submissions. Council endorsement of the proposed place names for referral to Landgate is a Town procedure and not a requirement of Landgate.
- 12. The Landgate naming request process is for online submission by the Town of the preferred place name and for acceptable alternative place names to be included in the supporting submission for Landgate consideration, should the preferred place name not be approved by them.
- 13. The final decision maker in selection and approval of the submitted place names is Landgate.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL01 – Everyone receives appropriate information in the most efficient and effective way for them	That the community and Council are informed and participate in the place name proposal for Landgate consideration and selection.

Engagement

- 14. The Community Engagement Plan was prepared and managed internally by the Town's Community Engagement Advisor in the Stakeholder Relationship team.
- 15. The engagement was by targeted letter drop to Town residents about the new park in Carlisle and in Lathlain, and through the YourThoughts (digital online) Webpage. The YourThoughts consultation commenced on 26 October 2020 and was closed 24 November 2020.
- 16. During the consultation period, there were 921 total visits to the survey. The survey recorded 552 engaged participants who participated in the "quick poll". This number of responses was considered strong, and significant.
- 17. The purpose of the quick poll was to determine community preference for the three name options.
- 18. The preferences, from the pole, was
 - a. Koolbardi Park 59.1% (326 preference votes),
 - b. Karak-ap Park 37.3% (206 preference votes),
 - c. Ngoolyak Park 3.6% (20 preference votes).
- 19. The relevant and pertinent comments in the community responses included;
 - d. from a small number of respondents (less than ten),
 - i. preference for the use of English language place names;
 - ii. for the inclusion in English of the meaning of the Whadjuk Noongar name in the park name signage.
 - iii. a caution that the suggested place names may already be in use (albeit with alternative spelling) with "Koolbardie Park" being a community park in Midland and that Ngoolyak may be shortened to what might be considered vulgar vernacular.
 - iv. comment related to the initial spelling for the Whadjuk Noongar names, based upon respondents misunderstanding of place name relevance to registered trade names, or trademarks of the trade names, for commercial use, and a perceived conflict for

- nominated place names with existing trade logos/names (the <u>Business Names</u> Registration Act is applicable to businesses).
- v. a concern that members of the public may confuse their intended travel destination if the place name was the same as a name already in (commercial) use.
- e. A community member concern for the appropriateness for the ceasing of use of "Tom Wright Reserve" and a wish to apply that name to the whole of the new park.
- 20. As for para 5. above, Aboriginal language is oral, and spelling is phonetic when written which can be variable. The changes of spelling within the survey period to Karak-ap and Ngoolyak, was shared with the community during the engagement and is used in the recommendation.

External engagement	
Stakeholders	The invitation for engagement was targeted to the local community and residents about the new park, but responses were open to the general community.
Period of engagement	Time period that engagement was undertaken, was for 30 days which commenced on 26 October 2020 and was closed after 24 November 2020.
Level of engagement	Consult
Methods of engagement	The background purpose, proposed place names, reason for proposing those names, and procedure for the naming of places was shared in the engagement process. Community responses were received as • votes for preference, • written comment within the YourThoughts survey, • social media queries and comments, • direct correspondence (email), and • one on one telephone conversations.

Legal compliance

- 21. Through delegated authority, Landgate acts on the Minister's behalf. The Geographical Names Committee (GNC) is convened by the Minister for Lands providing advice to, and on behalf of, the Minister on geographical naming issues.
- 22. The GNC is served by an executive officer and a secretariat, both of which are provided by Landgate. Landgate officers have the delegated authority to approve and un-approve naming submissions. Landgate behaves in accordance with the Policies and <u>Standards for Geographical Naming in Western Australia policy, currently at Version 01:2017</u>.
- 23. Landgate accepts applications for new place names, directed through the relevant local government, for its endorsement.
- 24. Section 5 of that policy deals with "Local Parks and Recreational Reserves".
- 25. All local park or recreational reserve names shall include as part of that name a feature class (or generic eg "park", "lake", "garden"). Where a proposed name is of Aboriginal origin, the use of a generic term with an Aboriginal name is not mandatory.

- 26. Section 7 of the policy refers to "Appropriate Use of Aboriginal Names, where any local park or recreational reserve name derived from an Aboriginal source must be local to the area and shall be endorsed by the recognised local community.
- 27. There are prohibitions to local park or recreational reserve naming or renaming proposals, some of which may be relevant such as the requirement for broad-based community survey having been undertaken and the naming proposal not having strong local community support.
- 28. Names proposed for new local parks or recreational reserves shall not be duplicated or sound similar to names used within the state. Duplicated names are any existing local park or recreational reserve name which is spelt the same or is considered to have a similar spelling or pronunciation.
- 29. All local park or recreational reserve naming submissions must clearly define the area or extent to which the name shall apply. The same name shall only be applied to contiguous land parcels and will not be applied to unconnected land parcels. Names shall not bisect a lot and shall only apply to whole cadastral land parcels. They may be applied to more than one land parcel.
- 30. The requirements of emergency service responders for clear unambiguous local park or recreational reserve naming shall also be a consideration.
- 31. The responsibility for formally naming public places for Western Australia lies with the State Government, and under Section 26 and 26A of the Land Administration Act 1997, the Minister for Lands (the Minister) has the authority for officially naming (and unnaming) in Western Australia. Through delegated authority under the Act, Landgate acts on the Minister's behalf to undertake the administrative responsibilities required for the formal approval of naming submissions.
- 32. Formal Council endorsement of the proposed place names for referral to Landgate is a Town procedure and not a requirement of Landgate.
- 33. Proposals require the support of local government, but the Landgate (acting on the Minister's behalf) is the final authority in all such matters.

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Legislative compliance	That the process for the naming of a place is not followed.	Insignificant	Possible	Low	Low	Rework. Satisfaction of the Landgate process.
Reputation	That community members or Tom Wright family members raise concern or dissatisfaction with the ceasing of the use of Tom Wright Reserve.	Moderate	Possible	Low	Low	Without need to submit to Landgate, Council may wish to name a structure within the new park after CoP Councilor Tom Wright (eg picnic shelter, nature play structure).

Reputation	That the GNC selected place name is not to Council or community satisfaction.	Moderate	Rare	Low	Low	Resubmission, rework to determine acceptable names.
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Financial implications

Current budget impact	Budget already exists for this action
Future budget impact	Not applicable.

Analysis

- 34. The LPRP Z2X project felt that the Whadjuk Noongar name Karak-ap Park for the place of the Forest Red Tail Black Cockatoo (Calyptorhynchus banksii naso) would be the community preferred name for the new park because of the "vulnerable" species conservation status and earlier vocal community interest.
- 35. The community response has shown Koolbardi Park to be preferred by 59.1% of the respondent's preference votes with Karak-ap Park receiving 37.3% and Ngoorlyak Park receiving only 3.6%
- 36. In the place name submission, Landgate are seeking a preferred name and alternative name options for their consideration and selection. While Landgate provided preliminary advice that these three names would be suitable for consideration, "Koolbardi" (Koolbardie Park Midland) is in use and under their guidelines (para 24.) there is a chance it may be rejected, while "Karak-ap" appears to be more unique.
- 37. The community engagement feedback will be shared with Landgate as part of the place name submission.
- 38. As "Tom Wright Reserve" is not an approved name under the Land Administration Act, it is not required for it to be unnamed through Landgate.
- 39. Some community members may be aggrieved by the ceasing of use of "Tom Wright Reserve". Council may wish to consider naming a structure within the new park for Tom Wright, to continue recognition. The naming of a structure does not require submission to Landgate.
- 40. The Town will submit the preferred place name and alternative options to Landgate in accordance with and following the Council resolution.

Relevant documents

Policies and Standards for Geographical Naming in Western Australia policy.

Aboriginal and Dual Naming A guideline for naming Western Australian geographic features and places.

There were no questions asked or presentations made in relation to this item.

13.3 QTVP/20/18 - Right of Way 59 Reconstruction Works

Location	Burswood
Reporting officer	Denis Lau
Responsible officer	Gregor Wilson
Voting requirement	Simple majority
Attachments	1. CONFIDENTIAL REDACTED - QTVP 20 18 Right of Way Reconstruction
	Works Evaluation Scorecard Consolidated [13.3.1]

Recommendation

That Council accepts the submission from DM Roads trading as Downer EDI Works Pty Ltd (ABN 66 008 709 608) and authorises award of contract for Right of Way (RoW) 59 reconstruction works for a lump sum price of \$342,075.61 ex GST).

Purpose

For Council to accept the submission by DM Roads trading as Downer EDI Works Pty Ltd for the reconstruction of Right of Way (RoW) 59. As the value of contract exceeds \$250,000, the acceptance of the offer and subsequent award of any such contract is to be determined by Council.

In brief

- Submissions were invited for the RoW 59 Reconstruction works through the Western Australian Local Government Association (WALGA) Preferred Supplier Arrangement eQuotes reference VP213551 posted on 6 November 2020. The Request for Quotation (RFQ) closed on the 20 November 2020 and the Town received four (4) submissions as follows:
 - -Civcon Civil & Project Management Pty Ltd
 - -Downer EDI Works trading as (t/a) DM Roads
 - -RCA Civil Group
 - -WCP Civil Pty Ltd
- Suppliers were requested to provide a lump sum cost for the RoW 59 Reconstruction works as per the scope of works and design drawings.
- The approved municipal funding allocation for this item is \$200,000 (ex GST)]. A budget reallocation of funds of \$250,000 was requested at mid-year review from Work Order 4385 GO Edwards Park Upgrade Stage 5 project since a portion of Stage 5 includes RoW 59 upgrade. The remaining funds of the project will be used for the purchase of street lighting and luminaire.
- Two (2) Addendums/Notice of Variations were issued to request additional information, allowance for installation of night works and installation of electrical conduits along the RoW.
- An evaluation of the Quote submissions against the Town's selection criteria has been completed and it is recommended that Council accepts the submission made by Downer EDI Works trading (t/a) DM Roads and awards the contract for RoW 59 Reconstruction works.
- This contract approval is subject to funds being made available through the approval of the mid-year budget review (reallocation of funds of \$250,000 from Work Order 4385 GO Edwards Park)

Background

- 1. GO Edwards Park is one of the Town's prestigious passive parks bounded by Great Eastern Highway, Burswood Road, RoW 59 and Craig Street. In 2015, AECOM undertook the detailed development design and staging plan for the area based on the Concept Plan and WQIP. The development was broken into five separable areas proposed for construction over a five-year period. The construction works of stages 1,2 and 3 had been completed in previous years. Stage 4 and 5 includes the reconstruction of RoW 59 to improve pedestrian realm, new street lighting, drainage and carparking upgrade.
- 2. The value of the contract exceeds \$250,000, the acceptance of the offer and subsequent award of any such contract is to be determined by Council.

Compliance criteria

- 3. The Town's Senior Procurement Officer assessed all submissions for compliance. All submissions were deemed compliant.
- 4. Each submission was initially assessed against the following compliance criteria:
 - Compliance with Conditions of RFQ
 - Compliance with Conditions of Contract
 - Compliance with Technical Requirements
 - Advise if acting as an agent for another party.
 - Advise if intent to subcontract any of the Requirements.
 - Provide details of previous references.
 - Submission of an organisation profile.
 - Provide details on financial position.
 - Advise of any actual or potential conflict of interest.
 - Provide details of insurance coverage that would meet the requirements of this RFQ/Contract.
- 5. The above requirements are in addition to the robust prequalification process that the suppliers on the WALGA Preferred Supply Arrangement been through as conducted by WALGA, on behalf of Members.

Evaluation process

RFQ was assessed on the following criteria:

Current capability	Weighting
i). Demonstrate organisation capacity to complete	20%
the works	
ii). Demonstrate Capability	
iii). Demonstrate structure of project team and their	
role in the performance of the Contract and	
experience in projects of similar requirement	
iv). Demonstrated experience in carrying out similar	
works	
Demonstrated understanding	Weighting
	20%

 i) Respondents should detail the process they intend to use to achieve the Requirements of the Scope of Work and Specification. ii). Demonstrated understanding of the Scope of Work. iii). A project schedule/timeline iv). Clear Methodology in carrying out the works 	
Price i). Respondent to provide Lump Sum pricing for the	Weighting 60%
works to be completed along with breakdown and	
Bill of Quantities.	
ii). Respondent to provide Schedule of Rates for	
works to be completed and complete the Price	
iii)Schedule provided	
iv)Respondent to also provide hourly rates for	
variations or additional work that may be requested	
as part of this Project.	

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL03 - Well thought out and managed projects that are delivered successfully.	Ensure that the design, construction and project management is carried out by experienced professionals.
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	Ensure transparency and good value for money by going through the WALGA Preferred Supplier Arrangement.

Environment	
Strategic outcome	Intended public value outcome or impact
	Completion of this project will improve pedestrian realm, new street lighting, drainage and carparking upgrade

Engagement

Internal engagement	
Stakeholder	Comments
Procurement	Provided advice and acted as a probity advisor throughout the process.
Parks staff	Provided feedback on civil and lighting specifications
Technical Services	Budget allocation, civil and lighting specifications

Strategic Asset
Advisory Group
(SAAG)

The SAAG has made recommendation on the suitability for this project to be included in the capital works programme.

Legal compliance

Section 3.57 of the Local Government Act 1995

Part 4 Division 2 of the Local Government (Functions and General) Regulations 1996

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Failure to comply with financial requirements under the Act in relation to procurement	Moderate	Likely	Medium	Low	Go through a public tender
Environmental	Failure to comply with environmental requirements of the works	Moderate	Possible	Medium	Low	Review Contractor's construction methodology, risk and controls prior to work starting.
Health and safety	Potential injuries from works	Moderate	Possible	Medium	Low	OH&S, Job Safety Analysis and Hazard reports to be reviewed prior to work starting.
Infrastructure/ ICT systems/ utilities	Not applicable					
Legislative compliance	Not applicable					
Reputation	Residential complaints during the works	Moderate	Likely	Moderate	Low	Notify residents via the website, social media and letter drop prior to the works
Service delivery	Failure in completion of the Town's Capital Works programme	Moderate	Significant	High	Medium	Appoint preferred Contractor for the works.

Financial implications

Current budget impact	Council Delegation 1.1.16 – Limits on Delegations to CEO requires all tenders exceeding \$250,000 to be by Council determination.	
	Sufficient funds do not exist within the annual budget. There is currently \$200,000 available. A budget reallocation of funds of \$250,000 was requested at mid-year review from GO Edwards Park Upgrade Stage 5 project.	
	 As such this contract approval is subject to funds being made available through the approval of the mid-year budget review (reallocation of funds of \$250,000 from Work Order 4385 - GO Edwards Park) 	
Future budget impact	Future financial budgeting covering maintenance costs of RoW 59 have been included in the long-term financial plan.	

Relevant documents

Council policy FIN4 Purchase of Goods and Services.

Analysis

- 6. The assessment of the submissions was formally undertaken by a panel that included:
 - Operations Engineering Officer
 - Supervisor Engineering
 - Community Development Officer Safer Neighbourhoods
- 7. The Town received 4 submissions. All submissions were deemed compliant.
- 8. The evaluation of the submissions against the quantitative and qualitative criteria resulted in the rankings as shown below with 1 as the highest scored:

Company	Ranking
Civcon Civil & Project Management Pty Ltd	4
Downer EDI Works (t/a) DM Roads	1
RCA Civil Group	2
WCP Civil Pty Ltd	3

There were no questions asked or presentations made in relation to this item.

13.4 TVP/20/11 Leisure Facilities Cleaning

Location	TVP/20/11	
Reporting officer	Russell Podmore	
Responsible officer	John Wong	
Voting requirement	Simple Majority	
Attachments	1. CONFIDENTIAL REDACTED - TVP 20 11 Leisure Facilites Cleaning	
	Evaluation Report [13.4.1 - 12 pages]	

Recommendation

That Council awards the contract TVP/20/11 - Leisure Facilities Cleaning Services, to BrightMark Group Pty Ltd (ABN: 386 168 323 41), for provision of cleaning services to the Town's Leisure Facilities (Aqualife and Leisurelife), with the terms and conditions as outlined in the contract for an estimated price of \$635,007.00 (excluding GST), as their offer has been evaluated as the most advantageous to the Town.

Purpose

For Council to review the submission and award the contract for the Leisure Facilities Cleaning Services to BrightMark Group Pty Ltd (ABN: 386 168 323 41) for provision of cleaning services to the Town's Leisure Facilities (Aqualife and Leisurelife).

In brief

- TVP/20/11 Leisure Facilities Cleaning Services was published through the West Australian Newspaper, Tenderlink and Town's website.
- Suppliers were requested to provide submissions for the provision of cleaning services for the Town's Leisure Facilities, Aqualife and Leisurelife based on a Schedule of Rates.
- Sufficient funds are available within the approved facilities maintenance budget to fund this contract.
- An evaluation of the tender submissions against the prescribed criteria has been completed and it is recommended that Council accepts the submission made by BrightMark Group Pty Ltd and enters into a contract to provide Cleaning Services to the Town.

Background

- 1. The Town's Aqualife facility currently has contract cleaners working 6 hours per day, 7 days per week with additional 2-hour cleaning from 12noon daily. This contract is due to end on 30 March 2021. The Town's Leisurelife facility previously employed permanent cleaning staff who resigned their positions early in 2020, subsequently an interim cleaning contractor is carrying out this service and the Town aims to contract these services out.
- 2. The Town's Officers recommend combining the cleaning services under one contract to allow for a consistent standard of service across both facilities and to achieve best value for money.

Compliance criteria

- The Town's Senior Procurement Officer assessed all submissions for compliance. All submissions were deemed compliant.
- 4. Each submission was initially assessed against the following compliance criteria:

- Compliance with Conditions of Tendering contained in the Request.
- Compliance with the Specification contained in the Request.
- Compliance with the requirements of the General Conditions of Contract
- Compliance with and completion of the Price schedule
- Submission of organisation profile
- Provide details of previous references
- Advise if acting as an agent for another party
- Advise if intent to subcontract any of the requirements
- Provide details on financial position
- Advise of any actual or potential conflict of interest
- Provide details of insurance coverage
- Supply Occupational Health and Safety Policy

Evaluation process:

The tender was assessed on the following qualitative criteria:

Relevant experience i) Relevant industry experience (including public sector), including details of similar work undertaken ii) The Tenderer's involvement in these projects, including details of outcomes produced. iii)Past record of performance and achievement iv) References from past and present clients	Weighting 30%
•	Weighting 40%
i). Qualifications, skills and experience of key personnel ii). Plant, equipment and staff resources available iii).Percentage of operational capacity represented by this work iv). Quality systems	Weighting 30%

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the	Combining like services contracts will provide better value for money by also testing the market and
community.	getting competitive rates.

Economic	
Strategic outcome	Intended public value outcome or impact
	Clean facilities make it more attractive place to visit. Safety of patrons to the facilities is a top priority of the Town, as is providing a high level of service to users of facilities.

Environment	
Strategic outcome	Intended public value outcome or impact
EN05 - Appropriate and sustainable facilities for	Sustainable facilities relies on the use of members
everyone that are well built, well maintained and well	etc. Clean and well managed facilities is likely to
managed.	attract and keep members/users of the facilities.

Social	
Strategic outcome	Intended public value outcome or impact
	Increased cleaning and maintenance routines of facilities, as well as inspections, in particular after recent COVID events. Stop the spread.

Engagement

Stakeholder	Comments
Procurement	Provided advice and acted as a probity advisor throughout the process.
Leisure Facilities Officers	Provided input into the scope of works, service levels and KPIs
Asset Planning	Prepared scope of works and tender documentation, reviewed budgets for facilities.

Legal compliance

Section 3.57 of the Local Government Act 1995

Part 4 Division 2 of the Local Government (Functions and General) Regulations 1996

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Financial loss resulting from decrease in memberships or users of the facilities due to cleanliness issues/complaints	Moderate	Likely	High	Low	TREAT risk by awarding a contract with clear scope objectives, service level agreement and KPIs to ensure facility is kept clean to agreed standards.
Environmental	N/A				Medium	
Health and safety	Facilities not properly cleaned and resulting in health issues affecting customers and staff	moderate	Likely	High	Low	TREAT risk by awarding this contract to the recommended contractor
Infrastructure/ ICT systems/ utilities	N/A				Medium	
Legislative compliance	N/A				Low	
Reputation	Poorly maintained/cleaned facilities will have an impact on Town's reputation and risks losing users/members of facilities	Moderate	Likely	High	Low	TREAT risk by awarding this contract to the recommended contractor
Service delivery	N/A				Medium	

Financial implications

Current budget impact

Council Delegation 1.1.16 – Limits on Delegations to CEO requires all tenders to be by Council determination. The value of the total contract over three years with further extension options is expected to exceed \$250,000, therefore it is required that this item be brought before Council for determination.

	Council policy 301 Purchasing requires Council to invite tenders before the Town enters into a contract if the consideration under the contract is or is expected to exceed \$250,000. The provision of TVP/20/11 Leisure Facilities Cleaning is estimated to cost \$ \$635,007 over a three year contract term, therefore it is deemed necessary to enter into a contract as it is close to this value and will exceed tender threshold if the further extension option is taken up. Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	Not applicable.

Relevant documents

Council policy 301 Purchasing

Analysis

- 5. The assessment of the submissions was formally undertaken by a panel that included:
 - Building Officer
 - Manager Infrastructure Operations
 - Leisure Facilities Operations Manager
- 6. The Town received seven submissions. All the submissions were deemed compliant. The evaluation of the submissions against the quantitative and qualitative criteria resulted in the rankings as shown below with Rank # 1 as the highest scored.

Company	Qualitative Score	Qualitative Ranking
Average	64.4	
Brightmark Group Pty Ltd	76.7	1
Facilities First Australia Pty Ltd	73.3	3
Green Tree Cleaning Solutions	52.7	7
Mission Impossible	49.3	8
OCE Corporate	68.7	4
OCS Limited	58.7	6
Smart Cleaning Solutions (Vic) Pty Ltd	62.0	5
The trustee for CCM Furniture Trust T/A CCM Furniture	73.7	2

- 7. Pricing was assessed separately based on schedule of rates submitted by the tenderers with the annual estimate (Annual usage estimates were developed for evaluation purposes in the Pricing schedule of the tender document to ensure like for like comparison and to determine an estimated "Spend" Value)
- 8. A consensus meeting was held on 18th December and the consensus was for the three highest ranked submissions be shortlisted for further evaluation on price.
- 9. The shortlisted tenderers were:
 - 1. Brightmark Group Pty Ltd
 - 2. CCM Furniture
 - 3. Facilities First Australia

All other offers were excluded from further consideration.

There were no questions asked or presentations made in relation to this item.

13.5 QTVP/20/17 - Garland Street Construction

Location	Victoria Park
Reporting officer	Denis Lau
Responsible officer	Gregor Wilson
Voting requirement	Simple majority
Attachments	1. CONFIDENTIAL REDACTED - QTVP 20 17 Garland Street Construction
	Evaluation Scorecard QTVP 20 17 Final [13.5.1]

Recommendation

That Council accepts the submission from WCP Civil Pty Ltd (ABN 44 168 729 977) and authorises award of contract for Garland Street reconstruction works in-conformance to the civil specifications for a lump sum price of \$254,933.68 (ex GST).

Purpose

For Council to accept the submission by WCP Civil Pty Ltd (ABN 44 168 729 977) for the reconstruction of Garland street. As the value of contract exceeds \$250,000, the acceptance of the offer and subsequent award of any such contract is to be determined by Council.

In brief

 Submissions were invited for the Garland street works through the Western Australian Local Government Association (WALGA) Preferred Supplier Arrangement eQuotes reference VP213503 posted on 6 November 2020.

The Request for Quotation (RFQ) closed on the 20 November 2020 and the Town received nine (9) submissions as follows:

- BOS Civil Pty Ltd
- Civcon Civil & Project Management Pty Ltd
- MMM (WA) Pty Ltd
- RCA Civil Group Pty Ltd
- GMF Civil Pty Ltd
- Kelsake
- Downer EDI Works trading as (t/a) DM Roads
- Tracc Civil Pty Ltd
- WCP Civil Pty Ltd made 2 submissions. One in-conformance and an alternate which was non-conforming.
- Suppliers were requested to provide a lump sum cost for the Garland street construction works as per the scope of works and design drawings.
- The approved municipal funding allocation for this item is \$700,000 (ex GST)].
- Three (3) Addendums/Notice of Variations were issued to request additional information to cover for modification of irrigation works.
- An evaluation of the submissions against the Town's selection criteria has been completed and it is
 recommended that Council accepts the conforming submission made by WCP Civil Pty Ltd and awards
 the contract for Garland street construction works.

Background

1. Garland street is an unsealed local access road adjacent to McCallum Park, one of the Town's passive parks bounded by the Causeway, Canning Highway, Taylor and Garland street. From the concept plans for the Taylor Reserve and McCallum Park and the proposed State Government Swan River bridge, it is unlikely that this section of Garland street will be impacted by any future works.

- 2. Garland Street sits high in the engineering capital works programme due to its very poor condition and frequent road flooding. The unformalised parking area is heavily utilised by the community due to its proximity to the Causeway foreshore, basketball court and the Central Business District (CBD).
- 3. The construction works include reconstruction of the road, new drainage infrastructure and formalisation of the parking bays.
- 4. The value of the contract exceeds \$250,000, the acceptance of the offer and subsequent award of any such contract is to be determined by Council.

Compliance criteria

- 5. The Town's Senior Procurement Officer assessed all submissions for compliance. All submissions were deemed compliant. Each submission was initially assessed against the following compliance criteria:
 - a) Compliance with Conditions of RFQ
 - b) Compliance with Conditions of Contract
 - c) Compliance with Technical Requirements
 - d) Advise if acting as an agent for another party.
 - e) Advise if intent to subcontract any of the Requirements.
 - f) Provide details of previous references.
 - g) Submission of an organisation profile.
 - h) Provide details on financial position.
 - i) Advise of any actual or potential conflict of interest.
 - j) Provide details of insurance coverage that would meet the requirements of this RFQ/Contract.
- 6. The above requirements are in addition to the robust prequalification process that the suppliers on the WALGA Preferred Supply Arrangement been through as conducted by WALGA, on behalf of Members.

Evaluation process

RFQ was assessed on the following criteria:

Current capability i). Demonstrate organisation capacity to complete the works ii). Demonstrate capability iii). Demonstrate structure of project team and their role in the performance of the Contract and experience in projects of similar requirement iv). Demonstrated experience in carrying out similar works	Weighting 20%
Demonstrated understanding i). Respondents should detail the process they intend to use to achieve the Requirements of the Scope of Work and Specification.	Weighting 20%

ii). Demonstrated understanding of the Scope of Work.iii). A project schedule/timelineiv). Clear Methodology in carrying out the works	
Price i). Respondent to provide Lump Sum pricing for the works to be completed along with breakdown and Bill of Quantities. ii). Respondent to provide Schedule of Rates for works to be completed and complete the Price iii)Schedule provided iv)Respondent to also provide hourly rates for variations or additional work that may be requested as part of this Project.	Weighting 60%

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL03 - Well thought out and managed projects that are delivered successfully.	Ensure that the design, construction and project management is carried out by experienced professionals.
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	Ensure transparency and good value for money by going through the WALGA Preferred Supplier Arrangement.

Environment	
Strategic outcome	Intended public value outcome or impact
EN02 - A safe, interconnected and well maintained transport network that makes it easy for everyone to get around.	Completion of this project will improve road access, new drainage and carparking upgrade.

Engagement

Internal engagement	
Stakeholder	Comments
Procurement	Provided advice and acted as a probity advisor throughout the process.
Parks staff	Provided technical advice on the reticulation and parks reinstatement.
Technical Services	Budget allocation, civil and drainage specifications.
Project Management office	Provided feedback on the Taylor and McCallum Park Concept Plans and Garland street alignment.
Strategic Asset Advisory Group (SAAG)	The SAAG has made recommendation on the suitability for this project to be included in the capital works programme.

Legal compliance

Section 3.57 of the Local Government Act 1995

Part 4 Division 2 of the Local Government (Functions and General) Regulations 1996

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Failure to comply with financial requirements under the Act in relation to procurement	Moderate	Likely	Medium	Low	Go through a public tender or Western Australian Local Government Association (WALGA) Preferred Supplier Arrangement
Environmental	Failure to comply with environmental requirements of the works	Moderate	Possible	Medium	Low	Review Contractor's construction methodology, risk and controls prior to work starting.
Health and safety	Potential injuries from works	Moderate	Possible	Medium	Low	OH&S, Job Safety Analysis and

						Hazard reports to be reviewed prior to work starting.
Infrastructure/ ICT systems/ utilities	Not applicable					
Legislative compliance	Not applicable					
Reputation	Residential complaints during the works	Moderate	Likely	Moderate	Low	Notify residents via the website social media and letter drop prior to the works.
Service delivery	Failure in completion of the Town's Capital Works programme	Moderate	Significant	High	Medium	Appoint preferred Contractor for the works

Financial implications

Current budget impact	Council Delegation 1.1.16 – Limits on Delegations to CEO requires all tenders exceeding \$250,000 to be by Council determination.
	 Sufficient funds have been identified and listed for consideration in the Annual Budget Review. The initial estimate was \$700,000 due to dewatering, removal of acid sulfate soils and meeting the strict environmental conditions by Department of Biodiversity, Conservation and Attractions (DBCA). However, the design was modified to raise the road level rather than carrying excavation works which would have required removal of acid sulfate soil and dewatering works.
Future budget impact	Future financial budgeting covering maintenance costs of Garland street have been included in the long-term financial plan.

Relevant documents

Council policy FIN4 Purchase of Goods and Services.

Analysis

- 7. The assessment of the submissions was formally undertaken by a panel that included:
 - a) Operations Engineering Officer
 - b) Supervisor Engineering
 - c) Community Development Officer Safer Neighbourhoods
- 8. The Town received nine (9) submissions. All submissions were deemed compliant except the alternative (non-conform to the civil specifications) submission from WCP Civil Pty Ltd deemed non-compliant.

- 9. It was noted that RCA Civil Group Pty Ltd, MMM WA Pty Ltd and Tracc Civil Pty Ltd did not acknowledge receipt or submit responses to Addendum 3. These organisations were therefore excluded from further consideration. The submission for Addendum/Notice of Variation 3 from GMF Civil Pty Ltd was rated as moderate risk as the Contractor provided a provisional sum rather than a lump sum as requested.
- 10. The panel shortlisted the highest three rankings submissions against the quantitative and qualitative criteria resulted in the ranking as shown below with 1 as the highest scored:

Company	Ranking
WCP Civil Pty Ltd	1
BOS Civil Pty Ltd	2
GMF Civil Pty Ltd	3

Questions and responses

Cr Wilfred Hendriks

1. With the construction of the proposed skate park and the State Government Swan River footbridge at McCallum it is highly probable that Garland Street will be frequented by heavy vehicles. Has damage which these vehicles may cause been brought into consideration?

The Chief Operations Officer advised that Garland Street is in one of the worst conditions in the Town. The design of the new road surface and the underlying pavement will cater for heavy truck loading with at least 150-350mm base course, 10mm of aggregate and 30mm of asphalt on top. For future works affecting Garland Street, the Compliance team will request for a dilapidation report before construction approval is granted to ensure any impacts of construction can be made good by the contractors.

2. Will formalised parking bays be provided all the way along Garland Street except where there are existing trees? How many bays will be provided?

The Chief Operations Officer advised that parking bays will be constructed on both sides of Garland Street and existing trees will remain. A total of 55 parking bays including two ACROD bays will be created.

Further consideration to be added to the Ordinary Council Meeting agenda

Nil.

13.6 Draft Climate Emergency Plan

Location	Town-wide
Reporting officer	Brendan Nock
Responsible officer	Ben Killigrew
Voting requirement	Simple majority
Attachments	 E P 19-121(05)004 F GAF Climate Emergency Plan - Council Reviewed [13.6.1 - 57 pages] Draft Climate Emergency Plan Councillor feedback and response [13.6.2 - 14 pages]

Recommendation

That Council:

- 1. Receive the draft Town of Victoria Park Climate Emergency Plan.
- 2. Approve the release of the draft Town of Victoria Park Climate Emergency Plan for community consultation.

Purpose

This report presents to Council the draft Town of Victoria Park Climate Emergency Plan and seeks approval to release said draft for community consultation.

In brief

- In 2018 the Town of Victoria Park Council declared a climate emergency for the Town
- In recognition of this declaration and the need to reduce carbon emissions within the region, and reduce the adverse impacts of climate change for its residents and the associated environment, a draft Climate Emergency Plan has been prepared for the Town.
- The draft Climate Emergency Plan includes a Council Action Plan, Community Action Plan and Business Action Plan.
- The Town is seeking to release the draft Climate Emergency Plan for community consultation.

Background

- 1. With accelerations in global temperature rise increasing during 2015-2019 (the warmest five-year period on record according to the World Meteorological Organisation (WMO) and increased greenhouse gas concentrations to record levels, the potential impacts associated with human induced climate change on the Town of Victoria Park include:
 - Higher risk of bushfire events during summer
 - More consecutive hot days and heat waves
 - Lower average rainfall
 - Increased intensity of storms, flooding and extreme weather events
- 2. Carbon management will be an essential tool to reduce the overall carbon footprint of the Town's emissions to contribute to combatting human induced climate change both now and for the Town's future.

- 3. On 14 August 2018, Council made the following declaration "That Council:
 - a. Recognizes that there is a state of climate emergency that needs to be handled by all levels of government
 - b. Endorses WALGA's Policy Statement on Climate Change
 - c. Requests that the Administration create an action plan, in line with WALGA's Policy Statement on Climate Change..."
- 0. A climate emergency declaration is a global movement identifying that we collectively need to reduce our carbon emissions to prevent significant climate change and be ready to respond to the immediate and future changes to our climate.
- 1. In recognition of this declaration and the need to demonstrate leadership to reduce carbon emissions within the region, and reduce the adverse impacts of climate change for its residents and the associated environment, a draft Climate Emergency Plan has been prepared for the Town.
- 2. The Town of Victoria Park's carbon emissions have been estimated at 23,799 tonnes/annum. Of this, waste collected by the council contributed to the largest percentage of emissions 85% or 20,226 tonnes* followed by Town facilities 10.6% or 2,532 tonnes.
- 3. Overall, the Town of Victoria Park's carbon emissions are a small part in Australia's overall carbon footprint. However, the Town recognises that each organisation and individual has a role to play in reducing their emissions profile.
- * Although the Town generates approximately 1% of the total waste footprint, as the Town manages and disposes of community and business waste using the Town's waste services, all waste emissions were therefore considered the responsibility of the Town.

Strategic alignment

Environment	
Environment Strategic outcome	Intended public value outcome or impact
EN04 - A clean place where everyone knows the value of waste, water and energy.	 Improved design of Town streetscapes Climate change adaptation solutions considered as part of all new infrastructure projects to ensure the most suitable materials and designs are used. Energy audits of all Town buildings and development of an energy efficiency strategy with the aim of achieving energy and cost savings for the Town.
EN05 - Appropriate and sustainable facilities for everyone that are well built, well maintained and well managed.	As above.
EN06 - Appropriate, inviting and sustainable green spaces for everyone that are well maintained and well managed.	Implementation of water wise practices and landscapes where practical which will result in water use reduction and associated cost savings for the Town.

EN07 - Increased vegetation and tree canopy.	Consider community revegetation information
	and education initiatives including low water use
	plants.
	Identification and creation of green corridors
	within the Town as part of future reviews of
	Planning strategies.
	Where feasible for certain properties, consider
	the expansion of community rebate programs to
	integrate native plants and low water use
	vegetation into their gardens.

Engagement

Internal engagement			
Stakeholder	Comments		
Operations Technical Services	Staff workshops were held on 5 th May and 19 th June, respectively.		
Street Improvement Assets Leisure Facilities	These workshops sought input from staff form a variety of relevant Service Areas to ensure that we develop a robust and practical plan Climate Emergency Plan for the Town. The first workshop was focused on establishing climate mitigation and adaptation risks; the second will be on establishing climate actions to enable the Town to achieve a net zero emissions target.		
Library Health Development Services Place Planning			
Community Development	A summary of comments from Town staff on the draft CEP itself include:		
Safety Infrastructure Operations			
Natural Areas Governance and Strategy	ii & iii	I like the clarity of the aim of the Climate Emergency Plan, and the eight priorities which guide the Town's carbon reduction and adaptation actions. I understand and can support this.	
Parking Building	Overall	What are the roles and responsibilities of personnel regarding the estimation of carbon outputs of their part of the organisation? I am concerned that most of the emissions come from the "doers" or deliverers of our capital or maintenance/operations budgets and there will be a significant impost on them to come up with a way of reducing emissions by at least 40% and to then offset the remainder. It would be useful to have a plan and support to ensure this doesn't simply become their responsibility - instead to ensure that there is a phase/project focusing on this as a step in the process.	
	Overall	How do managers assess the financial impact of their service areas? Should there be more clarity on how they do this and some provision of	

	support (internal or external) for this to occur rather than just adding it to their responsibilities?
3	A key informing strategy would also be the Town's asset management plans including Property, Parks & Rec, Transport and Fleet
14	The Table 2. Actions for Priority 1 needs to be further expanded into implementation/action plan that can inform necessary Asset Management Plans, works programs and budgets.
15	It states: "Continue to advocate for all Western Power owned streetlights within the Town to be: • Either LED or Solar (or similar energy efficiency technology)". The Solar needs to be removed from the statement. "Solar" is not up to MRWA and AS Standards for Street Lighting and has proven to be expensive to maintain in the lights we have trialed. It is also not currently viable to operate solar lights for the hours at night currently required in our streets. The "Cost" needs to be listed under both Western Power and the Town.
22	Organic waste recycling is a good idea but there will be health regulation impacts for businesses etc. which "may" make it not viable
26	The statement that "Smaller dwellings such as units or townhouses generally have lower emissions than detached dwellings" isn't totally accurate. While each dwelling may indeed produce less emissions the higher density of the dwellings creates an overall increase in omissions. There are also more impacts on the climate with multiple smaller dwellings on a site having more paving, roof area and less landscaping than a single larger dwelling. There is also an increase in vehicles in an area the higher the density of dwellings gets. I don't understand how more people in a dwelling lowers emissions. In my experience the more people = more power usage and waste generated

These comments were considered and, where relevant, changes made to the later iteration of the draft Climate Emergency Plan.

External engagement	
Stakeholders	 Community Residents and Ratepayers. Local business owners and operators. Registered volunteers Environmental and 'Friends Of' groups, including Friends of Kensington Bushland. Government Department of Biodiversity, Conservation & Attractions Department of Water and Environmental Regulation Department of Planning EMRC WALGA and associated network groups.

	o Neighbouring Local Governments (e.g. City of South Perth, City of	
	Canning, City of Belmont)	
	Elected Members	
Period of engagement	13 May, 2020 - 14 June, 2020 – community survey on what they think the Town should address in a climate plan.	
	30 July, 2020 – community workshop	
	22 December 2020 – presentation of first full draft to Concept Forum	
	22 December – 17 January 2021 – comment period for Elected Members	
Level of engagement	4. Collaborate	
Methods of engagement	 Stage 1 – community consultation o LinkedIn o Social media boosted o Town's website community consultation o Elected Members HUB update o Your Thoughts information, FAQ o Targeted emails o Southern Gazette o eNews articles i Your Thoughts ii Businessnews iii eVibe Stage 2 - workshop o Social media boosted o Town's website o Your Thoughts information, FAQs o A3 Posters at Town locations and pin up boards o Elected Members HUB update o Email to survey participants o eNews articles	
Advertising	As above.	
Submission summary	15 community representatives attended the workshop.	

Some of the key feedback included:

- Preparing an emergency response strategy for the council to initiate during climate related events
- Working with an organisation to deliver a low carbon schools program with local schools
- Enabling the distribution of rates and community information through digital platforms
- Ensuring that the catering and materials for all community events preference minimal waste and uses local produces

65 responses to the community survey were received.

5 submissions were received from Elected Members on the draft Climate Emergency Plan.

The majority of respondents indicated support for the Town taking action on climate change.

Key findings

75% of the community responses rated the following climate change actions as either 'important' or 'very important':

- Participants identified that businesses need to be on board to achieve a carbon neutral outcome by 2030
- Participants highlighted the importance of community education on climate change and energy efficiency

We asked participants about their big idea to achieve our zero-carbon goal. Here's what they said:

- "We need dedicated and protected cycle lanes and car free zones"
- "Switch to renewable energy"
- "Work with community groups (existing and emerging) to begin to put meaningful resilience and regenerative strategies in place"
- "Local recycling solutions, raising awareness and sustainable purchasing"
- "Make the Town waste-free"
- "Plant more trees, bushes (and) protect the existing trees"
- "Utilising Indigenous perspectives in combatting climate change"
- "Look at providing electric car re-charging stations in anticipation of increased take up of electric cars, and maybe even buy some as fleet cars"
- "Community education but also guidelines & support so everyone can do what they can"
- "Phase out all gas connections to public buildings, private residences and businesses, replace with renewable electricity"
- "Support initiatives to retrofit energy efficiency in households"

For further information on the feedback received from community, please refer to the draft Climate Emergency Plan.

For further details of the submissions received from Elected Members on the draft Climate Emergency Plan, please refer to the Draft Climate Emergency Plan Councillor feedback and response attached to this report.

NOTE: The community are yet to see the first full draft Climate Emergency Plan. The level of support for the plan will be determined during the forthcoming consultation period.

Legal compliance

Not applicable.

Risk management consideration

The below risks pertain to the release of the draft Climate Emergency Plan community consultation:

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	N/A		Likely	High	Low	
Environmental	N/A				Medium	
Health and safety	N/A				Low	
Infrastructure/ ICT systems/ utilities	N/A				Medium	
Legislative compliance	N/A				Low	
Reputation	Reputation risks due to the likely impact that the proposed commitments will have on the Town's future budgets.	Moderate	Likely	Medium	Low	The proposed commitments contained within the Climate Emergency Plan are in draft form, so these can be modified depending on the feedback from the community. Additionally, with the next iteration of the Plan the Town will further assess the extent of potential consequential impacts from implementing the proposed actions and ensure that sustainable financial management practices are adopted.
Service delivery	N/A				Medium	

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation.
Future budget impact	It is likely that the commitments within the Climate Emergency Plan will impact significantly on the Town's future budgets.
	The estimated cost for new projects identified over the life of the Climate Emergency Plan to 2030 is \$7.7M.
	The bulk of this new project cost is:
	a) Waste – transitioning to a Food Organic/Garden Organic system =\$3.7M
	b) Whole-of-Town lighting-related conversions = \$3M
	Both waste and lighting transition costs may be able to be supplemented through the State's Waste Levy and the Better Bins program; and Western Power lighting and infrastructure upgrade program, respectively.

Analysis

- 4. The Climate Emergency Plan aims to:
 - Achieve a zero-carbon target for emissions generated by the Town of Victoria Park by 2030*.
 - Achieve at least 40% emissions reduction through direct action (i.e. not through carbon offsets).
 - Support the community and businesses in working towards their own zero carbon target.
 - Improve the resilience of the Town in responding to immediate climate change impacts.
- * The timeframe of 2030 has been chosen because it is the timeframe needed to curb emissions and limit the seriousness of climate change impacts.
- 5. The Climate Emergency Plan includes three core components:
- 6.
- Council Action Plan– How the council can take direct actions to reduce their carbon impact (mitigation) and adapt to the immediate impacts of climate change within the Perth context whilst providing support for the community and businesses to reduce their own carbon footprint.
- Community Action Plan Provides the community information on the average emissions profile for Australian households and how they can calculate their own footprint, ways residents are already reducing their emissions, and steps for individuals and households to reduce their emissions.
- Business Action Plan Provides the Town's local businesses with information on sources of large emissions in business and how they can calculate their own footprints as an organisation, information on what Australian businesses are already doing to reduce their emissions, and steps on how they can reduce their organisation's emissions.
- 7. The Council Action Plan identified priorities to guide the Town's carbon reduction and adaptation actions. These priorities, and some example action that fall under each priority, include:

Priority Area	Example Actions
Embed a low carbon culture	Collaborate with neighbouring local governments on cross- council low carbon initiatives and solutions
	Ensure that the catering and materials for all community events preference minimal waste and use local produce
	Investigate effective approaches to ecologically sustainable development through the Local Planning Strategy, potentially partnering with WALGA
Reduce emissions of facilities and assets	 all existing light globes in council facilities to LED (or similar energy efficient option) all existing appliances for major facilities to improved efficiency within 1.5 stars from the highest available utilising the energy efficiency rating. all council owned existing streetlights, park lights and car parking lights to LED, solar or similar energy efficiency technology. Each major facility to complete an energy audit to identify energy efficiencies and consideration of renewables
Reduce waste emissions	Implement FOGO to all households by 2025 Target a minimum of 50% diversion of organics from landfill by 2030.
Switch to low carbon and renewables	Through installation of solar and power purchase agreements, ensure that at least 30% of all energy used for council facilities is sourced from renewables by 2030 Conduct a feasibility assessment for the installation of a Micro-grid within the Town Transition 50% of all light vehicles to electric by 2030, if price projections continue to meet affordability parameters
Respond to immediate climate change impacts	Implement a targeted community education and awareness program for vulnerable community members during heat waves providing vulnerable community members: • Resources to manage heatwaves in their homes

	 Information on how to seek respite with actions to help vulnerable community members (e.g. free access to council swimming pool facilities) Conduct heat wave response mapping and strategic tree planting for increased coverage
Support our community/ Support our businesses	Partner with an organisation to offer residents free advice for reducing energy use and installing solar and battery storage technology Investigate the opportunity to provide subsidies, products or similar to support organic waste recycling at home Investigate the opportunity to provide an incentive-based mechanism for residents to reduce their waste footprint
Offset residual emissions	Investigate the opportunity of recognising the Town's urban forest as an official offset/carbon credit Partner with a research institution to estimate the carbon sequestration capacity of the Town's existing and developing urban forest.

8. With the completion of the first full draft of the Climate Emergency Plan, the Town would like to release the document for our community consultation.

Relevant documents

Not applicable.

There were no questions asked or presentations made in relation to this item.

13.7 Signage in Parks and Reserves to support Policy 261 Sustainable Events

Location	Town-wide
Reporting officer	Brendan Nock
Responsible officer	John Wong
Voting requirement	Simple majority
Attachments	Nil

Recommendation

That Council does not recommend the placement of additional signage at current parks and reserves within the Town used for small, informal gatherings to advise and educate users on the damage caused by single use plastics and balloons on our environment and fauna.

Purpose

This report is to respond to Council's request at the 20 October 2020 OCM that the Town outline the costs and suitable locations to place signage at current parks and reserves within the Town used for small, informal gatherings to advise and educate users on the damage caused by single use plastics and balloons on our environment and fauna.

In brief

- At the 20 October OCM, with the endorsement of Policy 261 Sustainable Events, Council requested a
 report back to the December 2020 Ordinary Council Meeting outlining the costings and suitable
 locations to place signage at current parks and reserves within the Town used for small, informal
 gatherings to advise and educate users on the damage caused by single use plastics and balloons on
 our environment and fauna.
- The Town has investigated the feasibility of placing signage within our parks and reserves.
- The Administration does not support the installation of additional signage at current parks and reserves
 within the Town to educate users on the damage caused by single use plastics and balloons on our
 environment and fauna, and instead proposes to provide information to our community through
 various communications channels (e.g. website, social media) and to parks and reserves booking
 applicants at the time of site booking.

Background

- 1. At the 20 October OCM Council endorsed Policy 261 Sustainable Events.
- 2. At the same OCM, the following resolution was made:
- 3. Requests that the Chief Executive Officer present a report back to Council's December 2020 Ordinary Council Meeting outlining the costings and suitable locations to place signage at current parks and reserves within the Town used for small, informal gatherings to advise and educate users on the damage caused by single use plastics and balloons on our environment and fauna.
- 4. The Administration has investigated the feasibility of placing the above signage within our parks and reserves.

Strategic alignment

Economic	
Strategic outcome	Intended public value outcome or impact
EC02 - A clean, safe and accessible place to visit.	Reduction in the amount of waste generated from events and subsequently disposed to landfill or ending up as litter in our community.
	Reduction of the impacts on the Town's environment and human health.

Environment	
Strategic outcome	Intended public value outcome or impact
EN06 - Appropriate, inviting and sustainable green spaces for everyone that are well maintained and well managed.	Education of the Town's community to integrate sustainable practices into everyday life.
	Help to reduce the degradation of our environment.
	Reduce the carbon emissions associated with creating unsustainable products.

Engagement

Internal engagement						
Stakeholder	Comments					
Manager Infrastructure Operations	Contributed to the development of this report, including feasibility analysis and cost of signage on our parks and reserves.					
Bookings Officer	Liaison regarding booked parks and reserves within the Town.					

Legal compliance

Not applicable.

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihoo d rating	Overall risk level score	Risk treatment option and rationale for actions
Financial	-				

Environmental	Further signs will increase the likelihood of visibility, but more signage may negatively impact the visual aesthetic of parks and reserves.	Low	Medium	Medium	Medium	
Health and safety	-				Low	
Infrastructure/ ICT systems/ utilities	Change in policy provisions (e.g. following policy review), which risks some of the content of the signage becoming redundant	Low	Low	Low	Medium	Face of signage can be altered with sticker overlay
Legislative compliance	-				Low	
Reputation	Negative public perception towards the Town by public with the implementation of more signage on parks and reserves.	Low	Medium	Medium	Low	
Service delivery	-				Medium	

Financial implications

Current budget impact

There are no budget implications should Council endorse the officer's recommendation.

There are insufficient funds within the current budget to install new signage, should that be the preferred outcome of Council. Based upon costings associated with the installation of new 600mm x 1000mm signage on Town parks and reserves, the anticipated cost across 34 parks and reserves is approximately \$11k based on one sign per reserve.

Future budget impact

There are no budget implications should Council endorse the officer's recommendation.

Some budget for maintenance and renewal of any additional signs would need to be integrated into future budgets should Council prefer to implement signage.

Analysis

3. As the provisions of Policy 261 Sustainable Events apply to approved – and therefore booked – events, the below presents the parks and reserves that are available for booking. The most regularly booked and heavily used parks within the municipality are highlighted.

- Carlisle Reserve
- Charles Patterson Park
- Devenish Park
- Duncan Reserve
- Edward Millen Park
- Fletcher Park
- Forward Reserve
- Fraser Park
- GO Edwards Park
- Harold Rossiter Reserve

- Hawthorne Park
- Higgins Park
- Hillview Tce Comm Bushland
- Houghton Park
- J A Lee Reserve
- John Bisset Reserve
- John Macmillan Park
- Kate Street Reserve
- Kensington Bushland
- Manners Park

- McCallum Park
- Memorial Gardens
- Parnham Reserve
- Playfield Park
- Raphael Park
- Rayment Park
- Read Park
- Rotary Park
- Taylor Street Reserve
- Tom Wright Reserve
- Tuam Park
- Victoria Heights Park
- 4. The current standard signage within the Town's parks and reserves is 600mm x 1000mm. This size may be required for community visibility and in order to appropriately relay messaging to site users regarding Policy 261 Sustainable Events and the damage caused by single use plastics and balloons on our environment and fauna.
- 5. The graphics and signage content itself can be undertaken with the Town's Communications team, so do not need to be outsourced.
- 6. The installation of signs would cost \$322.60/each, inclusive of sign face, post, bracket and installation. If all of the 34 parks and reserves within the Town were signed, this would cost \$10,968.40. However, this cost for one sign/site. If only one sign was placed per site, this does mean that not all public users may see the sign itself. Further signs will increase the likelihood of visibility, but more signage may negatively impact the visual aesthetic of parks and reserves.
- 7. For an approved event, the intent would be for the information on the provisions of Policy 261 Sustainable Events, together with information on the environmental impact of damage caused by single use plastics and balloons on our environment and fauna, to be provided to the applicant at the time of booking. This may negate the need for signage on parks and reserves.

- 8. In the case of casual use of parks, it seems unlikely that a sign would be effective, as casual users are unlikely to change the materials they have already arrived with on site. Furthermore, it is not a matter the Town is resourced to enforce.
- 9. Given the above, the Administration does not support the installation of signage at current parks and reserves within the Town to educate users on the damage caused by single use plastics and balloons on our environment and fauna, and instead proposes to provide information to our community through various communications channels (e.g. website, social media) and to parks and reserves booking applicants at the time of site booking.
- 10. Due to an administrative oversight, this report has been presented in February 2021 OCM rather than the December 2020 OCM. Officers apologise for this error.

Relevant documents

Policy 261 – Sustainable Events Policy

Questions and responses

Cr Ronhhda Potter

1. How many formal bookings do we receive for Rayment Park a month compared to how many actual events occur there?

The Chief Operations Officer advised that the Town gets very few formal bookings for Rayment Park but its passive or non-exclusive use is very high. There were 10 official bookings in 2020 and none so far in 2021

2. Do we have statistics on how many people actually access the information for these sites through our social media channels?

The Chief Operations Officer advised that the Town doesn't as Town's parks are not actively promoted on social media channels.

3. Do we monitor the litter left behind by events at the highlighted sites in this report?

The Chief Operations Officer advised that in the instance of smaller events the area is not generally inspected except as per the normal maintenance schedule unless there is a community complaint. For large events (500 people or more) on booked sites, the Town undertakes postevent inspections the first working day after the event to ensure the site is left clean.

4. What would be the cost to place one sign at each of the highlighted sites?

The Chief Operations Officer advised that at an estimated cost of \$322.60 each across 16 sites it would cost \$5,000.

Cr Luana Lisandro 1. Is there any data collected for visits to the website for park bookings? BK - Taken on notice. Further consideration to be added to the Ordinary Council Meeting agenda 1. Data collected on visits to the website for park bookings.

14 Chief Financial Officer reports

14.1 Schedule of Accounts for November 2020

Location	Town-wide			
Reporting officer	Bonnie Hutchins			
Responsible officer	Stuart Billingham			
Voting requirement	Simple majority			
Attachments	1. Payment Summary Listing - November 2020 [14.1.1 - 8 pages]			

Recommendation

That Council:

- 0. Confirms the accounts for 30 November 2020, as included in the attachment, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996.
- 1. Confirms the direct lodgement of payroll payments to the personal bank accounts of employees, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996.

Purpose

To present the payments made from the municipal fund and the trust fund for the month ended 30 November 2020.

In brief

- Council is required to confirm payments made from the municipal fund and the trust fund each month, under Section 13 of the Local Government (Financial Management) Regulations 1996.
- The information required for Council to confirm the payments made is included in the attachment.

Background

- 1. Council has delegated the Chief Executive Officer the authority to make payments from the municipal and trust funds in accordance with the Local Government (Financial Management) Regulations 1996.
- 2. Under Regulation 13(1) of the Local Government (Financial Management) Regulations 1996, where a local government has delegated to the Chief Executive Officer the exercise of its power to make payments from the municipal fund or the trust fund, each payment is to be noted on a list compiled for each month showing:
 - . the payee's name
 - a. the amount of the payment
 - b. the date of the payment
 - c. sufficient information to identify the transaction
- 2. That payment list should then be presented at the next Ordinary Meeting of the Council, following the preparation of the list, and recorded in the minutes of the meeting at which it is presented.
- 3. The payment list and the associated report was previously presented to the Finance and Audit Committee. Given this Committee's scope has changed to focus more on the audit function, the payment listings will be forwarded to the Elected Members ahead of time. Any questions received prior to the

finalisation of the report will be included along with the responses within the Schedule of Accounts report for that month.

4. The list of accounts paid in accordance with Regulation 13 of the Local Government (Financial Management) Regulations 1996 is contained within the attachment and is summarised below.

Fund	Reference	Amounts
Municipal Account		
Automatic Cheques Drawn	608803-608809	30,726
Creditors – EFT Payments		4,925,083
Payroll		1,231,289
Bank Fees		27,566
Corporate MasterCard		8,507
		6,222,965

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	The monthly payment summary listing of all payments made by the Town during the reporting month from its municipal fund and trust fund provides transparency into the financial operations of the Town.
CL10 - Legislative responsibilities are resourced and managed appropriately, diligently and equitably.	The presentation of the payment listing to Council is a requirement of Regulation 13 of <i>Local Government</i> (Financial Management) Regulation 1996.

Legal compliance

<u>Section 6.10(d) of the Local Government Act 1995</u> <u>Regulation 13 of the Local Government (Financial Management) Regulation 1996</u>

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Misstatement or significant error in Schedule of accounts.	Moderate	Unlikely	Medium	Low	Treat risk by ensuring daily and monthly reconciliations are completed. Internal and external audits.

	Fraud or illegal transactions	Severe	Unlikely	High	Low	Treat risk by ensuring stringent internal controls, and segregation of duties to maintain control and conduct internal and external audits.
Environmental	Not applicable					
Health and safety	Not applicable					
Infrastructure/ICT systems/utilities	Not applicable					
Legislative compliance	Not accepting schedule of accounts will lead to noncompliance.	Major	Unlikely	Medium	Low	Treat risk by providing reasoning and detailed explanations to Council to enable informed decision making. Also provide the Payment summary listing prior to preparation of this report for comments.
Reputation	Not applicable					
Service Delivery	Not applicable					

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation
Future budget impact	Not applicable.

Analysis

6. All accounts paid have been duly incurred and authorised for payment as per approved purchasing and payment procedures. It is, therefore, requested that Council confirm the payments, as included in the attachments.

Relevant documents

P	ro	cu	rer	ner	nt	Pol	licv

There were no questions asked or presentations made in relation to this item.

14.2 Schedule of Accounts for December 2020

Location	Town-wide			
Reporting officer	Bonnie Hutchins			
Responsible officer	Stuart Billingham			
Voting requirement	Simple majority			
Attachments	1. Payment Summary Listing - December 2020 [14.2.1 - 8 pages]			

Recommendation

That Council:

- 1. Confirms the accounts for 31 December 2020 as included in the attachment, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996.
- Confirms the direct lodgement of payroll payments to the personal bank accounts of employees, pursuant to Regulation 13 of the Local Government (Financial Management) Regulations 1996.

Purpose

To present the payments made from the municipal fund and the trust fund for the month ended December 2020.

In brief

- Council is required to confirm payments made from the municipal fund and the trust fund each month, under Section 13 of the Local Government (Financial Management) Regulations 1996.
- The information required for Council to confirm the payments made is included in the attachment.

Background

- 1. Council has delegated the Chief Executive Officer the authority to make payments from the municipal and trust funds in accordance with the Local Government (Financial Management) Regulations 1996.
- 2. Under Regulation 13(1) of the Local Government (Financial Management) Regulations 1996, where a local government has delegated to the Chief Executive Officer the exercise of its power to make payments from the municipal fund or the trust fund, each payment is to be noted on a list compiled for each month showing:
 - (a) the payee's name
 - (b) the amount of the payment
 - (c) the date of the payment
 - (d) sufficient information to identify the transaction
- 3. That payment list should then be presented at the next Ordinary Meeting of the Council, following the preparation of the list, and recorded in the minutes of the meeting at which it is presented.
- 4. The payment list and the associated report was previously presented to the Finance and Audit Committee. Given this Committee's scope has changed to focus more on the audit function, the payment listings will be forwarded to the Elected Members ahead of time. Any questions received prior to the finalisation of the report will be included along with the responses within the Schedule of Accounts report for that month.

5. The list of accounts paid in accordance with Regulation 13 of the Local Government (Financial Management) Regulations 1996 is contained within the attachment and is summarised below.

Fund	Reference	Amounts
Municipal Account		
Automatic Cheques Drawn	608810 - 608816	1980
Creditors – EFT Payments		3,789,622
Payroll		1,127,517
Bank Fees		6787
Corporate MasterCard		7188
		4,933,094

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	The monthly payment summary listing of all payments made by the Town during the reporting month from its municipal fund and trust fund provides transparency into the financial operations of the Town.
CL10 - Legislative responsibilities are resourced and managed appropriately, diligently and equitably.	The presentation of the payment listing to Council is a requirement of Regulation 13 of Local Government (Financial Management) Regulation 1996.

Legal compliance

<u>Section 6.10(d) of the Local Government Act 1995</u> <u>Regulation 13 of the Local Government (Financial Management) Regulation 1996</u>

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Misstatement or significant error in Schedule of accounts.	Moderate	Unlikely	Medium	Low	Treat risk by ensuring daily and monthly reconciliations are completed. Internal and external audits.
	Fraud or illegal transactions	Severe	Unlikely	High	Low	Treat risk by ensuring stringent

Environmental	Not applicable					internal controls, and segregation of duties to maintain control and conduct internal and external audits.
Health and safety	Not applicable					
Infrastructure/ICT systems/utilities	Not applicable					
Legislative compliance	Not accepting schedule of accounts will lead to non-compliance.	Major	Unlikely	Medium	Low	Treat risk by providing reasoning and detailed explanations to Council to enable informed decision making. Also provide the Payment summary listing prior to preparation of this report for comments.
Reputation	Not applicable					
Service Delivery	Not applicable					

Financial implications

Current budget impact	Sufficient funds exist within the annual budget to address this recommendation
Future budget impact	Not applicable.

Analysis

6. All accounts paid have been duly incurred and authorised for payment as per approved purchasing and payment procedures. It is, therefore, requested that Council confirm the payments, as included in the attachments.

Relevant documents

Procurement Policy	ent Policy
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There were no questions asked or presentations made in relation to this item.

14.3 Financial Statement for the month of November 2020

Location	Town-wide		
Reporting officer	Bonnie Hutchins		
Responsible officer	Stuart Billingham		
Voting requirement	Simple majority		
Attachments	1. Financial Statements for the month ending November 2020 [14.3.1 - 43		
	pages]		

Recommendation

That Council:

- 1. Accepts the Financial Activity Statement Report 30 November 2020 as attached.
- 2. Notes that the Town's final opening financial position (1 July 2020) is subject to final audit.

Purpose

To present the statement of financial activity reporting on the revenue and expenditure for the period ended 30 November 2020.

In brief

- The financial activity statement report is presented for the month ending 30 November 2020.
- The report complies with the requirements of Regulation 34 (financial activity statement report) of the Local Government (Financial Management) Regulations 1996.
- The financial information as shown in this report does not include a number of end-of-financial year
 adjustments that are still yet to occur, as well as the final approval by the Auditor. The figures stated
 should therefore not be taken as the Town's final financial position for the period ended 30 November
 2020.

Background

Regulation 34 of the Local Government (Financial Management) Regulations 1996 states that each month, officers are required to prepare monthly financial reports covering prescribed information, and present these to Council for acceptance. Number all paragraphs from here on, not including tables.

As part of the monthly financial reports, material variances are reported. Thresholds are set by Council and are as follows:

Revenue

Operating revenue and non-operating revenue – material variances are identified where, for the period being reported, the actual varies to the budget by an amount of (+) or (-) \$25,000 and, in these instances, an explanatory comment has been provided.

Expense

Operating expense, capital expense and non-operating expense – material variances are identified where, for the period being reported, the actual varies to the budget by an amount of (+) or (-) \$25,000 and in these instances, an explanatory comment has been provided.

- 3. For the purposes of explaining each material variance, a three-part approach has been applied. The parts are:
 - (a) Period variation
 Relates specifically to the value of the variance between the budget and actual figures for the period of the report.
 - (b) Primary reason(s) Explains the primary reason(s) for the period variance. Minor contributing factors are not reported.
 - (c) End-of-year budget impact
 Forecasts the likely financial impact on the end-of-year financial position. It is important to note that figures in this part are 'indicative only' at the time of reporting and may subsequently change prior to the end of the financial year.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	To make available timely and relevant information on the financial position and performance of the Town so that Council and public can make informed decisions for the future.
CL10 - Legislative responsibilities are resourced and managed appropriately, diligently and equitably.	Ensure the Town meets its legislative responsibility in accordance with Regulation 34 of the Local Government (Financial Management) Regulations 1996.

Engagement

Internal engagement	
Service Area Leaders	All Service Area Leaders have reviewed the monthly management reports and provided commentary on any identified material variance relevant to their service area.

Legal compliance

Regulation 34 of the Local Government (Financial Management) Regulations 1996

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Misstatement or significant error in financial statements	Moderate	Unlikely	Medium	Low	Treat risk by ensuring daily and monthly reconciliations are completed. Internal and external audits.
	Fraud or illegal transaction	Severe	Unlikely	High	Low	Treat risk by ensuring stringent internal controls, and segregation of duties to maintain control and conduct internal and external audits.
Environmental	Not applicable					
Health and safety	Not applicable					
Infrastructure/ICT systems/utilities	Not applicable					
Legislative compliance	Council not accepting financial statements will lead to non-compliance	Major	Unlikely	Medium	Low	Treat risk by providing reasoning and detailed explanations to Council to enable informed decision making. Also provide the Payment summary listing prior to preparation of this report for comments.

Financial implications

Current budget impact	Commentary around the current budget impact is outlined in the Statement of Financial Activity, forming part of the attached financial activity statement report.
Future budget impact	Commentary around the future budget impact is outlined in the Statement of Financial Activity, forming part of the attached financial activity statement report.

Analysis

4. The Financial Activity Statement Report – 30 November 2020 complies with the requirements of Regulation 34 (Financial activity statement report) of the Local Government (Financial Management) Regulations 1996. It is therefore recommended that the Financial Activity Statement Report – 30 November 2020 be accepted.

Relevant documents

Not applicable.

There were no questions asked or presentations made in relation to this item.

14.4 Financial Statement for the month ending December 2020

Location	Town-wide	
Reporting officer	Bonnie Hutchins	
Responsible officer	Stuart Billingham	
Voting requirement	Simple majority	
Attachments	1. Financial Statements for month ending December 2020 [14.4.1 - 44 pages]	

Recommendation

That Council:

- 1. Accepts the Financial Activity Statement Report 31 December 2020 as attached.
- 2. Notes that the Town's final opening financial position (1 July 2020) is subject to final audit.

Purpose

To present the statement of financial activity reporting on the revenue and expenditure for the period ended 31 December 2020.

In brief

- The financial activity statement report is presented for the month ending 31 December 2020.
- The report complies with the requirements of Regulation 34 (financial activity statement report) of the Local Government (Financial Management) Regulations 1996.
- The financial information as shown in this report does not include a number of end-of-financial year
 adjustments that are still yet to occur, as well as the final approval by the Auditor. The figures stated
 should therefore not be taken as the Town's final financial position for the period ended 31 December
 2020.

Background

- 1. Regulation 34 of the Local Government (Financial Management) Regulations 1996 states that each month, officers are required to prepare monthly financial reports covering prescribed information, and present these to Council for acceptance. Number all paragraphs from here on, not including tables.
- 2. As part of the monthly financial reports, material variances are reported. Thresholds are set by Council and are as follows:

Revenue

Operating revenue and non-operating revenue – material variances are identified where, for the period being reported, the actual varies to the budget by an amount of (+) or (-) \$25,000 and, in these instances, an explanatory comment has been provided.

Expense

Operating expense, capital expense and non-operating expense – material variances are identified where, for the period being reported, the actual varies to the budget by an amount of (+) or (-) \$25,000 and in these instances, an explanatory comment has been provided.

- 3. For the purposes of explaining each material variance, a three-part approach has been applied. The parts are:
 - (d) Period variation
 Relates specifically to the value of the variance between the budget and actual figures for the period of the report.
 - (e) Primary reason(s) Explains the primary reason(s) for the period variance. Minor contributing factors are not reported.
 - (f) End-of-year budget impact
 Forecasts the likely financial impact on the end-of-year financial position. It is important to note that figures in this part are 'indicative only' at the time of reporting and may subsequently change prior to the end of the financial year.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	To make available timely and relevant information on the financial position and performance of the Town so that Council and public can make informed decisions for the future.
CL10 - Legislative responsibilities are resourced and managed appropriately, diligently and equitably.	Ensure the Town meets its legislative responsibility in accordance with Regulation 34 of the Local Government (Financial Management) Regulations 1996.

Engagement

Internal engagement	
Service Area Leaders	All Service Area Leaders have reviewed the monthly management reports and provided commentary on any identified material variance relevant to their service area.

Legal compliance

Regulation 34 of the Local Government (Financial Management) Regulations 1996

Risk management consideration

Risk impact category	Risk event description	Consequence rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Misstatement or significant error in financial statements Fraud or illegal transaction	Moderate	Unlikely	Medium	Low	Treat risk by ensuring daily and monthly reconciliations are completed. Internal and external audits. Treat risk by ensuring stringent internal controls, and segregation of duties to maintain control and conduct internal and external audits.
Environmental	Not applicable					
Health and safety	Not applicable					
Infrastructure/ICT systems/utilities	Not applicable					
Legislative compliance	Council not accepting financial statements will lead to non-compliance	Major	Unlikely	Medium	Low	Treat risk by providing reasoning and detailed explanations to Council to enable informed decision making. Also provide the Payment summary listing prior to preparation of this report for comments.

Financial implications

Current budget impact	Commentary around the current budget impact is outlined in the Statement of Financial Activity, forming part of the attached financial activity statement report.
Future budget impact	Commentary around the future budget impact is outlined in the Statement of Financial Activity, forming part of the attached financial activity statement report.

Analysis

4. The Financial Activity Statement Report – 31 December 2020 complies with the requirements of Regulation 34 (Financial activity statement report) of the Local Government (Financial Management) Regulations 1996. It is therefore recommended that the Financial Activity Statement Report – 31 December 2020 be accepted.

Relevant documents

Not applicable.

There were no questions asked or presentations made in relation to this item.

14.5 Annual Budget Review 2020/21

Location	Town-wide		
Reporting officer	Stuart Billingham		
Responsible officer	Michael Cole		
Voting requirement	Absolute majority		
Attachments	1. Annual Budget Review 2020-2021 - Final [14.5.1 - 75 pages]		
	2. Annual Budget Review 2020-2021 - Final Summary of Variances [14.5.2 - 3		
	pages]		

Recommendation

That Council:

- 1. Adopts the actual (unaudited) opening position for 2020-2021 financial year as \$9,618,689 (being \$1,364,207 better than the budget estimated opening position) noting that the determination of the allocation of those funds is contained within the 2020-2021 Annual Budget Review, pursuant to Regulation 31 of the *Local Government (Financial Management) Regulations 1996*.
- 2. Adopts the 2020-2021 Annual Budget Review as contained within the attachments, pursuant to Regulation 33A of the *Local Government (Financial Management) Regulations 1996*
- 3. Approves the amendments to the 2020-2021 Annual Budget, detailed in the 2020-2021 Annual Budget Review as contained within attachments, pursuant to section 6.8 of the *Local Government Act 1995*.

Purpose

The Town has a legislative requirement to report to Council, material variances that impact the budget, and to provide recommendations on how to accommodate these variations.

In brief

- The Annual Budget Review is an assessment by the Administration of how it is financially performing to date and is used to identify variations from the budget by the year end. It may include new works and/or services not identified in the adoption of the budget.
- The review also examines the opening position for the financial year, which is likely to vary between the estimate adopted for the Annual Budget and the actual result following the finalisation of the Annual Financial Audit.
- Variations to the Annual Budget are addressed in this report, including the funding identified to accommodate these variations.

Background

1. The Local Government (Financial Management) Regulations 1996 require that between 1 January and 31 March in each year, a local government is to carry out a review of its annual budget for that year.

- 2. The review of the forecast based on the financial statements to 31 December last year has identified areas where revenue and expense budgets will not be met by 30 June this year. Suitable expense savings and/or additional revenue sources have been identified to balance out variations. Funding sources are identified from savings or revenue (in excess of budget) projected to 30 June this year.
- 3. Additional works and/or services have also been identified and included within the review.
- 4. Material variances are identified and outlined where, for the period and management area being reported, the actual varies to the budget by an amount of (+) or (-) \$25,000.
- 5. The Annual Budget Review for the current financial year is contained within the attachments.

Strategic alignment

Civic Leadership	
Strategic outcome	Intended public value outcome or impact
CL06 - Finances are managed appropriately, sustainably and transparently for the benefit of the community.	The public have an opportunity to review the impact of the Town's financial activity over the first six months of the financial year and any forecast change to the budget
CL10 - Legislative responsibilities are resourced and managed appropriately, diligently and equitably.	The community can note that the Council has met its legislative responsibility.

Engagement

Internal engagement	
Service Area Leaders	All Service Area Leaders have reviewed the monthly management reports and provided commentary on any identified material variance relevant to their service area.
All Managers	Managers were responsible for reviewing areas within their portfolio.

Legal compliance

Regulation 31 of the Local Government (Financial Management) Regulations 1996
Regulation 33A of the Local Government (Financial Management) Regulations 1996
Regulation 34 of the Local Government (Financial Management) Regulations 1996
Section 6.8 (1) of the Local Government Act 1995

Risk management consideration

Risk impact category	Risk event description	Consequenc e rating	Likelihood rating	Overall risk level score	Council's risk appetite	Risk treatment option and rationale for actions
Financial	Misstatement or significant error in financial statements	Major	Unlikely	High	Low	TREAT risk by Daily and monthly reconciliations. Internal and external audits.
Financial	Fraud and illegal acts	Catastrophic	Rare	Moderate	Medium	TREAT risk by Stringent internal controls. Internal audits. Segregation of duties.
Health and safety	N/A				Low	N/A
Infrastructure/ ICT systems/ utilities	N/A				Medium	N/A
Legislative compliance	Misstatement or significant error in financial statements	Moderate	Unlikely	Moderate	Low	TREAT risk by Internal review of monthly financial activity statement. External audits of monthly financial statements.
Reputation	N/A				Low	N/A
Service delivery	N/A				Medium	N/A

Financial implications

Current	budget
impact	

A report on significant variances expected to 30 June this financial year, including explanation of the variances, is contained within the attachment. All revenue and expense variances have been balanced with a net variance of \$nil.

The proposed review will form the new budget once adopted.

Analysis

- 6. The initial review of the annual budget by officers identified a forecasted surplus. Officers then recommended project initiatives the surplus can be allocated against focusing on minimising the asset renewal gap. Funds that were unable to be spent within the allocated resources and timeframes are recommended to be transferred to reserves.
- 7. The review seeks to identify and quantify:
 - (a) the forecast year-end major variances from the Town's adopted budget
 - (b) the actual opening position versus the budgeted opening position. The report then makes recommendations as to what action should be taken (if any) to address that change in the forecast yearend position
 - (c) the forecast year-end surplus/deficit position, having regard for the above points. The report then makes recommendation as to what action should be taken (if any) to address that change in the forecast yearend position.
- 8. The review process has been undertaken having regard for:
 - (a) actual revenues and expenses for the first six months of this financial year together with committed expenses
 - (b) forecast revenue and expense levels for the remaining six months of the financial year
 - (c) the completion of the annual financial year audit from the previous financial year
 - (d) the more significant (in \$ terms) variances to budget rather than the many minor 'under and overs' that, history has shown, will largely balance out.
- 9. The review:
 - (a) reports a forecast \$nil year-end surplus variance to the budget (a combination of revenue and expense items)
 - (b) provides explanatory commentary on the major forecast variances to budget
 - (c) is inclusive of the previous year-end closing position variance to budget, for Council's consideration and determination.
- 10. The Annual Budget Review has had input from all management levels at the Town, with Senior Management supporting the values as included in the review.
- 11. Accordingly, it is therefore recommended that the review be accepted and the associated budgetary changes be approved.

Relevant documents

Not applicable.

Questions and responses

Cr Brian Oliver

1. With regards to point 3 of the officer's recommendation, can you please list what items or initiatives the additional budget opening position has been allocated to and the amount for each item or initative?

The Acting Chief Financial Officer advised that the budget review approach is an holistic one and the improved opening position of \$1,364,207 is only part of the overall budget review. The \$1.3 million improved opening position has been substantially transferred into the Future Fund Reserve replenishing previous years' Future Fund Reserve fund draw downs.

2. What reserves are the funds being transferred to?

The Acting Chief Financial Officer took the question on notice.

Mayor Karen Vernon

- 1. What is the explanation for the decrease in expenditure of \$80,000 for street lighting and \$80,000 for Christmas decorations?
- 2. How and why was \$490,000 from the Urban Forest Strategy allocated to the parks operating expenses instead of reserves during the 2021 budget preparation? Why is an adjustment now required?

The Acting Chief Financial Officer advised that due to COVID-19 supply chain issues, the Town was unable to purchase any new Christmas decorations. In addition, a number of Christmas decorations could not be repaired due to parts shortages. Last year, the Town spent funds only on installation.

The decrease in street lighting costs is mainly due to a number of street lights being transitioned to energy efficient LED globes and lighting, many of which have been and will be upgraded as part of the SUPP6 and NRUPP underground power projects.

This Urban Forest Strategy costs were picked up in the Annual Budget Review. The correct allocation was provided to Place Planning as is required to deliver the Urban Forest Strategy so this appears to have been an overallocation. It is recommended this \$490,000 be transferred to the Urban Forest Strategy reserve.

3. Is the reference to decreased expenditure of \$20,274 for Vic Quarter a reference to the project having not commenced yet?

The Acting Chief Financial Officer advised that the project has been placed on hold until a Deed of Agreement is negotiated and finalised, and the room is officially handed over to the Town. It

is recommended the funds be transferred to reserve to be drawn on next financial year for the fit out of the room.

The owners are currently not willing to enter the required agreement to implement the JDAP condition to allow the Town access to the agreed space for the life of the building. Negotiations are continuing and the Town is currently awaiting a response from the owners on this matter.

4. If the decrease in the library fit out expenses by \$70,000 is for the external doors RFID budgeted for this year, why is that work not proceeding in this financial year?

The Acting Chief Financial Officer advised that the decrease of the library fit out budget of \$70,000 has been recommended to be transferred to reserve as the RFID system has not yet commenced installation and therefore has impacted and delayed the fit out that would follow. The Town will progress with stage one of this project being the return chute/fire proof room in the current financial year and plan to follow with stage two, the library fitout, following implementation of the RFID system now planned for next financial year.

5. What is the explanation for the decrease in reactive building renewal expenses of \$75,000?

The Acting Chief Financial Officer advised that this budget item aims to provide some contingency should reactive renewal works become necessary. As nothing has been identified at this point in time for use of this budget, it is usual practice to either transfer to the buildings renewal reserve or to reflow to other projects requiring increased funding in the mid-year budget review rather than carry forward this amount at the end of the financial year.

Should a situation occur following this for replacement of minor equipment due to a breakdown, the maintenance budget for that facility may be accessed to address the failure. Emergency works that are high value can also be approved by the Mayor with the approval and expenditure noted at the following month's Ordinary Council Meeting.

6. What upgrades were required to the meeting room audio visual hardware for \$40,000 and why was this necessary?

The Acting Chief Financial Officer advised that upgrades to meeting room audio visual systems are progress. Meeting room one was completed before Christmas and other rooms are still in progress. As the Christmas break meant that the work could not be completed until the end of February, the Town did not pay the whole amount. This amount is for the balance of the work. There is no overall increase in cost as other IT savings have been transferred across. Audio visual hardware has had increased usage due to COVID-19.

7. What does the reference to increased expected costs for upgrading mean?

The Acting Chief Financial Officer advised that the wording in the review is not correct. The quotes were as expected.

- 8. Why has the cost of roads increased by \$316,545? Is this an increased cost of labour and material, or is it increased works?
- 9. Why has the cost of other infrastructure increased by \$231,000, and what other infrastructure is this for?

The Acting Chief Financial Officer advised that labour, materials and scope changes led to increases in project costs.

The age and quality of ageing road pavements under the asphalt surface is often deteriorated beyond what normal asphalt renewal can fix. A thicker asphalt layer was implemented at various sections in this case, at a greater cost than scoped.

Due to high traffic volumes on parts of the network, works are sometimes performed at night, increasing project labour costs.

The "profile and fill" method is significantly cheaper than full-scale pavement reconstruction, however it should be noted that full road pavement reconstruction may be required in future for parts of the road network where road pavements have been compromised, for example by tree roots.

Under other infrastructure there are several asset classes including construction of ACROD bays, ROW upgrades and street lighting. There is a request to reallocate, not increase, \$250,000 from the GO Edwards work order to ROW 59. There is also a request to increase the Bishopsgate ACROD bay works by \$30,000 due to additional concrete works and street lighting, as per the Safer Neighbourhoods Plan by \$16,000.

10. What is the explanation for the decrease in expenses of \$136,899 for Zone 2X?

The Acting Chief Financial Officer advised that this is a decrease from LPRP Zone 2/2X project capital budget carryover amount following the mid-year review. Some project capital was transferred to operating funds and related minor non-contract works, including the park naming process, park naming signage, event funds, public art infrastructure works, some turf treatment, power supply modifications, lighting modifications, multicourt modifications and parking planning. This portion of the carryover capital amount was no longer required by the project, becoming a budget saving of \$37,611. Remaining project funds of \$99,288 are proposed to be reallocated to relevant operations budgets where expenditure is planned, as well to holding accounts to allow for ongoing maintenance contracts to be fulfilled in parks operations and maintenance for both the 2021 and 2022 financial years. These costs and movements were all part of the original LPRP Zone 2 and 2X project.

11. What is the explanation for the decrease in expenses of \$18,000 for Raphael Park?

The Acting Chief Financial Officer advised that the Raphael Park softfall was replaced with sand, not rubber as originally planned, reducing expenditure. There was also a cost saving from the

replacement of the three synthetic wickets on site which were cheaper than originally anticipated.

12. Why was the increase in expenses of \$25,000 for softfall at Aqualife a new capital expense as opposed to a planned upgrade?

The Acting Chief Financial Officer advised that this is to replace the rubber softfall under the Aqualife playground which has been repaired several times but has deteriorated at a higher rate than expected. Replacement is likely to be more cost effective than forecast maintenance costs over time. The works have been undertaken already.

13. What is the explanation for the increase in expenses of \$41,000 for the Higgins Park Tennis Club upgrade?

The Acting Chief Financial Officer advised that the upgrades at Higgins Park were undertaken in 2019/20 with unspent funds returned at the end of last financial year. Additional works are now required due to a power supply upgrade issue identified only recently as a result of works and also some seating/shade elements to be installed at the club.

14. Was shaded seating part of what was originally approved by Council?

The Chief Operations Officer advised that these were works that couldn't be completed in 19/20. These can now be completed because of status of works and turf knitting. More information will be provided in the report for the Ordinary Council Meeting.

15. Why is \$501,000 of the Urban Forest Strategy budget being transferred to reserve?

The Acting Chief Financial Officer advised that this was picked up in the Annual Budget Review. The correct allocation was provided to Place Planning as is required to deliver the Urban Forest Strategy. It appears to have been an overallocation so it is recommended this \$490,000 be transferred to the Urban Forest Strategy reserve.

- 16. How many employees work in Property Development and Leasing?
- 17. What are the professional services expenses of \$418,500 related to Property Development and Leasing?

The Acting Chief Financial Officer advised that there are two employees.

The professional services expenses are costs that have moved from the Project Management area to the recently created service area of Property Development and Leasing. This reflects previous approved budgets. This expense budget covers all the leasing and land administration requirements for the Town, management and delivery of the Land Asset Optimisation Strategy and the Edward Millen Landscaping and Heritage Redevelopment.

18. Are the professional services expenses for consultants?

The Acting Chief Financial Officer took the question on notice.

19. What is the explanation for the \$30,000 variance for the interior refurbishment for disability access of 10 Kent Street?

The Acting Chief Financial Officer advised that the scope increased to include removal of walls and a support beam that will require structural engineering certification. Variations also included ground level adjustments and modifications to the rear outdoor area to comply with disability access codes.

Cr Luana Lisandro

1. If RFID is delayed at the library, will the return chute also be delayed?

The Chief Operations Officer advised that the RFID project is delayed. The library chute and fireproof room is to proceed this financial year as planned. There is a need to ensure planned works will comply with the RFID project.

Further consideration to be added to the Ordinary Council Meeting agenda

- 1. What reserves funds are being transferred to.
- 2. Remove reference to increased expected costs for upgrading for audio visual hardware.
- 3. Whether shaded seating was part of what was originally approved by Council for the Higgins Park upgrades.
- 4. Whether professional services expenses for Property Development and Leasing are for consultants.

15 Committee reports

Nil.

16 Public participation time

Nil.

17 Questions from members without notice on general matters

Cr Ronhhda Potter

1. Do we have a date when underground power will be finished?

The Chief Operations Officer advised that Western Power has indicated that the contractor is likely to complete the Carlisle North SUPP project within the second quarter of 2021 calendar year.

2. What types of lights are being used now and how do they vary from what was used before?

The Chief Operations Officer advised that lighting is designed by qualified design engineers and meets Australian standards. New lighting is LED lighting which is more directional. The street lighting is generally staggered with poles alternating down both sides of a street except where that is not practical. Lighting will be brighter but more direct with minimal spill into properties.

18 Confidential matters

Nil.

19 Closure

There being no further business, Mayor Karen Vernon closed the meeting at 8.03pm.